

## FMPA BOARD OF DIRECTORS AGENDA PACKAGE

January 17, 2019 9:00 a.m. [NOTE TIME] Dial-in Info 877-668-4493 or 650-479-3208 Meeting Number 735 172 737

#### **Board of Directors**

Bill Conrad, Newberry - Chairman Barbara Quiñones, Homestead - Vice Chair Larry Mattern, Kissimmee - Treasurer Lynne Tejeda, Key West – Secretary Rodolfo Valladares, Alachua Bradley Hiers, Bartow Vacant, Blountstown Jody Young, Bushnell Vacant, Chattahoochee Lvnne Mila, Clewiston Fred Hilliard, Fort Meade John Tompeck, Fort Pierce Tom Brown, Gainesville Robert Page, Green Cove Springs Howard McKinnon, Havana Allen Putnam, Jacksonville Beach

Ed Liberty, Lake Worth
Glenn Spurlock, Leesburg
Michael Beckham, Lakeland
Vacant, Moore Haven
Charles Revell, Mount Dora
Ray Mitchum, New Smyrna Beach
Sandra Wilson, Ocala
Claston Sunanon, Orlando
Vacant, Quincy
Bill Sturgeon, St. Cloud
Robert Milner, Starke
Rob McGarrah, Tallahassee
James Braddock, Wauchula
Scott Lippmann, Williston
Dan D'Alessandro, Winter Park

Meeting Location
Florida Municipal Power Agency
8553 Commodity Circle
Orlando, FL 32819
(407) 355-7767



## **MEMORANDUM**

TO:	FMPA Board of Directors
FROM:	Jacob A. Williams, General Manager and CEO
DATE:	January 8, 2019
RE:	FMPA Board of Directors Meeting – 9:00 a.m., January 17, 2019
PLACE:	Florida Municipal Power Agency 8553 Commodity Circle, Orlando, FL 32819
DIAL-IN:	DIAL-IN INFO 877-668-4493 or 650-479-3208, Meeting Number 735 172 737
	(If you have trouble connecting via phone or internet, call 407-355-7767)

#### **AGENDA**

#### **Chairman Bill Conrad Presiding**

1.	Call to Order, Roll Call, Declaration of Quorum	4
2.	Recognition of Guests	5
3.	Public Comments (Individual public comments limited to 3 minutes)	6
4.	Set Agenda (by vote)	7
5.	Report from the General Manager (Jacob Williams)	9
6.	Sunshine Law Update (Dan O'Hagan)	18
7.	Consent Agenda	
	<b>a.</b> Approval of the Minutes for the Meeting Held December 13, 2018	20
	<b>b.</b> Approval of the Projects' Financials as of November 30, 2018	25
	c. Approval of the Treasury Reports as of November 30, 2018	27

8.	Ac	etion Items
	a.	Approval of Annual Audited Financial Report (AAFR) for Fiscal Year 2018* (Linda S. Howard / Danyel Sullivan-Marrero)
	b.	Approval of Moving December 19, 2019 Board of Directors' Meeting to December 12, 2019 (Verbal) (Jacob Williams)
9.	Inf	formation Items
	a.	Update on Lafayette Utilities System Acquisition (Terry Huval) 121
	b.	Update on Finance Committee Structure (Linda S. Howard)
	c.	Update on St. Lucie Debt Defeasance (Linda S. Howard)366
	d.	Pooled Loan Project Update (Linda S. Howard)
	e.	Newberry AMI Update (Mike McCleary)375
	f.	Update on Procurement Policy – FEMA Procurement Requirements (Dan O'Hagan)
	g.	Removal of Trustee, Paying Agency and Registrar for the Stanton, Stanton II, St. Lucie and Tri-City Projects and Appointment of a Successor (Verbal Report) (Jody Finklea)
	h.	Update on Compliance Requirements for U.S. Stay Regulations* (Jody Finklea)
10	•	Member Comments
11		Adjournment

JW/su

Note: One or more participants in the above referenced public meeting may participate by telephone. At the above location there will be a speaker telephone so that any interested person can attend this public meeting and be fully informed of the discussions taking place either in person or by telephone communication. If anyone chooses to appeal any decision that may be made at this public meeting, such person will need a record of the proceedings and should accordingly ensure that a verbatim record of the proceedings is made, which includes the oral statements and evidence upon which such appeal is based. This public meeting may be continued to a date and time certain, which will be announced at the meeting. Any person requiring a special accommodation to participate in this public meeting because of a disability, should contact FMPA at (407) 355-7767 or (888) 774-7606, at least two (2) business days in advance to make appropriate arrangements.

<sup>\*</sup>Also on the Executive Committee agenda.

AGENDA ITEM 1 - CALL TO ORDER, ROLL CALL, DECLARATION OF QUORUM

AGENDA ITEM 2 - RECOGNITION OF GUESTS

AGENDA ITEM 3 – PUBLIC COMMENTS (Individual Public Comments Limited to 3 Minutes)

AGENDA ITEM 4 – SET AGENDA (By Vote)

## **GENERAL MANAGER'S REPORT**

AGENDA ITEM 5 – REPORT FROM THE GENERAL MANAGER

## Fiscal 2019 Management Goals Scorecard, as of December 31, 2018



				YTD		FY 2019	
Goal	Goal		Actual	Actual	Target	Target	Comment
Safety (no lost-time accidents for employees or agents)					0	0	Zero lost-time accidents. A Cane Island employee wearing proper PPE cut hand through glove and returned to work.
2a. Compliance	Environ.				0	0	Zero compliance violations.
(no violations that are not	Financial				0	0	
self-reported)	Compliance				0	0	
2b. Cyber Security breaches: Corp IT	<b>J</b> '				0	0	
2c. Phishing Testi	ing		1.5%	16%	<10%	<10%	
3. Low Costs	Controllable		\$59.93	\$53.01	\$57.44	\$52.99	These are cost numbers through 11-30-
(\$/MWh)	Fuels		\$29.58	\$27.12	\$22.90	\$22.36	2018. December numbers will be
	All-in		\$89.51	\$80.13	\$80.34	\$75.35	provided at the meeting.
4. Reliability (EAF for base- load units)			89%	85%	77%	88%	Base load units were 89% available in December. CI 4 had a planned gutage. No forced outages.

## (Continued) Management Goals Scorecard, as of December 31, 2018



Goal		Status	Comment
5. Excess Capacity Reduction (reduce costs of 35 MW)			Began serving Winter Park 10 MW of baseload power supply on Jan. 1 <sup>st</sup> . Responses to Homestead RFP due Jan. 15 <sup>th</sup> .
6. Generation Team Fleet Resource Sharing (80 days)			Stock Island personnel to Cane Island for 4 days in December for Unit 4 planned outage. Total of 69 days FYTD.
7. Member Visits by Leadership Team (75 visits)			5 visits in December. YTD total is 21.
8. Member Services 10 project oversight			11 YTD. DEED-Trip Saver Project, Transformer replacement and generator prep for Starke City Hall, 3 hurricane recovery oversight projects. Overseeing 4 projects for Starke; Owners Engineering selected for Newberry AMI project; Chattahoochee storm financing & rate recovery and Legal counsel for Keys.
13 regional trainings			Investigating several vendors for regional meetings and workshops. Regional Crew Leader meetings are January 30 and 31 and February 12,13,0and,14.

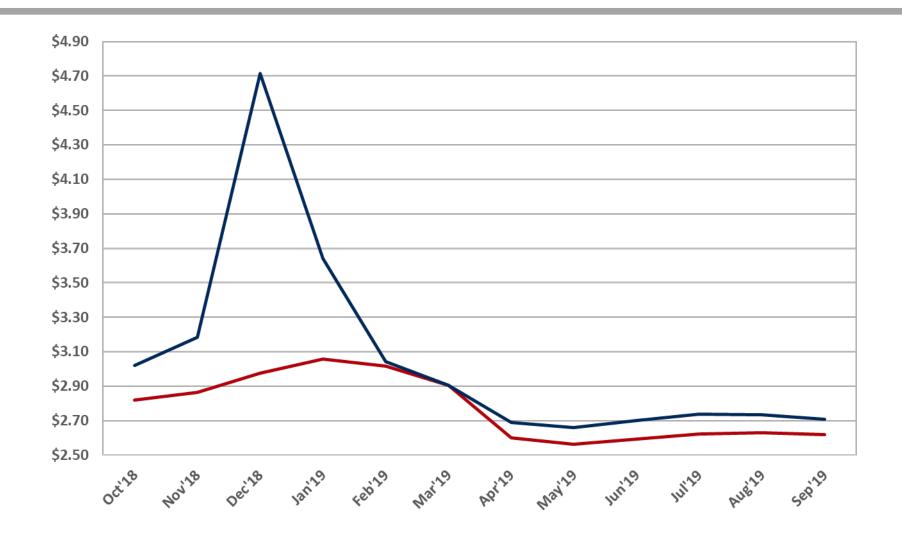
## (Continued) Management Goals Scorecard, as of December 31, 2018



Goal	Status	Comment
9. Develop 2nd Low-Cost Solar Project Opportunity		Initial interest from Ft. Pierce, Lake Worth, and Keys in the 20-30 MW range. Member interest survey to be distributed in January to solicit further interest.
10. <b>Financial Transactions</b> (gas prepay; St. Lucie debt)		Still working to close gas prepay deal in 2019; defeased \$161.5M of St. Lucie debt (debt down from \$296M to \$134M)
11. People & Employee Retention (climate survey; train managers; quarterly report to Board of Directors)		Quarterly report due in March. Currently working on developing climate survey and identifying training for Managers.
12. Process Improvement (redesign invoice payments; define Internal Audit scope)		In process.  Page 11 of 400

## **Current Gas Forwards \$0.29/MMBtu Above Budget**

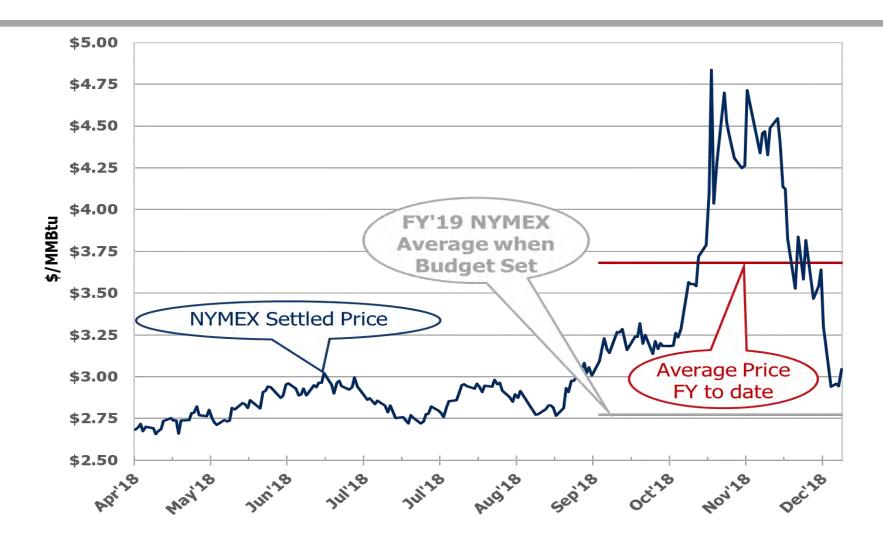
### NYMEX Natural Gas Settlement





## **NYMEX Price Action for the FY19 Budget Set**

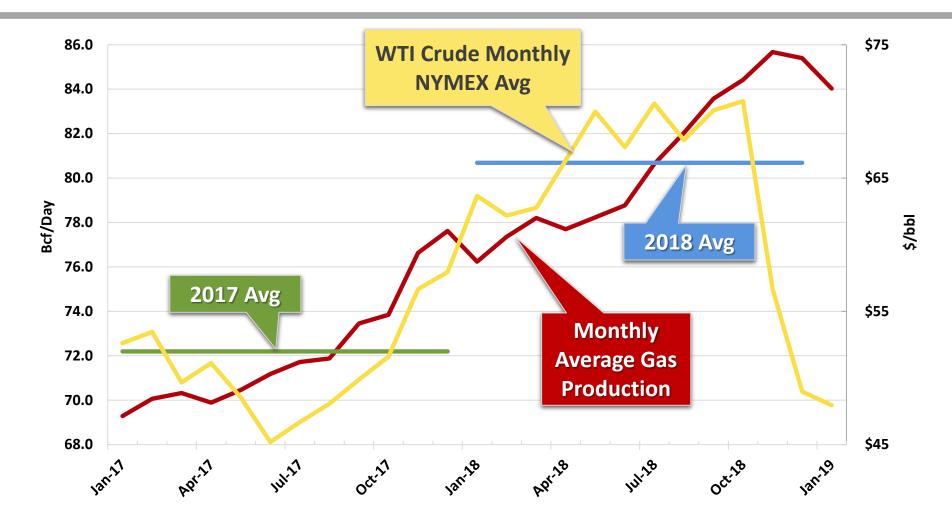
FY19 Daily Settled Price \$0.91 above Budget as of January 4th





## **Natural Gas Production Following Changes in Oil Prices**

Average Monthly Change Since 2017 to Date (1/04/19)

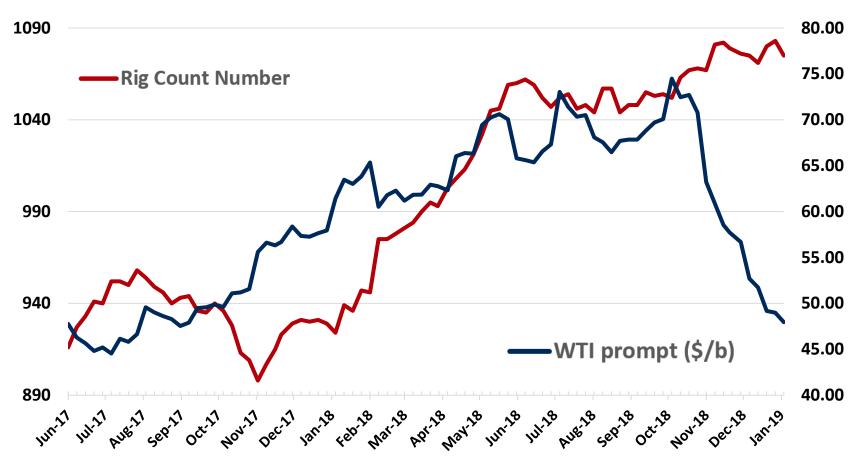




## **Drilling Rig Growth Slowing Down**

Drilling Rig Expansion impacted by the changes in WTI Price

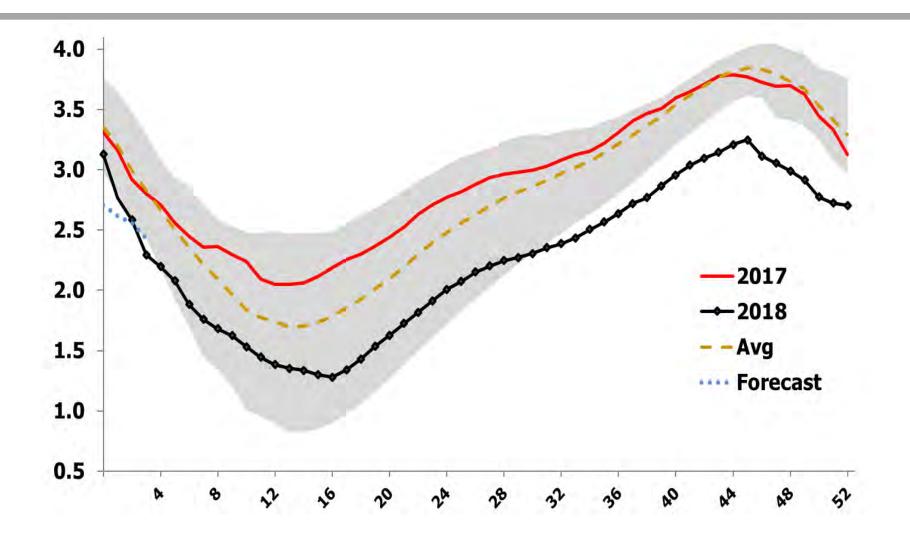
### **US Drilling Rig Count vs WTI Prompt**





## **Gas Storage Inventory as of Week Ending Dec 28th**

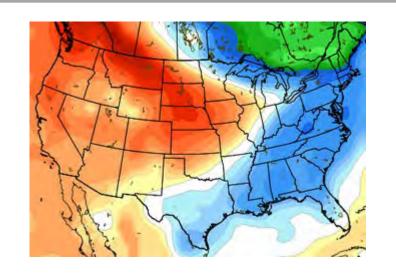
Injections lagging below Five Year Average



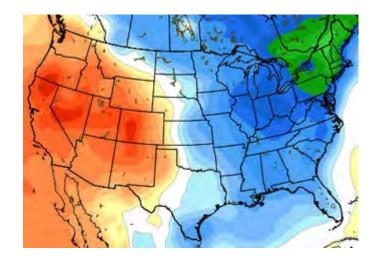


## Remainder of Winter Projected to be Cooler than Normal

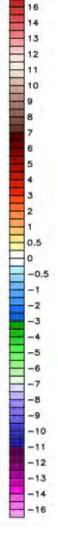
March Forecast not available at time of publication



**January** 



**February** 





## **VERBAL REPORT**

AGENDA ITEM 6 – SUNSHINE LAW UPDATE

#### AGENDA ITEM 7 – CONSENT AGENDA

 a. Approval of the Minutes for the Meeting Held December 13, 2018

#### **MINUTES**

FMPA BOARD OF DIRECTORS MEETING FLORIDA MUNICIPAL POWER AGENCY 8553 COMMODITY CIRCLE ORLANDO, FL 32819 THURSDAY, DECEMBER 13, 2018 9:00 A.M.

MEMBERS Brad Hiers, Bartow PRESENT Lynne Mila, Clewiston

Fred Hilliard, Fort Meade John Tompeck, Fort Pierce

Tom Brown, Gainesville (via telephone)

Bob Page, Green Cove Springs Barbara Quinones, Homestead Allen Putnam, Jacksonville Beach

Lynne Tejeda, Key West Larry Mattern, Kissimmee Ed Liberty, Lake Worth \*

Michael Beckham, Lakeland (via telephone)

Glenn Spurlock, Leesburg

Charles Revell, Mount Dora (via telephone)

Bill Conrad, Newberry

Sandra Wilson, Ocala (via telephone) Bill Sturgeon, St. Cloud (via telephone)

Robert Milner, Starke

Rob McGarrah, Tallahassee Laura Moss, Vero Beach

James Braddock, Wauchula (via telephone)

Dan D'Alessandro, Winter Park

\*arrived after roll call.

#### OTHERS PRESENT

Paul Jakubczak, Fort Pierce

Karen Nelson, Jacksonville Beach

Grant Lacerte, Kissimmee

Eric Weaver, Ocala

Craig Dunlap, Dunlap & Associates, Inc. Jonathan Nunes, nFront Consulting

Amy Zubaly, FMEA

Elizabeth Columbo, Nixon Peabody LLP Cynthia Ocasio-Hassett, Worley Parsons

Ron Toporek, Worley Parsons Rob Taylor, GDS Associates

Michael Scott, GeoSyntec Consultants

Board of Directors Meeting Minutes December 13, 2018 Page **1** of **4**  STAFF PRESENT Jacob Williams, General Manager and CEO Jody Finklea, General Counsel and CLO Dan O'Hagan, Associate General Counsel

Linda S. Howard, Chief Financial Officer

Carol Chinn, Chief Information and Compliance Officer

Mark McCain, Assistant General Manager, Member Services, Human

Resources and Public Relations
Rich Popp, Treasurer and Risk Director

Sue Utley, Executive Asst. /Asst. Secy. to the Board

Mike McCleary, Manager of Member Services Development

Carl Turner, Engineering Services Manager

Chris Gowder, Business Development and Planning Manager Jason Wolfe, Financial Planning, Rates and Budget Director

Edwin Nunez, Assistant Treasurer/Debt

Gloria Reyes, Assistant Treasurer/Investments Luis Cruz, Information Technology Manager

Brandon McCormick, Manager of Regulatory Compliance

Sharon Adams, Human Resources Director

Susan Schumann, Manager of External Affairs and Solar Projects

David Schumann, Power Generation Fleet Director

Steve Ruppel, Senior Financial Analyst

Liyuan Woerner, Audit Manager Danyel Sullivan-Marrero, Controller

#### ITEM 1 - CALL TO ORDER, ROLL CALL AND DECLARATION OF QUORUM

Chairman Bill Conrad, Newberry, called the Board of Directors meeting to order at 9:01 a.m. on Thursday, December 13, 2018, in the Frederick M. Bryant Board Room at Florida Municipal Power Agency, 8553 Commodity Circle, Orlando, Florida. The roll was taken and a quorum was declared with 21 members present representing 34 votes out of a possible 49.5. Ed Liberty, Lake Worth, joined via telephone after roll call bringing the total members present to 22 representing 36 votes out of a possible 49.5.

#### ITEM 2 – Recognition of Guests

Chairman Conrad recognized Michael Scott of GeoSyntec, Rob McGarrah, Director from Tallahassee, Amy Zubaly of FMEA and Eric Weaver, new alternate Director from Ocala.

#### ITEM 3 – PUBLIC COMMENTS (Individual Public Comments Limited to 3 Minutes)

None.

#### ITEM 4 – SET AGENDA (by vote)

**MOTION:** Glenn Spurlock, Leesburg, moved approval of the agenda as presented. John Tompeck, Fort Pierce, seconded the motion. Motion carried 36 - 0.

Board of Directors Meeting Minutes December 13, 2018 Page **2** of **4** 

#### ITEM 5 – REPORT FROM THE GENERAL MANAGER

Jacob Williams reported on the following items:

- 1. The Vero Beach transaction will close next Monday, December 17, 2018. Documents are being taken to Tampa this afternoon by Jody Finklea and Liz Columbo of Nixon Peabody. Mr. Williams thanked the Members and FMPA staff for all their hard work on this transaction and said that we accomplished what one Member wanted, but the Agency's goal is to provide such value that we will not allow it to happen again that a Member wants to sell their electric system.
- Goals Scorecard
- 3. The Pooled Loan Project update FMPA received 5 responses and are reviewing them.
- 4. Carl Mycoff of Mycoff, Fry & Prouse was selected to conduct a search for a Chief Operating Officer for FMPA.
- 5. FMPA staff raised approximately \$18,164 over the year for our charities and United Way.

#### <u>ITEM 6 – SUNSHINE LAW UPDATE</u>

Dan O'Hagan reported on social media policies and procedures.

#### <u>ITEM 7 – CONSENT AGENDA</u>

- a. Approval of Minutes Meeting Held November 15, 2018
- b. Approval of the Projects' Financials as of October 31, 2018
- c. Approval of the Treasury Reports as of October 31, 2018

**MOTION:** Allen Putnam, Jacksonville Beach, moved approval of the Consent Agenda as presented. Glenn Spurlock, Leesburg, seconded the motion. Motion carried 36 – 0.

#### <u>ITEM 8 – ACTION ITEMS</u>

#### a. Approval of Calendar Year 2019 Meeting Schedule

**MOTION**: Bob Page, Green Cove Springs, moved approval of the Calendar Year 2019 Board of Directors and Executive Committee meeting dates as presented. Glenn Spurlock, Leesburg, seconded the motion. Motion carried 36 – 0.

#### **ITEM 9 – INFORMATION ITEMS**

#### a. Preliminary FY 2018 Financial Results

Steve Ruppel reported on the preliminary FY 2018 financial results.

#### b. Florida Municipal Solar Project Update

Susan Schumann gave an update on the Florida Municipal Solar Project.

#### c. St. Lucie Debt Reduction Plan

Linda Howard gave an update on the St. Lucie debt reduction plan.

#### <u>ITEM 10 – MEMBER COMMENTS</u>

Larry Mattern, Kissimmee, said he is glad that Fred Hilliard and Fort Meade will be around for a while with the new full-requirements purchase from FMPA. He also thanked the FMPA staff for being so responsive to Members' needs and thanked them for the great service.

Chairman Bill Conrad, Newberry, said it has been a good year and wished everyone happy holidays and a happy new year.

Laura Moss, Vero Beach, thanked the Members and staff and said she will miss everyone. She said she has learned so much from the Member cities during her tenure on the FMPA Board.

#### ITEM 11 – ADJOURNMENT

There	heina no	further	husiness	the	meeting wa	he 2	liourned	at	10.00 a	m
111616	Dellig 110	IUIUIU	DUSII 1622.	เมเษ	meeting wa	s au	llouilleu	aι	10.00 0	4.111.

Bill Conrad	Lynne Tejeda
Chairman, Board of Directors	Secretary
Approved:	Seal
BC/LT/su	

## AGENDA ITEM 7 – CONSENT AGENDA

b. Approval of the Projects' Financials as of November 30, 2018



#### AGENDA PACKAGE MEMORANDUM

**TO:** FMPA Board of Directors

FROM: Linda Howard DATE: January 8, 2019

ITEM: 7b – Approval of Projects' Financials as of November 30, 2018

**Discussion:** The summary financial statements and detailed financial statements of the

Projects for the period ended November 30, 2018 are posted on the Document

Portal section of FMPA's website.

**Recommended:** Move approval of the Projects' Financial Reports for the month ended

November 30, 2018.

LH/GF

## AGENDA ITEM 7 – CONSENT AGENDA

c. Approval of the Treasury Reports as of November 30, 2018



#### AGENDA PACKAGE MEMORANDUM

TO: FMPA Board of Directors

FROM: Gloria Reyes

DATE: January 8, 2019

ITEM: BOD 7(c) – Approval of Treasury Reports as of November 30, 2018

Introduction This agenda item is a quick summary update of the Treasury

Department's functions.

The Treasury Department reports for November are posted in the member

portal section of FMPA's website.

Debt Discussion

Below is a summary of the total debt outstanding and the percentage of debt that was fixed, variable or synthetically fixed with interest rate swaps as of November 30, 2018.

	** Total debt Outstanding	Fixed Rate	Variable Rate	Synthetically Fixed
Agency	220,000	100%	0%	0%
St Lucie	296,800,000	45.60%	0%	54.40%
Stanton	8,985,000	100%	0%	0%
Stanton II	122,801,000	100%	0%	0%
Tri City	3,290,000	100%	0%	0%

The St Lucie investment strategy to pay down St Lucie debt:

As of November 30, 2018, the St. Lucie Project holds investments with a market value of \$219 million that can be used for future bond principal payments. These investments and the Merrill Lynch investment contract (Forward Sale Agreement) will mature between now and 2026 with a value of \$236 million, assuming the Merrill Lynch investment contract is executed as it currently stands.

The market value is the estimated value, calculated by Bloomberg, if we had sold all the assets as of November 30, 2018.

St Lucie Accounts	Future Holdings	11/30/2018 Market Value		
	10/1/26 (Estimated)	of Holdings (Estimated)		
2011A&B Debt Service Reserve	7,400,865	7,277,640		
2012 Debt Service Reserve	3,587,577	3,557,953		
ML Forward Sale Agreement	139,475,000	107,476,292		
ML FSA Collateral	7,537,100	7,343,911		
General Reserve	78,692,193	93,875,733		
Total	236,692,735	219,531,529		

The future holdings on 10/1/26 as listed above, assumes that the investments mature sans default and then are held in cash until 10/1/26. Note that the final value of the Forward Sale Agreement (\$139.5 million) is contingent on the St Lucie Project continuing to make the purchases as per the Merrill Lynch agreement and that the assets are held until maturity. The current market value of the Forward Sale Agreement is \$107,476,292

Our expectation is that at least, an estimated \$236 million will be used to pay the outstanding debt of the St Lucie Project. The remainder of the cash needed to pay off all the current debt of \$60 million will be collected from monthly Participant billings as currently budgeted.

#### **Swap Discussion**

The St Lucie project has 9 interest rate swap contracts. As of November 30, 2018, the market value for the St Lucie project swap contracts are (\$6,845,188).

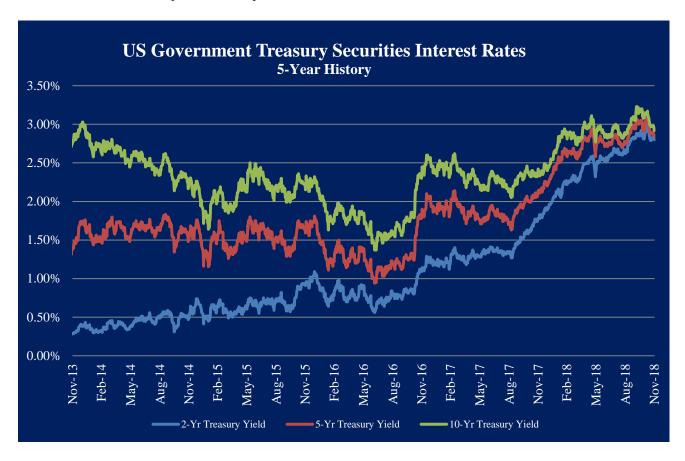
The Swap Valuation Report is a snap shot of the mark-to-market values at the end of the day on November 30, 2018. The report for November is posted in the "Member Portal" section of FMPA's website.

## Investment Discussion

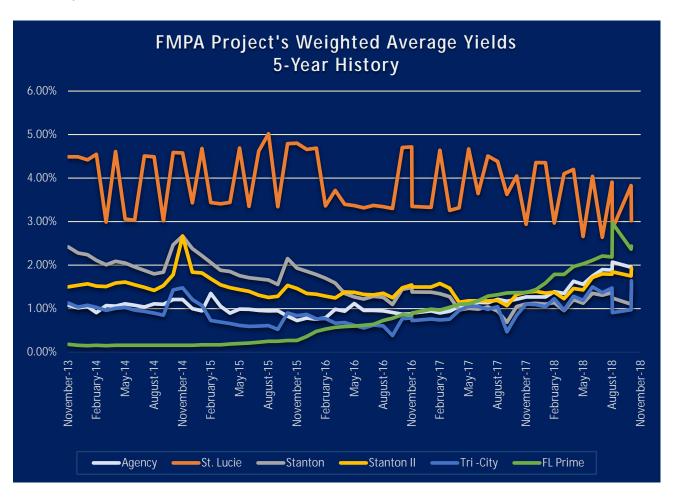
The investments in the Projects are comprised of debt from the government-sponsored enterprises such as the Federal Farm Credit Bank, Federal Home Loan Bank, Federal Home Loan Mortgage Corporation (Freddie Mac), and Federal National Mortgage Association (Fannie Mae), as

well as investments in U.S. Treasuries, Commercial Paper, Municipal Bonds and Money Market Mutual Funds.

Below is a graph of US Treasury yields for the past 5 years. The blue line is the 2-year Treasury which closed the month of November at 2.80%. The orange line is the 5-year Treasury which was 2.84%, and the red line is the 10-year Treasury which was 2.92%.



The weighted average yields on investments earned as of November 30, 2018 in the Projects, along with their benchmarks (SBA's Florida Prime Fund and the 10 Year US Treasury Note), are as follows:



Recommended Motion

Move approval of the Treasury Reports for November 30, 2018.

#### **AGENDA ITEM 8 – ACTION ITEMS**

a. Approval of Annual Audited Financial Report (AAFR) for Fiscal Year 2018



# 8a-Approval of Annual Audited Financial Report (AAFR) for FYE 2018

Board of Directors
January 17, 2019

## **Financial Statement Reporting Policy**

- Annual Report presented in accordance with the Accounting and Internal Controls Policy, Section 7.0 Reporting
- The policy requires that the CFO shall cause the prior fiscal year end financial statements and accompanying notes to be presented for approval to the Board of Directors and the Executive Committee no later than January



## **Financial Summary & Highlights**

- Audited in accordance with Government Auditing Standards by Purvis, Gray & Company
- FMPA has received a "clean" opinion of the financial statements for FYE 2018
- Total Assets and Deferred Outflows for the Agency Fund and other projects decreased by \$109.2 million which included \$74.4 million of depreciation and amortization and plant additions of \$7.9 million
- Total Liabilities and Deferred inflows for the Agency Fund and other projects decreased by \$102.2 million mainly due to bond principal payments
- Total Revenue for Agency and other projects increased by \$18.9 million primarily due to increase in billings to participants and sales to others



## Financial Summary & Highlights (continued)

 Short-Term variances between Current Fiscal Year Actual Net Short-Term Revenue and 2018 Budgeted Net Short-Term Revenue were classified as amounts to be Recovered From or (Refunded To) Participants

St. Lucie

\$ 332,000

Stanton

\$ 176,000

Tri-City

\$ 328,000

Stanton II

(\$ 436,000)



## **Recommended Motions**

- Move approval of fiscal year ended September 30, 2018 AAFR, and the associated Purvis, Gray & Company report
- Move approval to recover or refund all over or under recovery amounts through the billing true up process





# **Financial Statements**

For The Fiscal Year Ended September 30, 2018

This page intentionally left blank

# **Member Cities**

- Alachua
- Bartow
- Bushnell
- Blountstown
- Chattahoochee
- Clewiston
- Fort Meade
- Fort Pierce
- Gainesville
- Green Cove Springs
- Havana
- Homestead
- Jacksonville Beach
- Key West
- Kissimmee
- Lake Worth
- Lakeland
- Leesburg
- Moore Haven
- Mount Dora
- New Smyrna Beach
- Newberry
- Ocala
- Orlando
- Quincy
- St. Cloud
- Starke
- Vero Beach
- Wauchula
- Williston
- Winter Park



# **Table of Contents**

•	Independent Auditor's	
	Report	1
	Management's Discussion	
	and Analysis	3
•	Financial Statements	12
•	Notes to Financial	
	Statements	15
	Required Supplementary Inform	atior
	Schedule of Changes in	
	Agency's Net OPEB Liability	
	And Related Ratios	57
	Supplementary Information	
•	Amounts Due (From) To	
	Participants	59
•	Five Year Trend Analysis	
	Compliance Reports	62
•	Report on Internal Control Over	
	Financial Reporting and On	
	Compliance	73
•	Management Letter	75
•	Independent Accountant's	
	Report	77
•	Management Letter	
	Comments	78
•	Management Letter	

Responses

79



#### INDEPENDENT AUDITORS' REPORT

Board of Directors and Executive Committee Florida Municipal Power Agency Orlando, Florida

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the business-type activities and each major fund of the Florida Municipal Power Agency (the Agency) as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and each major fund of the Agency, as of September 30, 2018, and the respective changes in financial position and cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E. 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 • FAX (352) 378-2505

Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 • FAX (352) 732-0542

443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 • FAX (850) 224-1762

5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 • FAX (941) 907-0309

MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS

MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

Board of Directors and Executive Committee Florida Municipal Power Agency Orlando, Florida

# INDEPENDENT AUDITORS' REPORT (Concluded)

#### **Emphasis of a Matter**

As discussed in Note XII to the financial statements, for the year ended September 30, 2018, the Agency adopted new accounting guidance Governmental Accounting Standards Board (GASB) Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis information and other Required Supplementary Information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the GASB, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Agency's basic financial statements. The accompanying supplementary information listed in the table of contents is presented for the purposes of additional analysis and is not a required part of the basic financial statements. This information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 20, 2018, on our consideration of the Agency's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Agency's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Agency's internal control over financial reporting and compliance.

December 20, 2018

Ocala, Florida

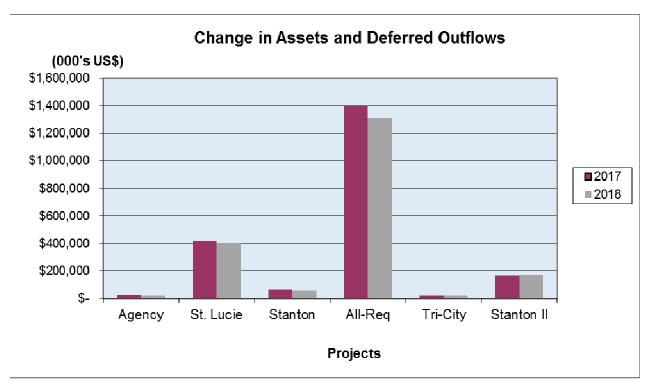
For Fiscal Year Ended September 30, 2018

This discussion and analysis is intended to serve as an introduction to Florida Municipal Power Agency's (FMPA's) basic financial statements, which are comprised of individual project or fund financial statements and the notes to those financial statements.

FMPA's financial statements are designed to provide readers with a broad overview of FMPA's financial condition in a manner similar to a private-sector business. It is important to note that, due to contractual arrangements which are the basis of each power project, no monies are shared among the projects.

#### FINANCIAL HIGHLIGHTS

**Total Assets and Deferred Outflows** at September 30, 2018, of FMPA's Agency Fund and other projects decreased \$109.2 million from the prior year. Decreases included \$74.4 million of depreciation and amortization of Plant Asset. Increases in total plant included \$7.9 million of new depreciable assets.



		Change	in	Assets 8	& Deferred O	utfl	ows								
	(000's US\$)														
Year	Agency	St. Lucie	9	Stanton	All-Req	T	ri-City	Stanton II	Total						
2017	\$ 22,063	\$ 418,281	\$	62,445	\$1,397,705	\$	20,864	\$ 166,748	\$2,088,106						
2018	\$ 16,807	\$ 404,525	\$	59,299	\$1,307,621	\$	20,172	\$ 170,490	\$1,978,914						
Variance	(\$5,256)	(\$13,756)		(\$3,146)	(\$90,084)		(\$692)	\$3,742	(\$109,192)						

For Fiscal Year Ended September 30, 2018

### FINANCIAL HIGHLIGHTS (CONTINUED)

**Total Liabilities and Deferred Inflows** at September 30, 2018, for FMPA's Agency Fund and other projects decreased by \$102.2 million during the current fiscal year. The decrease in total liabilities is mainly due to bond principal payments.

**Long-Term Liability** balance outstanding at September 30, 2018, for FMPA's Agency Fund and Projects was \$1.7 billion, a decrease of \$115.7 million during the current fiscal year.

Long-Term Bonds balance, less current portion, was \$1.6 billion, including All-Requirements balance of \$1.1 billion.

**Total Revenue** for Agency and all projects decreased by \$19.9 million for the current fiscal year, primarily due to decrease in Billings to Participants.

Comparative years' Assets, Liabilities and Net Position, as well as Revenues, Expenses are summarized on the following pages.

**Net Position at beginning of year** at October 1, 2017 decreased by \$2.5 million as a result of the Agency's implementation of Governmental Accounting Standard No. 75 – Other Postemployment Benefits (OPEB) for recognizing the OPEB liability that was previously reported under Governmental Accounting Standard No. 45.

For Fiscal Year Ended September 30, 2018

# FINANCIAL HIGHLIGHTS (CONTINUED)

#### Statement of Net Position Proprietary funds September 30, 2018 (000's US\$)

					Вι	ısiness-Typ	e Act	tivities- Prop	orieta	ry Funds				
2018				a			_	All-						
	,	Agency Fund		St. Lucie Project		Stanton Project	Req	uirements Project		Fri-City Project		Stanton II Project		Totals
Assets:			_				_		_	,	_		_	
Capital Assets, Net	\$	3,234	\$	19,469	\$	28,797	\$	674,858	\$	11,157	\$	92,263	\$	829,778
Current Unrestricted Assets		12,944		123,303		27,648		256,426		7,326		54,247	\$	481,894
Non-Current Restricted Assets		494		196,578		2,817		29,338		1,613		12,029	\$	242,869
Other Non Current Assets		135		47,296		-		295,086		-		-	\$	342,517
Deferred Outflows of Resources		-		17,879		37		51,913		76		11,951	\$	81,856
Total Assets & Deferred Outflows	\$	16,807	\$	404,525	\$	59,299	\$ :	1,307,621	\$	20,172	\$	170,490	\$1	,978,914
Lt.Lttat														
Liabilities:		F 710		202.067	_	0.001	٠ ـــ	1 157 626		2 225		127 446	<b>.</b>	COE 204
Long-Term Liabilities Current Liabilities	\$	5,719	\$	392,067	\$	9,091	\$.	1,157,636	\$	3,325	\$	127,446	\$ I	,695,284
Deferred Inflows of Resources		1,814		12,458		9,806		149,985		3,670		13,893		191,626
Total Liabilities & Deferred Inflows		7,533	4	404,525	+	40,402 59,299	4 .	1,307,621	+	13,177 20,172	+	29,151 170,490	d 1	82,730 ,969,640
Total Liabilities & Deletted Illiows	<del>-</del>	7,333	<b>P</b>	404,323	Ą	35,255	<b>.</b>	1,307,021	Ą	20,172	Ą	170,490	<b>\$</b> 1	,505,040
Net Position:														
Investment in capital assets	\$	3,150	\$	(279,358)	\$	11,502	\$	(452,090)	\$	4,726	\$	(33,593)	\$	(745,663)
Restricted	\$	3	\$	122,193	\$	11,001	\$	74,722	\$	4,774	\$	22,301		234,994
Unrestricted	\$	6,121	\$	157,165	\$	(22,503)	\$	377,368	\$	(9,500)	\$	11,292		519,943
Total Net Position	\$	9,274	\$	-	\$	-	\$	-	\$	-	\$		\$	9,274

#### Statement of Net Position Proprietary funds September 30, 2017 (000's US\$)

		В	lusin	ess-Type	Acti	vities- Pro	oprie	tary Fund	S			
2017						AII-						
	gency	t. Lucie		Stanton		uirements		Tri-City		Stanton II		
	Fund	Project		Project		Project		Project		Project		Totals
Assets:												
Capital Assets, Net	\$ 3,389	\$ 23,656	\$	30,977	\$	727,100	\$	12,019	\$	96,589	\$	893,730
Current Unrestricted Assets	18,441	121,598		28,817		253,338		7,144		42,493		471,831
Non-Current Restricted Assets	233	187,763		2,542		40,676		1,527		13,094		245,835
Other Non Current Assets	-	56,375		-		311,100		-		-		367,475
Deferred Outflows of Resources	-	28,889		109		65,491		174		14,572		109,235
Total Assets & Deferred Outflows	\$ 22,063	\$ 418,281	\$	62,445	\$ 1	,397,705	\$	20,864	\$	166,748	\$ 2	,088,106
Liabilities:												
Long-Term Liabilities	\$ 3,518	\$ 403,457	\$	17,347	\$1	,241,223	\$	6,508	\$	138,885	\$ 1	,810,938
Current Liabilities	2,296	14,824		10,169		156,482		3,833		7,288		194,892
Deferred Inflows of Resources	-	-		34,929		-		10,523		20,575		66,027
Total Liabilities & Deferred Inflows	\$ 5,814	\$ 418,281	\$	62,445	\$1	,397,705	\$	20,864	\$	166,748	\$ 2	,071,857
Net Position:												
Investment in capital assets	\$ 2,959	\$ (283,738)	\$	5,954	\$	(488,826)	\$	2,537	\$	(32,624)	\$	(793,738)
Restricted	1	120,589		10,327		88,726		4,622		17,994		242,259
Unrestricted	13,289	163,149		(16,281)		400,100		(7,159)		14,630		567,728
Total Net Position	\$ 16,249	\$ -	\$	-	\$	-	\$	-	\$	-	\$	16,249

For Fiscal Year Ended September 30, 2018

# FINANCIAL HIGHLIGHTS (CONTINUED)

# Statements of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds

Proprietary Funds
For Fiscal Year Ended September 30, 2018
(000's US\$)

	_				Bus	iness-Type	e Ac	tivities- Pro	prie	tary Funds				
2018		Agency Fund		St. Lucie Project		Stanton Project	Re	All- equirements Project	5	Tri-City Project	5	Stanton II Project		Totals
Revenues:									_		_			
Billings to participants	\$	13,764	\$	53,678	\$	28,027	\$	406,073	\$	10,794	\$	50,933	\$	563,269
Sales to others				2,470		352		29,883		126		552		33,383
Amounts to be recovered from				222		476		7.000		222		(405)		7.500
(refunded to) participants		119		332		176 209		7,288		328 73		(436)		7,688
Investment Income (loss)  Total Revenue	4	13.883	<u>d</u>	3,562 60,042	<u></u>	28,764	dr.	2,111 445,355	<u></u>	11,321	dr.	(669) 50,380	4	5,405 609,745
rotal Revenue	<b>&gt;</b>	13,883	<b>&gt;</b>	60,042	<b>Þ</b>	28,764	<u> </u>	445,333	<b>Þ</b>	11,321	<b>Þ</b>	50,380	<b>Þ</b>	609,743
Expenses:														
Operation, Maintenance &														
Nuclear Fuel Amortization	\$	-	\$	15,752	\$	4,702	\$	61,398	\$	1,682	\$	6,860	\$	90,394
Purchased power, Transmission														
& Fuel Costs				3,890		12,801		246,883		4,661		21,704		289,939
Administrative & General		12,972		3,278		1,382		22,029		774		1,941		42,376
Depreciation & Decommissioning		294		11,342		3,436		57,332		1,312		5,535		79,251
Interest & Amortization		12		15,724		969		46,974		236		5,761		69,676
Gain/Loss on Ineffective Swaps				976										976
Development Fund Distribution		5,000												5,000
Write off Nuclear Development Project  Total Expense	\$	83 18,361	\$	50,962	\$	23,290	\$	434,616	\$	8,665	\$	41,801	<u>+</u>	577,695
Total Expense	<b>Þ</b>	16,361	<u> </u>	30,962	<b>Þ</b>	23,290	<u> </u>	434,616	<b>Þ</b>	8,665	<b></b>	41,801	<b></b>	377,693
Change in net position before														
regulatory asset adjustment	\$	(4,478)	\$	9,080	\$	5,474	\$	10.739	\$	2,656	\$	8.579	\$	32,050
Net cost recoverable/future		` ' '		•		,		•		•		•		•
Participant billings	_	-	_	(9,080)	_	(5,474)	_	(10,739)	_	(2,656)	_	(8,579)		(36,528)
Change in Net Positon After Regulatory Adj	\$	(4,478)	\$	-	\$	-	\$	-	\$	-	\$	-	\$	(4,478)
Net position at beginning of year		16,249												16,249
Prior Period Adjustment - GASB 75 (OPEB)		(2,497)												(2,497)
Restated Net Position at beginning of year		13,752												13,752
		9,274	\$											9,274

#### Statements of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds

For Fiscal Year Ended September 30, 2017 (000's US\$)

	_				Bus	iness-Type	e Ac	tivities- Pro	prie	tary Funds				
2017		_					_	All-						
		Agency Fund		St. Lucie Project		Stanton Project	Re	equirements Project	5	Tri-City Project	٤	Stanton II Project		Totals
Revenues:	_	runu	_	Froject	_	Froject	_	Froject	_	Froject	_	Froject	_	TOtals
Billings to participants	\$	14,279	\$	54,296	\$	28,909	\$	428,034	\$	10,919	\$	48,001	\$	584,438
Sales to others		•		2,439		356		33,480		127		558		36,960
Amounts to be recovered from														
(refunded to) participants				1,796		(869)		(3,916)		(306)		546		(2,749
Investment Income (loss)		63		8,553		122		2,165		34		98		11,035
Total Revenue	\$	14,342	\$	67,084	\$	28,518	\$	459,763	\$	10,774	\$	49,203	\$	629,684
Expenses:														
Operation, Maintenance &														
Nuclear Fuel Amortization	\$	_	\$	17,357	\$	4,293	\$	65,550	\$	1,536	\$	7,363	\$	96,099
Purchased Power, Transmission	-		-	,	-	-,	-	,	-	-,	-	.,	-	,
& Fuel Costs				4,752		13,454		255,926		4,961		22,450		301,543
Administrative & General		13,701		3,248		1,304		21,841		743		1,897		42,734
Depreciation & Decommissioning		333		35,624		3,029		56,412		1,168		5,392		101,958
Interest & Amortization		14		15,338		1,396		51,026		347		5,817		73,938
Write-off Development Project														
Total Expense	\$	14,048	\$	76,319	\$	23,476	\$	450,755	\$	8,755	\$	42,919	\$	616,272
Change in net position before														
regulatory asset adjustment	\$	294	\$	(9,235)	\$	5,042	\$	9,008	\$	2,019	\$	6,284	\$	13,412
Net cost recoverable/future														
Participant billings			_	9,235		(5,042)		(9,008)		(2,019)		(6,284)		(13,118)
Change in Net Positon After Regulatory Adj	\$	294	\$	-	\$	-	\$	-	\$	-	\$	-	\$	294
Net position at beginning of year		15,955												15,955
rece posicion de beginning or year	_	10,000	_		_		_		_		-		-	10,000
Net position at end of year	\$	16,249	\$	_	\$	_	\$	_	\$	_	\$	_	\$	16,249
The second secon	7		7_		7		7		7_		7		7	

For Fiscal Year Ended September 30, 2018

#### **OVERVIEW OF FINANCIAL STATEMENTS**

This discussion and analysis is intended to serve as an introduction to FMPA's basic financial statements, which are comprised of two components: (1) individual project or fund financial statements and (2) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

FMPA's **Entity-Wide Financial Statements** are designed to provide readers with a broad overview of FMPA's finances in a manner similar to a private-sector business. It is very important to note that, due to contractual arrangements that are the basis of each power project, no monies can be shared among projects.

The cash flow of one power project, although presented with all others in the financial statement presentation as required by financial reporting requirements, cannot and should not be considered available for any other project. Management encourages readers of this report, when evaluating the financial condition of FMPA, to remember that each power project or fund is a stand-alone entity.

The **Statements of Net Position** presents information on all of FMPA's assets and liabilities with the differences between the two reported as Net Position. As a result of a decision by the governing bodies of FMPA, billings and revenues in excess (deficient) of actual costs are returned to (collected from) the participants in the form of billing credits (charges). The assets within the Agency Fund represent those required for staff operations, which coordinate all of the power projects described herein.

The **Statements of Revenues, Expenses and Changes in Fund Net Position** present information regarding how FMPA's net position has changed during the fiscal year ended September 30, 2018. All changes in net position are reported as the underlying event giving rise to the change as it occurs, regardless of the timing of related cash flows. Therefore, some revenues and expenses that are reported in these statements for some items will only result in cash flows in future fiscal periods, such as unrealized gains or losses from investment activities, uncollected billings and earned but unused vacation.

The **Statements of Cash Flows** provide information about FMPA's Agency Fund and each project's cash receipts and disbursements during the fiscal year. These statements report cash receipts, cash payments and net changes in cash resulting from operating, investing and capital & related financing activities.

All of the activities of FMPA are of a business type, as compared to governmental activities. FMPA has no component units to report. The Financial Statements can be found on pages 12 through 14 of this report.

The **Fund Financial Statements** are comprised of a grouping of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. FMPA, like governments and other special agencies or districts, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of FMPA are reported on the proprietary basis.

FMPA maintains only one type of Proprietary Fund, the Enterprise Fund type. Enterprise Funds are used to report the same functions presented as business-type activities in the financial statements. FMPA uses enterprise funds to account for all of its power projects, as well as the Agency business operations. Each of the funds is considered a "major fund" according to specific accounting rules. A summary of FMPA's activities for years 2018 and 2017 is shown on pages 5 and 6. A more detailed version of the major fund proprietary financial statements can be found on pages 12 through 14 of this report.

The Notes to Financial Statements provide additional information that is essential to understanding the data provided in both the government-wide and fund financial statements. The Notes to the Financial Statements can be found on pages 15 through 55 of this report.

For Fiscal Year Ended September 30, 2018

# **ENTITY-WIDE FINANCIAL ANALYSIS**

As noted earlier, when readers use the financial presentations to evaluate FMPA's financial position and results of operations, it is essential to remember the legal separation that exists among the projects. Nevertheless, broad patterns and trends may be observed at this level that should lead the reader to study carefully the financial statements of each fund and project. For example, total expenses decreased \$38.6 million primarily due to decreases in fuel costs and depreciation expenses. The Stanton, All-Requirements and Tri-City Projects total expenses decreased primarily due to lower fuel costs. Total expense for the Agency Fund increased primarily due to the Development Fund distributions while the St. Lucie Fund expenses decreased primarily due to lower depreciation resulting from the extension of the nuclear plants useful life.

#### FINANCIAL ANALYSIS OF FMPA'S FUNDS AND PROJECTS

FMPA uses fund accounting, Federal Energy Regulatory Commission accounting and special utility industry terminology to ensure and demonstrate compliance with finance-related legal requirements. The projects and funds are presented below and in the financial statements in the order in which they were established.

The **Agency Fund** accounts for the administrative activities of FMPA. The expenses incurred while operating the projects and administrative activities are allocated to the power projects, net of any miscellaneous receipts. Total General and Administrative expenses decreased \$729 thousand from fiscal year 2017 to fiscal year 2018.

On September 30, 2018, the current portion of long-term notes payable was \$220 thousand, which is accounted for in the FMPA Agency Fund and represents the last payment of the Loan outstanding for the Agency's office building.

The **St. Lucie Project** consists of an 8.806% undivided ownership interest in St. Lucie Unit 2. This unit is a nuclear power plant primarily owned and operated by Florida Power & Light (FPL). FPL requested and received a 20-year extension of the operating license from the Nuclear Regulatory Commission (NRC) for Units 1 and 2. The license will allow Unit 1 to operate until 2035 and Unit 2 to operate until 2043.

The Project billed 690,698 Megawatt-hours (MWh) in fiscal year 2018. The average all-inclusive billing rate, which includes budgeted Demand, Energy and Transmission expenses, decreased 4% to \$77.72 in fiscal year 2018.

The **Stanton Project** derives its power from a 14.8193% ownership interest in Stanton Unit 1, a 441 Megawatt coal-fired power plant operated by its primary owner, Orlando Utilities Commission (OUC).

The Project billed 336,361 MWh in fiscal year 2018. The average all-inclusive billing rate which includes budgeted Demand, Energy and Transmission expenses decreased 4% to \$83.32 per MWh in fiscal year 2018 due to increased MWh sales.

The **All-Requirements Project** (ARP) consists of 13 active participants. The ARP energy resources are part of the Florida Municipal Power Pool (FMPP), a consortium of three municipal energy suppliers - ARP, Lakeland Electric and OUC - which have agreed to dispatch resources on an economic cost and availability basis in order to meet combined loads. The average all-inclusive billed rate to ARP member cities was \$71.68 per MWh in fiscal year 2018, which is all-inclusive of Energy, Demand and Transmission expenses. The billed Megawatt hours for fiscal year 2018 were 5,664,825.

Billings to ARP participants in fiscal year 2018 were 5% lower, decreasing from \$428 million to \$406 million primarily due to a decrease in fuel expense and operation and maintenance expenses.

The All-Requirements participant net cost of power decreased to \$72.97 per MWh in fiscal year 2018, a 5% decrease from fiscal year 2017. This decrease was primarily due to lower fuel and operation and maintenance expenses. The fuel supply mix was 84.6% for natural gas, 15.0% for coal, and 0.4% for renewables.

For Fiscal Year Ended September 30, 2018

#### FINANCIAL ANALYSIS OF FMPA'S FUNDS AND PROJECTS (CONTINUED)

After consideration of amounts to be refunded to or recovered from Project participants, the net position of the All-Requirements Project was zero (by design) again in fiscal year 2018. The All-Requirements project adjusts the Demand, Energy, and Transmission rates each month based on the current expenses, estimated future expenses, and over/under collections to meet its 60-day cash target. The over/under collection amounts are shown in the Statements of Revenues, Expenses and Changes in Fund Net Position as an addition or reduction to "Billings to Participants" and as "Due from Participants" or "Due to Participants" in the accompanying Statement of Net Position.

The **Tri-City Project** consists of a 5.3012% ownership interest in Stanton Unit 1. The Project billed 124,558 MWh in fiscal year 2018. The average all-inclusive billing rate, which includes budgeted Demand, Energy and Transmission expenses, decreased 1% to \$86.66 per MWh during fiscal year 2018 due to lower fuel expenses.

The **Stanton II Project** consists of a 23.2367% ownership interest in Stanton Unit 2, a coal-fired power plant operated by its primary owner; Orlando Utilities Commission (OUC). The Project billed 601,691 MWh in fiscal year 2018. The average all-inclusive billing rate, which includes budgeted Demand, Energy, and Transmission expenses, increased by 10% to \$84.65 per MWh in fiscal year 2018. This was caused by a decrease in MWh Sales related to the extended uprate outage.

#### **BUDGETARY HIGHLIGHTS**

The FMPA Board of Directors approves the non All-Requirements Project budgets, and the Executive Committee approves the Agency and All-Requirements Project budgets, establishing legal boundaries for expenditures. For fiscal year 2018, the St. Lucie, Stanton, Tri-City and Stanton II budgets were amended mid-year and at the end of the fiscal year to increase expenditures \$3.5 million, \$3.5 million, \$1.8 million, and \$1.0 million respectively. This was due to higher actual fixed O & M and A&G expenses billed from FPL than budgeted for the St. Lucie Project. Fuel acquisition costs for St. Lucie Project were also higher than budgeted. The Stanton, Tri-City, and Stanton II budgets were increased fuel expenses due to lower coal pricing contributing to higher utilization of those units.

#### **CAPITAL ASSETS AND LONG-TERM DEBT**

FMPA's investment in **Capital Assets**, as of September 30, 2018, was \$830 million, net of accumulated depreciation and inclusive of work-in-process and development projects. This investment in capital assets includes operational and construction projects in progress of generation facilities, transmission systems, land, buildings, improvements, and machinery and equipment.

FMPA's investment in capital assets for fiscal year 2018 decreased by 7.2% or \$64.0 million. This was caused primarily by depreciation of plant assets.

At September 30, 2018, FMPA had **Long-term debt** of \$1.6 billion in notes, loans and bonds payable. The remaining principal payments on Long-term debt less current portion, net of unamortized premium and discount, and deferred outflows are as follows:

Project	Amoun	t (000's US\$
Agency Fund	\$	0
St. Lucie Project		303,007
Stanton Project		8,993
All-Requirements Project		1,121,324
Tri-City Project		3,290
Stanton II Project		127,293
Total	\$	1,563,907

See **Note VIII** to the Notes to Financial Statements for further information.

For Fiscal Year Ended September 30, 2018

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES**

Multi-year operational and financial modeling was conducted to arrive at the fiscal year 2018 budget. Expenses were estimated using current market conditions for fuel and estimated member loads which take into consideration the member cities' economies that have shown varying impacts on loads in both demand and energy due to the current economic down turn. Rates are set in order to cover all costs and based on the member loads. Additionally, All-Requirements rates are adjusted monthly to maintain cash at a 60 day target as approved by the Executive Committee.

#### SIGNIFICANT EVENTS

#### A. Stanton II Project Refinancing

On October 26, 2017, the Stanton II Series 2000 and 2004 debt were refinanced. The proceeds were used to refund \$65.7 million of 2000 and 2004 Bonds and terminated \$9.7 million of the Interest Rate Swaps related to those bonds. The Series 2000 and 2004 debt refinancing resulted in net gross savings of approximately \$532 thousand with a present value savings of approximately \$380 thousand. The Series 2004 debt refinancing resulted in net gross savings of \$5.3 million with a present value savings of \$1.2 million.

### B. All Requirements Project Refinancing.

On July 12, 2018, The All Requirements Series 2008A debt was refinanced for the total of \$57.8 million. The Series 2008A debt refinancing resulted in a gross savings of approximately \$2.7 million with a present value savings of approximately \$6.6 million.

#### C. All Requirements Combined Contractual Services Agreement

On November 16, 2017, the FMPA Executive Committee approved a new combined Contractual Services Agreement (CSA) for FMPA's three base load units (Cane Island 3, Cane Island 4 and TCEC). Per footnote X.C Contractual Service Agreements, these units each had individual CSA's. The Combined CSA is estimated to save approximately \$3.5 million in operating costs over the next two years. The Combined CSA provides for two additional planned maintenance events for each unit beyond those provided for in the original CSAs, or approximately 8 to 10 years after the original CSAs expire, but not to exceed 20 years from the effective date of the Combined CSA.

#### D. Agency Development Fund Return

The Development Fund was created to provide upfront costs necessary to investigate and establish new FMPA Projects. The Development Fund was funded through an adder on each MWh of energy sold from each FMPA Project to Participants through Fiscal Year 2011, after which the Board of Directors elected to cease contributions. On December 14, 2017, the Board of Directors determined that the then-current balance in the Development Fund of approximately \$11 million exceeded the amount likely to be needed to support future initiatives and approved the return of \$5 million to the members. After the return of funds to the members, the Development Fund should have a balance of approximately \$6 million.

#### E. Vero Beach Proposed Sale

All of the necessary nineteen FMPA member cities have approved the required consents and waivers and associated documents for the sale of the Vero Beach electric utility system to be achieved, and to permit the ARP to assume the Vero Beach Power Entitlement Shares in the St. Lucie, Stanton, and Stanton II Projects. In March 2018, the FMPA Executive Committee and Board of Directors approved the transfer and assignment documents to effect the transfer and assignment of the Vero Beach Power Entitlement Shares, upon the closing of the Vero Beach transaction. See Financial Footnote X.D.2 for further detail.

For Fiscal Year Ended September 30, 2017

# F. Governmental Accounting Standard No. 75 – Other Postemployment Benefits Other Than Pension

The Agency's Net Position at beginning of year at September 30, 2017 decreased by \$2.5 million as a result of the Agency's implementation of Governmental Accounting Standard No. 75 – Other Postemployment Benefits (OPEB) for recognizing the OPEB liability that was previously reported under Governmental Accounting Standard No. 45. See footnote XII.

#### **INTEREST ARBITRAGE AND REBATE**

As a result of lower interest rates on outstanding debt in contrast to higher yields on investments, the Agency has the following remaining potential arbitrage rebate liabilities as of September 30, 2018:

	A	Amount
Project	(0	00's US\$)
St. Lucie Project	\$	683
Total	\$	683

See **Note XIV** in the Notes to Financial Statements for further information regarding the arbitrage rebate liabilities.

#### **REQUEST FOR INFORMATION**

Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the *Chief Financial Officer, Florida Municipal Power Agency, 8553 Commodity Circle, Orlando, FL 32819.* 

# FLORIDA MUNICIPAL POWER AGENCY

# STATEMENT OF NET POSITION PROPRIETARY FUNDS September 30, 2018 (000's US\$)

						Bus	sines	s-Type Activ	rities					
		Agency	,	St. Lucie		Stanton	Pa	All- equirements		Tri-City		Stanton II		
ASSETS & DEFERRED OUTFLOWS		Fund		Project		Project		Project		Project		Project		Totals
Current Assets:	-	Tuliu		rioject	_	TTOJECE	_	rioject		ТОЈЕСЕ	_	rioject	_	Totals
Cash and cash equivalents	\$	1,298	\$	11,616	\$	2,381	\$	26,514	\$	744	\$	3,719	\$	46,272
Investments Participant accounts receivable		10,432 651		96,865 2,427		13,255 2,462		77,042 35,477		1,820 950		33,355 3,300		232,769 45,267
Due from Participants				332		176		00,		328		0,000		836
Fuel stock and material inventory		504		0.40		576		41,596		206		899		43,277
Other current assets Restricted assets available for current liabilities		561 2		643 11,420		156 8,642		6,211 69,586		48 3,230		360 12,614		7,979 105.494
Total Current Assets	\$	12,944	\$	123,303	\$	27,648	\$	256,426	\$	7,326	\$	54,247	\$	481,894
Non-Current Assets:														
Restricted Assets:	•	406	¢.	F 000	Φ.	2.050	•	6.757	œ.	2 225	Φ.	2.657	œ.	24.042
Cash and cash equivlents Investments	\$	496	\$	5,809 201,835	\$	2,958 8.470	\$	6,757 91,812	\$	2,335 2,496	\$	2,657 21,952	\$	21,012 326,565
Accrued Interest				354		31		355		12		34		786
Less: Portion Classified as Current	\$	(2)	_	(11,420)	_	(8,642)	_	(69,586)		(3,230)		(12,614)	_	(105,494)
Total Restricted Assets Utility Plant:	\$	494	_\$	196,578	\$	2,817	\$	29,338	_\$	1,613	\$	12,029	\$	242,869
Electric plant	\$	_	\$	294,945	\$	89,427	\$	1,265,514	\$	35.766	\$	196,760	\$	1,882,412
General plant		8,984		21,264		10		4,046		36		91		34,431
Less accumulated depreciation and amortization	\$	(5,750)	_	(297,743)	_	(60,640)	_	(594,702)	_	(24,645)	_	(104,588)	_	(1,088,068)
Net utility plant	\$	3,234	\$	18,466	\$	28,797	\$	674,858	\$	11,157	\$	92,263	\$	828,775
Construction work in progress Total Utility Plant, net	\$	3,234	\$	1,003 19,469	-\$	28,797	\$	674,858	\$	11,157	\$	92,263	\$	1,003 829,778
Other Assets:				,				,		,				,
Net costs recoverable/future particpant billings	\$	-	\$	47,296	\$	-	\$	229,392	\$	-	\$	-	\$	276,688
Prepaid natural Gas - PGP Other		135						64,033 1,661						64,033 1,796
Total Other Assets	\$	135	\$	47.296	\$		\$	295,086	\$		\$		\$	342,517
Total Assets	\$	16,807	\$	386,646	\$	59,262	\$	1,255,708	\$	20,096	\$	158,539	\$	1,897,058
Deferred Outflows of Resources														
Deferred Outflows from Derivatives Unamortized Loss on Advanced Refunding	\$	-	\$	5,875 12,004	\$	37	\$	51.913	\$	- 76	\$	- 11,951	\$	5,875 75,981
Total Deferred Outflows	\$		\$	17,879	\$	37	\$	51,913	\$	76	\$	11,951	\$	81,856
														,
Total Assets & Deferred Outflows	\$	16,807	\$	404,525	\$	59,299	\$	1,307,621	\$	20,172	\$	170,490	\$	1,978,914
LIABILITIES, DEFERRED INFLOWS AND NET POSIT	TION													
Current Liabilities:														
Payable from unrestricted assets:								04.475						
Accounts payable & Accrued Liabilities  Due to Participants	\$	1,592	\$	1,038	\$	1,010	\$	31,475 30,109	\$	385	\$	600 437	\$	36,100 30,546
Line of Credit Payable								5,000				401		5,000
Capital Lease and other Obligations		220			_	154		13,815		55		242		14,486
Total Current Liabilities Payable from Unrestricted Assets	\$	1,812	\$	1,038	\$	1,164	\$	80,399	_\$	440	\$	1,279	\$	86,132
Payable from Restricted Assets:														
Current portion of long-term revenue bonds	\$	_	\$	7,825	\$	8,185	\$	50,380	\$	3,160	\$	10,271	\$	79,821
Accrued interest on long-term debt		2		3,595		457		19,206		70		2,343		25,673
Total Current Liabilities Payable from Restricted Assets	\$	2	\$	11,420	\$	8,642	\$	69,586	\$	3,230	\$	12,614	\$	105,494
Total Current Liabilities Total Current Liabilities	\$	1,814	\$	12,458	\$	9,806	\$	149,985	\$	3,670	\$	13,893	\$	191,626
Long-Term Liabilities Payable from Restricted Assets:														
Held in Trust for Rate Stabilization	\$	490	\$	-	\$	-	\$	-	\$	-	\$	-	\$	490
Accrued Decommissioning Liability Total Liabilities Payable from Restricted Assets	\$	490	\$	82,209 82,209	\$		\$		\$		\$		\$	82,209 82,699
Long-Term Liabilities Less Current Portion:		150		02,203										02,033
Long-term debt	\$	-	\$	303,007	\$	8,993	\$	1,121,324	\$	3,290	\$	127,293	\$	1,563,907
Other Post-employment Benefits Landfill Closure		5,229				00		100		25		450		5,229
Advances from Participants						98		109 20,967		35		153		395 20,967
Derivative Instruments				6,851				15,236						22,087
Total Long-Term Liabilities	\$	5,229	\$	309,858	\$	9,091	\$	1,157,636	\$	3,325	\$	127,446	\$	1,612,585
Deferred Inflows of Resources														, ,
Net cost refundable/future participant billings					_	40,402		-		13,177		29,151		82,730
Total Long-Term Liabilities & Deferred Inflows	\$	5,719	\$	392,067	\$	49,493	\$	1,157,636	\$	16,502	\$	156,597	\$	1,778,014
Total Liabilities and Deferred Inflows	\$	7,533	\$	404,525	\$	59,299	\$	1,307,621	\$	20,172	\$	170,490	\$	1,969,640
Net Position:														
Investment in Capital Assets, Net of Related Debt	\$	3,150	\$	(279,358)	\$	11,502	\$	(452,090)	\$	4,726	\$	(33,593)	\$	(745,663)
Restricted		6 121	\$	122,193	\$	11,001	<b>\$</b>	74,722	<b>\$</b>	4,774	\$	22,301		234,994
Unresticted Total Net Position	\$	6,121 9,274	<u>\$</u> \$	157,165	<u>\$</u>	(22,503)	<u>\$</u>	377,368	<u>\$</u>	(9,500)	<u>\$</u>	11,292	\$	519,943 9,274
		5,217												5,217
Total Liabilities and Net Position	\$	16,807	\$	404,525	\$	59,299	\$	1,307,621	\$	20,172	\$	170,490	\$	1,978,914

The accompanying notes are an integral part of these financial statements

# FLORIDA MUNICIPAL POWER AGENCY

# STATEMENT OF REVENUES, EXPENSES, AND CHANGE IN FUND NET POSITION PROPRIETARY FUNDS For the Year Ended September 30, 2018 $_{(000'\text{s}~\text{US}\$)}$

						Busi	ness	-Type Activi	ties					
	·	Agency Fund		St. Lucie Project		Stanton Project	Re	All- equirements Project		Tri-City Project	:	Stanton II Project		Totals
Operating Revenue:											_			
Billings to participants	\$	13,764	\$	53,678	\$	28,027	\$	406,073	\$	10,794	\$	50,933	\$	563,269
Interchange Sales		-		0.470		0.50		18,322						18,322
Sales to others				2,470		352		11,561		126		552		15,061
Amounts to be recovered from (refunded to) participants				332		176		7.288		328		(436)		7.600
Total Operating Revenue	\$	13,764	\$	56,480	\$	28,555	\$	443,244	\$	11,248	\$	51,049	¢	7,688 604,340
Total Operating Revenue	<u> </u>	13,704	<u> </u>	30,460	<u> </u>	20,333	<u> </u>	443,244	<u> </u>	11,240	<u> </u>	31,049	<u> </u>	004,340
Operating Expenses:														
Operation and maintenance	\$	-	\$	10,953	\$	4,702	\$	61,398	\$	1,682	\$	6,860	\$	85,595
Fuel expense		-				11,625		194,661		4,246		19,809		230,341
Nuclear fuel amortization		-		4,799										4,799
Purchased power		-		3,540				23,561						27,101
Transmission services		-		350		1,176		28,661		415		1,895		32,497
General and administrative		12,972		3,278		1,382		22,029		774		1,941		42,376
Depreciation and amortization		294		6,487		3,436		57,332		1,312		5,535		74,396
Decommissioning				4,855										4,855
Total Operating Expense	\$	13,266	\$	34,262	\$	22,321	\$	387,642	\$	8,429	\$	36,040	\$	501,960
Total Operating Income	\$	498	\$	22,218	\$	6,234	\$	55,602	\$	2,819	\$	15,009	\$	102,380
Non-Operating Income (Expense):														
Interest expense	\$	(12)	\$	(15,/24)	\$	(969)	\$	(46,9/4)	\$	(236)	\$	(5,/61)	\$	(69,6/6)
Debt costs	Ф	(12)	ф	(13,724)	Ф	(303)	ф	(546)	ф	(230)	Ф	(194)	ф	(740)
Investment earnings (losses)		119		3,562		209		1,023		73		(475)		4,511
Loss on ineffective swaps		113		(976)		203		1,025		, ,		(473)		(976)
Amortization of swap terminations				(370)				1,634						1,634
Development Fund Distribution		(5,000)						1,051						(5,000)
Write off Nuclear Development Project		(83)												(83)
Total Non-Operating		(66)	_		_		_		_				_	(00)
Income (Expenses)	\$	(4,976)	\$	(13,138)	\$	(760)	\$	(44,863)	\$	(163)	\$	(6,430)	\$	(70,330)
Change in net assets before	_	(4.470)	_		_	F 47.4	_	40.700	_	0.555	_	0.570	_	22.252
regulatory asset adjustment	\$	(4,478)	\$	9,080	\$	5,474	\$	10,739	\$	2,656	\$	8,579	\$	32,050
Net cost recoverable/future														
participant billings	¢		¢	(9,080)	¢	(5,474)	¢	(10,739)	\$	(2,656)	\$	(8,579)	\$	(36,528)
Change in Net Position After Regulatory Adj	\$	(4.478)	\$	(3,000)	<u>\$</u> \$	(3,171)	<u>\$</u> \$	(10,733)	\$	(2,030)	<u>Ψ</u> \$	(0,575)	\$	(4,478)
onange in the resident rines (regulatory ring	Ψ.	(.,)	Ψ.		Ψ.		Ť		Ψ.		Ψ.		Ψ.	(1,110)
Net Postion at beginning of year		16,249												16,249
Prior Period Adjustment - GASB 75 (OPEB)		(2,497)												(2,497)
Restated Net Position at beginning of year		13,752												13,752
	_		_		_		_				_			0.07:
Net Position at end of year	\$	9,274	<u>\$</u>	-	\$	-	\$	-	\$		\$		\$	9,274

The accompanying notes are an integral part of these financial statements

# FLORIDA MUNICIPAL POWER AGENCY

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS September 30, 2018 (000's US\$)

						Business-T	ype /	Activities- Pro	prieta	ry Funds				
	_	Agency Fund		St. Lucie Project		Stanton Project		All equirements Project		Tri-City Project	:	Stanton II Project		Totals
Cash Flows From Operating Activities:	_	Fund		Project	_	Project	_	Project	_	Project		Project	_	TOTALS
Cash Received From Customers	\$	14,928	\$	58,666	\$	28,900	\$	438,240	\$	11,307	\$	51,171	\$	603,212
Cash Paid to Suppliers		(6,000)		(20,880)		(18,585)		(320,534)		(7,142)		(25,700)		(398,841)
Cash Paid to Employees		(7,431)												(7,431)
Net Cash Provided by (Used in)														
Operating Activities	\$	1,497	\$	37,786	\$	10,315	\$	117,706	\$	4,165	\$	25,471	\$	196,940
Cash Flows From Investing Activities:														
Proceeds From Sales and Maturities														
Of Investments	\$	11,201	\$	924,791	\$	11,908	\$	283,675	\$	8,623	\$	32,729	\$	1,272,927
RSA Deposits and Interest Earnings		258												258
Purchases of Investments		(8,691)		(988,274)		(19,251)		(357,976)		(9,372)		(54,007)		(1,437,571)
Income received on Investments		152		16,502		280		3,440		73		95		20,542
Net Cash Provided by (Used in ) Investment Activities	\$	2,920	Ś	(46,981)	\$	(7,063)	\$	(70,861)	\$	(676)	\$	(21,183)	\$	(143,844)
Investment Activities	<del>-</del>	2,920	<del>-</del>	(40,961)	Þ	(7,003)	Þ	(70,801)	<del>-</del>	(0/0)	<del>-</del>	(21,163)	<del>-</del>	(143,044)
Cash Flows From Capital & Related Financin	g Acti	vities:												
Proceeds from Issuance of Bonds & Loans	\$	-	\$	-	\$	-	\$	60,223	\$		\$	71,907	\$	132,130
Debt Issuance Costs								(546)				(194)		(740)
Capital Expenditures - Utility Plant		(139)		263		(1,256)		(5,090)		(450)		(1,209)		(7,881)
Long Term Gas Pre Pay - PGP Principal Payments - Long Term Debt		(210)		(10,180)		(7,785)		(3,407) (120,316)		(3,148)		(67,025)		(3,407) (208,664)
Swap Termination Payments		(210)		(10,100)		(,,,,,,,)		(120,510)		(5/110)		(9,306)		(9,306)
Interest paid on Debt		(150)		(17,209)		(1,180)		(59,257)		(270)		(6,286)		(84,352)
Write-off of Development Fund (Nuclear Initiation	ve)	(83)												(83)
Development Fund Distribution		(5,000)												(5,000)
Net Cash Provided (Used in)														
Capital & Related Financing Activities	\$	(5,582)	\$	(27,126)	\$	(10,221)	\$	(128,393)	\$	(3,868)	\$	(12,113)	\$	(187,303)
Net Increase (Decrease) in Cash														
and Cash Equivalents	\$	(1,165)	\$	(36,321)	\$	(6,969)	\$	(81,548)	\$	(379)	\$	(7,825)	\$	(134,207)
Cash and Cash Equivalents - Beginning		2,959		53,746		12,308		114,819		3,458		14,201		201,491
Cash and Cash Equivalents - Ending	\$	1,794	\$	17,425	\$	5,339	\$	33,271	\$	3,079	\$	6,376	\$	67,284
Consisting of:														
Unrestricted	\$	1,298	\$	11,616	\$	2,381	\$	26,514	\$	744	\$	3,719	\$	46,272
Restricted		496		5,809		2,958		6,757		2,335		2,657		21,012
Total	\$	1,794	\$	17,425	\$	5,339	\$	33,271	\$	3,079	\$	6,376	\$	67,284
Reconciliation of Operating Income to Net Cash Provided by (Used in) Operating Act	tivitio	e.												
Operating Income (Loss)	\$	498	\$	22,218	\$	6,234	\$	55,602	\$	2,819	\$	15,009	\$	102,380
						·		•		·				·
Adjustment to Reconcile Net Operating														
Income to Net Cash Provided by (Used														
In) Operating Activities: Depreciation		294		6,487		3,436		57,332		1,312		5,535		74,396
Asset Retirement Costs		294		(7,362)		3,430		37,332		1,312		3,333		(7,362)
Decommissioning				4,855										4,855
Amortization of Nuclear Fuel				4,799										4,799
Amortization of Pre Paid Gas - PGP								8,761						8,761
Changes in Assests and Liabilities Which														
Provided (Used) Cash:						1 1 40		075		44.4				4 200
Inventory Receivables From (Payable to) Participants		1,164		2,184		1,142 343		975 (3,370)		411 56		1,771 122		4,299 499
Accounts Payable and Accrued Expense		(823)		194		(624)		(8,611)		(163)		555		(9,472)
Other Deferred Costs		/		2,894		72		4,390		98		2,181		9,635
Net Cash Provided By (Used In)														
Operating Activities	\$	1,497	\$	37,786	\$	10,315	\$	117,706	\$	4,165	\$	25,471	\$	196,940
Noncash Investing, capital and financing activities:														
Increase (Decrease) in mark to market value														
Non-Trust Investments	\$	(33)	\$	(12,168)	\$	(95)	\$	(1,034)	\$	(10)	\$	(587)	\$	(13,927)
Interest Rate Derivative Contracts				(976) 8 116				7 014				0.745		(976) 25.675
Change in Effective Swaps				8,116				7,814				9,745		25,675

The accompanying notes are an integral part of these financial statements

For the Year Ended September 30, 2018

# I. Summary of Significant Accounting Policies

### A. Reporting Entity

Florida Municipal Power Agency (FMPA or Agency) was created on February 24, 1978, pursuant to the terms of an Interlocal Agreement signed by the governing bodies of 25 Florida municipal corporations or utility commissions chartered by the State of Florida.

The Florida Interlocal Cooperation Act of 1969 authorizes local government units to enter together into mutually advantageous agreements which create separate legal entities for certain specified purposes. FMPA, as one such entity, was authorized under the Florida Interlocal Cooperation Act and the Joint Power Act to finance, acquire, construct, manage, operate or own electric power projects or to accomplish these same purposes jointly with other public or private utilities. An amendment to the Florida Interlocal Cooperation Act in 1985 and an amendment to the Interlocal Agreement in 1986 authorized FMPA to implement a pooled financing or borrowing program for electric, water, wastewater, waste refuse disposal or gas projects for FMPA and its members. FMPA established itself as a project-oriented agency.

This structure allows each member the option of whether to participate in a project, to participate in more than one project, or not to participate in any project. Each of the projects are independent from the other and the project bond resolutions specify that no revenues or funds from one project can be used to pay the costs of any other project. As of September 30, 2018, FMPA has 31 members. Tallahassee joined the Agency effective October 19th, 2018; as of that date, there are 32 members of the Agency.

# B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The Agency Fund and each of the projects are maintained using the Governmental Accounting Standards Board (GASB), the Uniform System of Accounts of the Federal Energy Regulatory Commission (FERC) and Generally Accepted Accounting Principles of the United States (GAAP) using the economic resources measurement focus and the accrual basis of accounting. Application of the accounting methods for regulatory operations is also included in these financial statements. This accounting guidance relates to the deferral of revenues and expenses to future periods in which the revenues are earned or the expenses are recovered through the rate-making process, which is governed by the Executive Committee and the Board of Directors.

The Agency's General Bond Resolution requires that its rate structure be designed to produce revenues sufficient to pay operating, debt service and other specified costs. The Agency's Board of Directors, which is comprised of one representative from each member city, and Executive Committee, which is comprised of one representative from each of the active All-Requirements Project members, are responsible for reviewing and approving the rate structure. The application of a given rate structure to a given period's electricity sales may produce revenues not intended to pay that period's costs and conversely, that period's costs may not be intended to be recovered in that period's revenues. The affected revenues and/or costs are, in such cases, deferred for future recognition. The recognition of deferred items is correlated with specific future events, primarily payment of debt principal.

FMPA considers electric revenues and costs that are directly related to generation, purchases, transmission and distribution of electricity to be operating revenues and expenses. Revenues are recorded when they are earned and expenses are recorded when a liability is incurred, following GAAP.

For the Year Ended September 30, 2018

# I. Summary of Significant Accounting Policies (continued)

# B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

#### 1. Fund Accounting

FMPA maintains its accounts on a fund/project basis, in compliance with appropriate bond resolutions, and operates its various projects in a manner similar to private business. Operations of each project are accounted for as a proprietary fund and as such, inter-project transactions, revenues and expenses are not eliminated.

The Agency operates the following major funds:

- The Agency Fund, which accounts for general operations beneficial to all members and projects,
- The St. Lucie Project, which accounts for ownership interest in the St. Lucie Unit 2 nuclear generating facility,
- The Stanton Project and the Tri-City Project, which account for respective ownership interests in the Stanton Energy Center (SEC) Unit 1, a coal-fired generation facility,
- The All-Requirements Project, which accounts for ownership interests in Stanton Energy Center Unit 1, Stanton Energy Center Unit 2, Stanton Unit A, and Indian River Combustion Turbine Units A, B, C and D. Also included in the All-Requirements Project is the purchase of power for resale to the participants and 100% ownership or ownership cost responsibility (for jointly owned and participant-owned units) of Treasure Coast Energy Center, Cane Island Units 1, 2, 3 and 4, FMPA's Key West Combustion Turbine Units 1, 2, 3 and 4 and Key West Stock Island MS Units 1 & 2.
- The Stanton II Project, which accounts for an ownership interest in SEC Unit 2.

Certain accounts within these funds are grouped and classified in the manner established by respective bond resolutions and/or debt instruments.

All funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary or business fund's principal on-going operations. The principal operating revenues of FMPA's proprietary or business funds are charges to participants for sales and services. Operating expenses for proprietary or business funds include the cost of sales and services, administrative expenses and depreciation of capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is FMPA's policy to use restricted funds for their intended purposes only, based on the bond resolutions. Unrestricted resources are used as they are needed in a hierarchical manner from the General Reserve accounts to the Operations and Maintenance accounts.

Certain direct and indirect expenses allocable to FMPA's fully owned and undivided ownership in the St. Lucie Project, the Stanton Project, the All-Requirements Project, the Tri-City Project and the Stanton II Project are capitalized as part of the cost of acquiring or constructing the respective utility plant. Direct and indirect expenses not associated with these projects are capitalized as part of the cost of Development Projects in Progress in the Agency Fund. Electric Plant in Service is depreciated using the straight-line method over the assets' respective estimated useful lives. Estimated useful lives for electric plant assets range from 23 years to 42 years.

For the Year Ended September 30, 2018

# I. Summary of Significant Accounting Policies (continued)

# B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

#### 2. Capital Assets

FMPA has adopted the policy of capitalizing net interest costs during the period of project construction (interest expense less interest earned on the investment of bond proceeds). Capitalized net interest cost on borrowed funds include amortization of bond discount and bond premium, interest expense and interest income. The cost of major replacements of assets in excess of \$5,000 is capitalized to the utility plant accounts. The cost of maintenance, repairs and replacements of minor items are expensed as incurred.

#### 3. Inventory

Coal, oil, and natural gas inventory is stated at weighted average cost. Parts inventory for the generating plants is also stated at weighted average cost. Nuclear fuel is carried at cost and is amortized on the units of production basis.

#### 4. Cash & Cash Equivalents

FMPA considers the following highly liquid investments (including restricted assets) to be cash equivalents for the statement of cash flows:

- Demand deposits (not including certificates of deposits)
- Money market funds

#### 5. Investments

Florida Statutes authorize FMPA to invest in the FL Local Government Surplus Funds Trust Fund, obligations of the U.S. Instrumentalities, Money Market Funds, U.S. Government and Agency Securities, Certificates of Deposit, commercial paper and repurchase agreements fully collateralized by all the items listed above. In addition to the above, FMPA's policy also authorizes the investment in corporate and municipal bonds, bankers' acceptances, prime commercial paper and repurchase agreements, guaranteed investment contracts and other investments with a rating confirmation issued by a rating agency.

Investments are stated at fair value based on quoted market prices and using third party pricing models for thinly traded investments that don't have readily available market values. Investment income includes changes in the fair value of these investments. Interest on investments is accrued at the Statement of Net Position date. All of FMPA's project and fund investments can be sold at any point due to cash flow needs, changes in market trends or risk management strategies.

#### 6. Debt-Related Costs

Debt issuance costs are expensed as incurred. Gains and losses on the refunding of bonds are deferred and amortized over the life of the refunding bonds or the life of the refunded bonds, whichever is shorter, using the bonds outstanding method. This method is used for the St. Lucie Project, the Stanton Project, the All-Requirements Project, the Tri-City Project and the Stanton II Project.

#### 7. Compensated Absences

Liabilities related to Compensated Absences are recognized as incurred in accordance with GASB Statement No. 16 and are included in accrued expenses. Regular, full-time employees in good standing, upon resignation or retirement, are eligible for vacation pay, and sick/personal pay. At September 30, 2018, the liability for unused vacation was \$603,622 and \$547,962 for unused sick/personal leave is accounted for in the Agency Fund.

For the Year Ended September 30, 2018

# I. Summary of Significant Accounting Policies (continued)

# B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

#### 8. Allocation of Agency Fund Expenses

General and administrative operating expenses of the Agency Fund are allocated based on direct labor hours of specific positions and certain other minimum allocations to each of the projects. Any remaining expenses are allocated to the All-Requirements Project.

#### 9. Billing to Participants

Participant billings are designed to systematically provide revenue sufficient to recover costs. Rates and budgets can be amended by the Board of Directors or the Executive Committee at any time.

For the All-Requirements Project, energy rate adjustments are driven by the Project's Operation and Maintenance (O & M) Fund month-end cash balance and the cash balance needed to meet the targeted balance of 60 days of cash within the O & M Fund. If it is determined that the O & M Fund balance is over the 60 days O & M Fund cash balance target amount, the energy rate adjustment will result in a lower billing rate relative to projected expenses and thereby reduce the future O & M Fund balance. Likewise, if the O & M Fund balance is below the 60 day cash target, the energy rate adjustment will result in a higher billing rate relative to projected expenses and thereby increase the future O & M Fund balance.

Amounts due from participants are deemed to be entirely collectible and as such, no allowance for uncollectible accounts has been recorded.

For the St. Lucie Project, the Stanton Project, the Tri-City Project and the Stanton II Project, variances in current fiscal year billings and actual project costs are computed and compared to the current year budget target under or over recovery and under the terms of the project contract, net excesses or deficiencies are credited or charged to future participant billings or may be paid from the General Reserve Fund, as approved by the Board of Directors, or Executive Committee as appropriate.

#### 10. Income Taxes

FMPA is a local governmental entity and therefore is exempt from federal and state income taxes.

#### 11. Use of Estimates

The management of FMPA has made a number of estimates and assumptions relating to the reporting of assets and liabilities and the disclosure of contingent assets and liabilities to prepare these financial statements in conformity with GAAP. Examples of major areas where estimates are used include the estimate for useful lives of property, plant and equipment and the estimate for the nuclear decommissioning liability. Other examples include using third party pricing models for pricing of thinly traded investments, amortization of Public Gas Partner gas based on estimated total reserves and use of estimates when computing the OPEB liability. Actual results could differ from those estimates.

#### 12. Derivative Financial Investments

FMPA uses commodity futures contracts and options on forward contracts to hedge the effects of fluctuations in the price of natural gas purchases, as well as interest rate swap contracts to hedge the fluctuations in the interest rate of variable-rate debt. The Interest Rate Swap contracts require the Agency to pay a fixed interest rate and receive a variable interest rate, based upon the London Interbank Offered Rate (LIBOR), or the Consumer Price Index (CPI). GASB Statement No. 53 was adopted by FMPA beginning with the fiscal year ending September 30, 2010. All derivative financial instruments have been evaluated for effectiveness using criteria established in GASB Statement No. 53. Related gains or losses on the derivative

For the Year Ended September 30, 2018

### I. Summary of Significant Accounting Policies (continued)

# B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

#### 12. Derivative Financial Investments (continued)

instruments determined to be ineffective are recorded as either a reduction of, or an addition to, Net costs refundable/participant billings or interest expense.

#### 13. Deferred Inflows and Deferred Outflows

GASB Statement No. 65 was adopted by FMPA beginning with the fiscal year ending September 30, 2013. The impacts on accounting and reporting for FMPA are as follows:

All debt issuance costs previously recorded as an asset are now expensed as incurred and included as a Regulatory asset (Net costs recoverable from future participant billings) in the Other Assets section of the Statement of Net Position.

Any Gain/Loss on Debt Refunding was previously accounted for in the Long-Term Liabilities section of the Statement of Net Position as an addition or offset to Long-term debt and amortized to expense over the term of the debt. These are now accounted for as Deferred Outflows of Resources in the Statement of Net Position and amortized to expense over the term of the new debt.

Long-term Regulatory Liabilities (Due to Participants) previously accounted for in the Long-Term Liabilities section of the Statement of Net Position are now accounted for as a Deferred Inflows of Resources in the Statement of Net Position and recognized as a rate benefit over future periods.

#### 14. Financial Reporting for Pension Plans

The Governmental Accounting Standards Board Statement No. 67 was adopted by FMPA beginning with the fiscal year ending September 30, 2014. FMPA has a Defined Contribution Pension Plan and therefore the impacts were minimal compared to entities that have a Defined Benefit Pension Plan. The impacts on accounting and reporting for FMPA were additional disclosures in footnote XII.A.

#### 15. Financial Reporting for Postemployment Benefits Other Than Pensions

The Governmental Accounting Standards Board Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB) was adopted by FMPA beginning with the fiscal year ending September 30, 2018, for reporting the employer's OPEB Plan Liability. Previously, the OPEB Plan Liability was reported pursuant to Governmental Accounting Standards Board Statement No. 45. The impacts on accounting and reporting for FMPA and additional disclosures are provided in footnote XII.B and in the Required Supplementary Information section.

#### 16. Landfill Closure and Post Closure Maintenance Cost

In accordance with Governmental Accounting Standards Board Statement No. 18, Accounting for Landfill Closure and Post Closure Maintenance Cost was implemented beginning with the fiscal year ending September 30, 2018, for reporting the Stanton, Stanton II, Tri-City and All Requirements Projects liability for the fly ash landfill at the Stanton Energy Center.

#### 17. Fair Value Measurement and Application

During the year ending September 30, 2016, FMPA implemented GASB Statement No. 72 Fair Value Measurement and Application. This Statement requires disclosures to be made about fair value measurements, the level of fair value hierarchy, and valuation techniques. This statement clarifies the definition of fair value as an exit price. Fair value measurements assume a transaction takes place in a government's principal market, or a government's most advantageous market in the absence of a principal market. The fair value also should be measured assuming that general market participants would act in their economic best interest.

For the Year Ended September 30, 2018

### I. Summary of Significant Accounting Policies (continued)

# B. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (continued)

#### 17. Fair Value Measurement and Application (continued)

The fair value hierarchy categorizes the inputs to valuation techniques used to measure fair value into three levels:

- Level 1 inputs-are quoted prices (unadjusted) for identical assets or liabilities in active markets that a government can access at the measurement date
- Level 2 inputs-are inputs other than quoted prices included within Level 1 that are
  observable for an asset or liability, either directly or indirectly. Agency Obligation
  securities are recorded at fair value based upon Bloomberg pricing models using
  observable inputs and as such are presented as level 2 in the GASB 72 hierarchy in
  footnote IV.
- Level 3 inputs-are unobservable inputs for an asset or liability. The fair value hierarchy
  gives the highest priority to Level 1 inputs and the lowest priority to Level 3 inputs. If
  a price for an identical asset or liability is not observable, a government should
  measure fair value using another valuation technique that maximizes the use of
  relevant observable inputs and minimizes the use of unobservable inputs.

# II. Nuclear Decommissioning Liability

#### St. Lucie Project

The U.S. Nuclear Regulatory Commission (NRC) requires that each licensee of a commercial nuclear power reactor furnish to the NRC a certification of its financial capability to meet the costs of nuclear decommissioning at the end of the useful life of the licensee's facility. As a colicensee of St. Lucie Unit 2, FMPA's St. Lucie Project is subject to these requirements and therefore has complied with the NRC regulations.

To comply with the NRC's financial capability regulations, FMPA established an external trust fund (Decommissioning Trust) pursuant to a trust agreement. Funds deposited, together with investment earnings in the Trust, are anticipated to result in sufficient funds in the Decommissioning Trust at the expiration of the license extension to meet the Project's share of the decommissioning costs. This is reflected in the St. Lucie Project's Statement of Net Position as Restricted Cash and Investments (\$82.2 million) and Accrued Decommissioning Liability (\$82.2 million) at September 30, 2018. These amounts are to be used for the sole purpose of paying the St. Lucie nuclear decommissioning costs. Based on a site-specific study approved by the Florida Public Service Commission in 2015, Unit 2's future net decommissioning costs are estimated to be \$2.2 billion or \$745 million in 2015 dollars, and FMPA's share of the future net decommissioning costs is estimated to be \$197 million or \$65 million in 2015 dollars. A new study will be completed and made available in 2020. The Decommissioning Trust is irrevocable and funds may be withdrawn from the Trust solely for the purpose of paying the St. Lucie Project's share of costs for nuclear decommissioning. Also, under NRC regulations, the Trust is required to be segregated from other FMPA assets and outside FMPA's administrative control. FMPA has complied with these regulations.

# III. Landfill Closure and Post Closure Maintenance Liability

In accordance with Governmental Accounting Standard No. 18, the ownership share of the landfill closure and post closure maintenance costs the Stanton Energy Center Units 1 & 2, the proportionate closure and post closure maintenance costs of \$395 thousand as of September 30, 2018, was recognized across FMPA's All Requirements, Stanton, Stanton II and Tri-City Projects. FMPA expects to recognize the remaining share of its estimated closure and post-closure costs of \$556 thousand over the remaining useful life of the landfill. As of September 30, 2017 and 2018, 26.3% and 41.5%, respective of the total landfill capacity has been used. Three years remain on the landfill life.

For the Year Ended September 30, 2018

# III. Landfill Closure and Post Closure Maintenance Liability (continued)

The impact for each of FMPA Projects as of September 30, 2018 is:

000's US\$			Lia	bility a	as o	f Septem	ber	30, 2018		
						Post-			R	emaining
GASB 18 Liability	Total E	xposure	Cle	osure	C	losure		Total		Liability
Stanton	\$	235	\$	36	\$	62	\$	98	\$	137
Stanton II		371	\$	56	\$	97	\$	153	\$	218
Tri-City		84	\$	13	\$	22	\$	35	\$	49
All Requirements		261	\$	41	\$	68	\$	109	\$	152
	\$	951	\$	146	\$	249	\$	395	\$	556

# IV. Capital Assets

A description and summary as of September 30, 2018, of Capital Assets by fund and project, is as follows:

The column labeled "Increases" reflects new capital undertakings and depreciation expense. The column labeled "Decreases" reflects retirements of those assets.

#### A. Agency Fund

The Agency Fund contains the general plant assets of the Agency that are not associated with specific projects. Depreciation of general plant assets is computed by using the straight-line method over the expected useful life of the asset. Expected lives of the different types of general plant assets are as follows:

•	Structures & Improvements	25 years
•	Furniture & Fixtures	8 years
•	Office Equipment	5 years
•	Automobiles and Computers	3 years

New capital undertakings are accounted for in the Development Projects in Progress account and included in the Other Assets section of the Statement of Net Position. Depending on whether these undertakings become a project, costs are either capitalized or expensed. The activity for the Agency's general plant assets for the year ended September 30, 2018 was as follows:

		September 30, 2018 Beginning Endino							
	-	Balance	Inc	reases* (000	<u>De</u> ('s US\$)	creases*	_	Balance	
Land	\$	653	\$	-	\$	-	\$	653	
General Plant		8,033		298		-		8,331	
Construction work in process	_	159		-		(159)		-	
General Plant in Service	\$	8,845	\$	298	\$	(159)	\$	8,984	
Less Accumulated Depreciation		(5,456)		(294)		-		(5,750)	
General Plant in Service, Net	\$	3,389	\$	4	\$	(159)	\$	3,234	
* Includes Retirements Less Salva	age								

#### B. St. Lucie Project

The St. Lucie Project consists of an 8.806% undivided ownership interest in St. Lucie Unit 2, a nuclear power plant primarily owned and operated by Florida Power & Light (FPL).

Depreciation was originally computed using the straight-line method over the expected useful life of the asset, which was originally computed to be 34.6 years. In the current year,

For the Year Ended September 30, 2018

# IV. Capital Assets (continued)

### B. St. Lucie Project (continued)

management extended the useful life to 41.6 years based on the extended operating license for St. Lucie Unit 2. Nuclear fuel is amortized on a units of production basis.

St. Lucie plant asset activity for the year ended September 30, 2018, was as follows:

				Septembe	er 30, 2	2018	
		Beginning					Ending
		Balance	_1	ncreases	De	ecreases*	 Balance
				(000	)'s US\$,	)	
Land	\$	75	\$	-	\$	-	\$ 75
Electric Plant		292,324		2,709		(163)	294,870
General Plant		1,209		-		-	1,209
Nuclear Fuel		23,081		4,641		(7,667)	20,055
Construction work in process		786		919		(702)	1,003
Electric Utility Plant in Service	\$	317,475	\$	8,269	\$	(8,532)	\$ 317,212
Less Accumulated Depreciation		(293,819)		(11,286)		7,362	(297,743)
Utility Plant in Service, Net	\$	23,656	\$	(3,017)	\$	(1,170)	\$ 19,469
* Includes Retirements Less Salva	age						

Construction work in process is recorded on an estimate basis and reversed 3 months later when actual amounts are determined.

#### C. Stanton Project

The Stanton Project consists of an undivided 14.8193% ownership in Stanton Energy Center Unit 1, a coal-fired power plant. Asset retirements and additions for the plant are decided by Orlando Utilities Commission (OUC), the primary owner and operator of the plant.

Depreciation of plant assets is computed using the straight-line method over the expected useful life of the different plant assets. Expected useful lives of the assets are as follows:

Electric PlantComputer Equipment40 years9 years

Stanton Unit 1 plant asset activity for the year ended September 30, 2018, was as follows:

				Septembe	er 30, 20	018	
		Beginning					Ending
		Balance	I	ncreases	Dec	creases*	 Balance
				(000	)'s US\$)		
Land	\$	125	\$	-	\$	-	\$ 125
Electric Plant		88,044		1,256		-	89,300
General Plant		12		-		-	12
Electric Utility Plant in Service	\$	88,181	\$	1,256	\$	-	\$ 89,437
Less Accumulated Depreciation		(57,204)		(3,436)		-	(60,640)
Utility Plant in Service, Net	\$	30,977	\$	(2,180)	\$	-	\$ 28,797
* Includes Retirements Less Salva	ge						

#### D. All-Requirements Project

The All-Requirements Project's current utility plant assets include varying ownership interests in Stanton Energy Center Units 1 and 2; Indian River Combustion Turbines A, B, C and D; and Stanton A.

The All-Requirements Project's current utility plant assets also consist of 100% ownership in the Treasure Coast Energy Center, Cane Island Units 1, 2, 3 and 4, Key West Units 1, 2, 3 and 4, and Stock Island MS Units 1 & 2, with the exception of the Key West and KUA – TARP Capital FMPA 2018 Annual Report • 22

For the Year Ended September 30, 2018

# IV. Capital Assets (continued)

#### D. All-Requirements Project (continued)

Lease Obligation. See footnote IX.A.4 for more detail on the Key West and KUA – TARP Capital Lease Obligations.

Retirements and additions for the All-Requirements Project assets are decided by the All-Requirements members.

Depreciation of plant assets and amortization of capital leases is computed using the straightline method over the expected useful life of the asset. Expected lives of the different plant assets are as follows:

•	Stanton Energy Center Units 1 and 2 Stanton Energy Center Unit A	40 years 35 years
•	Treasure Coast Energy Center	23 years
•	Cane Island Unit 1	25 years
•	Cane Island Units 2, 3	30 years
•	Cane Island Unit 4	23 years
•	Key West Units 1, 2 and 3	25 years
•	Key West Stock Island Units 1 and 2	25 years
•	Key West Stock Island Unit 4	23 years
•	Indian River Units A, B, C and D	23 years *
•	Computer Equipment	9 years

<sup>\*</sup> Indian River Units A, B, C and D, reached the end of their useful lives. Management has extended the useful life by 5 years for new capital additions.

All-Requirements plant asset activity for the year ended September 30, 2018, was as follows:

			Septembe	er 30, 2	2018		
		Beginning					Ending
	_	Balance	 ncreases	De	ecreases*	_	Balance
			(000	)'s US\$,	)		
Land	\$	13,405	\$ -	\$	-	\$	13,405
Electric Plant		1,247,097	5,012		-		1,252,109
General Plant		3,571	475		-		4,046
CWIP		397	 668		(1,065)		-
Electric Utility Plant in Service	\$	1,264,470	\$ 6,155	\$	(1,065)	\$	1,269,560
Less Accumulated Depreciation		(537,370)	 (57,332)				(594,702)
Utility Plant in Service, Net	\$	727,100	\$ (51,177)	\$	(1,065)	\$	674,858
* Includes Retirements Less Sal	vage						

### E. Tri-City Project

The Tri-City Project consists of an undivided 5.3012% ownership interest in Stanton Unit 1, a coal-fired power plant. Retirements and additions for Stanton Unit 1 are determined by OUC, the primary owner and operator.

Depreciation of plant assets is computed using the straight-line method over the expected useful life of the different assets. Expected useful lives of the assets are as follows:

Electric PlantComputer Equipment9 years

For the Year Ended September 30, 2018

# IV. Capital Assets (continued)

# E. Tri-City Project (continued)

Tri-City Project plant asset activity for the year ended September 30, 2018, was as follows:

				Septembe	er 30, 20	018	
		Beginning					Ending
		Balance	Ir	ncreases	Dec	creases*	 Balance
				(000	's US\$)		
Land	\$	48	\$	-	\$	-	\$ 48
Electric Plant		35,284		434		-	35,718
General Plant		20		16		-	36
Electric Utility Plant in Service	\$	35,352	\$	450	\$	-	\$ 35,802
Less Accumulated Depreciation		(23,333)		(1,312)			(24,645)
Utility Plant in Service, Net	\$	12,019	\$	(862)	\$	-	\$ 11,157
* Includes Retirements Less Salva	age						

### F. Stanton II Project

The Stanton II Project consists of an undivided 23.2367% ownership interest in Stanton Unit 2, a coal-fired power plant. Retirements and additions for Stanton Unit 2 are determined by OUC, the primary owner and operator.

Depreciation of plant assets is computed using the straight-line method over the expected useful life of the different assets. Expected useful lives of the assets are as follows:

Electric PlantComputer Equipment40 years9 years

Stanton Unit 2 plant asset activity for the year ended September 30, 2018, was as follows:

				Septembe	er 30, 20	18		
		Beginning						Ending
		Balance	It	ncreases	Dec	reases*		Balance
				(000	)'s US\$)		_	
Land	\$	217	\$	-	\$	-	\$	217
Electric Plant		195,334		1,209		-		196,543
General Plant		91		-		-		91
Electric Utility Plant in Service	\$	195,642	\$	1,209	\$	-	\$	196,851
Less Accumulated Depreciation		(99,053)		(5,535)				(104,588)
Utility Plant in Service, Net	\$	96,589	\$	(4,326)	\$	-	\$	92,263
* Includes Retirements Less Salva	age							

# V. Cash, Cash Equivalents and Investments

#### A. Cash and Cash Equivalents

At September 30, 2018, FMPA's Cash and Cash Equivalents consisted of demand deposit accounts and money market accounts which are authorized under FMPA bond resolutions. Cash and cash equivalents are held at two financial institutions. All of FMPA's demand deposits at September 30, 2018, were insured by Federal Depository Insurance Corporation (FDIC) or collateralized pursuant to the Public Depository Security Act of the State of Florida. Current unrestricted cash and cash equivalents are used in FMPA's funds' and projects' day-to-day operations.

For the Year Ended September 30, 2018

# V. Cash, Cash Equivalents and Investments (continued)

#### B. Investments

FMPA adheres to a Board and Executive Committee-adopted investment policy based on the requirements of the bond resolutions. The policy requires diversification based upon investment type, issuing institutions, and duration. All of the fund and project accounts have specified requirements with respect to investments selected and the length of allowable investment.

Investments at September 30, 2018, were insured or registered and held by its agent in FMPA's name. Changes in the fair value of investments are reported in current period revenues and expenses. All of FMPA's fund and project investments can be sold at any point due to cash flow needs, changes in market trends or risk management strategies.

#### Foreign Currency Risk

FMPA's investments are not exposed to foreign currency risk.

#### Interest-Rate Risk

FMPA's investment policy requires that funds generally be invested to match anticipated cash flow. All fund and project accounts have a specified maximum maturity for investments and, the majority of FMPA's funds are required to be invested for less than five years. All project funds and accounts are monitored using weighted average maturity analysis as well as maturity date restrictions.

#### Concentration of Credit Risk

Each project is separate from the others, and as such, each project is evaluated individually to determine the credit and interest rate risk. FMPA's investment policy prohibits investments in commercial paper that exceed 50% of any of the projects' or the Agency's assets. All commercial paper must be rated in the highest rating category by a nationally recognized bond rating agency at the time of purchase. These investments must not exceed 25% for any of FMPA's projects. As of September 30, 2018, fixed income commercial paper investments, held by FMPA from any one issuer (investments issued or explicitly guaranteed by the US Government, investments in mutual funds, external investment pools and other pooled investments are excluded) that represent 5% or more of the projects' investment assets are as follows:

Agency Fund None	
St. Lucie Project None	
Stanton Project UPS	9.21%
All-Requirements Project None	
Tri-City Project None	
Stanton II Project Agri Bk NY UPS	5.42% 9.21%

Capital Appreciation Bonds (CABS) in total represent 24% of the St. Lucie Project's portfolio, of which 38% of them are held in California.

FMPA maintains all assets other than demand deposit accounts within a trust department of a bank. Under Florida Statutes, Chapter 280, public deposits in a bank or savings association by a trust department company are fully secured under trust business laws. All cash and investments, other than demand deposit accounts, are held in the name of a custodian or a trustee for the Agency and its projects.

For the Year Ended September 30, 2018

# V. Cash, Cash Equivalents and Investments (continued)

B. Investments (continued)

# 1. Agency Fund

Cash, cash equivalents and investments on deposit for the Agency at September 30, 2018, are as follows:

Restricted		tember 30, 2018 (000's US\$)	Weighted Average Maturity (Days)	Credit Rating
Cash and Cash Equivalents US Gov't/Agency Securities Commercial Paper	\$	496 - -		
Total Restricted  Unrestricted  Cash and Cash Equivalents  US Gov't/Agency Securities	<u>\$</u> \$	1,298 10,432	450	Aaa/AA+/AAA *
Commercial Paper Total Unrestricted Total	\$	11,730 12,226		

<sup>\*</sup>The Municipal Bond ratings range from a best of AAA/AAA/AAA to a worst of A3/A-/A.

Investments and Derivative Instruments measured at Fair Value for the Agency at September 30, 2018, are as follows:

Investment Assets by Fair Value Level		uoted Prices in Active Markets (Level 1) (000's US\$)	-	Significant Other Observable Inputs (Level 2) (000's US\$)	Significant Unobservable Inputs (Level 3) (000's US\$)
Agency Obligations US Treasury Obligations Municipal Bonds	\$	2,486	\$	7,999 \$	-
Total By Level  Investment Liabilities (Derivative Instruments)	\$	2,486	\$	7,999 \$	-
Interest Rate Swaps	\$	-	\$	- \$	-
Total	\$	2,486	\$	7,999 \$	-
Money Market and Mutual Fund Instruments Not Se	ubject	to Fair Value D	)isc	losure	
Cash Equivalents Commercial Paper	\$	1,142			
Morgan Stanley Institutional Held in Trust Rate Stabilization		158 495			
Total Money Market and Mutual Fund Instruments	\$	1,795			
Total Market Value of Assets Accrued Interest(including portion within other current	\$	12,280			
assets of Unrestricted Assets)		(54)			
Market value (less) Accrued Interest	\$	12,226			
Total Investment Liabilities (Interest Rate Swaps)	\$	-	-		

<sup>\*\*</sup> Moody's/S&P/Fitch

For the Year Ended September 30, 2018

# V. Cash, Cash Equivalents and Investments (continued)

# B. Investments (continued)

### 2. St. Lucie Project

In addition to normal operational cash needs for the project, investments are being accumulated in order to pay-off the balloon maturity of the Project's debt in 2026. The primary investments being used for this are zero coupon municipal bonds. Cash, cash equivalents and investments for the St. Lucie Project at September 30, 2018, are as follows:

	Se	eptember 30, 2018	Weighted Average Maturity (Days)	Credit Rating
Restricted		(000's US\$)		
Cash and Cash Equivalents	\$	5,809		
US Gov't/Agency Securities		121,792	597	Aaa/AA+/AAA **
Municipal Bonds		75,089	2,672	*
Commercial Paper		4,954	240	P1/A1 **
Total Restricted	\$	207,644		
Unrestricted				
Cash and Cash Equivalents	\$	11,616		
US Gov't/Agency Securities		-		
Municipal Bonds		96,865	1,126	*
Commercial Paper		-		
Total Unrestricted	\$	108,481		
Total	\$	316,125		

<sup>\*</sup>The Municipal Bond ratings range from a best of AAA/AAA/AAA to a worst of A3/A-/A.

Investments and Derivative Instruments Measured at Fair Value for the St. Lucie Project at September 30, 2018, are as follows:

Investment Assets by Fair Value Level		Quoted Prices in Active Markets (Level 1) (000's US\$)		Significant Other Observable Inputs (Level 2) (000's US\$)	 Significant Unobservable Inputs (Level 3) (000's US\$)
Agency Obligations US Treasury Obligations Municipal Bonds Corporate Notes	\$	15,385	\$	134,288 145,457 1,959	\$ Y Y
Total By Level  Investment Liabilities (Derivative Instruments)	\$_	15,385	\$	281,704	\$ -
Interest Rate Swaps	\$	-	\$	(6,851)	\$ -
Total	\$	-	\$	(6,851)	\$ -
Money Market and Mutual Fund Instruments Not So	ubject	t to Fair Value [	)isc	losure	
Cash Equivalents Commercial Paper Morgan Stanley Institutional	\$	17,415 2,500 9			
Total Money Market and Mutual Fund Instruments	\$	19,924	-		
Total Market Value of Assets	\$	317,013	-		
Accrued Interest(including portion within other current assets of Unrestricted Assets)		(888)			
Market value (less) Accrued Interest	\$	316,125			
Total Investment Liabilities (Interest Rate Swaps)	\$	(6,851)	-		

FMPA 2018 Annual Report • 27

<sup>\*\*</sup> Moody's/S&P/Fitch

For the Year Ended September 30, 2018

# V. Cash, Cash Equivalents and Investments (continued)

B. Investments (continued)

# 3. Stanton Project

Cash, cash equivalents and investments for the Stanton Project at September 30, 2018, are as follows:

	Sep	tember 30, 2018	Weighted Average Maturity (Days)	Credit Rating		
Restricted		(000's US\$)				
Cash and Cash Equivalents	\$	2,958				
US Gov't/Agency Securities		4,800	34	Aaa/AA+/AAA **		
Municipal Bonds		770	275	*		
Commercial Paper		2,900	1	P1/A1 **		
Total Restricted	\$	11,428				
Unrestricted						
Cash and Cash Equivalents	\$	2,381				
US Gov't/Agency Securities		12,453	289	Aaa/AA+/AAA **		
Municipal Bonds		302	123	*		
Commercial Paper		500	995	P1/A1 **		
Total Unrestricted	\$	15,636				
Total	\$	27,064				

<sup>\*</sup>The Municipal Bond ratings range from a best of AAA/AAA/AAA to a worst of A3+/A-/A.

Investments and Derivative Instruments Measured at Fair Value for the Stanton Project at September 30, 2017, are as follows:

Investment Assets by Fair Value Level		Quoted Prices in Active Markets (Level 1) (000's US\$)		Significant Other Observable Inputs (Level 2) (000's US\$)	 Significant Unobservable Inputs (Level 3) (000's US\$)
Agency Obligations US Treasury Obligations Municipal Bonds	\$	8,391	\$	8,927 1,076	-
Total By Level	\$_	8,391	\$	10,003	\$ -
Investment Liabilities (Derivative Instruments)					
Interest Rate Swaps	\$	-	\$	-	\$ -
Total	\$_	-	\$	-	\$ -
Money Market and Mutual Fund Instruments Not Su	bject	to Fair Value [	Disc	losure	
Cash Equivalents Commercial Paper Morgan Stanley Institutional Wells Fargo Funds Total Money Market and Mutual Fund Instruments	\$	5,299 2,900 45 500 8,744	-		
Total Market Value of Assets	\$	27,138	-		
Accrued Interest(including portion within other current assets of Unrestricted Assets)		(74)			
Market value (less) Accrued Interest	\$	27,064	-		
Total Investment Liabilities (Interest Rate Swaps)	\$	-	•		

<sup>\*\*</sup> Moody's/S&P/Fitch

For the Year Ended September 30, 2018

#### ٧. Cash, Cash Equivalents and Investments (continued)

B. Investments (continued)

4. All-Requirements Project Cash, cash equivalents and investments for the All-Requirements Project at September 30, 2018, are as follows:

	September 30, 2018		Weighted Average Maturity (Days)	Credit Rating		
Restricted		(000's US\$)				
Cash and Cash Equivalents	\$	6,757				
US Gov't/Agency Securities		42,097	538	Aaa/AA+/AAA **		
Municipal Bonds		20,579	1,815	*		
Commercial Paper		29,136	726	P1/A1 **		
Total Restricted	\$	98,569				
Unrestricted						
Cash and Cash Equivalents	\$	26,514				
US Gov't/Agency Securities		62,919	540	Aaa/AA+/AAA **		
Municipal Bonds		8,330	1,346	*		
Commercial Paper		5,793	2,501	P1/A1 **		
Total Unrestricted	\$	103,556				
Total	\$	202,125				

<sup>\*</sup>The Municipal Bond ratings range from a best of AAA/AAA/AAA to a worst of Aa3/AA+/A-.

Investments and Derivative Instruments Measured at Fair Value for the All-Requirements Project at September 30, 2018, are as follows:

Investment Assets by Fair Value Level	_]	Quoted Prices in Active Markets (Level 1) (000's US\$)	-	Significant Other Observable Inputs (Level 2) (000's US\$)	 Significant Unobservable Inputs (Level 3) (000's US\$)
Agency Obligations US Treasury Obligations Municipal Bonds	\$	62,421	\$	42,595 28,909	\$ -
Total By Level  Investment Liabilities (Derivative Instruments)	\$_	62,421	\$_	71,504	\$ -
Interest Rate Swaps	\$	-	\$	(15,163)	\$ -
Total	\$	-	\$	(15,163)	\$ -
Money Market and Mutual Fund Instruments Not Su	ubject	to Fair Value D	isc	losure	
Cash Equivalents Commercial Paper Wells Fargo Funds	\$	34,550 34,929 7			
Total Money Market and Mutual Fund Instruments	\$	69,486			
Total Market Value of Assets	\$	203,411			
Accrued Interest(including portion within other current assets of Unrestricted Assets)		(1,286)			
Market value (less) Accrued Interest	\$	202,125			
Total Investment Liabilities (Interest Rate Swaps)	\$	(15,163)			

<sup>\*\*</sup> Moody's/S&P/Fitch

For the Year Ended September 30, 2018

# V. Cash, Cash Equivalents and Investments (continued)

B. Investments (continued)

### 5. Tri-City Project

Cash, cash equivalents and investments for the Tri-City Project at September 30, 2018, are as follows:

	Sep	tember 30, 2018	Weighted Average Maturity (Days)	Credit Rating		
Restricted		(000's US\$)				
Cash and Cash Equivalents	\$	2,335				
US Gov't/Agency Securities		2,395	56	Aaa/AAA/AAA **		
Municipal Bonds		101	212	*		
Commercial Paper		-				
Total Restricted	\$	4,831				
Unrestricted Cash and Cash Equivalents US Gov't/Agency Securities Municipal Bonds Commercial Paper Total Unrestricted	\$	744 1,666 - 154 2,564	422 325	Aaa/AAA/AAA ** * P1/A1 **		
Total	\$	7,395				

<sup>\*</sup>The Municipal Bond ratings range from a best of AAA/AAA/AAA to a worst of Aa3/AAA/AA.

Investments and Derivative Instruments Measured at Fair Value for the Tri-City Project at September 30, 2018, are as follows:

		Quoted Prices in Active Markets		Significant Other Observable Inputs	Significant Unobservable Inputs
Investment Assets by Fair Value Level	_	(Level 1) (000's US\$)		(Level 2) (000's US\$)	(Level 3) (000's US\$)
Agency Obligations US Treasury Obligations Municipal Bonds	\$	3,002	\$	1,077	\$ ,
Total By Level	\$	3,002	\$	1,180	\$ -
Investment Liabilities (Derivative Instruments)					
Interest Rate Swaps	\$	-	\$	-	\$ -
Total	\$	3,002	\$	1,180	\$ -
Money Market and Mutual Fund Instruments Not Su	ıbjec	t to Fair Value [	Disc	losure	
Cash Equivalents Commercial Paper Morgan Stanley Institutional Wells Fargo Funds	\$	3,056 154 16 7			
Total Money Market and Mutual Fund Instruments	\$	3,233	-		
Total Market Value of Assets	\$	7,415	-		
Accrued Interest(including portion within other current assets of Unrestricted Assets)		(20)			
Market value (less) Accrued Interest	\$	7,395			
Total Investment Liabilities (Interest Rate Swaps)	\$	-	-		

<sup>\*\*</sup> Moody's/S&P/Fitch

For the Year Ended September 30, 2018

# V. Cash, Cash Equivalents and Investments (continued)

B. Investments (continued)

### 6. Stanton II Project

Cash, cash equivalents and investments for the Stanton II Project at September 30, 2018, are as follows:

Restricted	September 30, 2018 (000's US\$)		Weighted Average Maturity (Days)	Credit Rating		
Cash and Cash Equivalents	\$	2,657				
US Gov't/Agency Securities	φ	9,749	402	Aaa/AA+/AAA **		
Municipal Bonds		518	335			
Commercial Paper		11,685	16	P1/A1 **		
Total Restricted  Unrestricted	\$	24,609				
Cash and Cash Equivalents	\$	3,719				
US Gov't/Agency Securities Municipal Bonds	Ψ	33,113 242	812 212	Aaa/AA+/AAA ** *		
Mutual Fund		_	267	P1/A1 **		
Total Unrestricted	\$	37,074				
Total	\$	61,683				

<sup>\*</sup>The Municipal Bond ratings range from a best of Aa1/AAA/AAA to a worst of Aa1/AAA/AAA.

Investments and Derivative Instruments Measured at Fair Value for the Stanton II Project at September 30, 2018, are as follows:

Investment Assets by Fair Value Level	_	uoted Prices in active Markets (Level 1) (000's US\$)		Significant Other Observable Inputs (Level 2) (000's US\$)	 Significant Unobservable Inputs (Level 3) (000's US\$)
Agency Obligations US Treasury Obligations Municipal Bonds	\$	20,759	\$	20,316 766	\$ · · · · · · · · · · · · · · · · · · ·
Total By Level  Investment Liabilities (Derivative Instruments)	\$	20,759	\$	21,082	\$ -
Interest Rate Swaps	\$	_	\$	_	\$ _
Total	\$ <u></u>	-	\$_	-	\$ -
Money Market and Mutual Fund Instruments Not Su	ıbject	to Fair Value D	isc	losure	
Cash Equivalents Commercial Paper Wells Fargo Fund	\$	6,376 11,685 1,998			
Total Money Market and Mutual Fund Instruments	\$	20,059	-		
Total Market Value of Assets	\$	61,900	-		
Accrued Interest(including portion within other current assets of Unrestricted Assets)		(217)			
Market value (less) Accrued Interest	\$	61,683			
Total Investment Liabilities (Interest Rate Swaps)	\$	-			

On October 26, 2017, all of the Stanton II Interest Rate Swaps were terminated.

<sup>\*\*</sup> Moody's/S&P/Fitch

For the Year Ended September 30, 2018

#### VI. Derivative Financial Instruments

FMPA uses derivative instruments to hedge the effects of fluctuations in interest rates and the price of natural gas. In accordance with GASB Statement No. 53, market values of derivative instruments are included on the Statement of Net Position as either an asset or a liability depending on whether FMPA would receive or pay to terminate the instrument on the Statement of Net Position date. If the derivative instruments are determined under the Standard to be effective hedges a deferred cash outflow or a liability is recorded. If the derivative instrument is determined to be not effective under the Standard, then the market value adjustment flows through investment income. All swaps were deemed effective in fiscal year 2018, with the exception of two St. Lucie Project series. These two series were determined not to be effective pursuant to the guidelines in GASB Statement No. 53. The result is \$976,000 recognized in the Investment Income/Loss as a reduction in the fair market value for the current period. The following table shows the classification of the various derivative instruments on the Statement of Net Position as of September 30, 2018:

	Agency Fund	St. Lucie Project	Stanton Project	All -Req Project	Tri-City Project	Stanton II Project
Deferred Outflows from Derivatives		A 5075				
Interest Rate Swaps - Effective Total Deferred Outflows from Derivatives	<u>\$</u> -	\$ 5,875	\$ -	\$ -	\$ - \$ -	\$ -
Total Deferred Outflows from Derivatives	-	\$ 5,875	<u> </u>	<u> </u>	<del>-</del>	<u> </u>
Fair Market Value Derivative Instruments Liabi	ilities					
Hybrid Swap Liability Market Value Adjustment for Effective Swap Market Value Adjustment for Ineffective Sw		\$ - 5,875 976	\$ -	\$ 15,163 -	\$ -	\$ - -
Natural Gas Storage	400	370		73		
Total Fair Value	\$ -	\$ 6,851	\$ -	\$ 15,236	\$ -	\$ -

#### A. Swap Agreements

Three of FMPA's projects were party to interest rate swap agreements. The objective for entering into these agreements is to convert variable interest rates to fixed rates thus reducing interest rate exposure. The 30-day London Interbank Offered Rate (LIBOR) and the US Consumer Price Index for All Urban Consumers (CPI-U) are used to determine the variable rates received. Interest requirements for variable rate debt are determined using the rate in effect at the financial statement date.

#### Credit Risk

The swap agreements are subject to credit risk. Counterparty credit ratings and the maximum loss due to credit risk as of September 30, 2018, is listed, by project, in the tables that follow. As part of the swap agreements, if the provider's credit rating drops below certain levels and a termination value indicates an amount that would be payable to the Agency, collateral (or cash in some circumstances) would need to be posted by the counterparty with a third-party custodian if the value of the termination payment exceeds certain threshold levels. Conversely, the Agency would have to post collateral for the same reason in some circumstances.

The Agency has an approved Debt Management Policy with regard to derivatives whereby approval is required of the appropriate project participants and our financial advisor, prior to entering into swaps or other derivative products. The policy sets minimum standards for all derivative transactions.

#### **Interest Rate Risk**

FMPA has entered into swap agreements to fix the interest rate on variable rate bonds for the entirety of the term of the bonds. As interest rates increase above the swap rates, the value of these swaps will increase. As rates decrease below the swap rates, the values will decrease. Depending on the terms of the swap agreement, collateral may have to be posted.

FMPA 2018 Annual Report • 32

For the Year Ended September 30, 2018

### VI. Derivative Financial Instruments (continued)

A. Swap Agreements (continued)

#### Basis Risk

Basis risk exists on the swap agreements where the variable rate indices used on these swaps differ from the variable index on the bonds. If there were a mismatch between the indices, the budget process would allow FMPA to adjust rates for this difference.

#### **Termination Risk**

Termination values are listed in the following tables as of September 30, 2018. These amounts vary with changes in the market. The swaps may be terminated by the Agency if the counterparty's credit quality falls below certain levels. The Agency or the counterparty may terminate the swap if the other party fails to perform under the terms of the contract. If the swap is terminated, the variable rate bonds would continue to pay based on its variable index. If, at the time of the termination, the swap has a negative fair value to the Agency, the Agency would be liable to the counterparty for a payment equal to the swap's fair value.

#### Market Access Risk

Financial market access risk is the risk that the Agency or any of FMPA's Power Projects could not complete a financial transaction due to the lack of a counterparty at reasonable cost or terms or the inability to complete the transaction in a timely manner, for example, issuing new bonds, selling an investment to raise cash, obtaining or renewing a line or letter of credit. The inability to conduct business as needed could have significant effects on the ability of the Agency or any of its Power Projects to have needed cash balances or access to cash.

#### Rollover Risk

The Agency is exposed to rollover risk on swaps that may be terminated prior to the maturity of the associated debt. If these swaps are terminated prior to the maturity of the bonds, the Agency will not realize the synthetic fixed rate offered by the swaps on the underlying debt issues. New swaps entered into at the time of termination of the old swaps will likely carry different rates and terms.

#### GASB Statement No. 53 Effectiveness Testing

The Agency performed effectiveness tests using the Synthetic Instrument Method on all interest rate swaps for its three projects that have these agreements. In addition, in 2016 the swaps associated with ARP 2008C, 2008D and 2008E required recognition of hybrid loans in 2011 for the change in market value from the original bond date to the date of refundings. During 2018, the ARP 2008D and 2008E hybrid loans were terminated. The hybrid loan total after amortizations at September 30, 2018 is \$15.4 million.

For the Year Ended September 30, 2018

## VI. Derivative Financial Instruments (continued)

A. Swap Agreements (continued)

## 1. St. Lucie Project

Swa	aps Currently (000's US\$)	Effective							
	Notional Amount	Effective Date	Fixed Rate Paid	Variable Rate Received	Termination Date		Fair Value**	Counterparty	Counterparty Credit Rating
<u>_</u>	ries 2000	Date	Palu	Received	Date		value		стешт касту
Se		7/3/2006	3.444%	72% LIBOR*	10/1/2021	\$	(681)	Merrill Lynch Capital Services, Inc.	Baa1/BBB+/A
Se	ries 2002								
9	11,975	7/2/2007	3.481%	72% LIBOR*	10/1/2021	\$	(502)	~ Merrill Lynch Capital Services, Inc.	Baa1/BBB+/A
	11,975	7/1/2010	3.595%	72% LIBOR*	10/1/2021		(542)	Merrill Lynch Capital Services, Inc.	Baa1/BBB+/A
	11,975	7/1/2011	3.632%	72% LIBOR*	10/1/2021		(555)	Merrill Lynch Capital Services, Inc.	Baa1/BBB+/A
	7,825	7/3/2006	3.444%	72% LIBOR*	10/1/2021		(320)	Goldman Sachs Bank USA	A3/A+/A
	11,308	7/1/2010	3.595%	72% LIBOR*	10/1/2021		(512)	Goldman Sachs Bank USA	A3/A+/A
	11,308	7/2/2007	3.481%	72% LIBOR*	10/1/2021		(474)	~ Goldman Sachs Bank USA	A3/A+/A
	11,308	7/1/2011	3.632%	72% LIBOR*	10/1/2021		(524)	Goldman Sachs Bank USA	A3/A+/A
_	67,125	7/3/2006	3.444%	72% LIBOR*	10/1/2021		(2,741)	Merrill Lynch Capital Services, Inc.	Baa1/BBB+/A
9	144,799					\$	(6,170)		
1	otal Terminatio	n Value of Swaps	•			\$	(6,851)		
		Effective Hedes					(5,875)		
		Ineffective Hedge	s				(976)		
		ŭ				\$	(6,851)		
F	Prior Year Ter	mination Value	of Swaps			\$	(13,991)		
(	Change in Fair	Market Value				\$	7,140		
	*floating to fi **() denotes ~denotes ineffe	that terminatio	n value paya	able to the dealer	if swap had bee	n terr	ninated 9/3	30/17	

## 2. All-Requirements Project

waps Currently (000's US\$) Notional Amount	Effective  Date	Fixed Rate Paid	Variable Rate Received	Termination Date		Fair Value**	Counterparty	Counterparty Credit Rating
Series 2006A								
\$ -			ted June 2017		\$	-		
<u>-</u>		I erminat	ed June 2017		\$			
<del>-</del>					-			
eries 2008C								
\$ 33,180	10/1/2006	3.701%	72% LIBOR*	10/1/2027	\$	(3,196)	Goldman Sachs Bank USA	A3/A+/A
11,050	10/1/2006	3.665%	72% LIBOR*	10/1/2026		(979)	JP Morgan Chase & Co.	A3/A-/A+
2,684	10/1/2006	3.656%	72% LIBOR*	10/1/2026		(235)	JP Morgan Chase & Co.	A3/A-/A+
224	10/1/2006	3.612%	72% LIBOR*	10/1/2026		(19)	JP Morgan Chase & Co.	A3/A-/A+
33,180	10/1/2006	3.649%	72% LIBOR*	10/1/2027		(3,092)	Morgan Stanley	Baa1/BBB+/A
33,180	10/1/2006	3.697%	72% LIBOR*	10/1/2027		(3,189)	Merrill Lynch Capital Services, Inc.	Baa1/BBB+/A
17,025	10/1/2006	3.669%	72% LIBOR*	10/1/2025		(957)	UBS AG	Aa3/A+/A+
19,050 \$ 149,573	10/1/2006	3.737%	72% LIBOR*	10/1/2035	\$	(3,496)	Wells Fargo Bank, NA	A2/A/A+
eries 2011A \$ \$ -		Terminat	ced June 2017		\$			
	1 & 2011B inated June 20:	17			\$			
\$ -					\$	-		
Tatal Come To	erminaton Value					(45.460)		
Total Swap Te	minaton value				\$	(15,163)		
Effective Swap	os				\$	_		
Hybrid Loans	_				- 7	(15,163)		
•					\$	(15,163)		
Prior Year Ten	mination Value	of Effective	Swaps and Hybrid	l Loans	\$	(24,611)		
Change in Fair	Market Value				\$	9,448		
*floating to fix ** ( ) denote		ion value pa	yable to dealer if	swap had been t	ermin	ated 9/30/1	7	

## 3. Stanton II Project

All Stanton II Interest Rate Swaps in existence as of September 30, 2017 were terminated as part of the 2017A & B series refinancing that took place on October 28, 2017.

For the Year Ended September 30, 2018

## VI. Derivative Financial Instruments (continued)

#### B. Natural Gas Futures, Contracts and Options

FMPA uses New York Mercantile Exchange (NYMEX) and over the counter, natural gas futures contracts, options on futures contracts and fixed-price firm physical purchases of natural gas as a tool to establish the cost of natural gas that will be needed by the All-Requirements Project in the future (next month or several years from now). NYMEX and over the counter futures contracts can be used to obtain physical natural gas supplies, however all futures contracts that FMPA enters into will be financially settled before physical settlement is required by the Exchange. Any gain or loss of value in these futures contracts are ultimately rolled into the price of natural gas burned in the Project's electric generators. As of September 30, 2018 FMPA has sold 44 contracts outstanding, valued at \$73,419, which will expire in January 2019.

## VII. Regulatory Assets (Net Costs Refundable/Future Participant Billings)

FMPA has elected to apply the accounting methods for regulatory operations of GASB No. 62. Billing rates are established by the Board of Directors or Executive Committee and are designed to fully recover each project's costs over the life of the project, but not necessarily in the same year that costs are recognized under generally accepted accounting principles (GAAP). Instead of GAAP costs, annual participant billing rates are structured to systematically recover current debt service requirements, operating costs and certain reserves that provide a level rate structure over the life of the project which is equal to the amortization period. Accordingly, certain project costs are classified as deferred on the accompanying Statement of Net Position as a regulatory asset, titled "Net costs recoverable/future participant billings," until such time as they are recovered in future rates. Types of deferred costs include depreciation and amortization in excess of bond principal payments, and prior capital construction interest costs.

In addition, certain billings recovering costs of future periods have been recorded as a regulatory liability, titled "Net costs refundable/future participant billings", or as a reduction of deferred assets on the accompanying Statement of Net Position. Types of deferred revenues include billings for certain reserve funds and related interest earnings in excess of expenditures from those funds, and billings for nuclear fuel purchases in advance of their use.

#### VIII. Restricted Net Position

Bond resolutions require that certain designated amounts from bond proceeds and project revenues be deposited into designated funds. These funds are to be used for specific purposes and certain restrictions define the order in which available funds may be used. Other restrictions require minimum balances or accumulation of balances for specific purposes. At September 30, 2018, all FMPA projects were in compliance with requirements of the bond resolution.

Segregated restricted net position at September 30, 2018, are as follows:

						(000's	US\$	)				
	•	Agency Fund		St. Lucie Project		Stanton Project		All-Req Project		Tri-City Project	S	tanton II Project
		Tunu		Project		rrojecc		rioject		rroject		Froject
Debt Service Funds	\$	-	\$	110,135	\$	8,706	\$	71,799	\$	3,254	\$	18,567
Reserve & Contingency Funds				15,696		2,752		22,129		1,590		6,077
Decomissioning Fund				82,166								
Rate Stabilization Accounts		496										
Accrued Interest on												
Long-Term Debt		(3)		(3,595)		(457)		(19,206)		(70)		(2,343)
Accrued Decommissioning												
Expenses				(82,209)								
Rate Stabilization Accounts		(490)										
Total Restricted Net Assets	\$	3	\$	122,193	\$	11,001	\$	74,722	\$	4,774	\$	22,301
			_		_		÷		_		_	

For the Year Ended September 30, 2018

## VIII. Restricted Net Position (continued)

Restrictions of the various bank funds are as follows:

- Debt service funds include the Debt Service Account, which is restricted for payment of the
  current portion of the bond principal and interest and the Debt Service Reserve Account,
  which includes sufficient funds to cover one half of the maximum annual principal and
  interest requirement of the specific fixed rate issues or 10% of the original bond proceeds.
- Reserve and Contingency Funds are restricted for payment of major renewals, replacements, repairs, additions, betterments and improvements for capital assets.
- If, at any time, the Debt Service Fund is below the current debt requirement and there are
  not adequate funds in the General Reserve Fund to resolve the deficiency, funds will be
  transferred from the Reserve and Contingency Fund to the Debt Service Fund.
- Decommissioning Funds are restricted and are funded for the payment of costs related to the decommissioning, removal and disposal of FMPA's ownership on nuclear power plants.
- Project Funds are used for the acquisition, construction and capitalized interest, as specified by the participants.
- Revenue Funds are restricted under the terms of outstanding resolutions.

#### IX. Long-Term Debt

#### A. Debt

FMPA enters into Long-term debt to fund different projects. The type of Long-term debt differs among each of the projects. A description and summary of Long-term debt at September 30, 2018, is as follows:

#### 1. Agency Fund

			2018			
			(000's US\$)			
Business-Type Activities	Beginning Balance	Increases	Ending Balance	Amounts Due Within One Year		
Wells Fargo Loan 2010	\$ 430 \$ 430	\$ - \$ -	\$ (210) \$ (210)	\$ 220 \$ 220	\$ 220 \$ 220	

#### Loan Payable to Wells Fargo Bank

The Agency Fund has one loan payable to Wells Fargo Bank at September 30, 2018. Interest is payable semi-annually at a fixed rate of 3.3%. Principal is payable in two annual payments ranging from \$210 thousand to \$220 thousand with the final payment due July 1, 2019.

For the Year Ended September 30, 2018

## IX. Long-Term Debt (continued)

A. Debt (continued)

## 2. St. Lucie Project

					(00	<b>2018</b> 00's US\$)		
Business-Type Activities		Beginning Balance	1	Increases		Decreases	Ending Balance	Amounts Due Within One Year
Revenue Bonds	\$ 16,650 144,800 19,095 10,220							
Refunding 2000	\$	•	\$	-	\$	-	\$ 16,650	\$ -
Refunding 2002		144,800					144,800	-
Bonds 2009A		19,095				(3,455)	15,640	3,630
Bonds 2010A		10,220				(1,910)	8,310	1,980
Bonds 2011A		26,975				(3,630)	23,345	1,000
Bonds 2011B		24,305					24,305	
Bonds 2012A		58,870					58,870	
Bonds 2013A		13,390				(1,185)	12,205	1,215
Total Principal	\$	314,305	\$	-	\$	(10,180)	\$ 304,125	\$ 7,825
Deferred Premiums								
And Discounts		7,987				(1,280)	6,707	
Total Revenue Bonds	\$	322,292	\$	-	\$	(11,460)	\$ 310,832	\$ 7,825
Unamortized loss								
on advanced refunding	\$	(14,898)	\$		\$	2,894	\$ (12,004)	\$ -

The 2000 and 2002 bonds are variable rate bonds and the variable interest rates ranged between 1.00% and 3.168% for the year ended September 30, 2018. The 2009A bonds have an interest rate of 5% from 2016 through 2021. The 2010A bonds have a fixed interest rate of 2.72% from 2016 through 2021. The 2011A and 2011B bonds are fixed, and have a series of maturity dates from 2016 to 2026. The rates for the 2011A bonds range from 3.125 to 5.0%, and the rate for the 2011B bonds range from 4.375% to 5.0%. The 2012A bonds have a fixed interest rate of 5.0%, and mature in 2026. The 2013A bonds have a fixed interest rate of 2.73%, and mature in 2026.

The Series 2000 & 2002 bonds are subject to redemption prior to maturity at the election of FMPA on any interest payment date at a call rate of 100%. The Series 2012 bonds are subject to redemption prior to maturity at the election of FMPA on or after October 1, 2022, at a call rate of 100%.

#### 3. Stanton Project

						2018			
					(00	0's US\$)			
									Amounts
Business-Type	В	Beginning					Ending	D	ue Within
Activities		Balance	Ir	ncreases	D	ecreases	 Balance	(	One Year
Revenue Bonds									
Refunding 2008	\$	21,275	\$	-	\$	(6,670)	\$ 14,605	\$	7,010
Bonds 2009A		3,680				(1,115)	2,565		1,175
Wells Fargo Bank Taxable		154					 154		154
Total Principal	\$	25,109	\$	-	\$	(7,785)	\$ 17,324	\$	8,339
Deferred Premiums									
And Discounts		23				(15)	8		
Total Bonds and Loans	\$	25,132	\$	-	\$	(7,800)	\$ 17,332	\$	8,339
Unamortized loss									
on advanced refunding	\$	(109)	\$	-	\$	72	\$ (37)	\$	-

The 2008 and 2009A revenue bonds are fixed at interest rates which range from 4.5% to 5.5%.

For the Year Ended September 30, 2018

## IX. Long-Term Debt (continued)

A. Debt (continued)

3. Stanton Project (continued)

#### Loan Payable to Wells Fargo Bank

In December 2003, the Stanton Project entered into a taxable loan with Wells Fargo Bank to finance a partial interest in the brine plant facility at the Stanton Energy Center. This loan will be paid in full on October 1, 2018.

#### 4. All-Requirements Project

			2018		
			(000's US\$)		
Business-Type Activities Revenue Bonds	Beginning Balance	Increases	Decreases	Ending Balance	Amounts Due Within One Year
Bonds 2008A	\$ 149,455	\$	\$ (84,965)	\$ 64,490	\$ 25,975
	. 115,155	*		+,	/
Bonds 2008B	19,050		(8,765)	10,285	10,285
Bonds 2008C	151,173		(1,600)	149,573	1,700
Bonds 2009A	15,510		(5,070)	10,440	5,295
Bonds 2009B	15,235			15,235	
Bonds 2013A	11,025		(1,420)	9,605	1,470
Bonds 2015B	115,770		(5,385)	110,385	5,655
Bonds 2016A	424,120			424,120	
Bonds 2017A	69,625			69,625	
Bonds 2017B	52,925			52,925	
Bonds 2018A		57,790		57,790	
Total Principal	\$ 1,023,888	\$ 57,790	\$ (107,205)	\$ 974,473	\$ 50,380
Capital Leases and Other KUA - TARP Keys - TARP	\$ 128,784 1,856	\$ -	\$ (12,467) (594)	\$ 116,317 1,262	\$ 13,145 618
St. Lucie County	451		(22)	429	52
			(/		
Total Other Liabilities	\$ 131,091	\$ -	\$ (13,083)	\$ 118,008	\$ 13,815
Total Principal & Capital Lease	\$ 1,154,979	\$ 57,790	\$ (120,288)	\$ 1,092,481	\$ 64,195
Deferred Premiums And Discounts	101,843	2,418	(11,223)	93,038	
Total Revenue Bonds & Capital Lease	\$ 1,256,822	\$ 60,208	\$ (131,511)	\$ 1,185,519	\$ 64,195
Unamortized loss on advanced refunding	\$ (57,938)	\$ (539)	\$ 6,564	\$ (51,913)	\$ -

The 2008C and 2013A bonds are the only variable rate bonds, and the variable interest rates ranged from 2.70722% to 3.58375% for the year ended September 30, 2018.

Portions of the Series 2008A, 2008C, 2009A, 2011A-1, 2011B, 2011A-2, 2015B, 2016A and 2018A bonds are subject to redemption prior to maturity at the election of FMPA at a call rate of 100%. The Series 2008B, 2009B, 2017A and 2017B bonds are not subject to redemption prior to maturity.

On July 12, The All Requirements Series 2008A debt was refinanced for the total of \$57.79 million of Series 2018A. The Series 2008A debt refinancing resulted in a gross savings of \$2.7 million with a present value saving of \$6.6 million.

#### KUA - TARP Capital Lease Obligation

Effective October 1, 2008, the Capacity and Energy Sales Contract with KUA was revised. Under the revised contract, KUA receives agreed upon-fixed payments over preset periods relating to

For the Year Ended September 30, 2018

## IX. Long-Term Debt (continued)

## A. Debt (continued)

#### 4. All-Requirements Project (continued)

payments remaining under the agreement at September 30, 2018, amount to \$145.4 million and the present value of these payments is \$116.3 million. The capital assets at September 30, 2018 include Facilities and Equipment of \$217.9 million less Accumulated Depreciation of \$133.2 million resulting in a net book value of \$84.7 million.

#### Keys - TARP Capital Lease Obligation

Effective January 1, 2011, the Capacity and Energy Sales Contract with Keys Energy Services was revised. Under the contract, Keys Energy Services receives agreed-upon fixed payments over preset periods relating to each of their generating units. FMPA assumed all cost liability and operational management of the generating units. FMPA is accounting for this transaction as a capital lease. Total minimum payments remaining under the agreement at September 30, 2018 amount to \$1.3 million and the present value of these payments is \$1.3 million. The capital assets at September 30, 2018 include Facilities and Equipment of \$4.8 million less Accumulated Depreciation of \$3.8 million resulting in a net book value of \$1.0 million.

#### St. Lucie County

As a condition of obtaining its conditional use permit for the construction and operation of the Treasure Coast Energy Center, the All-Requirements project agreed to pay St. Lucie County, Florida \$75,000 a year for a period of 20 years. Upon commercial operation of the plant, the unpaid amounts were discounted at a rate of 5.3% and capitalized to plant. At September 30, 2018, seven payments remain under this obligation with the final payment to be made September 30, 2025.

#### Line of Credit

The All-Requirements Project has two lines of credit - one from JPMorgan Chase in the amount of \$75 million, and one from Wells Fargo Bank in the amount of \$25 million. The JPMorgan Chase line expires in July 2019. The Wells Fargo line expires in November 2019.

#### Other Credit Facilities

The All-Requirements Project series 2008C bonds are Variable Rate Demand Obligations secured by an irrevocable letter of credit as follows:

2008C Bank of America \$152.9 million

The letter of credit will expire on May 19, 2021.

#### 5. Tri-City Project

	_				2018		
				(00)	0's US\$)		
							Amounts
Business-Type		Beginning				Ending	ue Within
Activities		Balance	 Increases	D	ecreases	 Balance	One Year
Revenue Bonds							
Bonds 2009A	\$	1,060	\$ -	\$	(315)	\$ 745	\$ 335
Bonds 2013A		8,485			(2,780)	5,705	2,825
Wells Fargo Taxable		108			(53)	 55	 55
Total Principal	\$	9,653	\$ -	\$	(3,148)	\$ 6,505	\$ 3,215
Deferred Premiums							
And Discounts		3	 		(3)	 	
Total Bonds and Loans	\$	9,656	\$ -	\$	(3,151)	\$ 6,505	\$ 3,215
Unamortized loss							
on advanced refunding	\$	(174)	\$ -	\$	98	\$ (76)	\$ -

For the Year Ended September 30, 2018

## IX. Long-Term Debt (continued)

A. Debt (continued)

#### 5. Tri-City Project (continued)

The 2009A and 2013A revenue bonds are fixed at interest rates which range from 1.88% to 4.0% and have a maturity date of 2019.

#### Loan Payable to Wells Fargo Bank

In December 2003, the Tri-City Project entered into a taxable loan with Wells Fargo Bank to finance a partial interest in the brine plant facility at the Stanton Energy Center. This loan will be paid in full on October 1, 2018.

#### 6. Stanton II Project

					/00	2018 00's US\$)				
Business-Type Activities		Seginning Balance	1	(ncreases	•	ecreases		Ending Balance	D	Amounts ue Within One Year
Revenue Bonds Refunding 2000 Refunding 2004	\$	17,875 44,250			\$	(17,875) (44,250)		-		
Bonds 2009A Refunding 2012A Refunding 2017A		5,130 60,935	\$	21,888		(225) (4,675)	\$	4,905 56,260 21,888	\$	4,850 387
Refunding 2017B  Wells Fargo Taxable  Total Principal	\$	242 128,432	\$	71,907	\$	(67,025)	\$	50,019 242 133,314	\$	4,834 242 10,513
Deferred Premiums And Discounts	Ŧ	5,608	₽	71,907	₽	(1,116)	¥	4,492	Þ	10,515
Total Bonds and Loans Unamortized loss	\$	134,040	\$	71,907	\$	(68,141)	\$	137,806	\$	10,513
on advanced refunding	\$	(4,827)	\$	(12,124)	\$	5,000	\$	(11,951)	\$	-

The 2000 and 2004 revenue bonds carry variable interest rates which ranged from 1.54% to 1.645% for the year ended September 30, 2018. The 2009, 2012, 2017A and 2017B revenue bonds are fixed, and have a maturity date of 2027. The rates for the bonds range from 3.0% to 5.0%.

The Series 2000 and 2004 bonds provide for early redemption at the election of FMPA on any interest payment date at a call rate of 100%. The Series 2012 bonds are subject to redemption prior to maturity at the election of FMPA at 100%, beginning October 1, 2022. The Series 2017A and 2017B subject to redemption in whole or part prior to maturity at the call rate of 100% and Cost of Prepayment.

On October 26, 2017 the Stanton II Project issued \$71.9 million of 2017A and 2017B Bonds. The proceeds were used to refund \$65.7 million of 2000 and 2004 Bonds and terminated \$9.3 million of Interest Rate Swaps for the 2000 and 2004 bonds. The gross savings are \$532 thousand and the net present value savings are \$380 thousand.

#### Loan Payable to Wells Fargo Bank

In December 2003, the Stanton II Project entered into a taxable loan with Wells Fargo Bank to finance a partial interest in the brine plant facility at the Stanton Energy Center. The loan will be paid in full on October 1, 2018.

For the Year Ended September 30, 2018

## IX. Long-Term Debt (continued)

#### B. Major Debt Provisions (All Projects)

Bonds, which are special obligations of FMPA, are payable solely from (1) revenues less operating expenses (both as defined by the respective bond resolutions) and (2) other monies and securities pledged for payment thereof by the respective bond resolutions. The respective resolutions require FMPA to deposit into special funds all proceeds of bonds issued and all revenues generated as a result of the projects' respective Power Sales and Power Support Contracts or the Power Supply Contract. The purpose of the individual funds is also specifically defined in the respective bond resolutions.

Investments are generally restricted to those types described in Note I. Additional restrictions that apply to maturity dates are defined in the respective bond resolutions and FMPA's investment policy.

#### C. Defeased Debt

The following bonds have been defeased. Since investments consisting of governmental obligations are held in escrow for payment of principal and interest, the bonds are not considered liabilities of FMPA for financial reporting purposes. The principal balances of the defeased bonds at September 30, 2018 are as follows:

Dated	Description	Defeased Portion Amount Originally Issued (000's US\$)	Balance at September 30, 2018
April 2016	All-Requirements Revenue Bonds, 2008A & Revenue Bonds, 2009A	\$452,880	\$472,726
July 2018	All-Requirements, 2008A	\$59,155	\$60,654

The July 2018 Defeasance of \$59.155 million was called on October 1, 2018.

#### D. Annual Requirements

The annual cash flow debt service requirements to amortize the long term **bonded** debt outstanding as of September 30, 2018, are as follows:

	St. Luc	cie Project	Stan	on Project		(000's US\$) All-Req F	Project	Tri-Cit	y Project		Stanton II	Project	
Fiscal Year Ending September	Principal	Interest Including Swaps,	Principa	Interest Includin Swaps	g	Principal	Interest Including Swaps, Net	Principal	Interest	_		Interest Including Swaps, Net	Totals
2019 2020 2021 2022 2023 2024 - 2028 2029 - 2033 2034 - 2038	7,825 9,515 27,320 169,145 5,765 84,555	11,783 10,938 10,142 4,213	8,98	5 24	4 \$ 0	50,380 \$ 68,155 50,345 57,255 62,655 362,288 313,695 9,700	40,723 8 41,278 37,194 34,746 32,451 120,074 32,068 992	3,160 3,290	\$ 130 62	\$	10,271 \$ 10,747 11,082 11,432 11,785 77,755	4,430 4,164 3,762 3,345 2,912 7,598	137,940 158,219 140,641 286,065 119,781 664,974 345,763 10,692
Total Principal & Interest S Less:	304,125	\$ 61,922	\$ 17,170	) \$ 934	4 \$	974,473 \$	339,526	6,450	\$ 192	\$	133,072 \$	26,211	1,864,075
Interest Unamortized Loss on refunding Add:	(12,004	(61,922)	(38	(93-	4)	(51,914)	(339,526)	(76)	(192)		(11,951)	(26,211)	(428,785) (75,983)
Unamortized Premium (Discount), net  Total Net Debt Service Requirement at	6,707					93,040		1			4,493		104,249
September 30, 2018	\$ 298,828	\$ -	\$ 17,14	) \$ -	\$	1,015,599 \$	- (	6,375	\$ -	\$	125,614 \$	- :	1,463,556

For the Year Ended September 30, 2018

## IX. Long-Term Debt (continued)

#### D. Annual Requirements (continued)

The annual cash flow debt service requirements to amortize **all** long term debt outstanding as of September 30, 2018, are as follows:

Fiscal Year Ending September	Agency Fund Interest Including Swaps, Principal Net			St. Lucie Project Interest Including Swaps, Principal Net			(000's US\$)  Stanton Project  Principal Interest			All-Req	Project Interest Including Swaps, Net	Tri-City Project  Principal Interest				 Stanton II Project Interest Including Swaps, Principal Net			Totals	
2019 2020 2021 2022 2023 2024 - 2028 2029 - 2033 2034 - 2038	\$	220	\$	7	\$ 7,825 \$ 9,515 27,320 169,145 5,765 84,555	12,142 11,783 10,938 10,142 4,213 12,704	\$	8,339 \$ 8,985	697 240	\$	64,195 \$ 82,697 61,079 68,572 74,587 417,954 313,696 9,700	46,646 46,473 41,689 38,657 35,748 126,472 32,069 992	\$	3,215 3,290	\$	131 62	\$ 10,513 \$ 10,747 11,082 11,432 11,785 77,755	4,434 4,164 3,762 3,345 2,912 7,599	\$	158,364 177,956 155,870 301,293 135,010 727,039 345,765 10,692
Total Principal & Interest	\$	220	\$	7	\$ 304,125 \$	61,922	\$	17,324 \$	937	\$	1,092,480 \$	368,746	\$	6,505	\$	193	\$ 133,314 \$	26,216	\$ 2	2,011,989

## X. Commitments and Contingencies

## A. Participation Agreements

FMPA has entered into participation agreements, and acquired through capital leases, individual ownership of generating facilities as follows:

Project	Operating Utility	Joint Ownership Interest	Commercial Operation Date		
St. Lucie	Florida Power & Light	8.806% of St. Lucie Unit 2 nuclear plant	August 1983		
Stanton*	Orlando Utilities Commission (OUC)	14.8193% of Stanton Energy Center (SEC) Unit 1 coal-fired plant	July 1987		
All-Requirements*	OUC	11.3253% of SEC Unit 1	July 1987		
Tri-City*	OUC	5.3012% of SEC Unit 1	July 1987		
All-Requirements	OUC	51.2% of Indian River Units A & B combustion turbines	A - June 1989 B - July 1989		
All-Requirements	OUC	21% of Indian River Units C & D combustion turbines	C - August 1992 D - October 1992		
All-Requirements	OUC	5.1724% of SEC Unit 2 coal- fired plant	June 1996		
Stanton II	OUC	23.2367% of SEC Unit 2	June 1996		
All-Requirements	Southern Company	7% of Stanton Unit A combined cycle	October 2003		
*OUC has the contractual right to unilaterally make any retirement decision for SEC Unit 1 beginning in 2017					

For the Year Ended September 30, 2018

## X. Commitments and Contingencies (continued)

#### A. Participation Agreements (continued)

Operational control of the electric generation plants rests with the operating utility and includes the authority to enter into long-term purchase obligations with suppliers. FMPA is liable under its participation agreements for its ownership interest of total construction and operating costs. Further contracts with Orlando Utilities Commission (OUC) include commitments for purchases of coal. According to information provided by OUC, such existing commitments are currently scheduled to terminate on December 31, 2019. However, OUC reports that it is in the initial stage of securing coal beyond this date. Through participation with OUC, FMPA's estimated cost share of the existing purchases by project for the next five fiscal years is summarized below.

	000's US\$						
Project		2018		2019	2020	2021	2022
Stanton Project	\$	3,481	\$	1,234	None	None	None
All-Requirements Project		3,875		1,374	None	None	None
Tri-City Project		1,245		441	None	None	None
Stanton II Project		5,458		1,935	None	None	None

#### B. Public Gas Partners, Inc.

Public Gas Partners, Inc. (PGP) is a nonprofit corporation of the State of Georgia, duly created and existing under the Georgia Nonprofit Corporation Code, O.C.G.A Sections 14-3-101 through 14-3-1703, as amended. Pursuant to its Articles of Incorporation and by-laws, PGP's purpose is to acquire and manage reliable and economical natural gas supplies through the acquisition of interests in natural gas producing properties and other long-term sources of natural gas supplies for the benefit of participating joint action agencies and large public natural gas and power systems.

On November 16, 2004, FMPA signed an agreement with six other public gas and electric utilities in five different states to form PGP. The initial members of PGP, along with FMPA, included Municipal Gas Authority of Georgia, Florida Gas Utility, Lower Alabama Gas District, Patriots Energy Group, Southeast Alabama Gas District and Tennessee Energy Acquisition Corporation. Florida Gas Utility has left the organization, and their interest was acquired by all members, except for FMPA and the Tennessee Energy Acquisition Corporation, as of May 2008. Lower Alabama Gas District has assigned its interest in each Pool to the Gas Authority effective October 2013.

FMPA has entered into two separate Production Sharing Agreements (PSAs) that obligate FMPA to pay as a component of gas operations expense its share of all costs incurred by the related PGP Pool until all related PGP or participant debt has been paid and the last volumes have been delivered. In addition, PGP has the option, with at least six month notice, to require FMPA to prepay for its share of pool costs, which may be financed by FMPA through the issuance of bonds or some other form of long-term financing. The PSAs include a step-up provision that could obligate FMPA to increase its participation share in the pool by up to 25% in the event of default by another member.

On November 1, 2004, FMPA entered into a PSA as a 22.04% participant of PGP Gas Supply Pool No. 1 (PGP Pool #1). PGP Pool #1 was formed by all of the participants. PGP Pool #1 had targeted an initial supply portfolio capable of producing 68,000 mmBtu per day of natural gas or 493 Bcf over a 20-year period. The acquisition period for PGP Pool #1 has closed after acquiring a supply currently estimated to be 140 Bcf. Current production from Pool #1 is approximately 11,655 mmBtu per day. FMPA's share of this amounts to 2,569 mmBtu per day.

On October 1, 2005, FMPA entered into a PSA as a 25.90% participant of PGP Gas Supply Pool No. 2 (PGP Pool #2). PGP Pool #2 was formed to participate in specific transactions that have different acquisition criteria than PGP Pool #1. PGP Pool #2 had a total expenditure limit of \$200 million, with FMPA's share being \$52 million as authorized by the Board (before step-up provisions which would increase ARP's commitment to a maximum of \$65 million). The other members of PGP Pool #2, along with FMPA, include Municipal Gas Authority of Georgia, Patriots Energy Group, Southeast Alabama Gas District and Tennessee Energy Acquisition Corporation. FMPA entered into a separate agreement with Fort Pierce Utilities Authority whereby FMPA agreed to sell to FPUA 3.474903% of

For the Year Ended September 30, 2018

## X. Commitments and Contingencies (continued)

#### B. Public Gas Partners, Inc. (continued)

the benefits that FMPA receives from its participation in PGP Pool #2. The acquisition period for PGP Pool #2 has closed after acquiring a supply currently estimated to be 42 Bcf. Current production for PGP Pool #2 is approximately 2,845 mmBtu per day. FMPA's share of this amounts to 737 mmBtu per day.

FMPA's share of the total investment costs amounts to approximately \$101 million for PGP Pool #1, and \$29 million for PGP Pool #2 as of September 30, 2018.

#### C. Contractual Service Agreements

The All-Requirements Project has signed, or accepted assignment of, Contractual Service Agreements (CSAs) with General Electric International, Inc. (GE) for the Treasure Coast Energy Center, Cane Island 3 and Cane Island 4 combustion turbines, steam turbines and generators. The CSAs cover specified monitoring and maintenance activities to be performed by GE over the contract term, which is the earlier of a specified contract end date, or a performance end date based on reaching certain operating milestones of either Factor Fired Hours or Factored Starts on the combustion turbines. GE or FMPA may terminate the agreements for the breach of the other party. The defaulting party pays the termination amount based on the performance metric specified in the contract.

On March 31, 2016 Cane Island Unit 2 CSA was transitioned to a Managed Maintenance Program (MMP). The MMP does not have a factored start or hours based payment, and maintenance is paid for at the time it's incurred at prenegotiated discounts.

The following is a summary of the contract status.

	Treasure Coast	Cane Island Unit 2	Cane Island Unit 3	Cane Island Unit 4
Original Effective Date	1/30/2007	3/31/2016	12/12/2003	12/22/2010
Last Amendment Effective Date	11/21/2017		11/21/2017	11/21/2017
Cumulative Factor Fired Hours	83,000	87,400	117,000	55,000
Term if hours based	~64,000		~74,000	~84,000
Cumulative Factored Starts				
Term if starts based				
Current Termination Amount (000's USD)	\$2,587		\$1,904	\$2,082
Specified Contract End Date	11/21/2037		11/21/2037	11/21/2037
Estimated Performance End Date	FYE 2026	FYE 2019	FYE 2025	FYE 2028

In November 2017, FMPA and General Electric negotiated a revised CSA to combine Cane Island Units 3 & 4 and Treasure Coast under one service agreement.

#### D. Other Agreements

FMPA has entered into certain long-term contracts for transmission services for its projects. These amounts are recoverable from participants in the projects (except the All-Requirements Project) through the Power Sales and Project Support Contracts. FMPA has entered into Power Sales and Project Support Contracts with each of the project participants for entitlement shares aggregating 100% of FMPA's joint ownership interest. In the case of the All-Requirements Project, a Power Supply Contract was entered into providing for the participant's total power requirements (except for certain excluded resources). Revenues received under these individual project contracts are expected to be sufficient to pay all of the related project costs.

 FMPA has entered into a Reliability Exchange Agreement and a Replacement Power Agreement with FPL. The Reliability Exchange agreement results in FMPA exchanging 50% of its share of the output from St. Lucie Unit 2 for a like amount from the St. Lucie

For the Year Ended September 30, 2018

## X. Commitments and Contingencies (continued)

#### D. Other Agreements (continued)

#### 1. St. Lucie Project (continued)

- Unit 1. This agreement's original expiration was on October 1, 2017. The Parties mutually agreed to extend the expiration date to October 1, 2022. The Replacement Power Agreement provides for replacement power and energy to be made available to FMPA if FPL voluntarily ceases to operate or reduces output from St. Lucie Unit 2 or St. Lucie Unit 1 for economic reasons or valley-load conditions, until each unit is retired from service or, in the case of St. Lucie Unit 1, if the Reliability Exchange Agreement terminates prior to the retirement date of that unit. Either party may terminate the agreement with 60 days written notice.
- The St. Lucie Project, a joint owner of St. Lucie Unit 2, is subject to the Price-Anderson Act, which limits the liability of nuclear reactor owners to the amount of insurance available from both private sources and an industry retrospective payment plan. In accordance with this Act, FPL maintains \$450 million of private liability insurance for the St. Lucie Plant, which is the maximum obtainable, and participates in a secondary financial protection system, which provides up to \$12.6 billion of liability insurance coverage per incident at any nuclear reactor in the U.S. Under the secondary financial protection system, St. Lucie Unit 2 is subject to retrospective assessments of up to approximately \$127.3 million, plus any applicable taxes, per incident at any nuclear reactor in the U.S., payable at a rate not to exceed approximately \$19.0 million per incident per year. FMPA is contractually liable for its ownership interest of any assessment made against St. Lucie Unit 2 under this plan.
- FPL further participates in a nuclear insurance mutual company that provides \$2.75 billion of limited insurance coverage per occurrence per site for property damage, decontamination and premature decommissioning risks at the St. Lucie plant and a sublimit of \$1.5 billion for non-nuclear perils. The proceeds from such insurance, however, must first be used for reactor stabilization and site decontamination before they can be used for plant repair. FPL also participates in an insurance program that provides limited coverage for replacement power costs if St. Lucie Unit 2 is out of service for an extended period of time because of an accident. In the event of an accident at one of FPL's or another participating insured's nuclear plants, St. Lucie Unit 2 could be assessed up to approximately \$27 million, plus any applicable taxes, in retrospective premiums in a policy year. FPL is contractually entitled to recover FMPA's ownership share of any such assessment made against St. Lucie 2.
- On December 16, 1999, FMPA and J.P. Morgan Chase (formerly Chase Manhattan Bank) entered into a Forward Delivery Agreement for a portion of the St. Lucie Decommissioning Trust. The agreement provides that J.P. Morgan Chase deliver securities initially with a value not to be less than \$10,225,000 for an equivalent payment. Upon maturity, the securities and the yield earned along with any cash delivered by J.P. Morgan Chase will be equivalent to 7.03% of the face value of the Agreement. The Forward Sale Agreement has a termination date of April 6, 2023.
  - In June 2004, the Agency entered into a Forward Sale Agreement and a Credit Support Agreement for the St. Lucie Project with Merrill Lynch. The Credit Support Agreement requires the Agency to establish a collateral account with the Trustee that must contain securities that have a value of \$7.5 million. This collateral is posted for the benefit of Merrill Lynch should the Agency be unable to keep its commitments under the Forward Sale Agreement. Under the Forward Sale Agreement, Merrill Lynch is required to deliver and the Trustee is required to purchase certain eligible securities on behalf of the St. Lucie Project. Under this Agreement, the securities or securities and cash to be delivered will guarantee the project an annual effective yield of 6.22% between January 1, 2005, and July 1, 2026, on the semi-annual amounts deposited. It is expected that the amounts invested pursuant to the Forward Sale Agreement will be used to redeem bonds outstanding for this project in the future. See Subsequent Event XV.B. St. Lucie Project Debt Reduction Strategy for the Board of Director's approval to terminate the Forward Sales Agreement.

For the Year Ended September 30, 2018

## X. Commitments and Contingencies (continued)

#### D. Other Agreements (continued)

#### 2. All-Requirements Project

 FMPA supplies all of the wholesale power needs, unless limited to a contract rate of delivery, of the All-Requirements Project participants (except for certain excluded resources). In addition to its ownership facilities, FMPA has entered into interchange and power purchase contracts with minimum future payments as detailed below.

Supplier		End of Contract	M	linimum Contract Liability (000's US\$)
	mpany - Stanton A PPA mpany - Oleander 5 PPA	9/30/2023 12/16/2027	\$	43,228 80,255
Total Minir	num Liability		\$	123,483

- In October 2003, FMPA executed contracts for a \$10 million investment in a brine water processing plant and other water facilities at the Stanton Energy Center in Orlando, Florida.
- The Stanton Unit A combined cycle generator receives cooling water treatment services
  from the brine plant and associated facilities. The owners of Stanton Unit A (Southern
  Company Florida, FMPA, KUA and Orlando Utilities Commission) pay the owners of
  Stanton Energy Center Units 1 and 2 (including FMPA's Stanton, Stanton II, Tri-City and
  All-Requirements Projects) a fixed and a variable operation and maintenance charge for
  services received from this facility.
- The All-Requirements Project has several commitments/entitlements for natural gas transportation services to supply fuel to its owned and leased generation facilities. Below were the current commitments/entitlements during the past year.

	Ave Daily Volume	1	Annual Cost		Primary Delivery/Receiving
Pipeline	mmBtu/day)	(	(000's US\$)	Expiration	Point
FI Gas Transmission FTS-1	22,426	\$	4,516	Various	Cane Island
					Treasure Coast
FI Gas Transmission FTS-2	71,930		17,112	Various	Cane Island
					Treasure Coast
FI Gas Transmission FTS-2					
Stanton A	14,950		3,177	Various	Stanton A
Transco	50,000		1,818	4/30/2026	FGT
TECO-Peoples Gas	-		750	12/31/2033	Treasure Coast
TECO- Peoples Gas	-		750	12/31/2033	Cane Island/Oleander
	,	\$	28,123		

 The All-Requirements Project has entered into a storage contract with SG Resources Mississippi LLC, for 1 million mmBtu of storage capacity in the Southern Pines Storage facility. The contract was effective August 1, 2008, for storage capacity of 500,000 mmBtu and revised April 1, 2011, to increase the storage capacity by 500,000 mmBtu. The contract expired July 31, 2018, for 500,000 mmBtu and will expire March 31, 2021, for the remaining 500,000 mmBtu.

For the Year Ended September 30, 2018

## X. Commitments and Contingencies (continued)

#### D. Other Agreements (continued)

#### 2. All Requirements (continued)

- The All-Requirements Project is under a contractual arrangement to have generation facilities in Key West, Florida, at a minimum level of 60% of the island utility's weather normalized annual peak capacity requirements. With installed capacity of 112 MW located in the Key West service territory, the All-Requirements Project believes it has sufficient existing generating capacity to fulfill the 60% on-island generation requirement well beyond the next decade.
- FMPA has entered into the Florida Municipal Power Pool (FMPP) Agreement, as amended, with the FMPP members. Pursuant to Amendment 6 the most recent Amendment, executed June of 2013 the term of the agreement is three years, with automatically-renewed three-year term extensions. The current term ends June 1, 2019. Any party wishing to withdraw from the agreement must provide at least three years notice to the other FMPP members. The FMPP Agreement documents, among other things, how FMPP operating costs are accounted for and allocated among the members, and liability between the FMPP members.
- The All Requirements Project has signed contracts with Fort Pierce Utilities Authority (FPUA), Kissimmee Utility Authority (KUA) and Keys Energy Services (KES) to operate and maintain Treasure Coast Energy Center, Cane Island Power Park and Stock Island generation facilities, respectively. The contracts provide for reimbursement of direct and indirect costs incurred by FPUA, KUA and KES, for operating the plants. The All-Requirements Project, in consultation with FPUA, KUA and KES, sets staffing levels, operating and capital budgets, and operating parameters for the plants.
- In the amended and Restated Agreement Concerning Delivery and Use of treated Sewage Effluent with Toho Water Authority for the Cane Island Site dated September 24, 2008, in the event that peak demand requires the addition of some increased storage capacity for reclaimed water, FMPA will financially assist Toho Water Authority in the construction of reclaimed water storage to assist in providing the projected peak demand. Toho Water Authority and FMPA have separately agreed that the cost of such reclaimed water storage shall not exceed \$2 million. In October 2018, TOHO called on the \$2 million financial assistance.
- The City of Starke and the City of Green Cove Springs have each given FMPA notice pursuant to Section 2 of the All-Requirements Power Supply Project Contract that the term of their respective contracts will stop renewing automatically each year. The terms of their respective contracts are now fixed; Starke's contract terminates on September 30, 2035, and Green Cove Springs' contract terminates on September 30, 2037.
- The City of Vero Beach has limited its All-Requirements Service to a contract rate of delivery, as permitted in Section 3 of the All-Requirements Power Supply Contract. The limitations commenced January 1, 2010 and continue for the term of the ARP Contract. On October 25, 2012, Vero Beach gave notice of its intent to withdraw from the All-Requirements Power Supply Project as of September 30, 2016, in anticipation of a sale of its retail electric system to Florida Power & Light Company (the "Original Sale"). The Original Sale did not occur, and Vero Beach remained a Project Participant in the All-Requirements Power Supply Project. On September 25, 2014, Vero Beach gave FMPA notice pursuant to Section 2 of the All-Requirements Power Supply Contract that the term of its contract will stop renewing automatically each year. The term of Vero Beach's contract is now fixed and will terminate on September 30, 2046, unless terminated earlier. On September 15, 2017, Vero Beach gave FMPA notice of the extension of its October 25, 2012, notice to withdraw from the All-Requirements Power Supply Project, and requested that FMPA grant it a waiver of certain contract terms so that its withdrawal from the All-Requirements Power Supply Project can be effective on the date of the anticipated sale of its retail electric system to FPL. On October 24, 2017, the City of Vero Beach approved an asset purchase and sale agreement with FPL to sell its retail electric

For the Year Ended September 30, 2018

## X. Commitments and Contingencies (continued)

#### D. Other Agreements (continued)

#### 2. All-Requirements Project (continued)

utility system (the "New Sale"). As a part of the New Sale transaction, Vero Beach and FMPA are negotiating for FMPA's All-Requirements Power Supply Project to take an assignment and transfer of Vero Beach's Power Entitlement Shares, and all corresponding rights and obligations, in the St. Lucie, Stanton, and Stanton II Projects. Vero Beach has also requested a complete and total release from FMPA and all other Project Participants. FMPA has projected, subject to final FMPA governing body approvals, that it will need to be paid \$108 million (as adjusted pursuant to the terms of the transfer and assignment documents) to assume Vero Beach's Power Entitlement Shares, which Vero Beach has indicated its agreement with. To achieve this, there are many contract amendments, including amendments to the All-Requirements Power Supply Project Contact, the Power Sales Contract for each project, and the Project Support Contract for each project, that must be completed, and certain consents and waivers obtained from FMPA, Project Participants in each Project, and outside parties, as required by the terms of the contracts, each project bond resolution, and other binding instruments. The necessary FMPA documentation for the New Sale transaction was approved by the FMPA Executive Committee and Board of Directors in March 2018. The closing of the New Sale transaction occurred on December 17, 2018. The transfer and assignment of Vero Beach's Power Entitlement Shares, and all corresponding rights and obligations, and the complete and total release of Vero Beach from all obligations to FMPA and the other Project Participants, must meet all of FMPA's contractual and other commitments to its member cities, bondholders, credit providers, and others, as determined by FMPA.

- The City of Lake Worth has limited its All-Requirements Service to a contract rate of delivery, as permitted in Section 3 of the All-Requirements Power Supply Contract. The limitation commenced January 1, 2014. The amount of capacity and energy the City is obligated to purchase under this conversion of their contract was determined to be zero in December 2013. Additionally, effective January 1, 2014, the Capacity and Energy Sales Contract between the City and FMPA terminated.
- The City of Fort Meade has limited its All-Requirements Service to a contract rate of delivery (CROD), as permitted in Section 3 of the All-Requirements Power Supply Contract. The limitation commenced January 1, 2015. Based on the city's usage between December 2013 and November 2014, and Executive Committee action in December 2014, the maximum hourly obligation was established at 10.360 MW. Concurrently with its notice of limitation, the City gave FMPA notice pursuant to Section 2 of the All-Requirements Power Supply Contract that the term of its contract will stop renewing automatically each year. The term of the City's contract is now fixed and will terminate on October 1, 2041. In March 2018, FMPA and Fort Meade entered into a Supplemental Power and Ancillary Services Agreement (Fort Meade Supplemental Agreement). Effective September 1, 2018, the ARP now serves Fort Meade with any additional power needed to serve its total requirements above its St. Lucie Project entitlement and CROD.

The ARP also provides Fort Meade with transmission and ancillary services as if CROD had not been implemented. The effect of this arrangement is that Fort Meade is served and billed as if it was a full-requirements ARP Participant. The initial term of the Fort Meade Supplemental Agreement runs through September 30, 2027, and includes 5-year automatic renewals until the termination of Fort Meade's ARP contract. Concurrent with the approval of the Fort Meade Supplemental Agreement, the Executive Committee approved a reduction of Fort Meade's CROD amount from 10.360 MW to 9.009 MW. If the Fort Meade Supplemental Agreement is terminated prior to the termination of Fort Meade's ARP contract, Fort Meade will be served at the lower CROD amount.

 On August 21, 2017, the All-Requirements Project entered into a five year power sales agreement with the City of Bartow, pursuant to which FMPA's All Requirements Project provides a minimum of 20 MW peaking power (adjusted upwardly based on actual Bartow

For the Year Ended September 30, 2018

## X. Commitments and Contingencies (continued)

#### D. Other Agreements (continued)

#### 2. All-Requirements Project (continued)

load) during 2018-2020. Bartow separately entered into a power purchase agreement with the Orlando Utilities Commission for 40 MW of base load power during those initial three years. Beginning in 2021, FMPA will serve Bartow's full power supply requirements of approximately 65 MWs through 2022.

- In the normal course of its business, FMPA has had claims or assertions made against it.
   In the opinion of management, the ultimate disposition of these currently asserted claims are either not substantiated or will not have a material impact on FMPA's financial statements.
- During 2008, the All-Requirements Project entered into a Revised, Amended and Restated Capacity and Energy Sales Contract for KUA whereby the All-Requirements Project has assumed all cost liability and operational management of all KUA-owned generation assets and will pay to KUA agreed-upon fixed payments over preset periods relating to each asset.
- Effective January 1, 2011, the All-Requirements Project entered into a Revised, Amended and Restated Capacity and Energy Sales Contract for Key West whereby the All-Requirements Project has assumed all cost liability and operational management of all Key West owned generation assets and will pay to Key West fixed annual payments of \$670,000 each January 1 from 2011 through 2020. The revised, amended, and restated contract provides the All-Requirements Project the right to retire Keys generation assets at any time during the term of the contract, subject to the 60% on-island capacity requirement, without shortening the fixed payment term.

#### E. Solar Project

In March 2018, the FMPA Board of Directors approved the formation of the Solar Project, as a sixth FMPA power supply project, and for which FMPA approved a 20-year power purchase agreement for 57 MW-AC of solar energy on behalf of its participants as of the solar facilities' commercial operation date, which is expected to be in Summer of 2020. Also in March 2018, the FMPA Executive Committee approved a 20-year power purchase agreement (among other enabling agreements) for a total of 58 MW-AC of solar energy as an ARP resource, which is estimated to achieve commercial operation by mid-2020. In coordination with these new endeavors, the Board of Directors has authorized the creation of a Solar Project Committee, which will be advisory to the Board of Directors on matters involving the Solar Project, and the Executive Committee has authorized the creation of an ARP Solar Project Advisory Committee, which is an Executive Committee subcommittee that will address matters involving ARP participants who have committed to pay for the costs of the ARP solar power purchase.

## XI. Mutual Aid Agreement

The All-Requirements Project has agreed to participate in a mutual aid agreement with six other utilities for extended generator outages of defined base-load generating units. The parties of this agreement are the city of Tallahassee, Gainesville Regional Utilities, JEA, Lakeland Electric, Orlando Utilities Commission, and Municipal Electric Authority of Georgia. The All-Requirements Project has designated 120 MWs of Cane Island Unit 3, 140 MWs of Cane Island 4, and 200 MWs of the Treasure Coast Energy Center, 60 MW of Stanton Unit 1, and 60 MW of Stanton Unit 2. In the case of a qualifying failure, the All-Requirements Project will have the option to receive either 50% or 100% of the replacement of the designated MWs of the failed unit. The cost of replacement energy will be based on an identified gas index or coal index and heat rate in the agreement. In the event of any extended outage from any other participant, the All-Requirements Project would provide between 10 MWs and 53 MWs (based on the designation of the participant) for a maximum of nine

For the Year Ended September 30, 2018

## XI. Mutual Aid Agreement (continued)

months. The agreement term automatically renewed on October 1, 2017, and now has a term lasting until October 1, 2022, unless FMPA (1) has not received energy under the agreement during the current term, ad (2) provides at least 90 days' notice prior to the end of the current term that it does not elect to renew it participation.

## XII. Employment Benefits

#### A. Retirement Benefits

A Deferred Compensation Plan (in accordance with the Internal Revenue Code Section 457) and a Defined Contribution (money purchase) Plan (under the Internal Revenue Code Section 401(a)) are offered to the Agency's employees who are scheduled to work more than 1700 hours per year are eligible for the plans. The plan was established by the Board of Director's in 1984 and the Board of Directors has had the authority to amend the plan. FMPA's contribution is 10% of the individual's gross base salary for the 401(a) plan. Total payroll for the year ended September 30, 2018, was \$7.4 million, which approximates covered payroll. The 401(a) defined contribution plan has 68 active members with a plan balance.

The Agency's contribution may be made to either plan at the discretion of the employee. Additionally, an employee generally may contribute to the Deferred Compensation Plan, so that the combined annual contribution does not exceed the IRS annual maximum. Assets of both plans are held by ICMA Retirement Corporation, the Plan Administrator and Trustee.

Agency contributions to the Deferred Contribution Plan resulted in expenses for the fiscal year 2018 of \$698,210. Funds from these plans are not available to employees until termination or retirement, however funds from either plan can be made available, allowing an employee to borrow up to the lower of \$50,000 or one half of their balance in the form of a loan.

#### B. Post-Employment Benefits other than Retirement

The Agency's Retiree Health Care Plan (Plan) is a single-employer defined benefit post-employment health care plan that covers eligible retired employees of the Agency. The Plan, which is administered by the Agency, allows employees who retire and meet retirement eligibility requirements to continue medical insurance coverage as a participant in the Agency's plan.

As of September 30, 2017 and 2018, the plan membership consisted of the following participants:

	September 30, 2017	September 30, 2018
Inactive Plan Members or Beneficiaries Currently Receiving Benefits	13	14
Inactive Plan Members Entitled to But Not Yet Receiving Benefits	0	0
Active Plan Members	18	17
	31	31

The Agency pays 100% of the cost of employee-only coverage for employees hired prior to October 1, 2004 who retire upon meeting the retirement eligibility requirement, which is that age combined with service must exceed 75. This subsidy apples to the healthcare plan premiums for Pre-65 retirees as well as any Medicare supplement plan purchased by Post-65 retirees.

The Agency also provides up to \$3,000 in HRA funds to all eligible members for life. If those members elect to cover their spouse or have handicapped dependents, the HRA benefit limit is increased to \$6,000. These funds are made available to cover retirees' out-of-pocket medical expenses, and therefore are included in the Agency's Pay-As-You-Go plan costs.

Employees hired after October 1, 2004 are ineligible for any Agency subsidies, nor are they allowed to continue to participate in the plan after retirement.

For the Year Ended September 30, 2018

## XII. Employment Benefits (continued)

#### B. Post-Employment Benefits other than Retirement (continued)

No implicit benefit was valued in this valuation.

The measurement date is September 30, 2018. The measurement period for the OPEB expense was October 1, 2017 to September 30, 2018. The reporting period is October 1, 2017 through September 30, 2018. The Sponsor's Total OPEB Liability was measured as of September 30, 2018.

The Sponsor's Total OPEB Liability for The Agency's ledger adjustment was measured as of September 30, 2017 using a discount rate of 3.64%. The Total OPEB Liability was "rolledback" from September 30, 2018 at 3.64%.

#### Actuarial Assumptions:

Total OPEB Liability for The Agency's ledger adjustment was measured as of September 30, 2017 using a discount rate of 3.64%.

The Total OPEB Liability was determined by an actuarial valuation as of September 30, 2018 (measurement date) using the following actuarial assumptions:

Inflation	2.50%
Salary Increases	2.50%
Discount Rate	4.18%
Initial Trend Rate	8.00%
Ultimate Trend Rate	4.00%
Years to Ultimate	54

For all lives, mortality rates were RP-2000 Combined Healthy Mortality Tables projected to the valuation date using Projection Scale AA.

#### **Discount Rate:**

Given the Agency's decision not to fund the program, all future benefit payments were discounted using a high-quality municipal bond rate of 4.18 %. The high-quality municipal bond rate was based on the week closest but not later than the measurement date of the Bond Buyer 20-Bond Index as published by the Federal Reserve. The 20-Bond Index consists of 20 general obligation bonds that mature in 20 years. The average rating of the 20 bonds is roughly equivalent to Moody's Investors Service's Aa2 rating and Standard & Poor's Corp.'s AA.

#### OPEB Expense:

For the year ended September 30, 2018, the Agency will recognize OPEB Revenue of \$118 thousand.

(000's US\$)	)	
(		
Fiscal Year Ending		9/30/2018
Service Cost	\$	53
Interest		201
Recognition of Changes in Total Opeb Liability		(374)
Administrative Expenses		2
Total OPEB Expense/(Revenue)	\$	(118)

For the Year Ended September 30, 2018

## XII. Employment Benefits (continued)

#### B. Post-Employment Benefits other than Retirement (continued)

Total OPEB Liability as of the Measurement Date is:

Description	(000's US\$) Amount
Reporting Period Ending September 30, 2017	\$ 5,563
Service Cost	53
Interest	201
Difference Between Expected and Actual Experience	-
Changes in Assumptions	(374)
Changes of Benefit Terms	-
Contributions - Employer	-
Benefits Payments	(214)
Other Changes	
Reporting Period Ending September 30, 2018	\$ 5,229

Changes of assumptions reflect a change in the discount rate from 3.64% for the reporting period ended September 30, 2017 to 4.18% for the reporting period ended September 30, 2018.

#### Sensitivity of the Total OPEB Liability to changes in the Discount Rate:

The following presents the Total OPEB Liability of the Agency, as well as what the Agency's Total OPEB Liability would be if it were calculated using a discount rate that is one percentage-point lower or one percentage-point higher than the current discount rate:

		Current	
<u>.</u>	1% Decrease	Discount Rate	1% Increase
	3.18%	4.18%	5.18%
Total OPEB Liability (000's US\$)	\$ 5,954	\$ 5,229	\$ 4,629

<u>Sensitivity of the Total OPEB Liability to changes in the Healthcare Cost Trend Rates:</u>
The following presents the Total OPEB Liability of the Agency, as well as what the Agency's Total OPEB Liability would be if it were calculated using healthcare cost trend rates that are one percentage-point lower or one percentage-point higher than the current healthcare cost trend rates:

		Healthcare Cost	
	1% Decrease	Trend Rates	1% Increase
	3.00% - 7.00%	4.00% - 8.00%	5.00% - 9.00%
Total OPEB Liability (000's US\$)	\$4.799	\$ 5.299	\$ 5.744

Under GASB 75 as it applies to plans that qualify for the Alternative Measurement Method, changes in the Total OPEB Liability are not permitted to be included in deferred outflows of resources or deferred inflows of resources related to OPEB. These changes will be immediately recognized through OPEB Expense.

As of September 30, 2018, the most recent valuation date, the Total OPEB Plan Liability was \$5.2 million, and assets held in trust were \$0, resulting in a funded ratio of 0 percent. The covered payroll (annual payroll of active participating employees) was \$2.2 million, and the ratio of the Total OPEB Plan Liability to the covered payroll was 241 percent.

The OPEB Plan contribution requirements of Florida Municipal Power Agency are established and may be amended through action of its Board of Directors.

For the Year Ended September 30, 2018

## XII. Employment Benefits (continued)

#### B. Post-Employment Benefits other than Retirement (continued)

The Agency's Net Position at beginning of year at September 30, 2017 decreased by \$2.5 million as a result of the Agency's implementation of Governmental Accounting Standard No. 75 – Other Postemployment Benefits (OPEB) for recognizing the OPEB liability that was previously reported under Governmental Accounting Standard No. 45.

	(000's US\$)
Net Postion at beginning of year	\$ 16,249
Prior Period Adjustment - GASB 75 (OPEB)	(2,497)
Restated Net Position at beginning of year	\$ 13,752

## XIII. Risk Management

The Agency is exposed to various risks of loss related to torts, theft, damage and destruction of assets, errors and omissions, injuries to employees and the public and damage to property of others. In addition, FMPA enters into contracts with third parties, some of whom are empowered to act as its agents in order to carry out the purpose of the contracts.

These contracts subject FMPA to varying degrees and types of risk. The Agency has purchased commercial insurance that management believes is adequate to cover these various risks. FMPA has elected to self-insure the Agency's risk for general liability. It is the opinion of general counsel that FMPA may enjoy sovereign immunity in the same manner as a municipality, as allowed by Florida Common Law. Under such Florida Law, the limit of liability for judgments by one person for tort is \$200,000 or a maximum of \$300,000 for the same incident or occurrence. At no point have settlements exceeded coverage in the past two fiscal years.

The Agency has established an Audit and Risk Oversight Committee (AROC) made up of some of FMPA's Board of Directors and member's representatives, and has assigned corporate risk management to its Treasurer and Risk Director. The Treasurer and Risk Director is designated the Agency's Risk Manager, and oversees the Risk Management Department, which reports to the Chief Financial Officer. The objective of the Agency's Enterprise Risk Management program is to identify measure, monitor and report risks in order to minimize unfavorable financial and strategic impacts.

FMPA's Risk Management Policy addresses key risk areas including, but not limited to, fuel, generation, debt, investment, insurance, credit and contracts.

## XIV. Interest Arbitrage and Rebate

A rebate payable to the Internal Revenue Service (IRS) is calculated based on the investment of bond proceeds in financial instruments that yield interest income that is higher than the interest of the debt. This rebate is payable to the IRS within five years of the date of the bond offering and each consecutive five years thereafter.

The potential arbitrage liability at September 30, 2018, for each of the projects is as follows:

	A	Amount
Project	(0)	00's US\$)
St. Lucie Project	\$	683
Total	\$	683

For the Year Ended September 30, 2018

## XV. Related Party Transactions

#### A. Governing Members and Committees

Each of the members of FMPA appoints a director and one or more alternatives to serve on FMPA's Board of Directors. Tallahassee joined the Agency effective October 19<sup>th</sup>, 2018; as of that date, there are 32 members of the Agency. The Board has responsibility for developing and approving FMPA's non All-Requirements Project budgets, hiring of the General Manager and General Counsel and establishing the Agency's bylaws, which govern how FMPA operates and the policies which implement such bylaws. The Board also authorizes all non-All-Requirements Project debt issued by FMPA and allocates the Agency Fund burden to each of the Projects. The Board elects an Agency Chairman, Vice-Chairman, Secretary and Treasurer.

The Executive Committee consists of representatives from the 13 active members of the All-Requirements Project. The Executive Committee elects a Chairman and Vice-Chairman. The Board's Secretary and Treasurer serve in the same capacity on the Executive Committee. The Executive committee has sole responsibility for developing and approving FMPA's Agency Fund and All-Requirements Project budgets, and authorizes all debt issued by the All-Requirements Project.

In order to facilitate the project decision-making process, there are project committees for the St. Lucie, Stanton, Stanton II, and Tri-City Projects which are comprised of one representative from each participant in a project. The project committees serve in an advisory capacity, and all decisions concerning the project are decided by the Board of Directors, except for the All-Requirements Project, in which all decisions are made by the Executive Committee.

The Board of Directors has authorized the creation of a Solar Project Committee, which will be advisory to the Board of Directors on matters involving the Solar Project. The Executive Committee has authorized the creation of an ARP Solar Project Advisory Committee, which is an Executive Committee subcommittee that will address matters involving ARP participants.

#### B. Florida Gas Utility (FGU)

The All-Requirements Project has a contractual agreement to purchase natural gas from Florida Gas Utility (FGU), which accounts for approximately 80-85% of FGU's total throughput of natural gas. FMPA and the following member cities have representatives on the FGU Board of Directors: Ft. Pierce, KUA, Leesburg and Starke.

#### XVI. Subsequent Events

#### A. TOHO Exercises \$2 Million Financial Assistance

In October 2018, the Toho Water Authority called on the \$2 million financial assistance pursuant to the Amended and Restated Agreement Concerning Delivery and Use of Treated Sewage Effluent with Toho Water Authority for the Cane Island Site. See footnote X.D.2 for further detail.

#### B. St. Lucie Swaps

In November 2018, the St. Lucie Series 2000 and an additional Series 2002 Swaps were deemed ineffective. When the derivative instrument is determined ineffective under GASB Statement No. 53, the market value adjustments flow through investment income instead of an asset or liability adjustment. These St. Lucie swaps were terminated per Item C. below.

#### C. St. Lucie Project Debt Reduction Strategy

The Board of Directors approved a St. Lucie Project Debt Reduction Strategy on October 18, 2018. The strategy will eliminate all the \$161.5 million auction rate debt outstanding, eliminate all the related swaps with a termination value of approximately \$6.9 million at September 30, 2018, and terminate the Forward Sales Agreement with Merrill Lynch Capital Services, Inc. that results in elimination of waivers for noncompliance and lowers the St. Lucie Project debt service costs.

For the Year Ended September 30, 2018

## XVI. Subsequent Events (continued)

#### C. St. Lucie Project Debt Reduction Strategy

The St. Lucie Debt Reduction Strategy was completed on the following dates:

November 21, 2018 –Forward Sales Agreement was terminated at a gain of \$3.1 million.

December 7, 2018 - St. Lucie Swaps were terminated at a cost of \$6.8 million.

By December 31, 2018 - all the auction rate debt, consisting of the St. Lucie Project Series 2000 and 2002 debt, will be terminated with a principal value of \$161.5 million using available funds in the St. Lucie Project.

#### D. Vero Beach Proposed Sales

The closing of the New Sale transaction occurred on December 17, 2018. See footnote X.D.2 for further detail.

#### E. Winter Park Capacity and Energy Sale.

FMPA's All-Requirements Project has been chosen by the City of Winter Park through a competitive selection process to provide a portion of their power supply needs for nine years. The All-Requirements Project has entered into a power purchase agreement with Winter Park, pursuant to which FMPA will supply 10 MW of base load power during 2019. Beginning in 2020, FMPA will serve Winter Park's partial-requirements power supply needs, net of existing contracts, of approximately 70 MW through 2027. The Winter Park power purchase agreement was approved by the FMPA Executive Committee in November 2018.

#### F. Stanton Energy Center Class-Action Lawsuit

On December 20, 2018, a class action lawsuit (naming three residents of east Orange County as class representatives) was filed against OUC and several local developers alleging that the coalburning power plants at the Stanton Energy Center have contaminated their properties and caused a local spike in rare cancers. FMPA's Stanton, Tri-City, Stanton II and All-Requirements Power Supply Projects are co-owners of the Stanton Energy Center coal plants along with KUA and OUC. On December 21, 2018, FMPA received a letter from the law firm representing the three putative class representatives, which states that the letter is "NOTICE PURSUANT TO FLORIDA STATUTE § 768.28" and that "we are notifying you of our intent to file suit against FMPA for property contamination and related damages . . . . ."

# Required Supplementary Information (unaudited)

## Schedule of Changes in Agency's Net OPEB Liability and Related Ratios Last Ten Years (000's US\$)

Reporting Period Ending	9/3	0/2018
Measurement Date	9/3	0/2018
Total OPEB Liability		
Service Cost	\$	53
Interest		201
Changes in Assumptions		(374)
Benefit Payments		(214)
Net Change in Total OPEB Liability	\$	(334)
Total OPEB Liability - Beginnning of Year		5,563
Total OPEB Liabilty - End of Year	\$	5,229
Trust Net Position		
Contirbutions - Employer	\$	-
Contributions - Member		-
Net Investment Income		-
Administrative Expenses		-
Benefit Payments, Including Refunds		-
Other		-
Net Change in Net Position Held in Trust	\$	-
Trust Fiduciary Net Position - Beginning of Year		-
Trust Fiduciary Net Position - End of Year	\$	-
Agency Net OPEB Liability - Ending	\$	5,229
Trust Fiduciary Net Position as a % of Total OPEB Liability		0%
Covered Employee Payroll		2,167
Agency's Net OPEB Liability as a % of Covered Employee Payroll		241%
* GASB Statement 75 was implemented as of September 30, 2018 Information from 2009 - 2017 is not available and this schedule w presented on a prospective basis.		e

#### Notes to Schedule:

Changes of Assumptions. Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following are the discount rates used in each period:

Fiscal Year Ending September 30, 2018: 4.18% Fiscal Year Ending September 30, 2017: 3.64%

See footnote XII.B for further information.

**Supplementary Information** 

(unaudited)

## SCHEDULE OF AMOUNTS DUE TO (FROM) PARTICIPANTS

RESULTING FROM BUDGET/ACTUAL VARIANCES
YEAR ENDED SEPTEMBER 30, 2018
(000's US\$)

		Amended Budget		Actual		Variance Favorable nfavorable)
Agency Fund						
Received from projects	\$	14,492	\$	13,704	\$	(788)
Received from member assessments		23		23		-
Interest income		219		171		(48)
Other income				18		18
	\$	14,734	\$	13,916	\$	(818)
General and administrative	\$	14,059	\$	12,972	\$	1,087
Invested in Capital Assets		165		282		(117)
Principal on Debt		210		210		`- ´
Other Adjustments		(75)		5,057		(5,132)
	\$	14,359	\$	18,521	\$	(4,162)
Net Revenue	\$	375	\$	(4,605)	\$	(4,980)
St. Lucie Project						
Participant billing	\$	52,049	\$	52,049	\$	_
Reliability exchange contract sales	Ψ	4,786	Ψ	4,099	Ψ	(687)
Interest income		209		474		265
	\$	57,044	\$	56,622	\$	(422)
				,		( /
Operation and maintenance, fuel	\$	16,857	\$	16,540	\$	317
Purchased power		4,786		3,540		1,246
Transmission service		355		350		5
General and administrative		2,671		3,031		(360)
Deposit to renewal and replacement fund		4,500		4,500		-
Deposit to general reserve fund & FSA		7,300		7,300		-
Deposit to debt service fund		20,913		22,031		(1,118)
	\$	57,382	\$	57,292	\$	90
Net Due to (from) Participants Resulting from Budget/Actual Variances	\$	(338)	\$	(670)	\$	(332)

Note: These schedules are prepared on budgetary basis and as such do not present the results of operations in accordance with generally accepted accounting principles.

## SCHEDULE OF AMOUNTS DUE TO (FROM) PARTICIPANTS

RESULTING FROM BUDGET/ACTUAL VARIANCES
YEAR ENDED SEPTEMBER 30, 2018
(000's US\$)

		nended Judget		Actual		Variance Favorable nfavorable)
Stanton Project						
Participant billing & sales to others	\$	28,901	\$	28,380	\$	(521)
Interest income		93		157		64
	\$	28,994	\$	28,537	\$	(457)
Operation and maintenance, fuel	\$	16,689	\$	16,327	\$	362
Transmission service		1,142		1,176		(34)
General and administrative		1,291		1,382		(91)
Deposits to debt service and other funds		10,745		10,701		44
·	\$	29,867	\$	29,586	\$	281
Net Due to (from) Participants Resulting						
from Budget/Actual Variances	\$	(873)	\$	(1,049)	\$	(176)
All-Requirements Project Participant billing & sales to others Interest Income	\$	498,991 1,206 500,197	\$	435,956 2,057 438,013	\$	(63,035) 851 (62,184)
Member Capacity	\$	29,964	\$	29,723	\$	241
Contract Capacity	\$	17,696	\$	17,651	Ψ.	45
ARP Owned Capacity	\$	42,417	\$	34,617		7,800
Debt & Capital Leases	\$	129,933	\$	123,945		5,988
Direct Charges & Other	\$	21,858	\$	18,867		2,991
Gas Transportation	*	33,356	•	31,496		1,860
Fuels		194,598		154,271		40,327
Purchased Power		2,928		5,820		(2,892)
Transmission		27,447		28,911		(1,464)
	\$	500,197	\$	445,301	\$	54,896
Net Due to (from) Participants Resulting		,		,		
from Budget/Actual Variances	\$	-	\$	(7,288)	\$	(7,288)

Note: These schedules are prepared on budgetary basis and as such do not present the results of operations in accordance with generally accepted accounting principles.

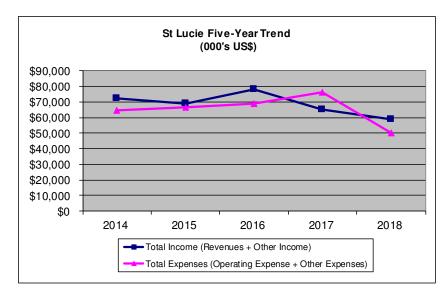
## SCHEDULE OF AMOUNTS DUE TO (FROM) PARTICIPANTS

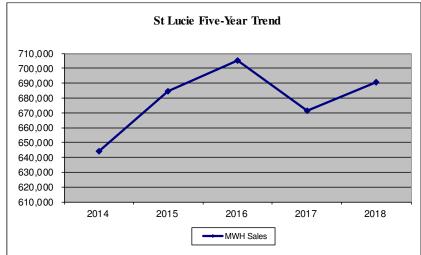
RESULTING FROM BUDGET/ACTUAL VARIANCES
YEAR ENDED SEPTEMBER 30, 2018
(000's US\$)

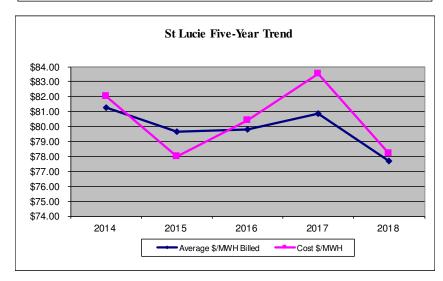
		Amended Budget		Actual		Variance Favorable nfavorable)
Tri-City Project						
Participant billing & sales to others	\$	11,449	\$	10,920	\$	(529)
Interest income		30		79		49
	\$	11,479	\$	10,999	\$	(480)
Operation and maintenance, fuel	\$	6,097	\$	5,928	\$	169
Transmission service		410		415		(5)
General and administrative		754		774		(20)
Deposits to debt service and other funds		4,083		4,075		8
	\$	11,344	\$	11,192	\$	152
Net Due to (from) Participants Resulting from Budget/Actual Variances	\$	135	\$	(193)	4	(328)
nom badged Actual Valiances	<u> </u>	155	Ψ	(133)	Ψ	(520)
Stanton II Project						
Participant billing & sales to others	\$	51,016	\$	51,485	\$	469
Interest income		181		(232)		(413)
	\$	51,197	\$	51,253	\$	56
Operation and maintenance, fuel	\$	26,195	\$	26,669	\$	(474)
Transmission service		1,802		1,895		(93)
General and administrative		1,870		1,941		(71)
Deposits to debt service and other funds		18,098		17,080		1,018
	\$	47,965	\$	47,585	\$	380
Net Due to (from) Participants Resulting						
from Budget/Actual Variances	\$	3,232	\$	3,668	\$	436

Note: These schedules are prepared on budgetary basis and as such do not present the results of operations in accordance with generally accepted accounting principles.

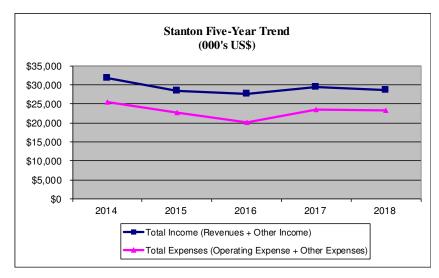
		2014		2015		2016		2017		2018
(000's US\$ except for MWH Sales and A	vera	age \$/MW	H)							
St. Lucie Project										
Capital Assets	\$	89,129	\$	74,133	\$	50,196	\$	23,656	\$	19,469
Total Assets & Deferred Outflows		441,240		441,333		431,817		418,281		404,525
Long-Term Liabilities		428,520		424,539		418,789		403,457		392,067
Total Liabilities & Deferred Inflows	\$	441,240	\$	441,333	\$	431,817	\$	418,281	\$	404,525
Billings to Participants	\$	52,338	\$	54,511	\$	56,287	\$	54,296	\$	53,678
Sales to Others	٣	2,235	٣	2,302	٣	2,561	٣	2,439	٣	2,470
Total Operating Revenues	\$	54,573	\$	56,813	\$	58,848	\$	56,735	\$	
5 1 15						2 27 4				2 5 4 2
Purchased Power	\$	4,254	\$	4,072	\$	3,874	\$	4,431	\$	3,540
Production-Nuclear O&M Nuclear Fuel Amortization		12,106 4,385		11,265 4,599		9,727 5,963		12,087 5,270		10,953 4,799
Transmission		511		470		380		3,270		350
General & Administrative		2,716		2,998		2,486		3,248		3,278
Depreciation & Decommissioning		25,731		28,211		31,417		35,624		11,342
Total Operating Expenses	\$	49,703	\$	51,615	\$	53,847	\$	60,981	\$	34,262
										·
Net Operating Revenues	\$	4,870	\$	5,198	\$	5,001	\$	(4,246)	\$	21,886
Investment Income	\$	17,530	\$	12,362	\$	19,430	\$	8,553	\$	2,586
			т	,	т			-,	т	_,
Total Other Income	\$	17,530	\$	12,362	\$	19,430	\$	8,553	\$	2,586
Interest Expense	¢	13,486	\$	14,855	\$	13,454	\$	13,759	\$	14,111
Amortization & Other Expense	Ą	1,532	Ψ	(117)	Ą	1,544	Ą	1,579	Ф	1,613
Total Other Expenses	\$	15,018	\$	14,738	\$	14,998	\$	15,338	\$	15,724
Net Income (Loss)	\$	7,382	\$	2,822	\$	9,433	\$	(11,031)	\$	8,748
Net Cost Recovered (Credited)										
in the Future		(7,855)		(1,688)		(9,862)		9,235		(9,080)
Due from (to) Participants		473		(1,134)		429		1,796		332
- 30 mom (30) monorpama	_			(=/== :)						
Total Income	\$	-	\$	-	\$	-	\$	-	\$	-
MWH Sales		643,993		684,526		705,233		671,510		690,698
Average \$/MWH Billed	\$	81.27	\$	79.63	\$	79.81	\$	80.86	\$	77.72
Cost \$/MWH	\$	82.01	\$	77.98	\$	80.42	\$	83.53	\$	78.20

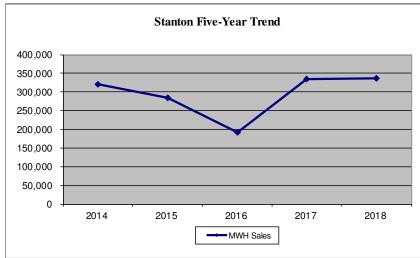


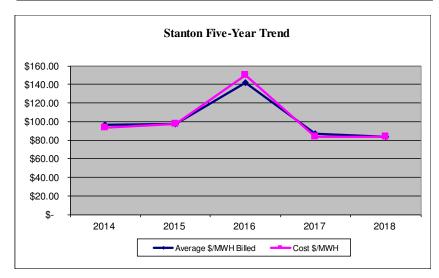




		2014		2015		2016		2017		2018
(000's US\$ except for MWH Sales and	Ave	erage \$/N	٩W	'H)						
Stanton Project										
Capital Assets		32,939		31,623		30,536		30,977		28,797
Total Assets & Deferred Outflows	\$ (	63,824	\$	61,778	\$	63,579	\$	62,445	\$	59,299
Long-Term Debt	\$ :	39,310	\$	32,875	\$	25,299	\$	17,347	\$	9,091
Total Liabilities & Deferred Inflows		63,824		61,778		63,579		62,445		59,299
Billings to Participants	¢.	30,967	ď	27,716	¢	27,103	¢	28,909	¢	28,027
Sales to Others	φ.	419	P	322	Ą	327	Ą	356	Ą	352
Total Operating Revenues	\$ :	31,386	\$	28,038	\$	27,430	\$	29,265	\$	28,379
Production-Steam O&M	\$	3,567	\$	4,225	\$	5,520	\$	4,293	\$	4,702
Fuel Expense		14,500		11,315		7,400	'	12,392		11,625
Transmission		1,223		1,222		1,132		1,062		1,176
General & Administrative		1,187		1,235		1,287		1,304		1,382
Depreciation & Decommissioning Total Operating Expenses	٠,	2,647 23,124	ф	2,759 20,756	4	2,937 18,276	ф	3,029 22,080	ф	3,436 22,321
Total Operating Expenses	<b>Ъ</b>	23,124	Ŧ	20,730	<del>P</del>	10,270	Ą	22,000	<b>.</b>	22,321
Net Operating Revenues	\$	8,262	\$	7,282	\$	9,154	\$	7,185	\$	6,058
Investment Income	\$	392	\$	450	\$	251	\$	122	\$	209
Total Other Income	\$	392	\$	450	\$	251	\$	122	\$	209
Interest Expense	\$	1,997	\$	1,843	\$	1,680	\$	1,310	\$	911
Amortization & Other Expense		258	·	137		112		86		58
Total Other Expenses	\$	2,255	\$	1,980	\$	1,792	\$	1,396	\$	969
Net Income (Loss)	\$	6,399	\$	5,752	\$	7,613	\$	5,911	\$	5,298
Net Cost Recovered (Credited)										
in the Future		(5,394)		(5,762)		(9,121)		(5,042)		(5,474)
Due from (to) Participants		(1,005)		10		1,508		(869)		176
Total Income	\$	-	\$	-	\$	-	\$	-	\$	-
MWH Sales	3	20,992	2	84,081	1	90,985	3	34,166	3	336,361
Average \$/MWH Billed	\$	96.47	\$	97.56	\$	141.91	\$	86.51	\$	83.32
Cost \$/MWH	\$	93.34	\$	97.60	\$	149.81	\$	83.91	\$	83.85

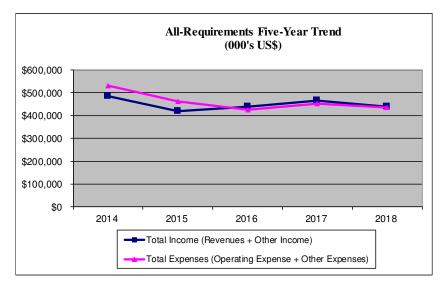


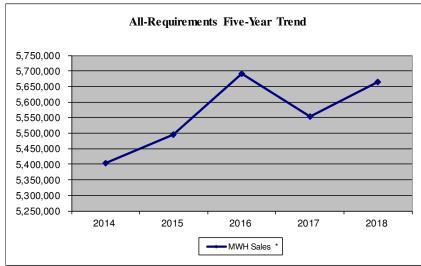


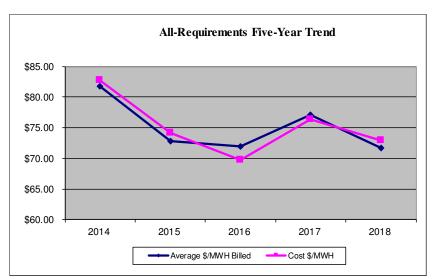


		2014		2015		2016		2017		2018
(000's US\$ except for MWH Sales and	Av	erage \$/MWH	l)							
All-Requirements Project										
Capital Assets	\$	864,876	\$	814,271	\$	777,532	\$	727,100	\$	674,858
Total Assets & Deferred Outflows	\$	1,475,187	\$	1,456,404	\$	1,471,708	\$	1,397,705	\$	1,307,621
Long-Term Liabilities	¢	1,342,161	¢	1,334,149	¢	1,331,563	\$	1,241,223	\$	1,157,636
Total Liabilities & Deferred Inflows		1,475,187		1,456,404		1,471,708	\$	1,397,705	\$	1,307,621
Billings to Participants ** Sales to Others	\$	442,072 76,854	\$	399,979 45,656	\$	409,104 26,146	\$	428,034 33,480	\$	406,073 29,883
Total Operating Revenues	\$		\$	445,635	\$	435,250	\$	461,514	\$	435,956
rotal operating nevenues		010,010	<u> </u>		<u> </u>	•	Ψ_	.02/02:	т	1007200
Purchased Power	\$	,	\$	31,755	\$	25,546	\$	21,814	\$	23,561
O&M Production-Steam		55,621		60,693		67,270		65,550		61,398
Fuel Expense		283,682		204,743		170,762		205,925		194,661
Transmission		26,247		26,862		26,256		28,187		28,661
General & Administrative		21,957		21,729		22,349		21,841		22,029
Depreciation & Decommissioning		54,252		54,464		55,101		56,412		57,332
Total Operating Expenses	\$	469,282	\$	400,246	\$	367,284	\$	399,729	\$	387,642
Net Operating Revenues	\$	49,644	\$	45,389	\$	67,966	\$	61,785	\$	48,314
Investment Income	\$	(32,150)	\$	(27,859)	\$	3,805	\$	3,307	\$	2,657
Total Other Income	\$	(32,150)	\$	(27,859)	\$	3,805	\$	3,307	\$	2,657
		E0 070	_	E0 40E	_	F6 0 40		EE 074		E4 70E
Interest Expense	\$	•	\$	59,185	\$	56,843	\$	55,371	\$	51,785
Amortization & Other Expense	_	673	_	1,921	_	2,150		(3,203)	_	(4,265)
Total Other Expenses	\$	60,546	\$	61,106	\$	58,993	\$	52,168	\$	47,520
Net Income (Loss)	\$	(43,052)	\$	(43,576)	\$	12,778	\$	12,924	\$	3,451
Net Cost Recovered (Credited)										
in the Future		37,847		35,778		(359)		(9,008)		(10,739)
Due from (to) Participants		5,205		7,798		(12,419)		(3,916)		7,288
Total Income	\$	-	\$	-	\$	-	\$	-	\$	-
MWH Sales *		5,404,370		5,495,169		5,691,752		5,553,937		5,664,825
Average \$/MWH Billed	\$	81.80	\$	72.79	\$	71.88	\$	77.07	\$	71.68
Cost \$/MWH	\$	82.76	\$	74.21	\$	69.69	\$	76.36	\$	72.97
* Restated to include Ft. Meade's MWhs for fisc	al y	ear 2015.								

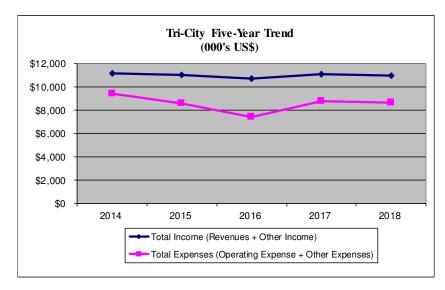
<sup>\*\*</sup> Restated to properly break out sales to others that were previously included in Billings to Participants for 2014.

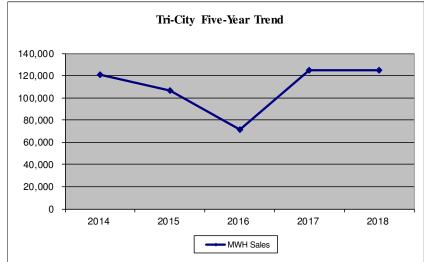


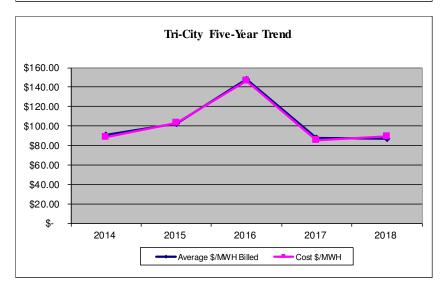




		2014		2015		2016		2017		2018
(000's US\$ except for MWH Sales and	Av	erage \$/N	٩W	Ή)						
Tri-City Project										
Capital Assets	\$	12,999	\$	12,436	\$	11,947	\$	12,019	\$	11,157
Total Assets & Deferred Outflows	\$	22,573	\$	21,620	\$	21,520	\$	20,864	\$	20,172
Lang Taum Daht	<b>+</b>	1 5 771	<b>+</b>	12 740	<b>+</b>	0.650	<b>+</b>	C E00	<b>+</b>	2 225
Long-Term Debt Total Liabilities & Deferred Inflows		15,771 22,573		12,748 21,620		9,659 21,520		6,508 20,864		3,325 20,172
Total Elabilities & Beleffed Hillows	Ψ	22,373	Ψ	21,020	Ψ	21,320	Ψ	20,001	Ψ	20,172
Billings to Participants	\$	10,971	\$	10,873	\$	10,548	\$	10,919	\$	10,794
Sales to Others	_	150	_	115	_	116		127		126
Total Operating Revenues	\$	11,121	\$	10,988	\$	10,664	\$	11,046	\$	10,920
Production-Steam O&M	\$	1,262	\$	1,511	\$	1,991	\$	1,536	\$	1,682
Fuel Expense		5,189		4,287		2,715		4,579		4,246
Transmission General & Administrative		489 687		489 696		427 735		382 743		415 774
Depreciation & Decommissioning		1,041		1,078		1,134		1,168		1,312
Total Operating Expenses	\$	8,668	\$	8,061	\$	7,002	\$	8,408	\$	8,429
Net Operating Revenues	\$	2,453	\$	2,927	\$	3,662	\$	2,638	\$	2,491
Investment Income	\$	81	\$	27	\$	44	\$	34	\$	73
investment income	Ψ	01	Ψ	۷,	Ψ		Ψ	<b>J</b> ,	Ψ	, 5
Total Other Income	\$	81	\$	27	\$	44	\$	34	\$	73
Internat France	<b>+</b>	200		227	<b>+</b>	266	<b>+</b>	202	<b>+</b>	120
Interest Expense Amortization & Other Expense	\$	389 342	\$	327 235	\$	266 190	\$	203 144	\$	139 97
Total Other Expenses	\$	731	\$	562	\$	456	\$	347	\$	236
· ·							•		•	
Net Income (Loss)	\$	1,803	\$	2,392	\$	3,250	\$	2,325	\$	2,328
Net Cost Recovered (Credited)										
in the Future		(1,545)		(2,493)		(3,129)		(2,019)		(2,656)
Due from (to) Participants		` (258)		`´101´		`(121)		`(306)		`´328´
Takal In as us	<b>.</b>				<b>+</b>		<b>+</b>		<b>.</b>	
Total Income	\$		\$		\$		\$		\$	-
MWH Sales	1	20,915	1	.06,538		71,172	1	24,588	1	24,558
	_			·			_		_	ŕ
Average \$/MWH Billed	\$	90.73	\$	102.06	\$	148.20	\$	87.64	\$	86.66
Cost \$/MWH	đ	99.60	t.	102.01	ተ	146.50	<b>4</b>	QE 10	¢.	80.20
COSC \$/19100F1	\$	88.60	ф	103.01	ф	140.50	\$	85.18	\$	89.29



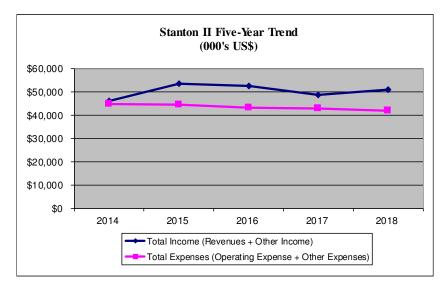


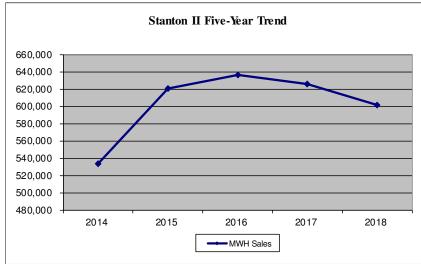


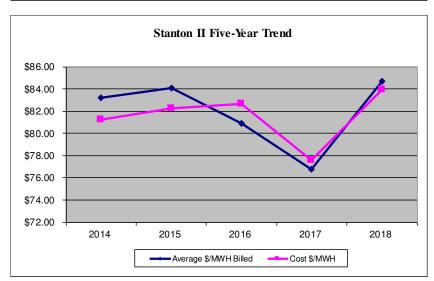
#### FIVE-YEAR TREND ANALYSIS

(000's US\$ except for MWH Sales and Average \$/MWH)	
Chambers II Bradest	
Stanton II Project	
Capital Assets \$ 106,356 \$ 102,865 \$ 100,258 \$ 96,589 \$ 92,	263
Total Assets & Deferred Outflows \$ 182,054 \$ 178,143 \$ 176,182 \$ 166,748 \$ 170,	490
Long-Term Debt \$ 167,977 \$ 148,656 \$ 139,040 \$ 138,885 \$ 127,	146
Total Liabilities & Deferred Inflows \$ 182,054 \$ 178,143 \$ 176,182 \$ 166,748 \$ 170,	
	933
Sales to Others 657 505 511 558  Total Operating Revenues \$ 45,068 \$ 52,709 \$ 51,974 \$ 48,559 \$ 51,	552 485
10tal Operating Revenues <u>\$ 45,006 \$ 32,709 \$ 31,974 \$ 46,339 \$ 31,</u>	+63
	360
·	309
	395
	941 535
	040
<u> </u>	3 10
Net Operating Revenues <u>\$ 6,246 \$ 13,926 \$ 14,661 \$ 11,457 \$ 15,</u>	445
	475
Investment Income \$ 1,151 \$ 778 \$ 738 \$ 113 \$ (	475)
Total Other Income \$ 1,151 \$ 778 \$ 738 \$ 113 \$ (	475)
	595
	260
Total Other Expenses \$ 6,063 \$ 5,834 \$ 5,814 \$ 5,832 \$ 5,	955
Net Income (Loss) \$ 1,334 \$ 8,870 \$ 9,585 \$ 5,738 \$ 9,	015
Net Cost Recovered (Credited)	
	579)
Due from (to) Participants (1,055) (1,152) 1,113 546 (	436)
Total Income \$ - \$ - \$ - \$	_
MWH Sales 533,732 620,796 635,926 625,514 601,	591
Average #/MM/II Billed # 92.21 # 94.00 # 90.02 # 76.74 # 9	6.5
Average \$/MWH Billed \$ 83.21 \$ 84.09 \$ 80.93 \$ 76.74 \$ 84	.65
Cost \$/MWH \$ 81.23 \$ 82.24 \$ 82.68 \$ 77.61 \$ 83	.93

#### FIVE-YEAR TREND ANALYSIS







**Compliance Report** 



## INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors and Executive Committee Florida Municipal Power Agency Orlando, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the business-type activities and each major fund of the Florida Municipal Power Agency (the Agency), as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Agency's basic financial statements, and have issued our report thereon dated December 20, 2018.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Agency's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Agency's internal control. Accordingly, we do not express an opinion on the effectiveness of the Agency's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions to prevent or detect, and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the Agency's financial statements will not be prevented or detected, and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Agency's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those

#### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E. 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 • FAX (352) 378-2505

Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 • FAX (352) 732-0542

443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 • FAX (850) 224-1762

5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 • FAX (941) 907-0309

MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS

MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

Board of Directors and Executive Committee Florida Municipal Power Agency Orlando, Florida

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS (Concluded)

#### Compliance and Other Matters (Concluded)

provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standard*. However, we noted a certain matter that we reported to the Agency's management in a separate letter dated December 20, 2018.

The Agency's response to the Management Letter Comments identified in our audit is described in the accompany management's response. We did not audit the Agency's response and, accordingly, we express no opinion on it.

#### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Agency's internal control or compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Agency's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

December 20, 2018
Ocala, Florida



#### MANAGEMENT LETTER

Board of Directors and Executive Committee Florida Municipal Power Agency Orlando, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the Florida Municipal Power Agency (the Agency), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated December 20, 2018.

#### Auditors' Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and Chapter 10.550, *Rules of the Florida Auditor General*.

#### Other Reporting Requirements

We have issued our Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountants' Report on an examination conducted in accordance with *American Institute of Certified Public Accountants Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, *Rules of the Auditor General*. Disclosures in those reports, which are dated December 20, 2018, should be considered in conjunction with this Management Letter.

#### **Prior Audit Findings**

Section 10.554(1)(i)1., *Rules of the Auditor General*, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. In connection with our audit, all prior year recommendations have been addressed by the Agency.

#### Official Title and Legal Authority

Section 10.554(1)(i)4, *Rules of the Auditor General*, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this Management Letter, unless disclosed in the notes to the financial statements. This information has been disclosed in Note I of the Agency's September 30, 2018 financial statements. There are no component units related to the Agency.

#### **Financial Condition**

Sections 10.554(1)(i)5.a. and 10.556(7) *Rules of the Auditor General*, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Agency has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the Agency did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

#### **Certified Public Accountants**

P.O. Box 141270 • 222 N.E. 1st Street • Gainesville, Florida 32614-1270 • (352) 378-2461 • FAX (352) 378-2505

Laurel Ridge Professional Center • 2347 S.E. 17th Street • Ocala, Florida 34471 • (352) 732-3872 • FAX (352) 732-0542

443 East College Avenue • Tallahassee, Florida 32301 • (850) 224-7144 • FAX (850) 224-1762

5001 Lakewood Ranch Blvd. N., Suite 101 • Sarasota, Florida 34240 • (941) 907-0350 • FAX (941) 907-0309

MEMBERS OF AMERICAN AND FLORIDA INSTITUTES OF CERTIFIED PUBLIC ACCOUNTANTS

MEMBER OF AMERICAN INSTITUTE OF CERTIFIED PUBLIC ACCOUNTANTS PRIVATE COMPANIES AND S.E.C. PRACTICE SECTIONS

Board of Directors and Executive Committee Florida Municipal Power Agency Orlando, Florida

### MANAGEMENT LETTER (Concluded)

#### Financial Condition (Concluded)

Pursuant to Sections 10.554(1)(i)5.c. and 10.556(8), *Rules of the Auditor General*, we applied financial condition assessment procedures for the Agency. It is management's responsibility to monitor the Agency's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same. Our audit noted no findings of deteriorating financial condition, required to be reported.

Section 10.554(1)(i)2., *Rules of the Auditor General*, requires that we communicate any recommendations to improve financial management. Please see **2018-1—Technology Platforms and Reviews** in our Management Letter Comments report.

#### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not have any such findings.

#### Purpose of this Letter

Our Management Letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other applicable agencies, the Agency's Executive Committee, the Board of Directors and Audit and Risk Oversight Committee and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

We wish to take this opportunity to thank you and your staff for the cooperation and courtesies extended to us during the course of our audit. Please let us know if you have any questions or comments concerning this letter, our accompanying reports, or other matters.

December 20, 2018

Ocala, Florida



#### INDEPENDENT ACCOUNTANTS' REPORT

Board of Directors and Executive Committee Florida Municipal Power Agency Orlando, Florida

We have examined Florida Municipal Power Agency's (the Agency) compliance with Section 218.415, Florida Statutes, during the fiscal year ended September 30, 2018. The Agency's management is responsible for the Agency's compliance with those requirements. Our responsibility is to express an opinion on the Agency's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Agency complied, in all material respects, with the requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Agency complied with the specified requirements. The nature, timing, and extend of the procedures selected depend on our judgment, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Agency's compliance with specified requirements.

In our opinion, the Agency complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

This report is intended solely for the information and use of the Florida Auditor General, the Agency's Executive Committee, the Board of Directors, the Audit and Risk Oversight Committee, and applicable management, and is not intended to be, and should not be, used by anyone other than these specified parties.

Survis, Gray and Company, Let December 20, 2018

Ocala, Florida



#### MANAGEMENT LETTER COMMENTS

Board of Directors and Executive Committee Florida Municipal Power Agency Orlando, Florida

#### **Report on the Financial Statements**

We have audited the financial statements of the Florida Municipal Power Agency (the Agency), as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated December 20, 2018. As a part of audit, we offer the following recommendations to improve financial management, accounting procedures, and internal controls:

#### **Prior Year Findings and Comments**

All prior year findings and comments have been addressed by the Agency.

#### **Current Year Findings and Comments**

As a part of our 2018 Audit, we offer the following comment and recommendation:

#### 2018-1—Technology Platforms and Reviews

In our 2016 and 2017 Management Letter Recommendations we noted that the Agency essentially maintains two separate technology platforms, one for corporate information technology (IT) and one for operations technology (OT). We noted that the IT platform has received a full risk assessment, network analysis and our review of IT general controls and that the OT network (which is of equal if not greater importance) should also receive a full risk assessment by outside IT consultants.

The OT platform includes applications associated with data collection, cyber-security, physical security, and monitoring of the OEM turbine control access, of the Agency's owned generation plants, (CI, TCEC, and the Keys) and is critical to the success of the Agency.

During 2017, the Agency contracted with consultants who performed a full OT risk assessment and delivered their report dated July 13, 2018, with several recommendations to be considered by the Agency to improve OT controls.

We are aware of current progress to analyze and implement the changes recommended for the OT platform and recommend that the Agency continue its efforts to implement the recommendations provided by the external OT consultants to this critical function.

Survis, Gray and Company, Let December 20, 2018

Ocala, Florida

**Certified Public Accountants** 



TO: AROC, Board and Executive Committee

FROM: Linda S. Howard DATE: January 17, 2019

ITEM: Audited Financial Statements - Management Letter Response

Executive Summary: Staff Response to the Fiscal Year 2018 Management Letter Comment

#### **Current Year Finding:**

In our 2016 and 2017 Management Letter Recommendations we noted that the Agency essentially maintains two separate technology platforms, one for corporate information technology (IT) and one for operations technology (OT). We noted that the IT platform has received a full risk assessment, network analysis and our review of IT general controls and that the OT network (which is of equal if not greater importance) should also receive a full risk assessment by outside IT consultants.

The OT platform includes applications associated with data collection, cyber-security, physical security, and monitoring of the OEM turbine control access, of the Agency's owned generation plants, (CI, TCEC, and the keys) and is critical to the success of the Agency.

During 2017, the Agency contracted with consultants who performed a full OT risk assessment and delivered their report dated July 13, 2018, with several recommendations to be considered by the Agency to improve OT controls.

We are aware of current progress to analyze and implement the changes recommended for the OT platform and recommend that the Agency continue its efforts to implement the recommendations provided by the external OT consultants to this critical function.

Management Response: The Agency plans to address the majority of the OT risk assessment recommendations by the end of 2019.

#### Prior Year Findings:

None

### **VERBAL REPORT**

#### **AGENDA ITEM 8 – ACTION ITEMS**

 b. Approval of Moving December 19, 2019 Board of Directors Meeting to December 12, 2019

**Board of Directors Meeting January 17, 2019** 

### AGENDA ITEM 9 - INFORMATION ITEMS

a. Update on Lafayette Utilities System Acquisition

**Board of Directors Meeting January 17, 2019** 



# Our Successful Effort to Retain Lafayette Utilities System (LUS)





## **Initial Background**

- LUS Provides:
  - Electric
  - Water
  - Sewer







- •Telecommunications services to a city of over 125,000
- Gross Revenues of over \$300,000, with Electric Revenues at \$200,000
- In-Lieu-of-Tax \$23 million (enough to cover base salaries of Police and Fire)







## Lafayette's Home Rule Charter Government

- Established (in 1976), the following:
  - •"The City shall not sell, lease or in any manner dispose of the Utility System or an substantial part thereof without approval be a majority vote of the qualified electors voting in an election call for that purpose..."
- That same basic language was included in all subsequent Charter revisions.
- This will be a key issue in this presentation.



## **THINK:** Storm Management

- Before the Storm
- During the Storm
- After the Storm



### "Before The Storm" - The LUS Tradition

- Close Communications with Elected Officials, Media and the Public
- Being upfront on Storm Events
- Participant in Major Event Sponsorships



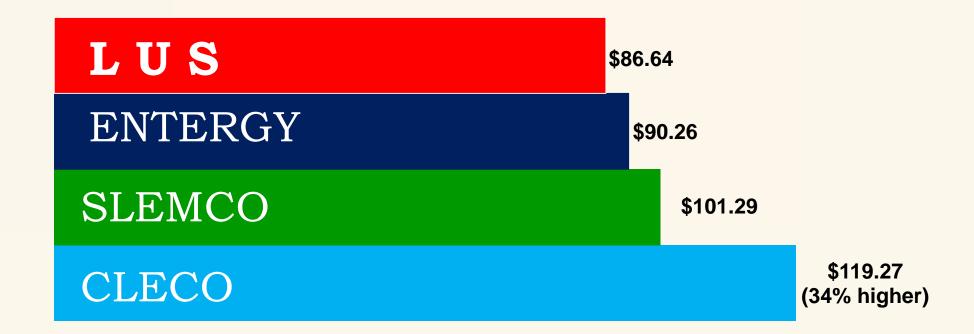






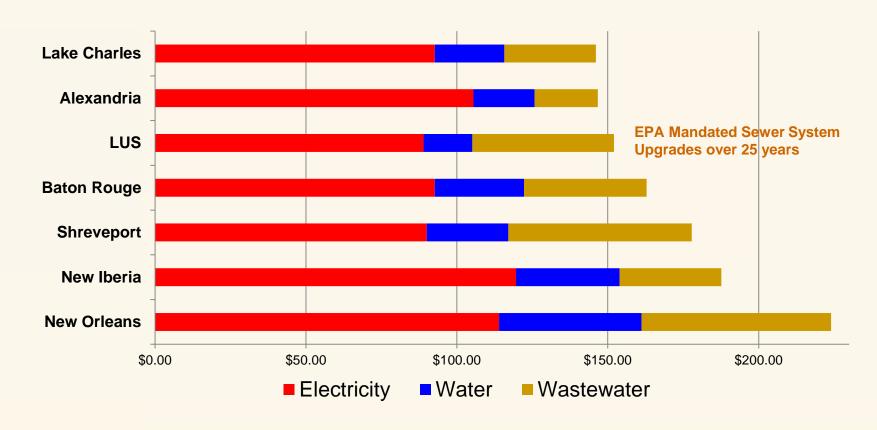


## **Enjoying Lowest Electric Rates In the State**





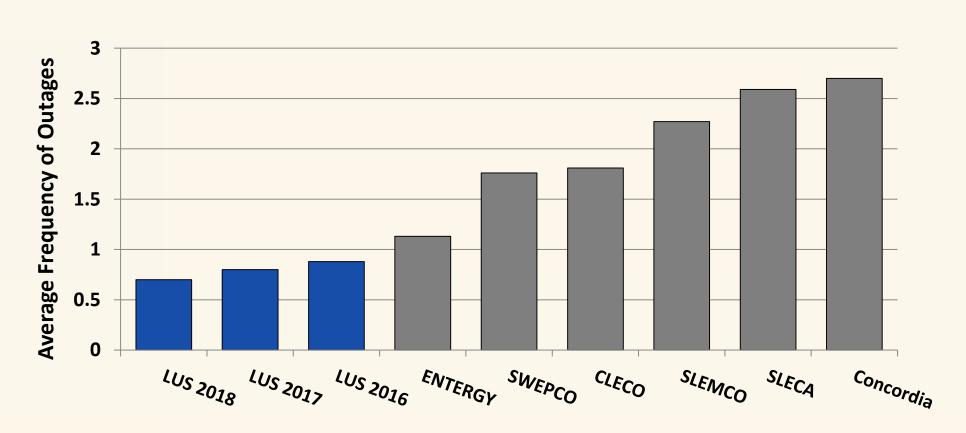
## **Amongst Lowest Overall Rates in the State**



Residential Costs (12 month comparison based on 1,000 kWh and 7,000 gallons per month)

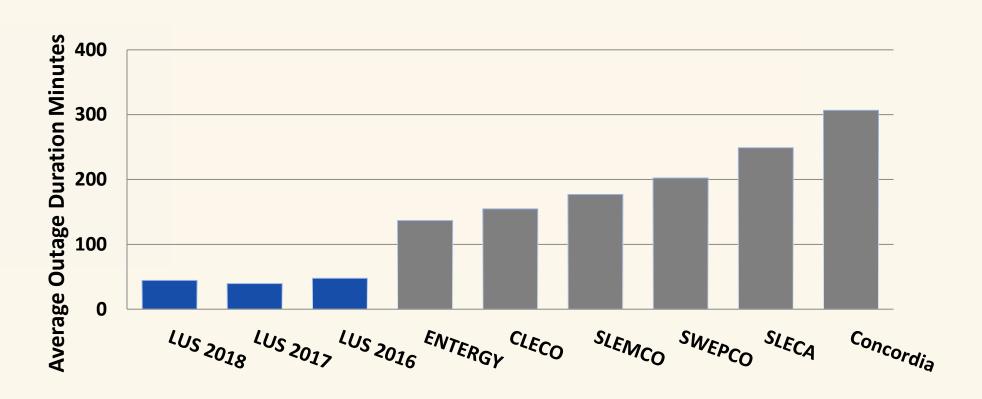


# LUS – <u>Fewest</u> Electric Power Interruptions SAIFI





# LUS - Shortest Electric Power Interruptions SAIDI





## **How Much Is Electric Reliability Worth?**

LUS customers saved about \$180 million\* in 2017

(When compared to the Louisiana state average, as estimated by a Reliability Calculator funded by Lawrence Berkeley National Laboratory and the DOE)

- Pro-active Engineering
- Aggressive use of Technology
- A Passion for System Maintenance

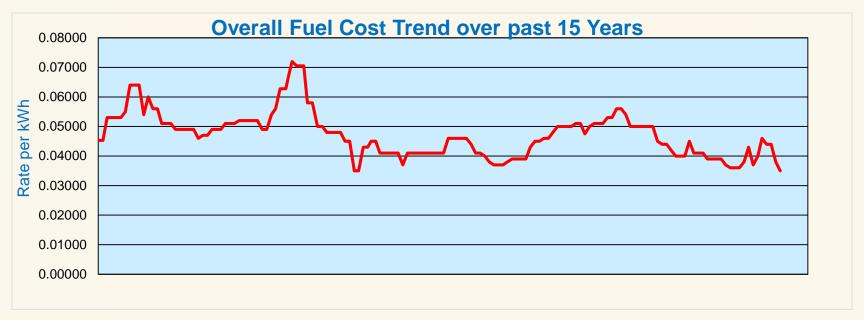




## Reducing Costs While Adding Renewables

- Renewables increased to 32% in January 2019...
- •...Without increasing rates to LUS customers





Bottom Line – LUS has long maintained a High Degree of Customer Satisfaction



# "The Storm Begins" New Mayor - New Vision

- During election campaign Secret plans contrived to "Monetize" LUS
  - Using new dollars to fund capital projects in a tax averse Lafayette

After supporting the Council's LUS 2016 rate increase to build new generation, the
 Mayor stopped pursuit of the project in April 2017

Indicated Bernhard Capital Partners was making a bid to Buy the Electric System



### **A Different World**



Jim Bernhard – Had a previous history in Major Acquisitions

- Mayor indicated the Bernhard assessment would last less than 4 months
  - It lasted 18 months, instead
- A review of Bernhard's history with the Shaw Group, Stone and Webster and Chicago Bridge and Iron suggested reasons for concern and caution
  - Multiple delays/ infractions for nuclear plant and other generation projects
  - Fines and Jail Times ensued



## ...Hey, Do You Want a Job?



- Within months, Bernhard representatives offered me a job to oversee their new company called "NextGen" – I told them No!
- NextGen made Massive Information Requests for their "Due Diligence" purposes
  - Including requests for records and information that would violate NERC requirements (We said "No" – they said they would pursue, anyway) – They never got them
- In the meantime, more-and-more members of the community reached out to me about what they were hearing "on the street" about the possible sale of the utility system
- I remained guarded with my responses



## **Rumors Float – The Story Breaks**



- Finally a member of the local Press found out enough to print a story
- Knowing it would be difficult for the press to piece enough the story, I decided to Early Retirement
- Met with employees to let them know what was happening
- Began meeting with close press associates that same day



### **Bad Politics and Communications**



• The Mayor did not advise the Council, or the Press, about his unusual initiative to monetize LUS – even though he was advised many times about the Charter provisions protecting the Utility system...



• In addition, the fact that the Mayor was only entertaining a proposal from Bernhard Capital Partners created the "Smell of Dirty Politics", and immediate trouble for the Mayor



### **Bernhard Makes His First Pitch to the Public**

- Bernhard asks to be guest speaker at the Lafayette Rotary Club
  - He did not know I was a member until he saw me there
  - His 1st negative pitch was that "LUS has a Horrible Safety Record"

- Nargen Sol D
- (Fact Check: LUS Safety record was 2X better than the Industry Average)
  - He promised Lafayette a "Fortune 500" NextGEN headquarters (1000+ employees)
  - And, alleged Economic Benefits of \$4.1 Billion to Lafayette
  - His ultimate Target Public Power Utilities in the Southeast









## **New Trick Concerning "Sale or Lease" of LUS**

- Bernhard's Legal Team Offers a Legal Opinion
- That, Bernhard can enter into a "Management Agreement" of up to 99 years
  - Which they contend does not conflict with the Charter requirement for a public vote
- Mayor said 99 years was too long - he opted instead only "40 year" deal



# Press, Council, Business Community and Citizens Express Concern

- Bernhard's Presentation Highlights October 9, 2018
  - His general tone "LUS is Being Run Poorly"
  - "Bad" Safety Record, "Inadequate" Maintenance, "Inefficient" Generation
  - He offered a "40-year agreement" with \$1.3 Billion in financial benefits to Lafayette:
    - \$920 million in guaranteed In-Lieu-of-Taxes over 40 years
    - \$184 million which NextGEN would pay off LUS's outstanding debt
    - \$140 million in upfront cash to the City of Lafayette
    - \$ 64 million in "growth sharing payments" if LUS electric base revenues increase by 2.1% per year
    - Decrease Residential Base Electric Rate by 10% first 3 years



## **Peeling the Onion**

- "LUS is Being Poorly Run"?
  - Never mentions LUS having the Best Reliability in the State
  - Only one sentence in his 58 page report indicates LUS has Low Rates
  - Water, Sewer and Electric are all one-sided indicating upgrade needs
  - Without recognizing LUS upgrades and other scheduled upgrades
    - It was then discovered that Bernhard Capital Partners has already acquired electric and water consultants and contractors ...
    - With plans were to use their "in-house partners" to design and perform work without having to follow by "Public Bid Laws" (Extra Profit \$\$\$\$!)



## **Peeling the Onion (cont.)**

- More fallacies in their "alleged \$1.3 Billion" in "Financial Benefits"
  - \$920 million in guaranteed In-Lieu-of-Taxes over 40 years
    - Current LUS ILOT averages \$23 million per year today But ...
      - ILOT naturally increases each year (based on number of customers & rates)
      - NOTE: LUS ILOT was \$8 million 40 years ago so over the next 40 years, at that rate of growth, it could continue to grow conservatively accumulating to over \$1.4 billion!
      - Far more than \$920 million



## **Peeling the Onion (Fowl Smell)**

- Additional fallacies in their alleged \$1.3 Billion in "Financial Benefits"
  - \$184 million which NextGEN would pay off LUS's outstanding debt
    - Even though they are paying off the debt, NextGEN will be keeping rates the same so ultimately they get their money back
  - \$140 million in upfront cash to the City of Lafayette
    - A One-time payment from Bernhard for a 40 year deal.
  - \$ 64 million in "growth sharing payments" if LUS electric base revenues increase by 2.1% per year
    - Lafayette's historical sales growth is less than 1%, so LUS will likely never receive such payments
  - Decrease Residential Base Electric Rate by 10% for the First 3 years
    - Residential and Business Customers saw the hypocracy



### **Bernhard's Sales Pitch**

Late October - Last Minute desperate outreach to the Community





- Renting space in Downtown to lure citizens with Free Food and Music
- Reaching out to the Business Community and the Chamber of Commerce
  - Major local contractor chosen to build alleged "Bernhard Tower"
- "Push Poll" survey 90% of those polled were said to be against selling LUS



# Showdown Council Meeting November 5, 2018

- Council member sponsored a resolution calling for RFP's for other companies could make an offer
- A 2<sup>nd</sup> Council member sponsored a second resolution indicating Lafayette was not interested in Selling, Leasing or entering into a Management Contract
- In my address to the Council I disclosed that the Bernhard team had made 4 job offers to me
  - With the most recent one having only been 13 days earlier
- Council defeated the first resolution & unanimously supported the 2<sup>nd</sup> resolution We Won!
- The Mayor subsequently announced that he was no longer pursing his LUS initiative
- The Nightmare was coming to an end
  - Thanks to huge support from Citizens and the Council



# "After The Storm" There Was Some Unfinished Business

- The interpretation of the Charter provision concerning the Utility System needed to be addressed
  - Coincidentally, some of my former fellow directors were working to amend the City Charter
  - The timing was right to amend the "Sale or Lease" provision
- December 8, 2018 The Charter Amendment Passed!
- Now it is clear that a majority of future voters must support the Sale, Lease, or placement of a
   Management Contract before another entity to operate the Utilities System
- LUS is Protected!



## **Lessons Learned**

- Never take your Utility System for granted
- "Mind Your Knitting"
  - Communicate with your major stakeholders regularly
    - Chamber
    - Business Community
    - Neighborhood Organizations
  - Stay close to the local media make sure they know you and trust you
  - Keep Rates Fair and Reasonable
  - Keep Your System Reliable (Reliability is more important than anything)
  - Protect Your System by Ensuring the Requirement of a Public Referendum



## **Closing Remarks**

- Bernhard's Team was clearly being driven hard to achieve desired results
  - Most of his team were from IOU's who did not really understand the Public Power business and mindset
- It was relatively easy to point out the fallacies in their proposal
- But, it took a lot of community backbone to stand up to them
- A better prepared and more prudent organized effort against a Public Power community could be much more difficult
- If the Mayor and elected officials are with you, that is great
- Alternatively, you need the Community on your side Thanks

#### **AGENDA ITEM 9 – INFORMATION ITEMS**

**b.** Update on Finance Committee Structure

**Board of Directors Meeting January 17, 2019** 



# **BOD 9b – Update on Finance Committee Structure**

January 17, 2019

## **Process Flow**

## From Current Structure to New Committee

Develop a Charter

Update all related policies

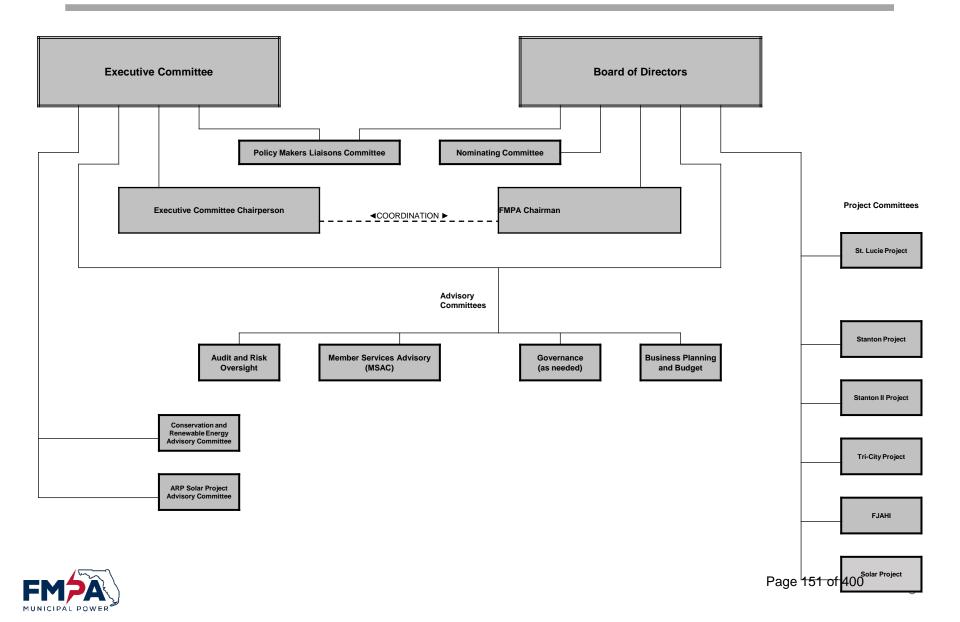
Approval by Board and EC

Select committee members

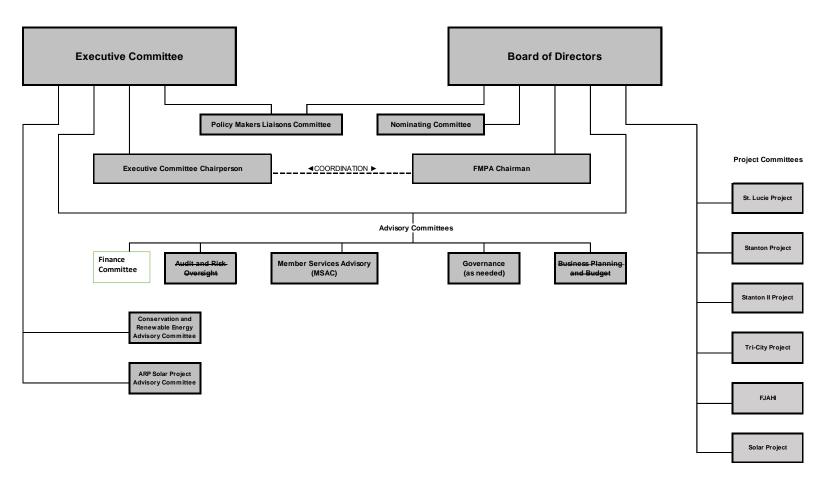
Conduct a committee orientation



## **Current Committee Structure**



# **Proposed Structure**





## What to Expect

## Details on the Documents

- Charters
  - New Charter has been drafted for the Board and Executive Committee's review
  - Key areas in the Charter:
    - Mission
    - Membership
    - Meetings
    - Responsibilities
    - Authority
  - Old Charters will be superseded (AROC, Business Planning and Budget)

# What to Expect (contd.)

## Details on the Documents

### Policies

- All policies have been updated for committee name change and staff title changes. Redline versions are included for review
- More substantive policy changes will be done during the normal, annual review process



## **Structure of the Committee**

## Recommendation

- Staff recommends 7 committee members
- Executive Committee chair will appoint the finance committee chair (must be ARP member or alternate) and 3 members representing ARP participants
- Board chair will recommend the remaining 3 members
- Committee will meet at least quarterly or as needed to handle agency business, with a 5 day public notice



# **Target: 2020 Budget Approval**

## Timeline to Get There

Jan 2019

Review draft charter

Define responsibilities

Feb 2019

Approve Charter and defined responsibilities

Select Members and Conduct Orientation

April/May 2019

First meeting of newly structured committee

Review/approve 2020 Budget





# Questions?

#### FLORIDA MUNICIPAL POWER AGENCY

#### RISK MANAGEMENT POLICY

#### TABLE OF CONTENTS

1.0	Policy Statement		
2.0	Types of Risk		
	2.1 Operational Risk:	3	
	2.2 Market Risk:	3	
	2.3 Environmental Risk:	3	
	2.4 Volumetric Risk:	3	
	2.5 Regulatory Risk:	3	
	2.6 Strategic Risk:	4	
	2.7 Legal Risk:	4	
	2.8 Reputational Risk:	4	
	2.9 Credit Risk:	4	
	2.10 Administrative Risk:	4	
3.0	Enterprise Risk Management Program		
	3.1 Governance:	4	
	3.2 Internal Control:	5	
	3.3 Risk Framework:	5	
	3.4 Monitoring and Reporting:	5	
4.0	Risk Management Governance:	5	
	4.1 Oversight Structure- Audit and Risk Oversight Finance Comm	nittee:6	
	4.2 Organizational Structure For Risk Control	7	
	4.3 Delegation of Authority:	7	
	4.4 Risk Management Department Team:	7	
5.0	Risk Management Strategies:	8	
6.0	Risk Assessment and Evaluation	10	
7.0	Review and Revisions to Policy	10	

#### RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Risk Management Policy (the "Policy") and subordinate policies and procedures establish the governance, framework, and controls under which Florida Municipal Power Agency ("FMPA") engages in enterprise risk management.

#### 1.0 Policy Statement

Enterprise risk management utilizes the Agency's organizational structure, procedures, processes, and resources to identify, measure, monitor and report risks. As a result of these efforts the Agency will manage risk by choosing to eliminate, transfer, reduce, or accept some or all of each identified risk. The Executive Committee (EC) and Board of Directors (BOD) of FMPA recognize that FMPA is exposed to various risks in the normal course of business activities. It is the objective of this Risk Management Policy to formalize the enterprise risk management process so that financial and strategic impacts of unfavorable outcomes are minimized.

The following summarizes the Policy of the EC and BOD:

- The <u>Audit and Risk OversightFinance</u> Committee (<u>AROF</u>C) is authorized to oversee the administration of this Policy as detailed in Section 4.1.
- As detailed in Section 4.3, the Risk Management Department Team (Treasurer and Risk Director, along with designated staff) shall function as the operational arm of the AROFC to identify, measure, monitor and report on FMPA's business risks
- The Contract Compliance Audit and Risk Management Manager Treasurer and Risk Director is designated the Agency Risk Manager, and shall cause risks to be reported to the AROCFC as described in Section 4.3.
- Each defined Agency activity will have separately approved risk management policy as an Appendix to this Policy as listed in Section 5.0.
- This Policy and all Appendices shall consider the credit rating implications of risk management actions as described in Section 5.0

▼ The Agency Risk Manager must provide or cause to be provided written risk

assessments to the AROCFC at least annually as detailed in Section 7.0.

2.0 Types of Risk

This Policy establishes minimum standards for risk awareness and enterprise risk

management to minimize unfavorable outcomes of risk. While not intended to be a

comprehensive listing of risks encountered by FMPA during the normal course of the

business cycle, the following provides definitions for major categories of risk exposures at

FMPA, as established by the 2004 Deloitte & Touche risk assessment. Each Policy Appendix

further describes these risks as applicable to specific Agency functions.

2.1 Operational Risk:

The potential economic loss caused by ineffectiveness, inefficiency or loss of

power generation, transmission or fuel supply facilities or assets.

2.2 Market Risk:

The risk of potential change in the value of an asset caused by adverse changes in

market factors.

2.3 Environmental Risk:

The potential environmental impact associated with a failure to comply with federal

and state environmental regulations

2.4 Volumetric Risk:

The potential environmental impact associated with a failure to comply with federal

and state environmental regulations

2.5 Regulatory Risk:

The potential adverse impact of an action or direction from a regulatory body such

as, but not limited to, FERC, EPA, DOE, or IRS.

Risk Management Policy Version 4 approved July 23, 2010 Approved February 2019 3 of 11

2.6 Strategic Risk:

The risk that the policies and actions of a governing body or management do not

promote the successful attainment of strategic goals and objectives.

2.7 Legal Risk:

The potential financial losses incurred through an unauthorized deviation from any

legal commitments under local, state, federal law or contracts.

2.8 Reputational Risk:

The potential losses incurred when stakeholders or the public negatively perceive an

organization.

2.9 Credit Risk:

The potential of financial losses due to the failure of counterparties to fulfill the

terms of a contract on a timely basis, or adverse changes to credit ratings of an

organization.

2.10 Administrative Risk:

The potential of financial loss due to deficiencies in internal control structure and

management reporting due to human error, fraud or a system failure.

3.0 Enterprise Risk Management Program

The Accounting Department is responsible for ensuring that all funds, property and securities

of the Agency are recorded in accordance with prudent utility practice, generally accepted

accounting principles, and all requirements set forth by law and/or regulation. These

activities will be governed by accounting procedures and the following practices.

3.1 Governance:

Strong organizational governance paths, from employee to governing body, back to

employee, are essential for facilitating risk communication up and down the Agency.

See Section 4.0 for further details on FMPA's risk management governance structure.

Risk Management Policy Version 4 approved July 23, 2010 Approved February 2019 4 of 11

#### 3.2 Internal Control:

Internal control is the system of processes and people designed to provide reasonable assurance that the Agency is able to meet its strategic goals. See Sections 4.0, 5.0 and all Policy Appendices for further details on FMPA's internal control system.

#### 3.3 Risk Framework:

The risk framework of the Agency provides the general structure of the enterprise risk management program. FMPA's risk framework components address the following:

- Risk appetite for each risk category
- Risk tolerances within risk appetite
- Risk aware culture
- Risk metrics
- Risk policies

See Sections 4.0 and 5.0 for further details on specific risk management activities and risk assessment.

#### 3.4 Monitoring and Reporting:

The enterprise risk management program of the Agency must be monitored and reported on so that staff and governing bodies can make decisions inclusive of current and emerging risks. The Agency has established a Risk Management Department Team (RMDT) to facilitate risk monitoring and reporting. See Sections 4.3 and 7.0 for further details on risk monitoring and reporting for the Agency

#### 4.0 Risk Management Governance:

The Agency's enterprise risk management program begins with recognition of the parties (Agency Risk Manager, RMTD, Internal Audit Manager and staff, employees and governing bodies) with responsibilities under this Policy. The risk management governance structure includes the key elements outlined below:

 Segregation of duties among the parties in the enterprise risk management program.

- Independence of the Agency Risk Manager such that risk and control information flows without restriction or bias due to self-interest.
- All FMPA staff are required to work in cooperation with the RM<del>D</del>T to facilitate risk management processes.
- The Agency Risk Manager shall coordinate periodic reviews of the enterprise risk management program conducted by an independent, external party with expertise in risk management. The Agency Risk Manager shall include such a review in the budget process at least every five years.

#### 4.1 Oversight Structure- Audit and Risk Oversight Finance Committee:

Members are appointed to the AROCFC according to the Committee Charter. The AROCFC shall oversee the administration of this Policy and any subsequent procedures relating to Agency risk management activities.

This Policy and all included appendices shall be reviewed on at least an annual basis by the RMDInternal Audit Team. Completed policy compliance reviews shall be reported to the AROCFC. The Agency Risk Manager will from time to time report to the AROCFC on Agency risks as described in Section 4.32.0.

The Agency Risk Manager may use discretion to report Policy violations directly to the General Manager and/or the AROCFC as deemed necessary. The AROCFC shall advise the Agency Risk Manager and the General Manager on desired next steps for addressing the Policy violation.

#### 4.2 Organizational Structure For Risk Control



#### 4.3 Delegation of Authority:

It is recognized that there are times when a member of the FMPA management team may be absent for some period of time. Through the use of FMPA's "Delegation of Authority" form, any management team member can designate a direct report to fulfill all of their respective organizational responsibilities during their absence, without limitation.

If a member of the management team has failed to delegate their authority, the manager to whom the member reports has the expanded authority to either assume that member's organizational responsibilities or to delegate such to a subordinate of the member. Upon such action, any and all rights provided by the "Delegation of Authority" form will be authorized as if the form had been completed prior to their absence.

#### 4.4 Risk Management Department Team:

The RMDT is the operational arm of the AROCFC. The mission of the RMDT is to facilitate the effective identification, monitoring and reporting of the Agency's risks in support of achieving the goals of the Agency and all of the Agency's Projects, in accordance with this Policy. The RMDT is responsible for facilitating an enterprise risk management culture and fulfilling compliance and reporting roles as appropriate. It remains the responsibility of the General Manager and governing bodies to set risk appetites and tolerances and to establish risk management strategies.

The Contract Compliance Audit and Treasurer and Risk Manager Director is designated FMPA's Agency Risk Manager, and is responsible for causing FMPA's risk exposures to be prioritized and reported to the AROCFC. Risks are prioritized by the RMDT using the Agency's risk framework for level of severity, likelihood of occurrence, and quality of controls, as well as the judgment of the Agency Risk Manager.

#### 5.0 Risk Management Strategies:

The Agency is subject to numerous risks. These risks can arise from actions taken (or not taken) by Agency staff, parties external to the Agency and from "acts of God." The following Agency activities shall have risk management policies approved by the AROCFC and appropriate governing body, consistent with this Policy and included as Appendices to it.

Natural Gas and Fuel Oil Management	Appendix A
Debt Management Investment	Appendix B
Investment Management	Appendix C
Insurance Program Management	Appendix D
Credit Risk Management	Appendix E
Contract Administration	Appendix F
Statutory and Regulatory Matters	Appendix G
Power Supply and Resource Planning	Appendix H
Asset Management and Operations	Appendix I
Accounting and Internal Controls	Appendix J
Origination Transaction Management	Appendix K
Records Management	Appendix L
Contingency Planning	Appendix M
Human Resource Management	Appendix N

Risk Management Policy Version 4 approved July 23, 2010 Approved February 2019

Information Technology

Appendix O

6.0 Risk Assessment and Evaluation

Section 2.0 of this Policy establishes FMPA's risk categories to assist with identifying critical

risk factors during decision-making. These risk categories will be used in the process of

assessing risk and to facilitate independent measurement of risk by providing common

understanding of risks.

When deciding between two or more competing alternate courses, each course of action or

decision should be evaluated using the risk framework (Section 3.3). Components of the

Agency's risk framework shall be used as a reference for risk assessments presented to the

AROCFC and governing bodies. Specific risk assessment and evaluation criteria are

established in each of the Policy Appendices.

7.0 Review and Revisions to Policy

The AROCFC is granted authority by the Board of Directors and Executive Committee of

FMPA to oversee this Policy. The AROCFC directs the Agency Risk Manager to cause a

review of the operation and effectiveness of this Policy through risk assessment reports. The

Agency Risk Manager shall present or cause to be presented a written risk assessment report

to the AROCFC for approval at least annually. The risk assessment report shall include a

synopsis of the current state of the enterprise risk management program.

Based on the findings of each risk assessment report, the AROCFC may make

recommendations regarding risk management processes to the General Manager and Agency

Risk Manager, and if appropriate, recommend a course of action promoting changes to this

Policy to the Board of Directors and/or Executive Committee. This Policy may be changed

only with approval of the appropriate governing body.

The appropriate governing bodies may, as business needs arise, approve changes to this

Policy outside of the annual review process described above.

Risk Management Policy Version 4 approved July 23, 2010 <u>Approved February 2019</u> 10 of 11

#### FLORIDA MUNICIPAL POWER AGENCY

#### RISK MANAGEMENT POLICY - APPENDIX A

#### FUEL PORTFOLIO MANAGEMENT POLICY

#### TABLE OF CONTENTS

1.0	Policy Statement		
2.0 3.0	Scope		
	Obje 3.1	ctives	
	3.1	Manage Volumetric Exposure:	
	3.3	Maintaining Balance between Cost and Reliability:	
4.0		es of Risk	
4.0	4.1 Market Risk:		
		4.1.1 Price Risk:	6
		4.1.2 Liquidity Risk:	7
		4.1.3 Margin Risk:	7
		4.1.4 Volumetric Risk:	8
		4.1.5 Calendar Risk:	8
	4.2	Credit Risk:	8
	4.3	Administrative Risk:	9
5.0	Fuel Portfolio Risk Management Program		
	5.1	Generation Review & Assessment Group:	9
	5.2	Authorized Strategies:	10
	5.3	Enabling Agreements:	11
	5.4	Authorized Transactions:	11
		5.4.1 Exchange Based Futures:	11
		5.4.2 Over-the-Counter Transactions (OTC):	12
		5.4.3 Forward Physical Purchases:	12
		5.4.4 Physical Natural Gas Purchases:	12
		5.4.5 Fixed Price Physical Natural Gas Purchases:	13
		5.4.6 Natural Gas Storage:	13
		5.4.7 Fuel Oil Storage:	13
6.0	Risk	Limits and Measurement	13
	6.1	Natural Gas Storage Limits:	14

#### **TABLE OF CONTENTS**

(Continued)

		6.1.1 Outsourcing:	14
		6.1.2 Annual Storage Plan:	15
		6.1.3 Storage Optimization Restrictions:	15
		6.1.4 Optimization Trade Period:	15
		6.1.5 Inventory Limit Deviations:	15
		6.1.6 Storage Management Reports:	16
		6.1.7 Cash Flow Report:	16
	6.2	Fuel Oil Storage Limits:	16
7.0	Inter	rnal Controls	16
	7.1	Segregation of Duties:	16
	7.2	Policy Compliance:	17
	7.3	Conflicts of Interest:	
	7.4	Policy Questions:	17
	7.5	Training:	17
8.0	Repo	orting	18
9.0	•	rsight Structure	

This Fuel Portfolio Risk Management Policy (the "Policy") and any effective subordinate

procedures establish the governance, framework and controls under which Florida Municipal Power

Agency ("FMPA" or "Agency") may engage in activities to identify, measure and minimize future

business risk impacting the All Requirements Power Supply Project ("ARP") resulting from price

and/or supply uncertainty in the natural gas and fuel oil markets. This Policy is Appendix A of the

FMPA Risk Management Policy.

1.0 Policy Statement

The Executive Committee ("EC") of FMPA recognizes that FMPA is exposed to various risks

specific to generation fuel as an integral aspect in the normal course of business activities. There

may be times when FMPA will determine that certain risks are above the risk tolerance levels

expressed by FMPA's members. As such, FMPA staff is hereby authorized to implement various

mechanisms, such as those more fully described in Sections 5.0 and 6.0 of this Policy, which will

control, transfer, or mitigate these risks to help safeguard the Agency's ability to provide reliable

power.

The design standards of this Policy ensure that the risk control oversight functions are independent

from any asset management or daily operational activities. Further, any and all actions taken by

FMPA are strictly to provide reliable power to the ARP members and manage any associated risks

deemed appropriate by the ARP members and will not be speculative in nature to achieve additional

monetary gain using the commodity market.

The following summarizes the Policy of the EC:

▼ FMPA is granted authority to enter into natural gas transportation contracts, storage

agreements, or physical purchase and sales contract commitments, subject to the details on

authorized products are contained in Section 5.4 of this policy.

▼ FMPA is authorized to enter into "Enabling Agreements" that define the terms and conditions

of any subsequent transaction agreements related to generation fuel commodity purchases,

sales, storage, transportation or risk mitigation transactions. Details of these authorized

Enabling Agreements are contained in Section 0 of this policy.

Appendix A of FMPA's Risk Management Policy Fuel Portfolio Management Risk Policy Version 4.0 approved April 20, 2017

3 of 20

- ▼ FMPA may undertake natural gas or fuel oil risk mitigation transactions with the specific prior approval of the EC.
- ▼ FMPA shall maintain a Generation Review & Assessment Management ("GR&A") Group as detailed in Section 5.1.
- ▼ Section 6.1 of this Policy sets defined limits for purchased physical natural gas volumes.
- ▼ Section 6.2 of this Policy sets defined limits for purchased fuel oil quantities.
- ▼ All individuals authorized to execute trades shall be approved by the General Manager and reported to the GR&A Group and Audit and Risk OversightFinance Committee ("AROCFC").
- Authority is delegated to the Assistant General Manager of Power Resources Chief Operating Officer (COO) (or designee) and the Agency Risk Manager to cause the creation of and subsequent administration of any underlying procedures defined by this Policy and deemed appropriate and/or necessary.
- Deviations from this Policy shall be reported to the AROCFC as prescribed in Section 4.1 of the FMPA Risk Management Policy.
- FMPA may not enter into transactions to mitigate natural gas price fluctuation exposure related to (i) energy sales by FMPA when the contract sales price is not concurrently based upon a corresponding (fixed or floating) natural gas purchase price or (ii) the volume of gas related to net energy sales to the Florida Municipal Power Pool ("FMPP") as detailed in Section 5.4.

#### 2.0 Scope

FMPA is exposed to risk by its participation in the physical natural gas and fuel oil commodity market and the corresponding financial derivative market for each respective underlying commodity. FMPA participates in various mitigation efforts in order to manage exposure to these risks. Without risk management, FMPA's ARP is subject to potentially significant energy rate volatility and operational reliability limitations that result from generation fuel cost changes, fuel receipt/delivery constraints, and cash flow requirements to meet operational cost liabilities and obligations.

Mitigation efforts would consist of executing physical and financial transactions designed reduce the ARP's exposure to energy rate volatility and operating risks associated with its need to participate in the physical commodity market to ensure delivery of generator fuel, as required, for generating power to meets its obligations and commitments. Currently, the EC has not authorized any program designed to mitigate near term price risk associated with spikes in natural gas fuel costs, as detailed in Section 5.2. As such, no near term price hedging type transactions will be entered

into without obtaining specific EC guidelines, goals and the subsequent approval for such

transactions related to natural gas fuel.

3.0 Objectives

The objective of the risk management program described in this Policy is to identify risk exposures;

to understand their potential impact on the ARP's financial statements and continued economic well-

being; to measure and report these impacts; and to take appropriate steps to manage or mitigate any

adverse effect to an acceptable level as specified by the EC. This will be accomplished through the

use of operational techniques and trading instruments which are consistent with this policy.

3.1 Manage Generation Fuel Requirement Projections:

FMPA shall strive to effectively manage its natural gas and fuel oil programs. It is

expressly understood that risk management is intended to mitigate exposure to

adverse outcomes and is not intended to result in increased financial profitability or

result in the lowest cost for natural gas and fuel oil. The purpose of this Policy is to

ensure that planning and control methods are in place and utilized to manage

generation fuel supply reliability.

3.2 Manage Volumetric Exposure:

FMPA shall only manage its physical natural gas and fuel oil volumetric requirements

related to serving the needs of the ARP. Fuel volume requirements are based on

dynamically changing variables such as load forecasts, weather forecasts, generation

resource availability, and projections of optimal generation unit dispatch. Changes in

any of these variables will impact the ARP's required quantities of natural gas and/or

fuel oil and inhibit the intended effectiveness of this Policy. To mitigate these

impacts, this Policy defines review and update parameters to revise volumetric

exposure projections in Section 5.4.4.

3.3 Maintaining Balance between Cost and Reliability:

FMPA efforts strive to control costs and ensure reliable delivery of electric power to its

members and other commitments, if any. Ensuring the highest level of reliability is in

(Continued)

opposition to achieving the lowest possible cost. The less focus placed upon reliability to

control costs increases the risk that energy delivery and regulatory obligation failures may

occur. Balancing between these opposing objectives is a primary focus of staff at all times.

The equilibrium point between cost and reliability to achieve the desired balance is defined

and established by the EC.

4.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of risk control

measures to provide reliable power at market prices. The Assistant General Manager of Power

Resources COO and the Agency Risk Manager will ensure that procedures, as needed, are created

and followed specific to the areas of risk noted below and define ways for measuring and controlling

these risks to within defined levels of exposure as established by the EC. The FMPA Risk

Management Policy identifies ten areas comprising FMPA's key risk areas. While not intended to

be a comprehensive listing of all risks encountered in its normal business cycle by FMPA, the

framework provides insight into the major areas of exposure. The following identified areas are the

risks most typically faced when managing any commodity intensive business like the power

generation industry.

4.1 Market Risk:

The risk of potential change in the value of an asset caused by adverse changes in market

factors. An example is the commodity price risk occurs when FMPA purchases fuel, usually

natural gas, for its generating facilities. The timing and unit price of these fuel purchases

expose FMPA to potential adverse or beneficial cost impacts with changing market

conditions.

4.1.1 Price Risk:

The uncertainty associated with changes in the unit price of an underlying

commodity. For example:

A fixed price fuel purchase can create market risk. The fixed

purchase price set for a future delivery period may not reflect the

then current market price when delivery is made. If the market price

is less than the pre-established purchase price, the purchase cost

Appendix A of FMPA's Risk Management Policy Fuel Portfolio Management Risk Policy Version 4.0 approved April 20, 2017

would be higher than market. Conversely, if the market price was higher, then the purchase cost would be less than market.

Price risk can be caused by any one or a combination of the following:

- 1) Changes in the value of wholesale energy transactions (i.e. \$/MWh),
- 2) Commodity fuel costs (i.e. \$/MMBtu),
- 3) Basis exposure due to the value difference of a commodity at different geographic locations (i.e. gas price at a pipeline receipt point versus the pipeline delivery point),
- 4) Index Price Risk is the exposure created by the process to establish a unit index value of an underlying commodity at a given location. This generally entails surveys of buyers and sellers at that location and weighing the results to determine the "Index" value,
- 5) Intra-Month Price Risk is the daily changes in the unit price of a commodity at a given geographic location during a given month of flow (the monthly index price vs the daily index price, etc.).

#### 4.1.2 Liquidity Risk:

The risk associated with a constrained or limited ability for transacting trades, causing a potential inability to acquire a commodity when needed or to liquidate a previously acquired commodity that is no longer needed. For example:

In the fixed price fuel purchase example above, finding a buyer of the fuel purchase might prove difficult to find if, prior to the delivery period, it was desired to eliminate the purchase obligation. In general, a physical trade has greater liquidity risk that a financial trade.

#### 4.1.3 Margin Risk:

The risk that a portfolio's overall net value might decrease to certain predetermined credit exposure thresholds that requires the portfolio holder to post collateral. This can be measured by margin-at-risk metrics which gauges 1) the probability that a portfolio's value will adversely change sufficiently to initiate a margin call and 2) the magnitude of any resulting required collateral posting.

#### 4.1.4 Volumetric Risk:

The risk that the quantity of fuel supply projected to be required during a future period is either over or under estimated from actual requirements during the period. For example:

Volume risk occurs when a sudden change in the daily fuel needs resulting from a forced outage of a generation facility causing a fuel quantity surplus. Volume risk can also include circumstances where supply was acquired using a previous longer term forecast that later exceeds the defined limits of this Policy as a result of reductions of fuel needs in a subsequent forecasts.

#### 4.1.5 Calendar Risk:

The risk associated with differences of unit commodity value resulting from the time disparity between the settlement date of a financial instrument (contract index posting, swap, option, etc.) and the actual market price of the underlying physical commodity at time of delivery.

#### 4.2 Credit Risk:

The potential for financial loss due to adverse changes to the credit rating of a counterparty that increases the potential of their inability to fulfill the terms of a contract or financial commitment. An example of this type of risk would be the exposure of a counterparty failing to pay the financial gains due that resulted from the settlement of a financial transaction. FMPA would be exposed to the current market price for the corresponding quantity defined by the transaction in addition to the costs related to establishing the transaction's position(s), if any (i.e. broker fees, transport commitments, etc.).

Credit risk exposure is significantly lower when transacting on the New York Mercantile Exchange (NYMEX) versus transacting via the Over-the-Counter (OTC) market, though there are exceptions. The credit risk associated with exchange traded instruments is mitigated since the government regulated institutional exchanges guarantee financial performance through margin posting and then further backed up by the actual exchange members, if necessary.

Continued)

Credit risk exposure does exist for OTC traded transactions because the financial integrity of the trade is totally dependent upon the counterparty's ability or willingness to perform. Credit risk primarily applies to physical commodity transactions. The failure to deliver or receive purchased natural gas or fuel oil under a long-term commitment could expose FMPA to purchasing/selling quantizes above or below cost, especially during periods of fuel shortages and/or surplus.

#### 4.3 Administrative Risk:

The potential of financial loss rising from deficiencies of internal control structures and/or management reporting resulting from human error, fraud and/or system failures. An example would be failing to implement the necessary accounting system modifications required by changes in generally accepted accounting practices (GAAP) and any associated reporting requirements. The Agency must ensure that proper accounting treatment is being used for booking transactions and that processes comply with changes in applicable financial accounting standards that impact the timing of financial recognition and/or rate determination.

#### 5.0 Fuel Portfolio Risk Management Program

The natural gas and fuel oil risk management program will be based on the following components:

#### 5.1 Generation Review & Assessment Group:

The General Manager shall maintain a Generation Review & Assessment ("GR&A") Group. The GR&A Group shall, at a minimum, be composed of the Agency Risk Manager, a Risk Analyst, the System Operations Manager, Generation Fleet Manager, and may include other participants such as the Power Resource Managers or a fuel agent representative. Other participant participation will depend upon the subject matter and relevance for their respective areas of responsibility and expertise. The Agency Risk Manager shall serve as the chairman with no actual voting responsibilities. Other delegates may be assigned/removed as deemed appropriate by the General Manager.

In addition to the duties listed below, the GR&A Group shall review and approve (by consensus of its voting members) any new natural gas and fuel oil purchase, sale, storage, or transportation strategy(s) and/or risk mitigation transaction instrument(s) under consideration by Agency staff/management. If, upon review, unanimous consensus cannot

(Continued)

be obtained by the GR&A, the General Manager will be requested to review and resolve any non-consensus items. In the event that a new strategy, transaction or risk mitigation instrument requires governing body approval, the new strategy, transaction or risk mitigation instrument will be presented to and approved by the appropriate governing body prior to being implemented in any manner.

The GR&A Group responsibilities for oversight of other natural gas and fuel oil functions shall include:

- Review third party performance in managing contracted natural gas storage capacity.
- Evaluate proposed risk mitigation strategies, asset optimization opportunities or other applicable transactions including, but not limited to:
  - 1. Purpose of proposed strategy or applicable transactions.
  - 2. Type of pricing instruments, market(s) and counterparties to be used
  - 3. Expected results and associated probabilities of their achievement.
  - 4. Potential adverse outcomes associated with the strategy and/or applicable transaction(s).
  - 5. Margin Risk for each counterparty, total Margin Risk, and other analytical metrics that may be used to assist the GR&A Group in the performance of their duties.
- Review any trading/origination transaction being negotiated pursuant to the Annual Reporting requirements of Section 6.2 of the Origination Transaction Policy, Appendix K of this FMPA Risk Management Policy.
- Review any generation capital/maintenance expenditure item being contemplated during the annual budget process pursuant to Section 4.2 of the Asset Management and Operations Policy, Appendix I of this FMPA Risk Management Policy.

#### **5.2 Authorized Strategies:**

FMPA currently has no approved fuel price risk mitigation strategy approved by the EC. Until such time that a fuel price risk mitigation goal and corresponding strategy is defined and approved by the EC, no fuel price risk mitigation transactions will be entered into by FMPA staff.

(Continued)

**5.3 Enabling Agreements:** 

Master Agreements or enabling agreements establish the general terms and conditions that

govern any subsequent commodity or derivative product transaction with a counterparty.

These Master Agreements are a prerequisite for doing business in today's commodity

marketplace. They, by their very nature, only define general terms and conditions and do not

commit FMPA to any form of financial of physical obligation. As such, FMPA is authorized

to execute these types of enabling agreements without individual EC approval and their

execution is governed pursuant to the Contract Management Risk Policy. All other aspects

of any subsequent transaction is governed by the Origination Risk Policy. Types of these

enabling agreements include utility interchange agreements, NAESB form contracts, EEI

form contracts, and ISDA form contracts.

**5.4 Authorized Transactions:** 

The following types of risk mitigation instrument transactions are authorized by the EC but

are limited to only the purchase or sale of these instruments solely for near term price risk

mitigation of projected physical fuel requirements and/or financial exposure to the fuel

purchase requirements of others for serving FMPA generation assets (Stanton A would be an

example of this exposure where OUC manages the fuel supply) and/or long-term energy

supply purchase commitments.

It should be noted that the EC has not approved any near term price hedging risk mitigation

program as discussed in Section 2.0. Until such a program is authorized, these instruments

can only be used for managing natural gas storage inventory valuations.

**5.4.1** Exchange Based Futures:

FMPA is authorized to set up accounts with one or more licensed brokerage firms in

order to purchase or sell futures contracts or other exchange offered products through

a recognized exchange such as the NYMEX. Alternatively, FMPA is authorized to

designate an agent through which to transact exchange traded products.

Appendix A of FMPA's Risk Management Policy Fuel Portfolio Management Risk Policy Version 4.0 approved April 20, 2017

(Continued)

**5.4.2** Over-the-Counter Transactions (OTC):

FMPA is authorized to negotiate and execute ISDA agreements (refer to Section 5.3)

and subsequently, pursuant to an approved risk mitigation program (refer to Section

5.2), transact with counterparties in order to purchase and/or sell derivative products

such as forwards, swaps, and options on forwards or any combination of the same.

A comparison is included in Exhibit B of the characteristic features of Exchange

versus OTC transactions.

New and existing transactions using the OTC market are subject to the Credit Risk

Policy, Appendix E of the FMPA Risk Management Policy.

**5.4.3 Forward Physical Purchases:** 

FMPA is authorized to negotiate, contract with, and purchase physical quantities of

natural gas and fuel oil pursuant to the Credit Risk Policy and the Origination Risk

Policy.

All physical purchases of natural gas shall be coordinated through an FMPA

designated fuel agent in order to schedule, receive, transport and deliver such

purchased gas volumes. Any forward purchases of natural gas or fuel oil must be

limited to the physical volume requirements forecast for only serving the energy

requirements of the ARP and its obligations, if any.

Any natural gas purchases or sales greater than a one month (thirty one day) duration

shall be pursuant to the approval process defined by the Origination Policy prior to

any commitment, i.e. defined approval authority of FMPA staff member making

such commitment

**5.4.4 Physical Natural Gas Purchases:** 

Physical natural gas purchases with a term of one month (thirty- one days) or greater

will not exceed 75% of the respective monthly fuel needs based upon the most recent

load forecast and generation dispatch projection at the time of the commitment of

such purchases.

To ensure monthly fuel needs are as current as possible, each month an updated load

forecast/dispatch projection will be generated no later than five (5) business days

FUEL PORTFOLIO RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

(Continued)

prior to the beginning of the following month. This forecast projection will be the

basis for determining the 75% fuel need maximum described above.

**5.4.5** Fixed Price Physical Natural Gas Purchases:

Any fixed price purchase with a duration of greater than one month is viewed as a

near term price risk mitigation transaction and requires the approval of the EC prior

to commitment unless such fixed price purchase is pursuant to an approved price risk

mitigation strategy as described in Section 5.2 above.

**5.4.6** Natural Gas Storage:

Upon approval of both the AROCFC and the EC, FMPA may enter into natural gas

storage agreements. Counterparties are subject to the Credit Risk Policy. The

primary purpose of any natural gas storage agreement shall be to ensure the

reliability of natural gas supplies. Secondarily, natural gas storage may be used as an

operational pipeline balancing tool or in conjunction with other authorized energy

management transactions when financially advantageous for the ARP, as determined

by a storage management agent and/or the GR&A Group if no such agent is

authorized.

**5.4.7** Fuel Oil Storage:

The primary purpose for maintaining a minimum amount of fuel oil shall be to ensure

that a reasonable level of alternate fuel is available for dual fuel fired generating units

in the event that natural gas deliveries are reduced or interrupted due to supply and/or

pipeline constraints. Recognizing that the Stock Island generating units operate

solely with fuel oil, the minimum inventory criteria applies to the Island's fuel oil

storage inventory as well.

6.0 Risk Limits and Measurement

FMPA may only enter into transactions to manage risks associated with the physical and financial

exposure related to meeting the ARP's forecast fuel requirements of natural gas and/or fuel oil

related only to fulfilling all applicable ARP energy obligations.

FUEL PORTFOLIO RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

(Continued)

Proactive monitoring of current market performance, existing and potential risk exposure, risk

management alternatives (acquiring or liquidating positions), and evaluation of prior strategic results

are necessary to ensure the goals and expectations defined by this Policy are achieved.

The GR&A Group shall use the following limits and measurements, as calculated using applicable

reference pricing, to monitor the performance of and compliance with current approved risk

management strategies and procedures.

Before any transaction is executed, the individual executing the transaction is required to ensure that

it is compliant with the parameters of this Policy, any approved price risk mitigation program, if

any, and respective periodic reviews by the GR&A Group. This requirement will be fulfilled by

analyzing the natural gas portfolio and any associated risk mitigation transactions to ensure that the

resulting incremental credit and market exposures do not exceed any defined limits set forth in this

Policy.

**6.1 Natural Gas Storage Limits:** 

The minimum inventory volume of natural gas in storage during the primary hurricane season

(June through November) shall be 50% of FMPA's contracted storage capacity. During all

other months the minimum level of storage inventory shall be 10% of contracted storage

capacity.

**6.1.1** Outsourcing:

FMPA may outsource the management of its natural gas storage capacity for

optimizing this asset by issuing a Request for Proposal. Final selection of the

qualified storage management agent ("Agent") must be approved by the AROCFC

and EC.

The Agent shall provide information to the Agency Risk Manager for review and

discussion during monthly GR&A Group meetings. The Agent must comply with

FMPA Directives and the terms and conditions of FMPA's managed natural gas

storage contracts and all applicable tariffs and other legal requirements. The agent

will be granted access to trading platforms or other needed counterparty information

required to execute transactions within FMPA's contractual relationships. The Agent

must agree to the obligations of this Policy and FMPA's respective counterparty

trading account(s) requirements.

#### FUEL PORTFOLIO RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY (Continued)

#### 6.1.2 Annual Storage Plan:

The Agent must provide an Annual Storage Plan for the upcoming fiscal year to FMPA by August 1 of each year for approval by the GR&A Group.

#### **6.1.3** Storage Optimization Restrictions:

Storage management activities shall strive to generally maintain a net zero optimization position. Net zero optimization is when all physical gas stored in the ground (Storage) and/or financial long/short positions (i.e. purchased/sold NYMEX natural gas contracts or their equivalent) representing volumes to be injected/withdrawn in a forward period has an off-setting financial long/short position (i.e. purchased/sold NYMEX natural gas contracts or their equivalent) representing volumes to be withdrawn/injected in a forward period (Transaction).

- Any "net zero" tolerance deviation greater than 10,000 MMBtu and less than 50,001 MMBtu ("Minor Tolerance Deviation") must be corrected by the end of the fifth (5<sup>th</sup>) business day following the day on which it occurred and must be reported by the Agent to FMPA's Risk Department on a monthly basis, with sufficient details to explain why the Minor Tolerance Deviation occurred.
- 2) Any "net zero" tolerance deviation greater than 50,000 MMBtu ("Major Tolerance Deviation"), must be reported by the Agent to FMPA's Risk Department. Such Major Tolerance Deviation report will be in writing detailing the circumstances of the deviation within three business days of the occurrence.

FMPA's General Manager must authorize any net zero imbalance outside of approved limits.

### **6.1.4 Optimization Trade Period:**

Storage management transactions are restricted for the settlement date to be no more than 24 months into the future from the transaction date of the trade.

#### **6.1.5** Inventory Limit Deviations:

Storage inventory levels may deviate outside of the above stated limits only when required to meet FMPA's operational requirements ("Reliability Event"). The Agent shall inform FMPA's Risk Department Manager immediately after any such Reliability Event. Within 3 business days after such Reliability Event, the Agent

#### FUEL PORTFOLIO RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY (Continued)

shall provide FMPA's Risk Department Manager with a written action plan to reestablish the pre Reliability Event inventory level unless such has already been achieved.

#### **6.1.6 Storage Management Reports:**

The Agent shall provide storage management reports for each AROCFC meeting. These reports shall include physical gas inventory and any optimization transactions.

### **6.1.7** Cash Flow Report:

The Agent shall provide, by the fifth of each month, a cash flow report detailing the impacts of existing and projected storage management activities for review by the GR&A Group. If directed, the Agent must contractually agree to adjust storage inventory to meet FMPA's liquidity requirements.

### **6.2 Fuel Oil Storage Limits:**

The Agency shall maintain, as conditions warrant, a fuel oil inventory of no less than 50% and no more than 100% of available storage tank capacity located solely at each respective generating facility. In the event that the fuel oil inventory falls below 50% at a generation site, the Generation Fleet Manager will implement an action plan to achieve the minimum 50% inventory level within a reasonable period of time or provide justification for a reduced inventory level. This plan or justification will be provided to FMPA's Risk DepartmentManager and the AGMCOO of Power Resources for review and approval. The GR&A Group will discuss the resulting action plan at its next meeting.

### 7.0 Internal Controls

The AGM of Power Resources, the AGM of Finance and Information Technology and CFO and the Agency Risk Manager shall be responsible for the establishment of appropriate internal controls and segregation of duties to proper execution of the natural gas and fuel oil risk mitigation program, consistent with this Policy and in accordance with all policies and procedures established by the FMPA Risk Management Policy, or by NERC and FERC regulations.

### 7.1 Segregation of Duties:

Individuals responsible for legally binding the organization to a transaction will not also perform confirmation, clearing and/or accounting functions related to those transactions. The

# FUEL PORTFOLIO RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

(Continued)

official book of record of FMPA shall also be maintained by a person(s) other than those executing such transactions. This maintenance responsibility, includes the valuation of mark-to-market positions (when applicable) and the calculation of applicable risk metric(s). Clear separation of duties shall be maintained between the front office (marketing functions and transaction execution), the middle office (confirmation, valuation, and reporting functions), and the back office (processing, accounting, invoicing and reconciliation activities).

**7.2 Policy Compliance:** 

The Agency Risk Manager shall ensure that compliance with this Policy and associated Procedures are monitored on an ongoing basis. Any unresolved compliance issues will be presented to the AROCFC by the Agency Risk Manager at the next regularly scheduled meeting.

From time to time, but no less than once every five years, the Agency Risk Manager shall direct a review of trading and risk management practices by a party external to the Agency possessing appropriate credentials and expertise to conduct such review.

7.3 Conflicts of Interest:

Personnel responsible for executing and managing the Agency's trading activity shall not engage in any activity that could pose a conflict of interest and interfere with the proper execution of Agency risk mitigation activities or which could impair their ability to make impartial and objective trading decisions. Such personnel shall disclose to the Risk Management Department any personal financial interests in any financial institutions, firms, or other entities that conduct business with FMPA.

7.4 Policy Questions:

The Agency Risk Manager is authorized to provide clarification and explanation on any questions regarding this Policy. All legal matters stemming from this Policy will be referred to the Agency's Office of the General Counsel.

7.5 Training:

Appropriate training on the risks associated with different market conditions, financial products and physical products shall be provided as needed to educate FMPA staff and governing body members.

#### FUEL PORTFOLIO RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY (Continued)

### 8.0 Reporting

- Current market conditions affecting FMPA's natural gas and fuel oil costs, risk management programs, or FMPA's current financial and physical risk management strategies shall be reported during each meeting of the AROCFC.
- The following information shall be reported at each meeting of the AROCFC and EC:
  - 1) The volume of all natural gas portfolios.
  - 2) Margin Risk.
  - 3) Monthly financial natural gas portfolio gains or losses.
  - 4) Any additional relevant information about FMPA's natural gas and fuel oil risk management program and activities.
- Acceptance of the reported information by both the AROCFC and the EC is required
- The Agency Risk Manager shall report any deviations from this Policy according to the guidelines set forth in the FMPA Risk Management Policy, Section 4.1. The Risk Manager shall cause an annual report to be completed on the operation and effectiveness of this Fuel Portfolio Risk Management Policy as described in the FMPA Risk Management Policy, Section 7.0.

### 9.0 Oversight Structure

The Agency Risk Manager shall cause any material deviations from this Policy to be reported according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy. An annual report on the operation and effectiveness of this Policy shall be presented to the Audit and Risk OversightFinanceFinance Committee as described in Section 7.0 of the FMPA Risk Management Policy. Finance Division managers shall report on the current risk environment affecting FMPA's material financial transactions to the Risk Management Department and engage any necessary discussion before moving items to the appropriate governing body.

## Appendix A

### Florida Municipal Power Agency Risk Management Reporting Calendar

Natural Gas and Fuel Oil Risk Management Planning Reporting Requirements

Natural Gas and Fuel Oil Risk Management Planning Reporting Requirements					
Reporting	Frequency	Responsible	Policy	Policy Reference	
Item	Of Report	Party	Reference	Toney Reference	
Volumetric Projection Update	Monthly	System Operations Manager	Section 5.4.4	Physical Natural Gas Purchases:	
Annual Storage Plan and Update	Annually	Agent	Section 6.1.2	Annual Storage Plan:	
Storage Balance Restriction Deviations	As Needed	Agent	Section 6.1.3	Storage Optimization Restrictions:	
Reliability Event	As Needed	Agent	Section 6.1.5	Inventory Limit Deviations:	
Storage Report	Each AROCFC Meeting	Agent	Section 6.1.6	Storage Management Reports:	
Storage Cash Flow	Monthly	Agent	Section 6.1.7	Cash Flow Report:	
External Review	Every five years	Agency Risk Manager	Section 7.2	Policy Compliance:	
Fuel Oil Action Plan	As Needed	Generation Fleet Manager	Section 6.2	Fuel Oil Storage Limits:	
Market Conditions	Each AROCFC Meeting	Agency Risk Manager	Section 8.0	Reporting	
Fuel Portfolio Update	Each AROCFC and EC Meeting	Agency Risk Manager	Section 8.0	Reporting	
Policy Operation & Effectiveness	Annually	Agency Risk Manager	Section 8.0	Reporting	
Policy Compliance Deviations	As Needed	Agency Risk Manager	Section 7.2	Policy Compliance:	

## Appendix B

## **Features of Exchange Traded vs. Over-The-Counter Traded Products**

FEATURES	Exchange Traded	Over-The-Counter
Examples	Futures and Options	Swaps, Caps, Floors, Collars,
		etc.
Market	Organized exchanges in	Networks consisting of market
	Chicago, New York, Kansas	makers who exchange
	City, and other commodity	information, provide
	markets around the world.	bids/offers, and negotiate
		transactions.
Agreements	Standardized contracts.	Custom-tailored to meet any
		specific needs of the counter-
		parties within accepted
		guidelines (NAESB, EEI,
		ISDA).
Risk	Guaranteed contract	Performance, default and/or
	performance.	credit risk to the counter-parties.
Regulation	U.S. exchanges regulated by	Not formally regulated.
	Commodity Futures Trading	
	Commission CFTC).	
Ability to	Market transparency	- Varies by market and location.
Value	resulting from the electronic	No standardized or consistent
	posting of daily settlement	methodology.
	and intra-day prices. All	- Some have electronic posting
	prices are generally based	or periodic publications,
	upon a single geographic	- Some require individual
	location	inquiry and valuation.

## FLORIDA MUNICIPAL POWER AGENCY

### RISK MANAGEMENT POLICY - APPENDIX B

### **DEBT RISK MANAGEMENT POLICY**

### **TABLE OF CONTENTS**

1.0	Policy	Statement	3
2.0	Scope	and Authority	4
3.0	Types	of Debt Issuance Risk	5
3	.1	Market Risk	5
3	.2	Credit Risk	5
3	.3	Regulatory Risk	6
4.0	Debt I	ssuance	6
4	.1	Debt Financing Team	6
4	.2	Selection of Bond Professionals	8
	4.2.1	Qualifications	8
	4.2.2	Selection	9
	4.2.3	Terms of Service	9
4	.3	Types of Debt	9
4	.4	Structure	10
4	.5	Tax Status	11
4	.6	Credit Enhancement	11
4	.7	Methods of Sale	11
4	.8	Debt Service Coverage	11
4	.9	Refunding Bonds	12
	4.9.1	Structure	12
	4.9.2	Present Value	12
4	.10	Defeasance	12
4	.11	Disclosure Policy and Procedures Relating Thereto	13
5.0	Interes	st Rate Hedging	14
5	.1	Hedging Objectives	14
5	.2	Transaction Management	15
5	.3	Counterparty Risk	15
5	.4	Hedging Criteria	16

Appendix B of FMPA's Risk Management Policy Debt Risk Policy

### TABLE OF CONTENTS

(Continued)

5.5	Provider Diversification	16
5.6	Termination	16
5.7	Collateral at Risk	16
5.8	Dodd-Frank ISDA Compliance	17
5.8.1	Recorded Communication	17
5.8.2	Dodd-Frank Supplement	17
5.8.3	Qualified Independent Representative	18
6.0 Intern	al Controls	18
6.1	Policy and Procedure Compliance	19
6.2	Post Issuance	19
7.0 Repor	ting	20
7.1	Debt Portfolio Reports	21
7.2	Post-closing Report	21
7.3	Oversight Structure	22
Reporting (	Calendar Appendix AAppendix A	23
Debt Portfo	olio MixDebt Portfolio Mix Appendix B	24

DEBT RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Debt Risk Management Policy (the "Policy") and any effective subordinate procedures

establish the governance, framework and the controls under which Florida Municipal Power

Agency (FMPA) may engage in activities to identify, measure and minimize future business risk

resulting from the issuance and management of all FMPA debt financing. This Policy is Appendix

B of the FMPA Risk Management Policy.

1.0 Policy Statement

The Executive Committee ("EC") and Board of Directors ("BOD") of FMPA recognize that

FMPA is exposed to various risks in the normal course of business activities. There may be

times when FMPA will determine that certain risks are above the preferred risk tolerance

level of FMPA and its governing bodies. FMPA staff is hereby authorized to put mechanisms

into place, such as those more fully described in Section 4.0 of this Policy, which will control,

transfer, or mitigate these risks to avert adverse effects on FMPA's ability to access capital

markets at reasonable rates and with reasonable credit terms.

This Policy covers the planning and management of debt financing. The appropriate

governing body may approve exceptions to this Policy for specific debt transactions.

The following summarizes the Policy of the EC and BOD:

▼ The debt management program shall conform to all applicable federal, state and local

legal requirements regarding the issuance and management of debt (Section 2.0).

The EC and BOD must approve all forms of FMPA debt issuance (Section 2.0).

Authority is delegated to the Chief Financial Officer ("CFO") to create procedures to

facilitate the management of debt and administer this Policy (Section 3.0).

FMPA's Debt Financing Team (the "DFT" as defined by this Policy) shall be active

participants in all contemplated debt transactions (Section 4.1).

✓ FMPA's Financial Advisor shall provide a written recommendation to the appropriate

governing body prior to approval of any debt issuance (Section 2.0).

Appendix B of FMPA's Risk Management Policy Debt Risk Policy

3 of 24

- FMPA's DFT shall fully explain the risks associated with any given structure and the financial instruments to be used to the General Manager as required in Section 4.3
- ▼ FMPA shall manage its debt portfolios to contribute to the goal of maintaining credit ratings of no less than "A-" or "A3" as required in Section 4.0.
- ✓ Interest rate hedging strategies may only be employed as detailed in Section 5.0 of this Policy. No new interest rate hedging will be considered by the All Requirements Project ("ARP") after May, 2015 unless specifically approved by the EC.
- The <u>Treasurer Treasurer and Risk Director</u> shall report on the debt portfolio as required in Section 7.1 of this Policy.
- The Agency Risk Manager shall report deviations from this Policy to the Audit and Risk OversightFinance Committee ("AROCFC") as required in Section 7.3.

### 2.0 Scope and Authority

FMPA has the authority to undertake and finance projects including, among other things, to plan, finance, acquire, construct, reconstruct, own, lease, operate, maintain, repair, improve, extend, or otherwise participate jointly in those projects and issue debt obligations for the purpose of financing or refinancing the costs of such projects. The debt management program shall further conform to all federal, state, and local legal requirements governing the issuance and management of debt.

The EC and BOD, respectively, is responsible for the approval of all forms of FMPA debt issuance and the details associated therewith. The General Manager has ultimate responsibility for administration of FMPA's financial policies. The CFO or designee coordinates the administration and issuance of debt, and is responsible for the attestation of financial disclosures and other bond related documents. The CFO or designee, in consultation with the DFT, must also recommend to the General Manager and appropriate governing body the following:

- 1. the selection of any external agents,
- 2. review proposed annual capital expenditures which require a debt issuance,
- 3. identify specific projects for such debt financing or re-financing,
- 4. a written recommendation provided by the Financial Advisor.

### 3.0 Types of Debt Issuance Risk

This Policy is intended to provide guidance for the types of debt issued, given FMPA's risk tolerance and awareness of recent market fluctuations, capital market outlooks, future capital needs, tax implications, rating agency considerations, and industry competition. The CFO will cause Debt Management Procedures to be created that identify risks in the areas noted below and provide ways to measure, control and mitigate FMPA's exposure to those risks. The FMPA Risk Management Policy identifies ten risks that compose FMPA's common risk framework. While not intended to be a comprehensive listing of risks encountered by FMPA during the normal course of the business cycle, the framework provides insight into the major areas of risk exposure for FMPA. The following selected risks in the framework are those risks presented by typical debt management and interest rate hedging activity.

#### 3.1 Market Risk

The risk of potential change in the value of a portfolio caused by adverse changes in market factors. When considering debt management including interest rate hedging, the types of market risk that FMPA is most exposed are interest rate risk and basis risk. An example of interest rate risk occurs when a change in interest rates inversely affects a bond's value, such as when higher interest rates cause bond value to fall. This risk can be reduced by diversifying (issuing fixed rate debt with different durations) or hedging (such as interest rate swaps). An example of basis risk can occur in a floating-to-fixed rate swap when there is a difference between the interest rate paid on variable rate demand obligations and the rate received from the swap counterparty. This mismatch in rates could result in higher than expected interest rate costs.

#### 3.2 Credit Risk

The potential of financial loss due to the failure of a counterparty to fulfill the terms of a contract. When considering debt management including interest rate hedging, the types of credit risk that FMPA is most exposed to are counterparty risk and concentration risk. An example of counterparty risk would be if FMPA depends on the performance of a counterparty to provide interest payments under a swap agreement. The failure of that counterparty to make interest payments as required under the swap

agreement might expose FMPA to current market conditions, which may or may not

be favorable at the time of non-performance. An example of counterparty concentration

risk might occur if a counterparty with several swap agreements fails to make the

required payments. This failure might cause FMPA to terminate several swap

agreements and expose FMPA to market conditions on a greater scale.

3.3 Regulatory Risk

The potential adverse impact of an action or direction from an administrative body such

as, but not limited to, FERC, DOE, or the Treasury Department. An example of

regulatory risk might occur if tax laws are changed, and the Agency becomes ineligible

to issue tax-exempt debt. This change would expose the Agency to the market rate for

taxable debt and increase the cost of debt issuance.

4.0 Debt Issuance

Effective debt management includes an analysis of what level of debt is acceptable given a

particular set of circumstances and assumptions. FMPA's debt portfolios shall contribute to

the goal of maintaining at least "A-" or "A3" credit ratings, in coordination with strategic

plans and member needs. Management of the Agency's credit ratings is addressed in the

FMPA Risk Management Policy.

FMPA may consider issuing bonds, short term debt, and other debt instruments as allowed

by law, each subject to the approval of the appropriate governing body. Debt may only be

issued for capital projects with an asset life of five years or more. Short term capital needs

should be provided for in the budget process.

4.1 Debt Financing Team

A team of FMPA staff and advisors shall determine the details of all debt transactions

to be proposed to and approved by any governing body. The DFT shall, at a minimum,

consist of the personnel listed below. Others may be assigned as needed.

CFO (Chairperson)

Treasurer Treasurer and Risk Director

Appendix B of FMPA's Risk Management Policy Debt Risk Policy

6 of 24

Chief Legal Officer

- Risk Management Department Representative
- FMPA's Financial Advisor
- System Planning Manager (as necessary)
- FMPA's Swap Advisor (as necessary)
- Bond Counsel (as necessary)

The DFT shall ensure that any proposed debt issuance complies with the requirements of this Policy. The CFO, as Chairperson of the DFT, shall present all DFT recommendations to the General Manager.

#### **4.2 Selection of Bond Professionals**

The issuance of bonds or debt in any form is a significant event and should be managed in a way to protect FMPA from any number of risks. Engaging competent professionals is a key step in mitigating such risks. Underwriters, bond counsel, financial and swap advisors, trustees, and arbitrage/rebate consultants are key advisors in a successful issuance process. FMPA staff will pursue a competitive selection process to occur for all professionals associated with FMPA's debt using a Request for Proposal (RFP), a Request for Qualification (RFQ) or some other competitive selection process. The competitive selection process document should describe the scope of services desired, the length of the engagement, evaluation criteria, and the selection process. Best practices recommendations of relevant professional bodies should be considered in the development of the competitive selection document as well as in the selection process.

#### 4.2.1 Qualifications

The selected individual(s) or firm(s) shall have a well-established practice at a level of sophistication and standing in their respective field of practice commensurate with FMPA's needs, the Bond Resolution and any other relevant legal document(s) or requirements imposed by external entities such as the Securities and Exchange Commission (SEC), the Municipal Securities Rulemaking Board (MSRB) and the Commodity Futures Trading Commission (CFTC) as examples. Sufficient depth of staff should be present in order to

ensure timely and consistent professional service when such services are required.

#### 4.2.2 Selection

Qualified individuals or firms will be invited to submit a proposal for professional services to be considered for selection. The proposal response must document the individual's or firm's qualifications, registrations, applicable experience, knowledge of FMPA and its issues or practices, any sanctions or warnings from any relevant professional bodies, insurances in force, and fee structures. The proposals will be evaluated by the DFT and rank in order of preference, providing the resulting ranking and associated rationale to staff for presentation to the AROCFC. The AROCFC shall either approve or reject the DFT top ranked proposal. If the top ranked proposal is rejected, the AROCFC will consider the next highest ranked proposal for approval. If none are found acceptable by the AROCFC, the DFT will evaluate the AROCFC's feedback and begin the process over. Once the AROCFC has approved a recommended proposal, the selected individual(s) or firm(s) will be presented to the EC/BOD, as appropriate, for final approval.

#### 4.2.3 Terms of Service

The selected individual(s) or firm(s) shall provide services for no more than one five year base term per each single contract period. The selected individual(s) or firm(s) may provide services beyond the base term for no more than two individual one-year extensions. At the end of any contract term (either base or extension), the incumbent individual(s) or firm(s) will not be excluded from submitting a new proposal for the subsequent competitive selection process. The selected individual(s) or firm(s) may perform the services requested on a negotiated fee basis.

### 4.3 Types of Debt

FMPA's capital structure may consist of fixed rate and variable rate debt in traditional as well as synthetic form, along with hedging instruments such as interest rate swaps, caps, collars and other non-speculative derivative products. The DFT shall fully explain

the risks associated with any given structure and the financial instruments used to those who must decide and approve any such structure. No debt will be issued without written evidence of absolute authority, including all required regulatory approvals, for FMPA to proceed with the capital expenditures relating to the proposed debt issuance.

The debt mix for each of FMPA's projects shall be measured at the time of each debt issuance and comply with the limits defined in Appendix B of this Policy. The governing body issuing debt may approve exceeding such limits when a particular type of debt issue would be prudent given market conditions.

#### 4.4 Structure

The following structuring guidelines shall govern the issuance of new money financing:

• The maturity of debt shall be less than or equal to the useful economic life of the item financed, not to exceed the remaining length of relevant FMPA Project. The table below shows the assumed useful economic life for different types of financed generation assets to be used at time of debt issuance:

Financed Generation Assets	Useful Economic Life
Combined-Cycle	30
Combustion Turbine	25
Coal Plant	30
Nuclear	30
Photovoltaic	25

Exceptions may be approved by the appropriate governing body. The Power Resources Division shall determine the useful economic life of financed generation assets not contained in the table above.

- The use of a cash funded debt service reserve shall always be evaluated against the use of a surety or other debt service reserve product.
- The DFT shall evaluate the costs and benefits of call provisions for each debt issue.

· Non-rated securities may be issued if obtaining a credit rating on the issue does not

perform any economic benefit or add any value to capital market participants; for

example bank loans.

4.5 Tax Status

FMPA may issue either taxable or tax-exempt debt. The DFT shall consider the

economic value of tax status and on the advice of legal counsel (bond and/or tax counsel

as appropriate) recommend a taxable or tax-exempt debt issuance, unless a taxable debt

issuance is required by law.

4.6 Credit Enhancement

The use of credit enhancement (including bond insurance, letter of credit, and other

securitization products) shall be evaluated on a maturity-by-maturity basis. The DFT

shall analyze the benefits and costs of issuing debt without credit enhancements, with

consideration of the risks and restrictions of using credit enhancement. Credit

enhancement shall only be used when the benefits exceed the costs. Post-issuance, the

Treasurer Treasurer and Risk Director shall monitor any credit enhancement associated

with variable-rate debt for possible effects on credit or basis risk.

4.7 Methods of Sale

FMPA's policy is to sell public debt using the method of sale expected to achieve the

best result, taking into consideration short-term and long-term implications. Decisions

on selecting either a competitive or negotiated sale are the responsibility of the DFT.

The DFT shall evaluate whether to seek funding by way of a private placement or bank

loan where the size of the borrowing does not justify the incurrence of typical bond

issuance expenses or market conditions favor such funding. The CFO and FMPA's

Financial Advisor, if used, shall compare the overall costs of a private placement with

those of a public offering and recommend the most cost effective approach.

4.8 Debt Service Coverage

Debt service coverage shall conform to any respective bond resolutions and remain at

or above those levels to ensure that FMPA's credit rating is not adversely impacted.

Appendix B of FMPA's Risk Management Policy

Debt Risk Policy

11 of 24

4.9 Refunding Bonds

Refunding bonds may be issued to achieve debt service savings on outstanding bonds

by redeeming high interest rate debt with lower interest rate debt. Refunding bonds

may also be issued to restructure debt or modify covenants contained in the bond

documents. Current tax law limits to one time the issuance of tax-exempt advance

refunding bonds to refinance bonds issued after 1986. There is no current similar

limitation for taxable bonds.

4.9.1 Structure

The life of the refunding bonds shall not exceed the remaining life of the assets

financed. Refunding bonds should generally be structured to achieve the desired

objectives of the authorizing governing body.

4.9.2 Present Value

Refunding bonds issued to achieve debt service savings should have a minimum

savings level measured on a present value basis equal to 3% of the par amount

of the bonds being refunded. The 3% minimum target savings level for

refunding should be used as a general guide to guard against prematurely using

the one advance refunding opportunity for post-1986 bond issues. However,

because of the numerous considerations involved in the sale of refunding bonds,

the 3% target shall not prohibit exercising refunding when the circumstances

justify a deviation from the guideline.

4.10 Defeasance

Defeasance is a provision that allows the exchange of one type of collateral, such as

pledged revenues for another type of collateral (normally US Treasury securities),

where the borrower sets aside cash or bonds sufficient to service the borrowers' debt.

FMPA may use this tool when financially beneficial and as allowed by bond covenants.

Allowable securities would be purchased by FMPA and held by an Escrow Agent, with

the principal and interest earned on the securities sufficient to meet all payments of

principal and interest on the outstanding bonds when they become due.

Appendix B of FMPA's Risk Management Policy Debt Risk Policy Version 7 approved October 19, 2017

Approved February 2019

12 of 24

### 4.11 Disclosure Policy and Procedures Relating Thereto

FMPA is committed to ensuring that disclosures made in connection with its municipal finance offerings and required periodic filings related thereto are fair, accurate, and comply with applicable federal and state securities laws including common law antifraud provisions under state law and all other applicable laws. Further, it is the policy of FMPA to satisfy, in a timely manner, its contractual obligations undertaken pursuant to continuing disclosure agreements entered into in connection with municipal finance offerings. In furtherance of these objectives and policies, the General Manager and FMPA's Chief Legal Officer shall cause municipal finance disclosure procedures to be drafted and presented to the EC and BOD for review and adoption in order to establish a framework for compliance by FMPA, with its disclosure and/or contractual obligations regarding the securities it issues or that are issued on its behalf, pursuant to the requirements of the disclosure undertakings made by FMPA in accordance with the provisions of Rule 15c2-12, as amended ("Rule 15c2-12"), promulgated by the United States Securities and Exchange Commission (the "SEC") pursuant to the Securities Exchange Act of 1934, as amended, and other applicable rules, regulations, and orders ("Disclosure Procedures"), which shall be disseminated to FMPA staff. These Disclosure Procedures are intended to formally confirm and enhance FMPA's existing practices regarding compliance with federal securities laws relating to its disclosure responsibilities in order to:

- a. Educate: To ensure that staff sufficiently understands FMPA's disclosure policy and FMPA's obligations under the federal securities laws and other applicable laws, and
- **b.** Reduce Borrowing Costs: To reduce borrowing costs by promoting good investor relations, and
- **c. Protect the Public:** To avoid damage to third parties from misstatements or omissions in, or failure to timely file, its disclosure documents, and
- d. Comply with Law and Contract: To facilitate compliance with applicable law and existing contracts when preparing and distributing disclosure documents in connection with municipal finance offerings and continuing disclosure documents, and
- **e. Reduce Liability:** To reduce exposure (of FMPA and its officials and employees) to liability for damages and enforcement actions based on misstatements and omissions in, or failure to timely file, its disclosure documents.

Approved February 2019

5.0 Interest Rate Hedging

As of May, 2015, no new interest rate hedging may be employed for the ARP unless

specifically approved beforehand by the EC. The remainder of this Section is only applicable

to other FMPA Projects or ARP interest rate hedges put in place prior to May, 2015. Upon

any specific EC approval for the hedging of interest rates in the future, this Section would

then apply.

FMPA and its Projects are exposed to volatility in interest rates both during the period

between a known capital project and its associated debt issuance and with the issuance of

any variable interest rate debt. Management defines interest rate hedging as balancing gains

and losses to an asset by taking offsetting positions in a derivative product. FMPA's business

purpose for the interest rate hedging program is to balance interest rate volatility risk with

obtaining the lowest reasonable cost of capital. FMPA will not enter into interest rate hedging

transactions that have no authorized business purpose, as determined by the DFT and

affirmed by the appropriate governing body.

The use of interest rate swaps and any other derivative instruments such as interest rate caps

or collars shall only be upon the express approval of the appropriate governing body, and

pursuant to the requirements of this Policy. The CFO, as Chairperson of the DFT, shall

present all interest rate hedging recommendations to the General Manager before such

recommendations are made to any governing body.

The CFO, in consultation with the DFT, shall ensure active oversight of the interest rate

hedging program according to these standards. See Section 7.0 for reporting requirements.

**5.1** Hedging Objectives

FMPA's objective for interest rate hedging is to manage interest rate risk for each

Project's debt portfolio. The benefits and risks of a specific interest rate hedge should

be compared to fixed rate bonds or future interest rate projections, with consideration

that an expected lower interest cost should be obtained if the derivative product

Appendix B of FMPA's Risk Management Policy Debt Risk Policy Version 7 approved October 19, 2017

contains an element of basis risk or if the product is long-dated (greater than 10 years

in duration).

**5.2 Transaction Management** 

The DFT shall review any interest rate hedging transaction before it is presented to the

appropriate governing body for consideration. The DFT shall specifically review:

· Existence of associated debt

• Existence of all necessary project approvals, including all required regulatory

approvals, prior to issuance or interest rate hedging authorization.

Purpose of proposed interest rate hedge

• Type of interest rate hedge instrument and counterparty(s) to be used

Duration of interest rate hedge

• Expected results and probabilities of achieving those results

Risks of the interest rate hedge strategy or transaction

As Chairperson of the DFT, the CFO or designee shall notify rating agencies,

applicable insurers and other interested parties before entering into an interest rate swap

agreement.

5.3 Counterparty Risk

Interest rate swap counterparties must have long-term bond ratings of A1/A+ or higher

when the interest rate swap transaction is entered into. Where possible, counterparties

shall be required to collateralize their obligations if their ratings are down-graded below

the counterparty's rating at the time the interest rate swap is entered into, dependent

upon the specific terms of the approved ISDA agreement. Interest rate hedging

counterparties must be specifically approved by the appropriate governing body.

The Treasurer and Risk Director shall notify the DFT of any collateral calls

and/or collateral returns within 1 business day of such call/return.

Appendix B of FMPA's Risk Management Policy Debt Risk Policy

15 of 24

The CFO shall report any default of an interest rate swap transaction by or with a

counterparty to the DFT, General Manager and AROCFC, EC and BOD chairs within

1 business day of such default.

5.4 Hedging Criteria

Products shall be favored which have well-established and liquid markets to facilitate

liquidity of the hedging contract. Interest rate hedging products can be transacted on a

negotiated or competitive basis, as determined by the DFT. Interest rate swap

agreement documentation shall include a standard ISDA Master Agreement, a

Schedule to the Agreement, a Credit Support Agreement or Guarantee (if required) and

trade confirmations as the primary documents for terms and conditions.

5.5 Provider Diversification

No more than 35% of any single debt provider of a Project's total debt shall be hedged

with interest rate swaps, caps or other hedging instruments, in the aggregate to be

measured at the time of purchase and annually thereafter. In the event that a single debt

provider exceeds the 35% maximum, the CFO shall cause such condition to be reported

to the AROCFC and submit for approval a strategy for addressing that condition,

including an appropriate timeline for implementation.

5.6 Termination

The appropriate governing body must approve the initiation of optional termination by

FMPA. In general, FMPA shall not agree to terms that permit a counterparty to

terminate a swap at its unconditioned option unless giving the counterparty such right

is in the best interest of FMPA, taking into consideration the purposes for and

circumstances under which the Agency is entering into the swap. Criteria for

termination/default events are found in each respective ISDA Schedule and/or

agreement.

5.7 Collateral at Risk

The CFO shall cause any amounts posted for interest rate hedging collateral to be

reported to the AROCFC at each regular meeting along with a strategy for handling the

Appendix B of FMPA's Risk Management Policy

Debt Risk Policy

Version 7 approved October 19, 2017

collateral at risk level. Such strategy shall consider liquidity requirements, termination costs, rating downgrade posting thresholds, and the resulting impact on rates. Amounts posted for collateral shall also be included in the monthly swap report detailed in Section 7.1 below.

### 5.8 Dodd-Frank ISDA Compliance

The Dodd-Frank Wall Street Reform and Consumer Protection Act (Dodd-Frank Act) and the implementing U.S. Commodity Futures Trading Commission (CFTC) regulations, including external business conduct standards applicable to FMPA, impose a number of new compliance obligations on FMPA in regards to providing information about its swap agreements. This Section 5.8 of the Debt Risk Management Policy is specifically focused on the Dodd-Frank Act compliance responsibilities of FMPA staff.

#### **5.8.1 Recorded Communication**

Each person at FMPA who has discussions with a swap counterparty regarding an existing swap transaction or a proposed swap transaction or the master agreement (including the related schedule and credit support annex, if applicable) that governs or will govern such swap transaction acknowledges and agrees that the discussions will be recorded by the swap counterparty and consents to the recording and agrees to sign an annual acknowledgement form stating that they acknowledge that they have read and understand the policies and procedures regarding discussions of swap documentation.

#### **5.8.2 Dodd-Frank Supplement**

FMPA will take the necessary steps to comply with its representations, agreements and notice requirements in the ISDA August 2012 DF Supplement, published on August 13, 2012 by the International Swaps and Derivatives Association, Inc., and in any other ISDA protocol documentation entered into by FMPA (directly or through incorporation by reference into existing ISDA master agreements) from time to time.

**5.8.3** Qualified Independent Representative

FMPA will enter into a contract with a firm or firms that will have the

qualifications to act as a qualified independent representative to FMPA in

accordance with the requirements of CFTC Regulation §23.450 and its related

safe harbor provisions. Each such contract will require the firm(s) to make

representations and provide agreements to satisfy the requirements and safe

harbor provisions of CFTC Regulation §23.450 in a manner satisfactory to

FMPA.

**5.8.3.1** FMPA shall utilize the services of such qualified independent

representative when entering into, modifying or terminating (in whole

or in part) any swap transaction.

**5.8.3.2** FMPA shall monitor the continued performance of each qualified

independent representative by requesting certifications annually, as a

minimum, from each qualified independent representative restating

that the representations and agreements in the contract described

above (in Section 5.8.3) are true and correct and that no breach of the

contract has occurred. Such certification shall include reference that

any notice of failure of a representation or agreement provided by the

qualified independent representative was true and correct and

promptly provided.

**6.0 Internal Controls** 

The CFO shall cause to be established a system of written internal controls to manage debt

issuance and related activities, consistent with this Policy, established Debt Management

Procedures and in accordance with all policies and procedural guidelines established in the

FMPA Risk Management Policy. FMPA will continue to commit the resources necessary to

debt management activities to be viewed by investors in the most favorable light, doing so

with highest ethical principles, and consistent with all applicable rules and laws.

The Agency Risk Manager shall be responsible to review all documented internal controls

and procedures established to ensure they comply with the FMPA Risk Management Policy

and adequately mitigate all applicable risks. If, after review, the Agency Risk Manager

identifies areas of concern, the documented internal controls weakness(s) will be

communicated to the CFO and AROCFC as appropriate.

The CFO or designee is responsible for issuance of debt. Accounting staff shall maintain

accounting records for debt transactions, but shall not have any responsibility for the process

of financing assets.

**6.1 Policy and Procedure Compliance** 

The Agency Risk Manager shall cause compliance with this Policy and associated

Procedures to be monitored on an ongoing basis. This shall include a review of policy

compliance following each debt issuance. Any unresolved compliance issues will be

presented to the **AROCFC** by the Agency Risk Manager.

**6.2** Post Issuance

Following the issuance of bonds for any project, the Treasurer and Risk

<u>Director</u> shall cause the following requirements to be met:

Primary Disclosure: As required by the Florida Division of Bond Finance.

· Continuing Disclosure: MSRB/EMMA as required, in compliance with SEC rule

15c2-12 concerning primary and secondary market disclosure.

Arbitrage Rebate Reports: To be completed annually by a qualified third party.

Amounts calculated as liabilities will be reported in the annual audited financial

statements. Rebate payments, if required, will be paid for each bond issue as

required by regulatory requirements.

· Investor Relations: See the Accounting, Internal Controls & Audit Policy;

Appendix J of the FMPA Risk Management Policy, for financial reporting

requirements.

Economic Life Evaluation: Treasurer Treasurer and Risk Director shall provide

outstanding debt information in a timely manner to the System Planning Manager

for any required evaluations of outstanding term to remaining economic life per the

Appendix B of FMPA's Risk Management Policy Debt Risk Policy Version 7 approved October 19, 2017

Power Supply & Resource Planning Policy, Appendix H of the FMPA Risk Management Policy.

## 7.0 Reporting

Required reports shall be obtained from information maintained in the Agency's treasury database software (such as Integrity) which is subject to Risk Management mid-office oversight. Reports not obtained from such software shall be subject to additional oversight as deemed appropriate by the Agency Risk Manager.

### 7.1 Debt Portfolio Reports

The <u>Treasurer Treasurer and Risk Director</u> is responsible for completion of the following reporting requirements:

- A. Monthly swap report to be posted on FMPA's member website and will include, at a minimum, the following:
  - Description of each interest rate swap agreement, including the effective date, notional amount, pay and receive coupon rates, counterparty and any other relevant information as appropriate.
  - 2) Market value as of report date from an independent third party source (such as Bloomberg or FMPA's swap advisor). Value per counterparty may be used when independent market value is not widely obtainable.
  - 3) Collateral posting thresholds per counterparty.
  - 4) Collateral posted with/by counterparties.
  - 5) Interest earned on collateral postings.
- B. Annual debt report presented to the EC and BOD at their first regularly scheduled meeting following approval of audited financial statements. Such annual debt report shall include, at a minimum, the following:
  - 1) Percentage of portfolio that is fixed rate, variable rate, and synthetic fixed rate at fiscal year-end.
  - 2) Total cost of debt (effective interest rate) per Project for the previous fiscal year.
  - 3) Interest rate swap counterparty diversification report.
  - 4) Debt outstanding for each Project by respective participant.
- C. The <u>Treasurer Treasurer and Risk Director</u> shall report on the current risk environment affecting FMPA's debt outstanding to the DFT, as needed. The DFT shall engage in any necessary discussion before recommending action to the appropriate governing body.

### 7.2 Post-closing Report

The CFO, as chairperson of the DFT, is responsible for completion of a post-closing debt report. Such report shall be made to the appropriate governing body at their next regular meeting following the closing of a debt financing transaction. The report shall include, at a minimum, the total cost of debt financing, type of debt issued and effect on the portfolio mix, any associated interest rate swaps, any credit enhancement, method of sale, and underwriter diversification for the Project.

### 7.3 Oversight Structure

The Agency Risk Manager shall cause any deviations from this Policy to be reported according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy. An annual report on the operation and effectiveness of this Policy shall be completed by the AROCFC as described in Section 7.0 of the FMPA Risk Management Policy.

## Appendix A

### Florida Municipal Power Agency

### **Risk Management Reporting Calendar**

### **Debt Management Policy Reporting Requirements**

Reporting Item	Frequency of Report	Responsible Party	Policy Section Reference	Policy Category Reference
Collateral Call or Return	As Needed	Treasurer and Risk Director	Section 5.2	Transaction Management
Swap Transaction Defaults	As Needed	CFO	Section 5.3	Counterparty Risk
Swap Diversity Exceptions	As Needed	CFO	Section 5.5	Provider Diversification
Collateral Posted	As Needed	CFO	Section 5.7	Collateral at Risk
Policy and Procedure Compliance	As Needed	Agency Risk Manager	Section 6.1	Policy and Procedure Compliance
Primary and Continuing Disclosure	As Needed	Treasurer and Risk Director	Section 6.2	Post Issuance
Interest Rate Swap Report	Monthly	Treasurer and Risk Director	Section 7.1	Debt Portfolio Reports
Recorded Communication Consent Form	Annually (As Needed)	Treasurer and Risk Director	Section 5.8.1	Recorded Communication
QIR qualification attestation	Annually	Treasurer and Risk Director	Section 5.8.3	Qualified Independent Representative
Annual Debt Report	Annually	Treasurer and Risk Director	Section 7.1	Debt Portfolio Reports
Post-Closing Report	Upon Debt Issuance	CFO	Section 7.2	Post-closing Report
Deviations from Policy	As Needed	Agency Risk Manager	Section 7.3	Oversight Structure
Policy Operating and Effectiveness	Annually	AROCFC	Section 7.3	Oversight Structure

## Appendix B

The table below shows the approved debt portfolio mix as described in Section 4.3 of this Debt Risk Management Policy.

LIMITS OF EXECUTIVE COMMITTEE  DEBT PORTFOLIO MIX			
	Minimum Fixed Rate	Maximum Fixed Rate	Maximum % of Debt w/ Interest Rate Swaps
All-Requirements Project	60%	100%	25%

LIMITS OF BOARD OF DIRECTORS			
DEBT PORTFOLIO MIX			
Stanton Project	60%	100%	25%
Stanton II Project	60%	100%	25%
St. Lucie Project	60%	100%	25%
Tri-City Project	60%	100%	25%

### FLORIDA MUNICIPAL POWER AGENCY

## RISK MANAGEMENT POLICY - APPENDIX C

### INVESTMENT RISK MANAGEMENT POLICY

### **TABLE OF CONTENTS**

1.0	Policy Statement	2
2.0	Scope	3
3.0	Types of Investment Risk	
	3.1 Credit Risk:	4
	3.2 Liquidity Risk:	4
4.0	Investment Objectives	4
	4.1 Safety:	5
	4.2 Liquidity:	5
	4.3 Return:	5
5.0	Authorized and Suitable Investment Securities	5
	5.1 Authorized Financial Institutions, Depositories, and Broker/Dealers:	6
	5.2 Method of Selection:	6
	5.3 Maximum Maturities:	7
	5.4 Collateralization:	7
	5.5 Diversification:	8
	5.5.1 Exceptions:	9
	5.6 Brokerage Accounts Equity Balance:	9
6.0	Custody	9
7.0	Benchmarking Performance	10
8.0	Internal Controls and Ethics	10
	8.1 Policy and Procedure Compliance	11
	8.2 External Parties	11
	8.3 Continuing Education	11
9.0	Reporting	12
Glos	ssary of Terms	13
Appe	endix A	21
Appe	endix B	23
Appe	endix C	24

INVESTMENT RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Investment Risk Management Policy (the "Policy") and any effective subordinate procedures

establish the governance, framework and the controls under which Florida Municipal Power

Agency (FMPA) may engage in activities to identify, measure and minimize future business risk

resulting from the investment and management of FMPA's financial assets. This Policy is

Appendix C of the FMPA Risk Management Policy.

1.0 Policy Statement

The Executive Committee (EC) and Board of Directors (BOD) of FMPA recognize that

FMPA is exposed to various risks in the normal course of business activities. There may be

times when FMPA will determine that certain risks are above the preferred risk tolerance

level of FMPA and its members. FMPA is hereby authorized to put mechanisms into place,

such as those more fully described in Sections 3.0 and 4.0 of this Policy, which will control,

transfer, or mitigate these risks to avert an adverse effect on FMPA's ability to invest funds

of the Agency and its Projects in a manner that will balance investment return with principal

security, such that FMPA will meet the daily and long term cash flow demands of the Agency

and its Projects.

It is the Policy of the EC and BOD that:

▼ The investment program shall conform to all federal, state, and local legal

requirements.

■ Authority is delegated to the Chief Financial Officer (CFO) to create procedures to

administer this Policy.

**▼** The preservation of capital is the foremost objective of the risk-considered

investment practice strategies.

▼ Investments using derivatives is prohibited unless specifically approved by the EC or

BOD.

▼ The CFO shall establish benchmarks against which portfolio performance shall be

compared regularly.

Appendix C of FMPA's Risk Management Policy Investment Risk Policy Version 5 approved May 21, 2015 Approved February 2019

2 of 24

INVESTMENT RISK MANAGEMENT POLICY

(Continued)

**▼** Authority is delegated to the CFO to establish a system of written internal controls to

regulate investment activities.

▼ The <u>Treasurer Treasurer and Risk Director</u> and <u>Risk Director</u> shall provide investment

reports for each regular meeting of the EC and BOD.

▼ Deviations from this Policy shall be reported to the <u>Audit and Risk OversightFinance</u>

Committee (AROFC).

This Policy is created to ensure the prudent management of the Agency's and its Projects'

funds, and the availability of operating funds, bond proceeds and capital funds as needed.

This Policy is applied individually to each Project, not in any combination of Projects. This

Policy applies to all monetary assets of the Agency and all Projects with the exception of

employee deferred contribution funds. The Agency's employees' employee deferred

contribution funds are placed with a third party administrator and are self-managed by the

employees.

The standard of prudence to be used by FMPA investment staff shall be the "prudent person"

rule as defined in Florida Statute 218.415: "Investments shall be made with judgment and

care, under circumstances then prevailing, which persons of prudence, discretion and

intelligence exercise in the management of their own affairs, not for speculation, but for

investment, considering the probable safety of their capital as well as the probable income to

be derived from the investment."

2.0 Scope

Investments purchased by the Agency shall conform to all federal, state, and local legal

requirements governing the investment of Public Funds, including all bond resolutions and

ordinances adopted by the EC or BOD. Responsibility for investment decisions, including

day-to-day transactions undertaken, is hereby delegated to the Treasurer and Risk

Director or designated Treasury staff, under the direction of the CFO. No person may engage

in an investment transaction except as provided under the terms of this Policy.

Positions authorized as investment signatories are: FMPA's General Manager and CEO,

CFO, Chief Operating Officer-Power Resources, and Executive Officer Public Relations and

Appendix C of FMPA's Risk Management Policy Investment Risk Policy Version 5 approved May 21, 2015 INVESTMENT RISK MANAGEMENT POLICY

(Continued)

Human Resources. FMPA may appoint an outside investment manager as "Agent" for the

Agency's cash and investment reserves. The outside investment manager must meet the

requirements detailed in the Investment Procedures.

3.0 Types of Investment Risk

This Policy is intended to define responsibility, clarify investment goals, establish strategies,

achieve stated goals and set up the method of evaluation and control of all investment

operations. The CFO will cause Investment Procedures to be written that identify risks in the

areas noted below and provide ways to measure, control and mitigate FMPA's exposure to

those risks. While not intended to be a comprehensive listing of risks encountered by FMPA

during the normal course of the business cycle, the following provides insight into the major

areas of investment risk exposure for FMPA

3.1 Credit Risk:

The risk that a change in the credit quality of an institution will affect the value of a

security or portfolio. An example of credit risk might occur if the issuer of a bond that

FMPA has purchased as an investment defaults on its obligations, causing the loss of

some or all of the investment value. Such risks can be reduced by diversifying securities

and maturities.

3.2 Liquidity Risk:

The risk stemming from the lack of marketability of an investment that cannot be bought or

sold quickly enough to prevent or minimize a loss. Some investments are highly liquid and

have low liquidity risk (such as money market funds) while other investments are highly

illiquid and have high liquidity risk (such as real estate). An example of liquidity risk might

occur if FMPA attempted to convert an investment into cash for operating needs, but was

unable to do so due to the illiquid nature of the security. Such risk can be reduced by selecting

investments with the liquidity to meet FMPA's cash flow needs.

4.0 Investment Objectives

Investment selections should balance the primary objectives of FMPA's investment program.

In priority order, the objectives are

(Continued)

4.1 Safety:

Preservation of capital in the overall portfolio is the highest of the risk based investment

practice objectives. To attain this objective, investment securities shall be selected from

those deemed authorized and suitable as described in Section 5.0 of this Policy.

Speculative strategies shall not be undertaken. Management defines speculation as the

process of selecting investments in an attempt to profit from fluctuations in prices.

4.2 Liquidity:

The portfolio should be structured so that securities mature concurrent with cash needs

to meet anticipated demands. Investments considered to be liquid are those held until

maturity where maturity is less than 3 months. A sufficient level of liquidity must be

maintained to meet the next thirty days of expected operating expenses and other

disbursements, plus an extra, reasonable amount to meet unusual and unexpected

needs.

4.3 Return:

The investment portfolio shall be designed with the objective of attaining a market rate

of return throughout budgetary and economic cycles, taking into account investment

risk constraints and the cash flow characteristics of the portfolio. Funds should be

invested in high credit quality investment instruments (as allowed by Project Bond

Resolutions and summarized in Appendix A) in anticipation of achieving a fair return.

The methods used in selecting investments should balance market, credit, and liquidity

risks.

5.0 Authorized and Suitable Investment Securities

FMPA is empowered by Ordinance 87-1, as amended, to invest in the types of securities

listed in Appendix A for the Agency and its Projects. FMPA may swap securities for other

securities to improve yield, maturity or reduce credit risk. Investment in securities that

"derive" their value through financially engineered derivative indices or are highly interest

rate sensitive are not permissible unless specifically recommended in writing and approved

by the EC or BOD. FMPA will not allow leveraging (the borrowing of funds for the

expressed purpose of reinvesting those funds), or invest in securities with a rating below that

Appendix C of FMPA's Risk Management Policy Investment Risk Policy Version 5 approved May 21, 2015

Approved February 2019

(Continued)

required in Appendix A at time of purchase. The Treasurer and Risk Director must

report to the Agency Risk Manager on a monthly basis any security whose rating has fallen

below the rating level identified in Appendix A after purchase and submit a rationale for

maintaining such security if it has not been sold

5.1 Authorized Financial Institutions, Depositories, and Broker/Dealers:

The Treasurer and Risk Director will cause to be maintained a list of financial

institutions and depositories that meet the qualifications detailed in the Investment

Procedures and are authorized to provide investment services. An annual (each fiscal

year) review of the ratings from national rating agencies and financial condition of all

qualified financial institutions and broker/dealers will be conducted in accordance with

Investment Procedures.

5.2 Method of Selection:

FMPA shall select securities which provide the highest rate of return within the risk

parameters of this policy, given the current objectives, diversification, cash flow needs,

and maturity requirements. Selection of securities shall be made using either

competitive bids, wherein FMPA solicits proposals from at least three firms; or

comparison to the current market price as indicated by one of the market pricing

resources available, including but not limited to Bloomberg. Records will be kept of

the bids or offers, the bids or offers accepted and if necessary a brief explanation of the

decision which was made regarding the investment.

Appendix C of FMPA's Risk Management Policy Investment Risk Policy Version 5 approved May 21, 2015 Approved February 2019

6 of 24

Page 218 of 400

(Continued)

#### **5.3** Maximum Maturities:

The funds of Agency and Project Operating accounts are invested to achieve a market rate of return while meeting the Agency's and its Projects' cash flow needs. FMPA will match investment maturities with known cash needs and anticipated cash flow requirements, not to exceed maximum maturity requirements.

Unless matched to a specific cash flow, FMPA shall invest securities maturing in accordance to Appendix B and the following.

Fund/Account	Invested to Mature as Shown
Operations and Maintenance Fund	
1. Operations and Maintenance Account	Within 12 months from investment date. (Depends on cash flow needs)
2. Working Capital Account	Within 5 years.
3. Rate Stabilization Account	Within 5 years.
Debt Service Fund	
1. Debt Service Account	Not later than when needed for payment to be made from such Account.
2. Debt Service Reserve	Not later than the final maturity date of any Bonds that are outstanding.
3. Subordinated Debt Fund	Not later than when needed for payment to be made from such Account.
Construction Fund or Proceeds Fund	Not later than when needed for payments to be made from such fund.
Reserve and Contingency Fund	
1. Contingency Account	Within 5 years.
2. Renewal and Replacement	Within 5 years.
General Reserve Fund	
1. General Reserve Account	Within 5 years or when needed to make payments.
Decommissioning	Not later than when needed. (Applicable only to St. Lucie)

#### **5.4** Collateralization:

Collateralization, as detailed in the Investment Procedures, may be required for investments such as repurchase agreements and any approved investment agreement contract or agreement.

(Continued)

#### 5.5 Diversification:

FMPA must diversify to avoid incurring unreasonable risks associated with over-investing in specific investments, individual financial institutions, maturities and in the future by geographic area or by any other reasonably determinable characteristic. Compliance with the specific diversification requirements shown in the chart below will be measured using market value at the time of purchase and monthly thereafter. In the event that a particular category exceeds the scheduled maximum percentage by 10% (for example, if Repurchase Agreements exceed 22%) for two consecutive months, the Treasurer Treasurer and Risk Director must report such deviation to the Agency Risk Manager and submit for approval a strategy for handling each such deviation. For risks potentially resulting from investments with high concentrations of other characteristics not itemized in the chart above, the Treasurer Treasurer and Risk Director should bring these investments to the attention of the CFO and the Agency Risk Manager for review. If the concentration risk is deemed significant enough by any one of the three noted here, the CFO must bring this concentration concern to the AROCFC.

Diversification by Investment True	Percentage at
Diversification by Investment Type:	time of purchase:
US Treasury Obligations	100%
Municipal Bonds (including FSA/FDA) <sup>(1)</sup>	100%
US Gov. Agency and US Gov. Sponsored Instrumentality	100%
Banker's Acceptances	50%
Commercial Paper	50%
Corporate Bonds and Notes (A or above)	10%
Florida Local Government Surplus Fund Trust Fund (SBA)	50%
Local Government Investment Pools	25%
Collateralized CDs and Time Deposits	25%
Money Market Mutual Funds	25%
Repurchase Agreements	20%
Guaranteed Investment Contracts (GICs)	15%*
Or as approved by the EC or BOD	

<sup>(1)</sup> Beginning with Version 5 of the Investment Policy, at time of purchase and measured monthly thereafter no more than 25% of total investments, exclusive of the FSA and FDA investments, can be from the same state, regardless of bond structure. Current investment portfolio, at adoption of this Policy revision is grandfathered; Treasury is not required to sell current portfolio to get to 25%., but cannot acquire more, if current portfolio is already to the 25% limit.

(Continued)

	Percentage at
	time of
Diversification by Institution:	purchase:
Money Market Mutual Fund	25%
US Gov. Agency by Agency	25%
Municipal Bonds by Issuer	20%
Commercial Banks (CDs, Time Deposits, or Commercial Paper)	10%
Bankers' Acceptance by Bank	10%

Diversification by Geographic Location:

Percentage of Portfolio

Within individual state	Not more than 25%		

The limitation of investments within a state prior to May 21, 2015 was limited to 50%. The contents of any investment portfolio prior to this date is grandfathered and do not require adjustments to meet the current Policy limit of 25%. Any FSA and FDA investment is exempted from the 25% limitation.

#### 5.5.1 Exceptions:

Diversification percentages can be exceeded by approval from the EC / BOD.

### 5.6 Brokerage Accounts Equity Balance:

To maximize interest earning inflows, excess equity above the required margins or minimum balance in the FMPA chosen brokerage futures account can be invested in securities as allowed in Appendix A of this policy. Excess equity funds can be transferred out of the brokerage futures account only upon the approval of the CFO or designee.

## 6.0 Custody

All investment security transactions, including collateral for repurchase agreements, entered into by FMPA shall be settled on a delivery versus payment (DVP) basis. Securities will be held by a third party Custodian or Trustee designated by the CFO and evidenced by trade confirmations and bank statements.

All securities purchased by FMPA will be properly designated as an asset of the Agency or its Projects and held by a third party Custodial or Trustee institution. The Custodial or

(Continued)

Trustee institution shall annually (each fiscal year) provide a copy of their most recent report

on internal controls (Statement on Standards for Attestation Engagements No. 16 (SSAE 16)

). The <u>Treasurer Treasurer and Risk Director</u> or designated Treasury Staff will provide this

report, upon receipt, to the Agency Risk ManagerCFO.

7.0 Benchmarking Performance

The portfolio should obtain a market average rate of return during a market/economic

environment of stable interest rates, taking into account investment risk constraints and cash

flow needs. The CFO shall cause to be established a series of appropriate benchmarks against

which portfolio performance shall be compared on a regular basis. Guidelines on selecting

and managing benchmarks, which may include the use of duration and convexity as

performance measurement tools, are contained in the Investment Procedures.

Any external investment managers, if hired, shall not independently select benchmarks. All

benchmarks used by external investment managers must be approved by the CFO. Specific

description and the source, including date of such benchmarks, should be provided in any

external investment manager's performance report along with the exact methodology used

in calculating the yields/returns on the portfolio and the benchmark.

**8.0 Internal Controls and Ethics** 

The CFO shall cause to be established a system of written internal controls to regulate

investment and related activities, consistent with this Policy and Investment Procedures, and

in accordance with all policies and procedural guidelines established in the FMPA Risk

Management Policy. The controls shall be designed to meet the requirements as listed in

Florida State Statute Section 218. As part of the year-end audit, the external auditors will be

required to state whether the Agency has complied with Florida State Statute Section

218.415, regarding the investment of public funds.

The CFO and the Treasurer and Risk Director, or their designees, may do

placement of funds. Accounting staff will not have any responsibility for investing funds.

Further internal controls are established in the Investment Procedures to address safekeeping,

repurchase agreement, collateral/depository agreements, banking service contracts, delivery

Appendix C of FMPA's Risk Management Policy Investment Risk Policy Version 5 approved May 21, 2015 Approved February 2019

(Continued)

vs. payment procedures, and separation of transaction authority from accounting and record-

keeping, and may include security controls contained within Treasury software programs.

The Agency Risk Manager shall be responsible to review all documented internal controls

and procedures established to ensure they comply with the FMPA Risk Management Policy

and adequately mitigate all applicable risks. If, after review, the Agency Risk Manager

identifies areas of concern, the documented internal controls weakness(s) will be

communicated to the CFO and AROCFC as appropriate.

8.1 Policy and Procedure Compliance

Risk Management staff shall ensure that compliance with this Policy and the

Investment Procedures are monitored on an ongoing basis. Any unresolved compliance

issues will be presented to the AROCFC by the Agency Risk Manager at the next

regularly scheduled meeting.

8.2 External Parties

All dealers, financial institutions, investment managers, or individuals, collectively

referred to as the parties, investing on behalf of FMPA will be sent a copy of the

Investment Policy by the Treasurer Treasurer and Risk Director, along with a list of

employees who are authorized to transact investment trades on behalf of FMPA. These

parties will be required to respond, in writing, that the Policy was received, read,

understood and will commit to adhere to the Policy. FMPA will pursue full recovery

of all associated costs resulting from deviations from the Investment Policy.

**8.3** Continuing Education

The CFO, Treasurer Treasurer and Risk Director and other appropriate investment staff

will be required to complete annually (each fiscal year) a minimum of 8 hours of

continuing professional education (CPE's), or more as as required by State Regulations,

in subject courses of study related to investment practices and products.

Appendix C of FMPA's Risk Management Policy Investment Risk Policy Version 5 approved May 21, 2015

Approved February 2019

(Continued)

## 9.0 Reporting

The <u>Treasurer and Risk Director</u> will produce investment reports in accordance with Investment Procedures and provide these reports to the General Manager and the CFO as and when requested, but for no less than each meeting of the EC and/or BOD.

The CFO shall cause any deviations from this Policy to be reported according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy. An annual report on the operation and effectiveness of this Policy shall be completed by the AROCFC as described in Section 7.0 of the FMPA Risk Management Policy. The Treasurer and Risk Director shall report on the current risk environment affecting FMPA's investment program to the Agency Risk ManagerCFO as needed, and initiate and/or participate in any necessary discussion prior to moving items to the AROCFC.

Glossary of Terms

(See Also Glossary of Terms in FMPA's Risk Management Policy)

**ACCRUED INTEREST:** The interest to be paid on a security from the last interest accrual

date to the settlement date. The buyer of the security pays the market price plus accrued

interest. Also called "Purchased Interest".

**AGENCY:** Florida Municipal Power Agency.

**AGENCY SECURITIES:** Corporations, such as GNMA, FNMA or FHLMC, which have

varying degrees of federal sponsorship and/or regulatory oversight.

**ANNUAL AUDIT:** The official audit report for FMPA. It includes combined statements for

each individual fund and account group prepared in conformity with GAAP.

**BASIS POINT:** One one-hundredth of a percent (0.01 %).

**BOND RATINGS:** Evaluations by independent services such as Moody's, Fitch, or Standard

& Poor's of a bond's investment quality and credit worthiness.

**CERTIFICATE OF DEPOSIT (CD):** A time deposit with a specific maturity evidenced by a

certificate. Large denomination CD's are typically negotiable.

**COLLATERAL:** Securities, evidence of deposit, or other property which a borrower pledges

to secure repayment of a loan. Also refers to securities pledged by a bank to secure deposits

of public monies.

**CONVEXITY:** A volatility measure, used in conjunction with duration, of how the price of a

bond changes as interest rates change.

**CORPORATE BONDS and NOTES:** Public or private corporations and organizations

issue corporate bonds and notes for the purpose of funding capital improvements,

expansions, acquisitions or debt refinancing. Investors essentially are lending

money to the issuer.

Appendix C of FMPA's Risk Management Policy Investment Risk Policy Version 5 approved May 21, 2015 Approved February 2019

13 of 24

(Continued)

**COUPON RATE:** The amount of interest return based upon par value which the issuer agrees

to pay the bondholder.

**DEALER:** A dealer, as opposed to a broker, acts as a principal in all transactions, buying and

selling for his own account.

**DEBENTURE:** A bond secured only by the general credit of the issuer (unsecured, no liens or

pledges on specific assets).

**DELIVERY VERSUS PAYMENT:** Delivery versus payment is delivery of securities with an

exchange of money for the securities.

**DELIVERY VERSUS RECEIPT:** (Also called free). Delivery versus receipt is delivery of

securities with an exchange of a signed receipt for the securities.

**DISCOUNT SECURITIES:** Non-interest bearing money market instruments that are issued at

a discount and redeemed at maturity for full face value; e.g. U. S. Treasury bills.

**DIVERSIFICATION:** Dividing investment funds among a variety of securities offering

independent returns.

**DON'T KNOW (DK):** A term designating the lack of knowledge of a delivery in a securities

transaction.

**DURATION:** The weighted average time to the receipt of value of the future cash flows of a

security weighted by the present value of each of the cash flows in the series. Duration is

used as a measure of the relative sensitivity of the price of the security to a change in market

required yield.

**FACE VALUE:** The dollar amount the issuer promises to pay the bondholder at maturity. Also

called par value.

**FEDERAL CREDIT AGENCIES:** Agencies of the Federal government set up to supply credit

to various classes of institutions and individuals, e.g., S&L's, small business firms,

students, farmers, farm cooperatives and exporters.

(Continued)

FEDERAL DEPOSIT INSURANCE CORPORATION (FDIC): A federal agency that

insures bank deposits, currently up to \$100,000 per deposit.

FEDERAL FUNDS RATE: The rate of interest at which Federal funds are traded. This rate

is currently pegged by the Federal Reserve through open-market operations.

**FEDERAL HOME LOAN BANKS (FHLB):** The institutions that regulate and lend to savings

and loan associations. The FHLB play a role analogous to that played by the Federal

Reserve Banks vis-à-vis member commercial banks.

FEDERAL NATIONAL MORTGAGE ASSOCIATION (FNMA or Fannie Mae): FNMA,

like GNMA was chartered under the Federal National Mortgage Association Act in 1938.

FNMA is a federal corporation working under the auspices of the Department of Housing

& Urban Development, H.U.D. It is the largest single provider of residential mortgage

funds in the United States. FNMA is a private stockholder owned corporation. The

corporation's purchases include a variety of adjustable mortgages and second loans in

addition to fixed rate mortgages. FNMA's securities are also highly liquid and are widely

accepted. FNMA assumes and guarantees that all security holders will receive timely

payment of principal and interest.

FEDERAL OPEN MARKET COMMITTEE (FOMC): Consists of seven members of the

Federal Reserve Board and five Federal Reserve Bank Presidents. The President of the

New York Federal Reserve Bank is a permanent member while the other Presidents serve

on a rotating basis. The Committee periodically meets to set Federal Reserve guidelines

regarding purchases and sales of Government Securities in the open market as a means of

influencing the volume of bank credit and money.

**FEDERAL RESERVE SYSTEM ("FED"):** The Central Bank of the United States created

by Congress and composed of the presidentially appointed Board of Governors in

Washington, D.C., the Federal Open Market Committee, 12 Regional Federal Reserve

Banks, numerous private U.S. member banks, and various advisory councils.

(Continued)

FORWARD DELIVERY AGREEMENT (FDA) and FORWARD SALE AGREEMENT

**(FSA):** See "Forward Contracts" in Agency-wide Risk Management Policy Glossary.

**FREE DELIVERY:** See "Delivery versus Receipt".

**GOVERNMENT NATIONAL MORTGAGE ASSOCIATION (GNMA or Ginnie Mae):** 

Securities guaranteed by GNMA and issued by mortgage bankers, commercial banks,

savings and loan associations and other institutions. Security holder is protected by full

faith and credit of the U.S. Government. Ginnie Mae securities are backed by FHA, VA or

FMHM mortgages. The term "pass-through" is often used to describe Ginnie Mae.

**GOVERNMENT SECURITIES:** Securities that qualify under government securities are

issued or guaranteed by more than 15 different entities/agencies of the U.S. government

and corporations created by acts of Congress. Some are backed by the full faith and credit

of the U.S. and some are not. The direct and guaranteed obligations of the U.S. government,

where the securities are backed by the full faith and credits of the U.S., are considered

AAA rated. A comprehensive listing of qualified investments for AAA financing is

provided in Appendix A.

**INTERNAL RATE OF RETURN (IRR):** The discount rate that makes the present value (sum

of the discounted values) of a cash flow of an instrument equal to the price of the

instrument.

LOCAL GOVERNMENT INVESTMENT POOL (LGIP): The aggregate of all funds from

political subdivisions that are placed in the custody of the State Treasurer for investment

and reinvestment.

MARKET VALUE: The price at which a security is trading and could presumably be

purchased or sold.

MASTER REPURCHASE AGREEMENT: A written contract covering all future

transactions between the parties to repurchase--reverse repurchase agreements that

establishes each party's rights in the transactions. A master agreement will often specify,

Appendix C of FMPA's Risk Management Policy Investment Risk Policy Version 5 approved May 21, 2015

(Continued)

among other things, the right of the buyer-lender to liquidate the underlying securities in

the event of default by the seller-borrower.

**MATURITY:** The date a security comes due and fully payable.

MONEY MARKET: The market in which short-term debt instruments (bills, commercial

paper, bankers' acceptances, etc.) are issued and traded.

**MUNICIPAL BOND:** A bond issued by a political unit, such as a state, county, city, town, or

village or a political unit's agencies or authorities. In general, interest paid on municipal

bonds is exempt from federal income taxes and state and local income taxes within the

state of issue.

**NASD:** National Association of Securities Dealers.

**NEW HOUSING AUTHORITY BONDS:** A bond issue by a local public housing authority

to finance public housing secured by U.S. Government assistance agreements which

guarantees full payment of interest and principal. Also called Public Housing Authority

Bonds (PHA's).

**OPEN MARKET OPERATIONS:** Purchases and sales of government securities and certain

other securities in the open market by the New York Federal Reserve Bank as directed by

the FOMC in order to influence the volume of money and credit in the economy. Purchases

inject reserves into the bank system and stimulate growth of money and credit; sales have

the opposite effect. Open market operations are the Federal Reserve's most important and

flexible monetary policy tool.

PAR VALUE: See "Face Value".

**PAYMENT DATE:** The date at which the interest on a bond is due.

**PORTFOLIO:** Collection of securities held by an investor.

**PROJECTS:** St Lucie, Stanton, All-Requirements, Tri-City, Stanton II

(Continued)

**PRIMARY DEALER:** A group of government securities dealers that submit daily reports of

market activity and positions and monthly financial statements to the Federal Reserve Bank

of New York and are subject to its informal oversight. Primary dealers include Securities

and Exchange Commission registered securities broker-dealers, banks, and a few

unregulated firms.

**PRUDENT PERSON RULE:** An investment standard. In some states the law requires that a

fiduciary, such as a trustee, may invest money only in a list of securities selected by the

state- the so-called legal list. In other states the trustee may invest in a security if it is one

that would be bought by a prudent person of discretion and intelligence who is seeking a

reasonable income and preservation of capital.

QUALIFIED PUBLIC DEPOSITORIES: A financial institution which does not claim

exemption from the payment of any sales or compensating use or ad valorem taxes under

the laws of this state which has segregated eligible collateral having a value of not less than

its maximum liability and which has been approved by the Public Deposit Protection

Commission to hold public deposits.

**RATE OF RETURN:** The yield obtainable on a security based on its purchase price or its

current market price. This may be the amortized yield to maturity on a bond or the current

income return.

**REPURCHASE AGREEMENT (RP OR REPO):** An agreement of one party to sell securities

at a specified price to a second party and a simultaneous agreement by the first party to

repurchase the securities at a specified price from the second party on a specified later date.

**RIDING THE YIELD CURVE:** Buying long-term bonds in anticipation of capital gains as

yields fall with the declining maturity of the bonds.

**SAFEKEEPING:** A service to customers rendered by banks for a fee whereby securities and

valuables of all types and descriptions are held in the bank's vaults for protection.

**SEC RULE 15C3-1:** See "Uniform Net Capital Rule".

(Continued)

- **SECONDARY MARKET:** A market made for the purchase and sale of outstanding issues following the initial distribution.
- **SECURITIES ACT OF 1933:** A federal law for the purpose of protecting the public in the issuance and distribution of securities by requiring full disclosure by the issuer.
- **SECURITIES AND EXCHANGE COMMISSION:** The government agency responsible for regulating and supervising the securities industry.
- **SECURITIES EXCHANGE ACT OF 1934:** A federal law for the purpose of protecting the public in the trading of securities on the stock exchanges and the over-the-counter market.
- **STRUCTURED NOTES:** Notes issued by Government Sponsored Enterprises (FHLB, SLMA, etc.) and Corporations, which have imbedded options (e.g., call features, step-up coupons, floating rate coupons, derivative based returns) into their debt structure. Their market performance is impacted by the fluctuation of interest rates, the volatility of the imbedded options and shifts in the yield curve.
- TWO HIGHEST CREDIT RATING CATEGORIES: For long-term debt the two highest rating categories, namely AAA and AA, without regard to any gradation of that rating by a numerical, symbol or other such modifier however done by any of the different Rating Agencies. See table below. The two highest credit rating categories are highlighted. Likewise, short-term ratings of the two highest categories by rating firm are also highlighted. Table of ratings categories; partial listing of upper portion of complete table as herein needed:

Moody's		S&P		Fitch	
Long-term	Short-term	Long-term Short-term		Long-term	Short-term
Aaa	P-1	AAA	A-1+	AAA	F1+
Aa1	P-1	AA+	A-1+	AA+	F1+

(Continued)

Aa2	P-1	AA	A-1+	AA	F1+
Aa3	P-1	AA-	A-1+	AA-	F1+
A1	<mark>P-1</mark>	A+	<mark>A-1</mark>	A+	F1
A2	<mark>P-1</mark>	A	<mark>A-1</mark>	A	F1
A3	P-2	A-	A-2	A-	F2
Baa1	P-2	BBB+	A-2	BBB+	F2

Please note, the table shown above is just the relevant part of a comprehensive ratings table in order to clarify the Investment Risk Management Policy meaning for the term "two highest credit rating categories."

**TREASURY BILLS:** A non-interest bearing discount security issued by the U.S. Treasury to finance the national debt. Most bills are issued to mature in three months, six months, or one year.

**TREASURY BOND:** Long-term U.S. Treasury securities having initial maturities of more than ten years.

**TREASURY NOTES:** Intermediate term coupon bearing U.S. Treasury securities having initial maturities of from one to ten years.

UNIFORM NET CAPITAL RULE: Securities and Exchange Commission requirement that member firms, as well as nonmember broker-dealers in securities, maintain a maximum ratio of indebtedness to liquid capital of 15 to 1; also called net capital rule and net capital ratio. Indebtedness covers all money owed to a firm, including margin loans and commitments to purchase securities, one reason new public issues are spread among members of underwriting syndicates. Liquid capital includes cash and assets easily converted into cash.

# Investment Risk Management Policy Appendix A

## Allowable Investments by Project

## Agency, All Requirements, St. Lucie, Stanton, Stanton II and Tri-City Projects

	Authorized Investments	Credit Rating/Security/Collateral
1.	U.S. Gov. obligations including Federal Agencies unconditionally guaranteed by the U.S. Govt.	Guaranteed by the U. S. Government.
2.	Non-callable bonds or other obligations of any U.S. State, Agency, Instrumentality or local Gov. unit.	Guaranteed by cash or U.S. Gov. securities or rated in the highest category by a nationally recognized bond rating agency.
3.	Bonds, debentures or other indebtedness issued or guaranteed issued by any Agency or Instrumentality of the United States of America.	Issued or guaranteed by any agency or corporation of the U.S. Gov.
4.	New Housing Authority Bonds and Project notes fully secured.	Fully secured by payment agreement with U.S. Gov.
5.	Direct and general obligations of any State, Agency or Instrumentality of the U. S. or any agency, instrumentality or local government.	Rated in either of the two highest credit rating categories.
6.	Obligations of any state agency or instrumentality of the U.S. Gov.	Rated in either of the two highest credit rating categories.
7.	Certificates that evidence ownership of the right to payment as long as those securities are those described above, under 1, and are held by a trust company or bank.	Unsecured, uninsured and unguaranteed debt issue ranked in the two highest rating categories.
8.	Certificates that evidence ownership of the right to payment as long as those securities are those described above, under 1, and are held by a trust company or bank.	Guaranteed by the U.S. Gov.
9.	Certificates of deposit and banker's acceptance of the 50 largest banks in the U.S. or commercial paper issued by the parent holding company.	Unsecured, uninsured and unguaranteed debt issue ranked in the two highest rating categories.
10.	Commercial Paper other than that issued by a bank holding co.	Rated in the highest rating category or issued by a U.S. Corp. which has an unsecured, uninsured and unguaranteed debt issue ranked in the two highest rating categories.
11.	Repurchase agreements with banks or trust companies.	Banks with combined capital of no less than \$50 million or primary dealer secured by securities described under 1, 3, 4, 9, or 10 above.
12.	Shares of Investment Companies organized under Inv. Co. Act 1940, which invests its assets exclusively in obligations described above, under 1, 6, 9, 10, or 11.	
13.	Local Gov. Surplus Trust Fund of the State of Florida.	
15.	Money Market Funds.	Rated in the highest category of comparable types of obligations.
16.	Investment agreements or guaranteed investment contracts.	Rated in the highest credit rating category.
17	CORPORATE BONDS and NOTES: Public or private corporations and organizations issue corporate bonds and notes for the purpose of funding capital improvements, expansions, acquisitions or debt refinancing. Investors essentially are lending money to the issuer.	Rated A or above

## Investment Risk Management Policy Appendix A

## Allowable Investments by Project

(Continued)

## **Decommissioning Funds - St. Lucie Unit No. 2**

	Authorized Investments	Credit Rating/Security/Collateral
1.	Securities or other obligations of the Federal, State government or any agency or instrumentality.	
2.	Time deposits or demand deposits of the Trustee.	Insured by an agency of the Federal Gov.
3.	Forward delivery agreements.	Guaranteed by any agency of the U.S. Gov.
4.	In accordance with instructions from FMPA subject to the provisions of Section 5 of the Trust Fund Agreement.	

## Investment Risk Management Policy Appendix B

#### Flow of Funds Under the Resolution

Pursuant to the Resolution, all revenues are deposited with FMPA to the credit of the Revenue Fund established under the Bond Resolution. In each month, funds are to be first transferred from the Revenue Fund to the Operation and Maintenance Fund (i) for credit to the Operation and Maintenance account in the amount, if any, required so that the balance credited to said Account shall equal the amount necessary for the payment of Operation and Maintenance Expenses for the succeeding month, (ii) for credit to the Working Capital Account in the amount budgeted therefore, and (iii) for credit to the Rate Stabilization Account in the amount, if any, budgeted therefore. After these transfers from the Revenue Fund, FMPA will make in each month the following deposits from the Revenue Fund in the order of priority set forth below:

**First,** to the Debt Service Account held by the Trustee, the amount required so that the balance in such Account (excluding capitalized interest on deposit therein in excess of the amount thereof to be applied to pay interest accrued and to accrue on all outstanding Bonds to the end of the then current calendar month) shall equal the Accrued Aggregate Debt Service;

**Second,** to the Debt Service Reserve Account held by the Trustee (and each sub account therein), after giving effect to any surety bond, insurance policy, letter of credit or other obligation deposited therein pursuant to the terms of the Resolution, the amount required to be deposited into such Account in such month to make up any deficiency in the Debt Service Reserve Requirement;

**Third,** to the Subordinated Debt Fund held by FMPA for credit to the various accounts therein, including the Offered Securities Account, the amount, if any, required to pay principal or sinking fund installments of and interest on each issue of Subordinated Debt (including the Offered Securities) and reserves therefore, as required by the supplemental Bond Resolution authorizing such issue of Subordinated Debt;

**Fourth,** to the Reserve and Contingency Fund held by FMPA (a) for credit to the Renewal and Replacement Account, the amount budgeted therefore, and (b) for credit to the Contingency Account the amount required for such account to equal the Contingency Requirement;

**Fifth,** for deposit to the Decommissioning Fund (which is not pledged to the Offered Securities), the amount budgeted therefore; (applicable for St. Lucie Project) and

**Sixth,** for credit to the General Reserve Fund held by FMPA, any remaining monies in the Revenue Fund.

# Investment Risk Management Policy Appendix C Reporting Calendar

# Florida Municipal Power Agency Risk Management Reporting Calendar Investment Risk Management Reporting Requirements

Reporting Item	Frequency Of Report	Responsible Party	Policy Section Reference	Policy Category Reference
Security Ratings Compliance	Monthly	Treasurer Treasurer and Risk Director	Section 5.0	Authorized and Suitable Investment Securities
Financial Condition	Annually	Treasurer Treasurer and Risk Director	Section 5.1	Authorized Financial Institutions, Depositories, and Broker/Dealers:
Diversification Percentage	Monthly	Treasurer Treasurer and Risk Director	Section 5.5	Diversification:
SSAE 16 Report for Trustees and Custodians	Annually	Treasurer Treasurer and Risk Director	Section 6.0	Custody
Policy Compliance Deviations	As Needed	Agency Risk Manager	Section 8.1	Policy and Procedure Compliance
Investment Reports	EC/BOD meetings	Treasurer Treasurer and Risk Director	Section 9.0	Reporting
Policy Operation and Effectiveness	Annually	AROCFC	Section 9.0	Reporting

# RISK MANAGEMENT POLICY APPENDIX D

## FLORIDA MUNICIPAL POWER AGENCY

## INSURANCE PROGRAM RISK MANAGEMENT POLICY

## TABLE OF CONTENTS

Section	on	Page
1.0	Policy Statement	1
2.0	Scope and Authority	2
3.0	Types of Risk	2
4.0	Potential Exposures to Loss	3
5.0	Internal Controls	5
6.0	Reporting	6
Repo	rting CalendarA	ppendix A

INSURANCE PROGRAM RISK MANAGEMENT POLICY

FOR FLORIDA MUNICIPAL POWER AGENCY

This Insurance Program Risk Management Policy (the "Policy) and any effective

subordinate procedures establish the governance, framework, and the controls under

which Florida Municipal Power Agency (FMPA) may engage in insurance operations.

1.0 Policy Statement

The Board of Directors and Executive Committee of FMPA recognize that FMPA

is exposed to various risks in the normal course of business activities. There may be

times when FMPA will determine that certain risks are above the preferred risk

tolerance level of FMPA and its members. FMPA is hereby authorized to put

mechanisms in place, such as those more fully described in this Policy, that will

control, transfer or mitigate these risks so that, to the extent possible, there will not

be an adverse effect on FMPA's ability to protect its employees and material assets

from damage or loss.

It is the Policy of the Board of Directors and Executive Committee that:

**▼** Authority is delegated to the <u>Treasurer and Risk DirectorFinancial Planning</u>

and Analysis Manager to create procedures and administer this Policy.

**▼** Potential exposures to loss shall be systematically and continuously identified.

■ An analysis of the balance of probability of frequency and severity of loss

shall guide the selection of an optimal level of insurance coverage.

**V** Risk exposures shall be reduced, eliminated, or transferred to other parties

where appropriate.

The Agency Risk Manager Treasurer and Risk Director shall report deviations

and other reports as required in this Policy to the Audit and Risk

OversightFinance Committee (AROCFC).

Insurance Program risk Management Policy Version 3 approved September 25, 2008

This Policy serves as a framework that enables the Financial Planning and Analysis

Manager Treasurer and Risk Director to direct insurance activities by establishing

minimum standards to systematically identify potential exposure to risk, measure

the possible impact of those risks, and implement strategies to mitigate those risks.

2.0 Scope and Authority

This Policy applies to all aspects of the Agency's business and its Projects.

2.1 Delegation of Authority: The Board of Directors and Executive Committee

delegate authority to the Financial Planning and Analysis Manager Treasurer

and Risk Director to administer this Policy and oversee the day-to-day

operation of this Policy. The Financial Planning and Analysis

Manager Treasurer and Risk Director may deviate from this Policy with

approval of the General Manager, but must report all deviations to the

AROCFC within 5 business days.

2.2 Reporting Claims: All claims except workers' compensation shall be

reported to and handled by the Risk Management Department Team (Agency

Risk Manager and assigned staff) (RMDT). Claims related to workers'

compensation shall be reported to and handled by the Human Resources

Department.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of

proper control levels to safeguard the Agency's ability to limit exposure to financial loss

events related to employees and material assets. The Financial Planning and Analysis

Manager Treasurer and Risk Director shall cause procedures to be written that identify the

Insurance Program risk Management Policy Version 3 approved September 25, 2008

risks noted below and provide ways to measure, control, and mitigate FMPA's exposure

to those risks. While not intended to be a comprehensive listing of insurance related risk

encountered by FMPA during the normal course of the business cycle, the following

provides insight into FMPA's risk exposure.

**3.1 Operational Risk:** The risk that internal practices, policies, procedures or

systems will not perform as intended. An example of operation risk involving

insurance might occur if a hurricane damaged the FMPA offices, but there

was insufficient insurance to cover losses. This lack of adequate insurance

could cause financial loss to FMPA.

**3.2 Reputational Risk:** The risk that customers or the public will negatively

perceive the Agency. An example of reputational risk might occur if an

employee is hurt while on the job and the Agency did not have appropriate

worker's compensation insurance, resulting in negative public reaction. This

negative perception could cause financial or reputation loss to FMPA.

4.0 Potential Exposures to Loss

The Financial Planning and Analysis ManagerTreasurer and Risk Director is

responsible for overseeing Agency and FMPA Projects' liability and property

insurance activities through the Insurance Program. This shall include a systematic

and continuous identification of potential exposure to loss. Insurance needs other

than liability and property are the responsibility of the Human Resources Manager.

**4.1** Annual Review: The Financial Planning and Analysis ManagerTreasurer and

<u>Risk Director</u> shall cause areas of potential exposure to be reviewed not less

than annually. This review shall include, at a minimum, FMPA operations,

services and service delivery methods, real and personal property and other

exposures. The review shall also include an analysis of losses and loss history

Insurance Program risk Management Policy Version 3 approved September 25, 2008 Edited committee May 15, 2009

trends. An annual review of health and wellness plans is required by the

Human Resources Risk Policy, Appendix N of this FMPA Risk Management

Policy

4.2 Exposure Awareness: The Financial Planning and Analysis

ManagerTreasurer and Risk Director shall cause activities to be conducted

that will increase the level of awareness of division and department heads as

to risk impact of new programs, projects, procurements, and activities.

4.3 Reduce or Eliminate Exposure: The Financial Planning and Analysis

ManagerTreasurer and Risk Director shall cause systematic reviews of

identified exposures to be completed and make recommendations to the

appropriate manager or governing body as to the reduction or elimination of

those exposures where feasible.

4.4 Transfer Exposures: All contracts entered into by FMPA that exceed

\$10,000,000, or other contracts at the discretion of the General Manager, shall

be reviewed by the **RMDTRD** to identify and reduce any contractual liability

being assumed by FMPA. When determined appropriate by the Financial

Planning and Analysis Manager Treasurer and Risk Director, FMPA shall

transfer risk to persons operating FMPA facilities or performing any

operations for or on behalf of FMPA whenever possible.

All contracts for services shall clarify the status of the contractor as an

independent contractor, where appropriate. All contact and agreements are to

be "Reviewed as to Form" and approved by the General Counsel's office.

**4.5** Analysis: The Financial Planning and Analysis Manager Treasurer and Risk

<u>Director</u> shall cause to be completed an analysis on remaining risk exposures

for the probability of frequency and severity of loss, as well as the variety and

Insurance Program risk Management Policy Version 3 approved September 25, 2008 Edited committee May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11 types of claims and their probable financial impact. This analysis should contribute to the selection of an optimal level of insurance coverage. For risks that cannot be eliminated or transferred, FMPA shall either purchase insurance or self insure and handle claims as an operating cost.

Insurance Program risk Management Policy Version 3 approved September 25, 2008 Edited committee May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11 Edited February 2019

#### 5.0 Internal Controls

The Financial Planning and Analysis Manager Treasurer and Risk Director shall cause to be established a system of written internal controls to regulate insurance activities, consistent with this Policy, and in accordance with all policies and procedural guidelines established in the FMPA Risk Management Policy. The Financial Planning and Analysis Manager Treasurer and Risk Director is responsible for the day-to-day transactions undertaken, pursuant to this Policy, and for regulating the activities related to risk management, of the RMD.

- Analysis Manager Treasurer and Risk Director shall cause to be conducted a market review of brokerage and other needed services no less than every five (5) years. The Financial Planning and Analysis Manager Treasurer and Risk Director shall review and update the insurance specifications for required coverage, desired forms, deductible options and limits prior to submission to the insurance market. The selection process shall follow the guidelines of the Procurement Policy, Appendix O of this FMPA Risk Management Policy.
- 5.2 Claims Procedures: The Financial Planning and Analysis Manager Treasurer and Risk Director shall develop and implement procedures for the reporting and handling of accidents and losses related to property and liability claims. The Human Resources Manager shall notify FMPA's General Counsel, General Manager, and Financial Planning and Analysis Manager Treasurer and Risk Director when a workers' compensation claim has been made.
- 5.3 Continuing Education: The Financial Planning and Analysis

  Manager Treasurer and Risk Director and other appropriate risk management staff are recommended to complete 8 hours of continuing professional

education (CPE's), or as required by State Regulations, in subject courses of study related to risk management products and techniques.

### 6.0 Reporting

The Financial Planning and Analysis Manager Treasurer and Risk Director shall make recommendations for levels of insurance and limiting exposures to the AROCFC as necessary, but no less than once a year. The Financial Planning and Analysis Manager Treasurer and Risk Director shall also provide an annual report to the AROCFC no later than January 31 each year. This annual report shall include, but is not limited to, the following:

- Prior year actuals for premiums, claims and losses.
- Cost of insurance coverage.
- Change of coverage limits, amounts, or other material aspects of the policy within the current policy period year.
- Recommend changes to coverage limits, amounts or other material aspects of the policy within a future policy period.
- Any additional coverage purchases within the current or future policy periods.

The Financial Planning and Analysis ManagerTreasurer and Risk Director shall cause any deviations from this Policy to be reported according to the guidelines set forth in the FMPA Risk Management Policy, Section 4.1. The AROCFC shall cause to be completed an annual report on the operation and effectiveness of this Policy as described in the FMPA Risk Management Policy, Section 7.0. Financial Planning and Analysis ManagerTreasurer and Risk Director shall report as needed on the current risk environment affecting the insurance program to the General Manager as needed, and engage any necessary discussion before moving items to the AROCFC or governing bodies.

## **APPENDIX A**

		Florida Municipal Power Aç	gency	
		Risk Management Reporting (		
		Insurance Program Reporting Re	quirements	
Reporting	Frequency	Responsible	Policy	
Item	of Report	Party	Reference	Policy Reference
Deviations from Policy	As needed	Risk Manager Treasurer and Risk Director	Section 2.1	Scope and Authority
Review of Potential Exposure	Annually	Risk Manager Treasurer and Risk Director	Section 4.1	Potential Exposure to Loss
Market Review of Brokerage	Every 5 Years	Risk Manager Treasurer and Risk Director	Section 5.1	Competitive Selection of Insurance Services
Worker's Compensation claims	As needed	HR Manager Director	Section 5.2	Claims Procedures
Annual Report	Annually by Jan 31	Risk Manager Treasurer and Risk Director	Section 6.0	Reporting
Deviations from Policy	As Needed	Risk Manager Treasurer and Risk Director	Section 6.0	Reporting
Policy Operation & Effectiveness	Annually	The AROC Finance Committee	Section 6.0	Reporting

Insurance Program Risk Management Policy Version 3 approved September 25, 2008 Edited committee May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11 Edited February 2019

## **APPENDIX B**

## RISK MANAGEMENT POLICY APPENDIX E

## FLORIDA MUNICIPAL POWER AGENCY

## CREDIT RISK MANAGEMENT POLICY

## TABLE OF CONTENTS

Section	on	Page
1.0	Policy Statement	1
2.0	Scope and Authority	2
3.0	Types of Credit Risk	3
4.0	Evaluation and Approval of Counterparty Transactions	4
5.0	Reporting	5
Activ	re Counterparty Transactions ListAppe	endix A
Repo	orting Calendar Appe	endix B

CREDIT RISK MANAGEMENT POLICY

FLORIDA MUNICIPAL POWER AGENCY

This Credit Risk Management Policy (the "Policy") and any effective subordinate

procedures establish the governance, framework, and the controls under which Florida

Municipal Power Agency (FMPA) may extend credit to counterparties. This Policy is

Appendix E of the FMPA Risk Management Policy.

1.0 Policy Statement

The Board of Directors and Executive Committee of FMPA recognize that FMPA

is exposed to various risks in the normal course of business activities. There may be

times when FMPA will determine that certain risks are above the preferred risk

tolerance level of FMPA and its members. FMPA is hereby authorized to put

mechanisms in place, such as those more fully described in this Policy, that will

control, transfer or mitigate these risks so that, to the extent possible, there will not

be an adverse effect on FMPA's ability to provide reliable, affordable power to its

members.

It is the Policy of the Board of Directors and Executive Committee that:

• Authority is delegated to the AgencyTreasurer and Risk ManagerDirector to

create procedures to administer this Policy.

This Policy shall apply only to those material transactions as defined herein or

to transactions otherwise specified by the Audit and Risk OversightFinance

Committee (AROFC).

✓ Material transactions shall be transacted only with qualified counterparties.

Counterparty transactions shall be approved by the appropriate body or bodies

according to the approval threshold levels described herein.

Credit Risk Management Policy Version 2 approved July 20, 2007 Edited committees May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11

A list of active approved counterparty transactions shall accompany this Policy in Appendix A, and shall be updated as necessary.

▼ The Agency Risk Manager Treasurer and Risk Director shall report deviations

and other reports as required in this Policy to the AROCFC.

This Policy serves as a framework that enables the Agency Risk Manager Treasurer and Risk Director to minimize the financial impact of unfavorable outcomes of credit risks by establishing minimum standards to systematically identify potential

exposure to credit risks and measure the possible impact of those risks.

2.0 Scope and Authority

This Policy applies to all material counterparty transactions (as defined in 2.2 below) in which FMPA extends credit to a counterparty. For this Policy "extends credit" is defined as any agreement where repayment or satisfaction to FMPA of a

debt and/or claim to goods and services is deferred to some future date. Material

transactions may include, but are not limited to, contracts, reoccurring vendors,

purchase power agreements, construction vendors and limited use vendors.

**2.1** Authority: The Board of Directors' and Executive Committee's authority to

create this Policy is derived from the Interlocal Agreement establishing

FMPA. The Board of Directors and Executive Committee have delegated

authority to the Risk Management Department Team (Treasurer and Risk

<u>Director and assigned staff</u> (RM $\rightarrow$ T), as the operational arm of the <u>AROCFC</u>,

to administer this Policy. The RMDT may deviate from this Policy when

deemed necessary but the Agency Risk Manager Treasurer and Risk Director

must report all deviations to the AROCFC within 5 business days.

**2.2 Materiality:** For this Policy, materiality is defined as any transaction(s)

involving a single counterparty where the present value of financial loss

Credit Risk Management Policy Version 2 approved July 20, 2007 Edited committees May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11

potential resulting from the counterparty's non-performance exceeds \$10,000,000. All transactions for a single counterparty shall be included in the calculation of financial loss potential. The RMDT has authority to determine that specific transactions which are less than the materiality threshold but are determined to represent a significant credit risk to the Agency will be governed by this Policy, on a case-by-case basis.

#### 3.0 Types of Credit Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper control levels to safeguard the Agency's ability to provide reliable affordable power to its Members. The Agency Risk Manager Treasurer and Risk Director shall cause procedures to be written that identify the credit risks noted below and provide ways to measure, control, and mitigate FMPA's exposure to those risks. While not intended to be a comprehensive listing of risk encountered by FMPA during the normal course of the business cycle, the following provides insight into FMPA's credit risk exposure.

- 3.1 Counterparty Risk: The risk that a counterparty will fail to deliver on an obligation. An example of counterparty risk might occur if a Member defaulted on a financial obligation due to FMPA under the terms of a power supply contract. This default would expose FMPA to potential financial loss as well as strategic and reputation risk. The level of concentration of the counterparty in the overall transaction portfolio can compound counterparty risk.
- **3.2 Transaction Risk:** The inherent risk in all transactions that fraud, error, or changes to law, regulation or custom will place the expected performance of the transaction in jeopardy. Transaction risks generally increase as the time between entering into a contract and the delivery of goods and/or services

increases. An example of transaction risk might occur if FMPA entered into a prepaid contract with a counterparty for future delivery of natural gas. If the Internal Revenue Service reinterprets their ruling on the legality of such transactions, the prepaid contract may become void and unenforceable. FMPA would then be exposed to the current market price of natural gas, which may or may not be favorable at the time of the non-performance. Again, the level of concentration of the counterparty can compound this transaction risk.

#### 4.0 Evaluation and Approval of Counterparty Transactions

Managers are responsible for nominating counterparty transactions to the RMDT for evaluation. Upon nomination, Risk Management staff shall calculate the present value of financial loss potential. Transactions determined to be below the materiality threshold are not subject to this Policy. For material transactions, Risk Management staff shall conduct a counterparty credit evaluation and report the results to the nominating manager. The nominating manager shall then submit a formal written plan for managing the identified credit risks to the RMDT. The Agency Risk ManagerTreasurer and Risk Director shall cause to be established Credit Risk Procedures to facilitate the completion of the financial loss potential calculation and the credit evaluation.

**4.1 Approval Thresholds:** The following credit risk management approval thresholds apply to material counterparty transactions:

Present Value of Financial Loss Potential	Authority to Approve Credit
\$10 million - \$50 million	Risk Management
	<del>Department</del> <u>Team</u>
\$50 million - \$100 million	Audit and Risk
	Oversight Finance
	Committee

All material counterparty transactions and the accompanying credit risk management plan must be presented to the RMDT for approval. Upon RMDT approval, transactions greater than \$50 million shall be forwarded to the AROCFC for approval of the credit risk management plan. Upon AROCFC approval, transactions greater than \$100 million shall be forwarded to the appropriate governing body for approval of the credit risk management plan. The approvals prescribed here address the credit risk management plan for a counterparty transaction; all transactions are also subject to any applicable FMPA Policies on spending authorities or purchasing requirements.

A.2 Counterparty Transaction List: The Agency Risk ManagerTreasurer and Risk Director shall cause to be maintained a list of counterparty transactions that have been approved as described in Section 4.0 and are therefore subject to ongoing credit reviews. The Active Counterparty Transaction List is shown in Appendix A of this Policy. Appendix A shall be updated as necessary to reflect changes in active counterparty transactions and approvals by the RMDT, AROCFC, Executive Committee and Board of Directors and is therefore exempt from Section 6.0 of the FMPA Risk Management Policy requiring Board of Director and Executive Committee approval for changes.

#### 5.0 Reporting

The Agency Risk Manager Treasurer and Risk Director shall cause a credit file to be maintained for each approved material counterparty transaction. The Agency Risk Manager Treasurer and Risk Director shall cause each such file to be continuously monitored, and a formal review conducted every six months. This formal review shall include an analysis of credit extended and current credit balance to determine any credit limit overage. Any credit limit overage shall be documented in the

counterparty's credit file and reported to the ROC within 5 business days. The Agency Risk Manager Treasurer and Risk Director shall cause any other significant changes to the credit file to be reported to the AROCFC as needed.

The Agency Risk Manager Treasurer and Risk Director shall cause any deviations from this Policy to be reported according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy. An annual report on the operation and effectiveness of this Policy shall be completed by the AROCFC as described in Section 7.0 of the FMPA Risk Management Policy. Managers shall report as needed on the current risk environment affecting a proposed or current counterparty to the RMDT, and engage any necessary discussion before moving related items to the Finance Advisory Committee or AROCFC.

#### **APPENDIX A**

#### ACTIVE COUNTERPARTY TRANSACTIONS LIST

This list contains the material counterparty transactions approved by the Risk Management Department Team, Risk Oversight Committee, Executive Committee or Board of Directors on or after the effective date of this Policy. These active counterparty transactions have a credit file and are subject to ongoing credit review.

AEGIS JP Morgan Chase

Bank of America JP Morgan Ventures Energy

Bank of New York Lakeland Electric

Credit Agricole Morgan Stanley

Citicorp Orlando Utilities Commission

Dexia Quincy, City of

Energy Mutual Insurance SG Resources Mississippi, LLC

Florida Gas Transmission Southern Company – Florida, LLC

Florida Gas Utility SunTrust

Florida Power and Light Tampa Electric Company (Peoples Gas)

FM Global The Energy Authority

Goldman Sachs Transco

Hartford UBS

Wells Fargo

Updated August 19, 2011

#### **APPENDIX B**

#### Florida Municipal Power Agency Risk Management Reporting Calendar Credit Risk Reporting Requirements

Reporting Item	Frequency of Report	Responsible Party	Policy Reference	Link to Policy Reference
		Risk Manager Treasurer and Risk		
Counterparty Evaluation	As needed	Director	Section 4.0	Evaluation and Approval of Counterparty Transactions
		Risk Manager Treasurer and Risk		
Credit File Review	Every 6 months	Director	Section 5.0	Reporting
		<del>Risk Manager</del> Treasurer and Risk		
Credit Limit Overages	As needed	Director	Section 5.0	Reporting
		Risk Manager Treasurer and Risk		
Deviations from Policy	As needed	Director	Section 5.0	Reporting
		The AROC-Finance		
Policy Operation & Effectiveness	Annually	Committee	Section 5.0	Reporting

# APPENDIX B

# FLORIDA MUNICIPAL POWER AGENCY

# RISK MANAGEMENT POLICY - APPENDIX F

# **CONTRACT MANAGEMENT POLICY**

# TABLE OF CONTENTS

1.0	Poli	cy Stater	y Statement2				
2.0	Scor	ье	e				
3.0		Types of Risk					
	3.1		tional Risk:				
	3.2	Legal	Risk:	4			
	3.3	Reputa	ational Risk:	4			
4.0	Con	tract Exe	ecution Approval	5			
	4.1		of the Chief Legal Officer:				
	4.2	Enabli	ing Agreements:	5			
	4.3	Govern	ning Authority:	6			
	4.4	Negoti	iation:	6			
		4.4.1	Audit Rights:	6			
		4.4.2	Risk Management:	6			
		4.4.3	Insurance Requirements:	6			
	4.5	Appro	val and Execution:	7			
5.0	Con	tract Adı	ministration	7			
6.0			trols				
	6.1	Record	ds Retention:	8			
	6.2	Contra	act Compliance:	8			
	6.3	Policy	Compliance:	8			
7.0	Rep	orting		8			
	7.1	Operat	tion and Effectiveness Report	8			
	7.2	Manag	ger Risk Environment Reporting	9			
	7.3	Master	r Agreement Listing	9			
8.0	Ove	rsight St	ructure	9			

CONTRACT MANAGEMENT RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Contract Management Policy (the "Policy") and any effective subordinate procedures

establish the governance, framework and controls under which Florida Municipal Power Agency

("FMPA") may engage in activities to identify, measure and minimize future business risk

resulting from the negotiation and execution of contracts or agreements as defined in Section 2.0

of this Policy. This Policy is Appendix F of the FMPA Risk Management Policy.

**1.0 Policy Statement** 

The Executive Committee ("EC") and Board of Directors ("BOD") of FMPA recognize that

FMPA is exposed to various risks in the normal course of business activities. There may be

times when FMPA will determine that certain risks are above the preferred risk tolerance

level of FMPA and its members. FMPA is hereby authorized to put mechanisms into place,

such as those more fully described in Section 5.0 of this Policy, which will control, transfer,

or mitigate these risks to avert an adverse impact on the reliability of power supply, financial

position or reputation of the Agency.

The following summarizes the Policy of the EC and BOD:

▼ FMPA shall follow all applicable federal, state and local laws concerning the

negotiation and execution of contracts or agreements (Section 4.3).

Authority is delegated to the General Manager to create procedures and ensure their

administration pursuant to this policy (Section 3.0).

▼ Contracts are subject to the requirements of FMPA Risk Management Policies related

to contract management, including but not limited to Appendix E Credit Risk

Management Policy and the approved FMPA Procurement Policy (Section 4.0).

■ All new contracts committing a financial or operational obligation upon the Agency

with a term equal to or greater than seven years shall be approved by the appropriate

governing body before being executed (Section 4.5).

**V** Terms and conditions of all contracts in force shall be monitored on an ongoing basis

by the respective responsible Executive Officer for which the contract pertains. Each

Appendix F of FMPA's Risk Management Policy

(Continued)

respective Officer shall also keep the Office of the Chief Legal Officer informed regularly on all contract matters (Section 5.0).

■ Deviations from this Policy shall be reported to the <u>Audit and Risk OversightFinance</u> Committee ("<u>AROCFC</u>") as prescribed in Section 4.1 of the FMPA Risk Management Policy (Section 8.0).

# 2.0 Scope

The Interlocal Agreement establishing the Agency grants FMPA the authority to enter into any contract or agreement necessary, including, but not limited to, contacts or agreements for the purchase, sale, prepayment, exchange, interchange, wheeling, pooling, transmission, distribution or storage of 1) electrical capacity or energy from any source, 2) all generation related fuel, and 3) any contracts or agreements establishing a financial or commodity transaction pursuant to a risk mitigation strategy/program approved by the applicable governing body. FMPA may also enter into contracts or agreements in its own name to employ agents or contractors, to acquire, construct, manage, maintain or operate buildings, works or improvements, and to acquire, hold, or dispose of property.

The By-Laws of the Agency state that within the constraints of the Agency budget the BOD may authorize any officer, employee, or agent of FMPA to enter into any contract, or execute and deliver any instrument in the name of and on behalf of the Agency. The By-Laws of the EC state that the EC may authorize any officer, representative, or agent of the Agency to enter into any contract, or execute and deliver any instrument in the name of and on behalf of the All-Requirement Power Supply Project. The General Manager or applicable Executive Officer, as approved by the BOD or the EC, may execute contracts on behalf of FMPA and affix the Seal of the Agency. The administration and monitoring of contracts and/or agreements with a term of one year or longer are the focus of this FMPA Risk Management Policy. The administration and monitoring of contracts and/or agreements of a shorter term duration are the responsibility of the Manager responsible for the function/purpose for which the contract/agreement was executed to the extent not specifically addressed by FMPA's Risk Management Policy. The General Manager, in consultation with the Chief Legal Officer, has ultimate responsibility for the administration of FMPA's contract management policies.

Appendix F of FMPA's Risk Management Policy Contract Management Risk Policy Version 2.0 approved August 24, 2017 Approved February 2019

(Continued)

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper

control levels under which FMPA may enter into and administer contracts. The General

Manager, in consultation with the Chief Legal Officer, will cause procedures to be written

that identify risks in the areas noted below and provide ways to measure, control and mitigate

FMPA's exposure to those risks. While not intended to be a comprehensive listing of risks

encountered by FMPA during the normal course of the business cycle, the following provides

insight into the major areas of risk exposure related to contract management for FMPA.

3.1 Operational Risk

The risk that internal practices, policies, or systems will not perform as intended. An

example of operational risk would be if a failure in FMPA's system of internal controls

that allowed a contract to be negotiated and executed without the involvement of all

affected or required areas of responsibility within FMPA. This failure in the control

system could cause physical, financial and/or reputational harm to FMPA.

3.2 Legal Risk

The risk that the Agency may enter into an unauthorized deviation from any legal

commitments bound through legislation or contract. An example of legal risk would be

for FMPA entering into a contract that is later found to be illegal or in conflict with the

governing documents of the Agency. This unlawful contract could lead the

counterparty to bring legal action against FMPA, or result in legal action from other

parties. Such an event would expose the Agency to financial and/or reputational

damage.

3.3 Reputational Risk

The risk that Members and/or the public will negatively perceive the Agency. An

example of reputation risk would be for FMPA entering into a contract with terms and

conditions that were detrimental to the Agency based on what was known at the time

of execution. A negative perception resulting from the execution of this contract by

Members and/or the public could cause reputational and/or financial harm.

Appendix F of FMPA's Risk Management Policy Contract Management Risk Policy Version 2.0 approved August 24, 2017 Approved February 2019

4 of 10

(Continued)

4.0 Contract Execution Approval

All FMPA contracts are subject to the requirements of this Policy, regardless of the

department or division of origination with the exception of FMPA approved Policies that

specifically state otherwise such as agreements associated with generator maintenance. This

includes adhering to the requirements of the Credit Risk Policy and approved FMPA

Procurement Policy.

4.1 Office of the Chief Legal Officer

FMPA's Chief Legal Officer has the responsibility for the legal review and approval

of all contracts, agreements and other legally binding instruments for FMPA. Staff shall

consult with the Office of the Chief Legal Officer before and/or during contract

negotiations with any third party. The Chief Legal Officer shall be kept informed of all

negotiations and will participate in such negotiations as appropriate. No proposed

contract, nor any proposed contract amendment, may be submitted to the EC or BOD

for approval prior to receiving "sign-off" from the Office of the Chief Legal Officer, in

final or substantive form.

4.2 Enabling Agreements

Master Agreements or enabling agreements establish the general terms and conditions

that govern any subsequent commodity or derivative product transaction with a

counterparty. These Master Agreements are a prerequisite for doing business in today's

commodity marketplace. They, by their very nature, only define general terms and

conditions and do not commit FMPA to any form of financial of physical obligation.

As such, FMPA is authorized to execute these types of enabling agreements without

individual EC approval. However, these agreements must be reviewed and approved

for legal content by the Office of the Chief Legal Officer prior to the execution of any

such Master Agreement. Types of these enabling agreements include utility

interchange agreements, NAESB form contracts, EEI form contracts, and ISDA form

contracts.

Appendix F of FMPA's Risk Management Policy Contract Management Risk Policy Version 2.0 approved August 24, 2017 Approved February 2019

5 of 10

(Continued)

4.3 Governing Authority

All contracts/agreements must adhere to the terms and conditions of the following

FMPA governing authorities:

Applicable federal laws and regulations (FERC, NERC, etc.)

Florida State Statute

FMPA's Interlocal Agreement

The By-Laws of the EC and BOD

4.4 Negotiation

Favorable business parameters and requirements should be discussed internally by staff

(including, as appropriate, the Office of the Chief Legal Officer) before negotiating

with third parties. Contract negotiations shall be led by the appropriate Executive

Officer with support from the Office of the Chief Legal Officer. The Executive Officer

may designate staff to represent FMPA in any contract, agreement or Master

Agreement negotiation. The following are required support functions for contract

negotiations:

4.4.1 Audit Rights

Contract Compliance Audit staff shall review contracts concerning full or

partial ownership of assets to ensure needed of audit rights are addressed and

any impacts relating to existing contract audit rights are identified. The

Contract Compliance Audit and Agency Risk Manager shall be consulted as

to any needed audit right parameters.

4.4.2 Risk Management

The Agency Risk Manager shall be made aware of negotiations for any

contract/agreement with a base term equal to or greater than 7 years or with a

notional value in excess of \$1.0 million regardless of term.

**4.4.3** Insurance Requirements

Some types of contracts or other forms of agreements may require ensuring

that the Agency is adequately protected in the event of accident, equipment

(Continued)

failure, or other forms of incidents that might result in an FMPA liability,

financial loss or claim. It is the responsibility of the negotiating staff

member(s) to consult with the Contract Compliance Audit and Agency Risk

Manager to ensure adequate indemnity and/or insurance requirements are

stipulated in the terms and conditions of such agreements. No such agreement

or contract shall be submitted for approval or executed without review of such

indemnity and/or insurance requirements.

4.5 Approval and Execution

Upon the completion of negotiations, the responsible staff member shall complete the

approval and execution process. All contracts, agreements, and/or Master Agreement

will be reviewed and approved by the Office of the Chief Legal Officer prior to

execution. Contracts/agreements with a term equal to or greater than 7 years or

exceeding the parameters defined in Section 4.1 of the Origination Risk Policy must be

presented to the appropriate governing body for approval. Contracts/agreements that

obligate the Agency to pay more than the respective total non-fuel Operations and

Maintenance Budget and total Project Capital Budget require governing body approval.

Non budgeted items over the GM's then current approved spending authority must be

reported to the appropriate governing body.

5.0 Contract Administration

Each Executive Officer shall cause all executed contracts within their respective purview to be

monitored on an ongoing basis and maintain a list of all executed and unexpired contracts with a

term of one year or longer. The listing will include all Master Agreements and identify the type

and counterparty of each. All Non-Disclosure/Confidentiality agreements will also be included in this

listing. This list shall include any date specific obligations of either FMPA or counterparty and

identify which entity is accountable for such obligation. This listing is to be updated annually at a

minimum. Monitoring will also include maintaining awareness of existing contractual relationships,

terms and conditions, termination clauses, collateral posting obligations and any relevant current

events which may impact the contract and/or related obligations.

This listing will be provided to the Contract Compliance Audit and Agency Risk Manager at the

beginning of each fiscal year.

Appendix F of FMPA's Risk Management Policy Contract Management Risk Policy

(Continued)

**6.0 Internal Controls** 

The General Manager, in consultation with the Office of the Chief Legal Officer, shall cause

to be established a system of documented internal controls by which FMPA may enter into

and administer contracts, agreements and Master Agreements, pursuant with this Policy and

in accordance with all policies and procedural guidelines established in FMPA's Risk

Management Policy, all governing authorities and any other associated procedures

established...

**6.1 Records Retention** 

All original contracts must be retained in accordance with the Records Management

Policy, Appendix L of the FMPA Risk Management Policy. Each Executive Officer

shall cause originals of executed contracts within their respective purview to be

appropriately and safely retained.

**6.2** Contract Compliance

The Contract Compliance Audit and Agency Risk Manager shall maintain a list of

contracts containing audit rights. This list shall be reviewed annually for completeness.

Annual audit plans should consider these audit rights to ensure that adequate reviews

of contract compliance are completed and consistent with each respective right.

**6.3** Policy Compliance

Each Executive Officer with executed contracts within their respective purview shall

advise the Agency Risk Manager any compliance issues when discovered. Any

compliance issues that remain unresolved in excess of forty- five days will be presented

to the AROCFC by the Agency Risk Manager at the next regularly scheduled meeting.

7.0 Reporting

7.1 Operation and Effectiveness Report

An annual report on the operation and effectiveness of this Policy shall be presented to

the AROCFC as described in Section 7.0 of the FMPA Risk Management Policy.

(Continued)

7.2 Manager Risk Environment Reporting

Each manager shall report on the current risk environment affecting FMPA's contracts

and/or agreements to the Risk Management Department, as needed, and conclude any

necessary discussions before presenting items to the AROCFC or respective governing

body.

7.3 Master Agreement Listing

On an annual basis as an attachment to the Operation and Effectiveness Report

referenced in Section 7.1, a report will be included in the Agenda Packet of the

AROCFC that lists all Master Agreements with which a commodity transaction can be

confirmed.

8.0 Oversight Structure

The Agency Risk Manager shall cause any material deviations from this Policy to be reported

according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy.

Each manager responsible or Executive Officer responsible for negotiating/executing

contracts/agreements affecting FMPA's risk exposure shall report on such current risk

environment to the Risk Management Departmentteam and conclude any necessary

discussion before presenting items to the appropriate governing body for approval.

Appendix F of FMPA's Risk Management Policy Contract Management Risk Policy Version 2.0 approved August 24, 2017 Approved February 2019

# Appendix A

# Florida Municipal Power Agency Risk Management Reporting Calendar Contract Administration Policy

Reporting Item	Frequency of Report	Responsible Party	Policy Section Reference	Policy Category Reference
Contracts Presented for Approval	As Needed	Respective Responsible Manager	Section 4.5	Approval and Execution
Update Executed Contracts List	Annually	Respective Responsible Executive Officer	Section 5.0	Contract Administration
Review of Audit Rights	As Needed/Annually	Contract Compliance Audit and Agency Risk Manager	Section 6.2	Contract Compliance
Policy Operation and Effectiveness	Annually	Agency Risk Manager	Section 7.1	Error! Reference source not found. Reporting
Master Agreement Listing	Annually	Agency Risk Manager	Section 7.3	Master Agreement Listing
Deviations from Policy	As Needed	Agency Risk Manager	Section 8.0	Oversight Structure

#### FLORIDA MUNICIPAL POWER AGENCY

# RISK MANAGEMENT POLICY APPENDIX G

# STATUTORY AND REGULATORY MATTERS POLICY

# TABLE OF CONTENTS

Sect	tion	Page
1.0	Policy Statement	1
2.0	Scope	2
3.0	Types of Risk	2
4.0	Statutory and Regulatory Oversight	3
5.0	Internal Controls and Ethics	4
6.0	Reporting	4
Rep	oorting CalendarApp	endix A

STATUTORY AND REGULATORY MATTERS RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Statutory and Regulatory Matters Policy (the "Policy") and any effective

subordinate procedures establish the governance, framework and the controls under

which Florida Municipal Power Agency (FMPA) may engage in activities to identify,

measure and minimize future business risk resulting from existing statutory and

regulatory matters as well as future changes in the statutory and regulatory environment.

This Policy is Appendix G of the FMPA Risk Management Policy.

1.0 Policy Statement

The Board of Directors and Executive Committee of FMPA recognize that FMPA

is exposed to various risks in the normal course of business activities. There may be

times when FMPA will determine that certain risks are above the preferred risk

tolerance level of FMPA and its members. FMPA is hereby authorized to put

mechanisms into place, such as those more fully described in Section 5.0 of this

Policy, which will control, transfer, or mitigate these risks to avert an adverse

impact on the financial position or reputation of the Agency.

It is the Policy of the Board of Directors and Executive Committee that:

▼ FMPA will follow all applicable federal, state and local laws.

Authority is delegated to the General Counsel to create procedures to

administer this policy.

General Counsel shall be directly responsible for the handling of all legislative

matters and regulatory proceedings involving the state legislature and

Congress, and state and federal agencies, including but not limited to the

Florida Department of Revenue (DOR), the Florida Public Service

Commission (PSC), the Florida Department of Environmental Protection

(DEP), US Department of Energy (DOE), US Environmental Protection

Agency (EPA), and the Federal Energy Regulatory Commission (FERC).

Statutory and Regulatory Matters Policy Version 1 approved January 24, 2008 Edited committee May 15, 2009 1

General Counsel shall have responsibility to direct staff of any department as

needed to meet the needs of the Agency in responding to or participating in

any legislative or regulatory matter as necessary to represent the interests of

the Agency.

The Director of Regulatory Affairs shall be responsible for the technical V

aspects of any regulatory proceedings and assist the General Counsel in

administering such proceedings. The Director shall also be the case manager

on all FERC legislative measures relating to the delivery of power to the

FMPA and ARP members.

The Regulatory Compliance Officer shall oversee all NAESB, NERC and

FRCC compliance measures.

Deviations from this Policy shall be reported to the Audit and Risk

OversightFinance Committee (AROCFC).

2.0 Scope

FMPA has the authority to represent itself and its members on statutory and

regulatory issues. All FMPA activities shall meet FERC, NERC, DOE, EPA, DEP,

DOR, FPSC, and FRCC requirements.

The General Counsel has ultimate responsibility for administration of FMPA's

statutory and regulatory matters policies.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere

of proper control levels to ensure the effective and efficient generation of electric

power. The General Counsel will cause procedures to be written that identify risks

in the areas noted below and provide ways to measure, control and mitigate

FMPA's exposure to those risks. While not intended to be a comprehensive listing

of risk encountered by FMPA during the normal course of the business cycle, the

Statutory and Regulatory Matters Policy Version 1 approved January 24, 2008

following provides insight into the major areas of statutory and regulatory risk exposure for FMPA.

**3.1 Regulatory Risk:** The risk of a potential adverse impact on FMPA from an

action and direction from an administrative body such as FERC, DOE, EPA,

DOR, or DEP. The risk is that a regulatory or legislative matter harms FMPA.

For instance, legislative or regulatory action could make it impossible for

FMPA to participate in base load generation projects to serve its All-

Requirements Power Supply Project participants. Regulatory risk occurs at the

local, state and federal level and could have direct impact on FMPA's

strategic, operational or financial decisions.

3.2 Environmental Risk: The risk of potential losses associated with a

generating or other facilities not complying with federal environmental or

other regulations. Examples of environmental non-compliance include

emissions violations and toxic spills. When a generating facility is in

violation, there is the potential that generating output could be lost. FMPA

must replace these generating units with other units or purchase the power at

spot market prices that may exceed the cost expected from the failed

generator. Substantial damage could also be incurred to the reputation of

FMPA.

4.0 Statutory and Regulatory Oversight

The General Counsel, Director of Regulatory Affairs, and Regulatory Compliance

Officer are responsible for overseeing regulatory and legislative matters as

described in Section 1.0. This oversight includes the following functions:

**4.1 Maintaining Records:** All documentation of compliance measures taken by

the Agency shall be maintained according to regulatory requirements and the

Records Management Risk Management Policy.

Statutory and Regulatory Matters Policy Version 1 approved January 24, 2008 Edited committee May 15, 2009 **4.2 Reporting:** The General Counsel shall report at least annually to Executive

Committee and Board of Directors an update on regulatory or legislative

matters affecting the Agency. Regulatory or legislative matters that affect the

risk exposure of the Agency shall be reported to the Audit and Risk

OversightFinance Committee (AROCFC) as needed.

**4.3 Violations:** Any violation notices or any other notification of non-compliance

with regulatory or legislative matters shall be reported to the Risk

Management Department upon receipt and to the AROCFC within 5 working

days.

5.0 Internal Controls and Ethics

The General Counsel shall cause to be established a system of written internal

controls to ensure compliance with all statutory and regulatory requirements,

consistent with this Policy and Statutory and Regulatory Matters Procedures, and in

accordance with all policies and procedural guidelines established in the Risk

Management Policy.

5.1 Continuing Education: The Assistant General Manager, Power

Resources Chief Operating Officer and General Counsel shall ensure that

appropriate staff maintains current knowledge regarding the statutory and

regulatory matters.

**5.2** Policy Compliance: Risk Management staff shall assist General Counsel in

monitoring compliance with this Policy and associated Procedures.

6.0 Reporting

4

The General Counsel shall cause any deviations from this Policy to be reported according to the guidelines set forth in the FMPA Risk Management Policy, Section 4.1. The Audit and Risk OversightFinance Committee shall cause to be completed an annual report on the operation and effectiveness of this Asset Management and Operations Policy as described in the FMPA Risk Management Policy, Section 7.0. The General Counsel shall notify the Agency Risk Manager of the current statutory and regulatory risk environment affecting FMPA as appropriate.

Statutory and Regulatory Matters Policy Version 1 approved January 24, 2008 Edited committee May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11 Approved February 2019

# Appendix A

#### Florida Municipal Power Agency Risk Management Reporting Calendar Statutory and Regulatory Reporting Requirements

Reporting tem	Frequency of Report	Responsible Party	Policy Reference	Policy Reference
Update to governing bodies	Annually	General Counsel	Section 4.2	Updates
Violations	As needed	General Counsel	Section 4.3	Violations
Deviations from Policy	As needed	General Counsel	Section 6.0	Reporting
Policy operation and effectiveness	Annually	<del>AROC</del> FC	Section 6.0	Reporting

# FLORIDA MUNICIPAL POWER AGENCY

# RISK MANAGEMENT POLICY - APPENDIX HK

# POWER SUPPLY AND RESOURCE PLANNING POLICY

# TABLE OF CONTENTS

1.0	Poli	cy Statement 1					
2.0	Scop	ре	2				
3.0	Тур	es of Ri	sk		. 2		
	3.1	Operat	tional Ris	k	. 3		
	3.2	Strateg	gic Risk		. 3		
4.0	Long	g-Term	Planning		. 3		
	4.1	Reliab	ility Stan	dard	. 4		
	4.2	IRP			. 4		
	4.3	Legal	Filings		. 4		
5.0	Inter	nal Cor	ntrols		. 4		
	5.1	Contin	nuing Edu	cation	. 5		
	5.2	NERC	Complia	nce	. 5		
	5.3	Policy	Complia	nce	. 5		
6.0	Rep	orting			. 5		
	6.1	Power	Resource	es	. 5		
		6.1.1	IRP Rep	orting	. 5		
			6.1.1.0	Major Assumptions	. 5		
			6.1.1.1	IRP Study	. 6		
		6.1.2	Ten Yea	r Site Plan	. 6		
	6.2	Operat	tion and E	Effectiveness Report	. 6		
7.0	Ove	rsight S	tructure		. 6		

#### POWER SUPPLY AND RESOURCE PLANNING RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Power Supply and Resource Planning Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and controls under which Florida Municipal Power Agency ("FMPA") may engage in activities to identify, measure, and minimize future business risk resulting from planning long-term power supply resources. This Policy is Appendix H of the FMPA Risk Management Policy.

# 1.0 Policy Statement

The Executive Committee (EC), as members of the All Requirements Power Supply Project (ARP), of FMPA recognizes that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its members. FMPA is hereby authorized to put mechanisms into place, such as those more fully described in Section 5.0 of this Policy, which will control, transfer, or mitigate these risks to avert an adverse impact on the ability of the Agency to provide reliable and affordable power.

The following summarizes the Policy of the EC:

- ▼ FMPA shall follow all applicable federal, state and local laws or regulations concerning the planning of power supply resources.
- ▶ Planning for long-term resources to meet electrical load requirements shall consider all available reasonable alternatives and result in business strategies designed to achieve a highly reliable and economic power supply portfolio.
- An Integrated Resource Planning ("IRP") process shall be conducted, and the results presented to the EC no less than every other year.
- Authority is delegated to the Chief Operating Officer to create procedures in support of and to administer this policy.

Appendix H of FMPA's Risk Management Policy Power Supply and Resource Planning Policy Version 2.0 approved August 24, 2017 Approved February 2019 Deviations from this Policy shall be reported to the Audit and Risk OversightFinance Committee (AROCFC).

2.0 Scope

The Interlocal Agreement forming FMPA states that the Agency may among other things undertake financing, acquiring, constructing, managing, operating, utilizing and owning capacity and energy supply resources, either with or without the participation of other electric utilities or any other joint electric supply project. The Agency is also empowered to investigate the desirability of and necessity for additional sources and supplies of electrical energy and associated fuel and delivery options without limitation. The planning of Agency power supply resources is

conducted by the Power Resources Division.

For this Policy, "long-term resources" shall mean power supply resources where the need is projected to occur three years or greater into the future from the start of the planning period. Staff, under the direction of the Business Development and Planning Manager, shall coordinate with staff under the direction of the System Operations Manager for those power supply resources that are required within three years of the planning period. This Policy addresses long-term resource planning. The acquisition of short-term resources is addressed in the Origination Policy, Appendix KH of this FMPA Risk Management Policy.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper control levels to ensure effective planning for affordable and reliable power. The Chief Operating Officer will cause procedures to be written that identify risks in the areas noted below and provide ways to measure, control, and mitigate FMPA's exposure to any identified risks. While not intended to be an all-inclusive listing of risks that may be encountered by FMPA during the normal course of its business cycle, the following provides insight into the major areas of long-term resource planning related risk exposure for FMPA and the ARP.

Appendix H of FMPA's Risk Management Policy Power Supply and Resource Planning Policy Version 2.0 approved August 24, 2017 Approved February 2019

#### 3.1 Operational Risk

The potential risk of loss resulting from inadequate or failed internal processes, people and/or systems, or events from external sources. An example of operational risk would be the FMPA planned long-term power supply resources were not adequate to meet forecasted electricity demand. This resource shortfall could cause the Agency to meet future electricity demands by less economical means than what could have been planned. This type of planning failure could also lead to financial and reputation harm.

#### 3.2 Strategic Risk

The risk that the policies and actions of management and/or governing bodies do not promote the successful attainment of organization goals and objectives. An example of strategic risk might occur if the power supply alternatives considered during the planning process do not match the goals set by the Agency and/or the ARP. Such a mismatch of alternatives to goals and objectives could result in the Agency's failure to achieve the strategic goals of the ARP. Such a strategic failure could also lead to economic and reputation harm.

# 4.0 Long-Term Planning

At FMPA, long-term resource planning is an ongoing process conducted in accordance with prudent utility practice and policies or standards set by the Florida Public Service Commission and the Florida Reliability Coordinating Council (FRCC). Long-term planning considers appropriate supply and demand resources within the context of federal, state, and local goals and objectives. Staff, under the direction of the Business Development and Planning Manager, may utilize a variety of computer modeling and forecasting techniques and/or utilize third-party resources to assist in completing all required planning activities.

4.1 Reliability Standard

For planning purposes, reserve margins must be maintained at a minimum of

15% for each year of the planning period.

**4.2 IRP** 

An Integrated Resource Planning (IRP) is a process by which the Agency sets

long-term supply and demand strategies for the ARP. The IRP process shall

provide a plan for an optimal mix of power supply and demand-side resources

which provides a highly reliable least cost alternative to the Agency for meeting

forecasted future load demand over the next 20 year period. The IRP process

shall, at a minimum, consider the mix of needed resources, the size of those

needed resources, the rate impact of resource alternatives, and current and/or

potential legal and environmental requirements.

At a minimum, the Business Development and Planning Manager shall present

the various supply-side and demand-side resource options developed during the

IRP process to the EC for their review and approval.

4.3 Legal Filings

FMPA shall file a 10-Year Site Plan with the Florida Public Service

Commission annually by April 1. FMPA shall comply with any and all other

long-term planning requirements, whether at the local, state, or federal level.

5.0 Internal Controls

The Chief Operating Officer shall cause to be established a system of written internal

controls to ensure effective planning for economic and reliable power supplies,

consistent with this Policy and any associated Planning Procedures; all in accordance

with procedural guidelines and policies of the FMPA Risk Management Policy.

Appendix H of FMPA's Risk Management Policy Power Supply and Resource Planning Policy Version 2.0 approved August 24, 2017 Approved February 2019 4

**5.1** Continuing Education

The Chief Operating Officer shall ensure that all applicable staff maintain

current skills and knowledge regarding the long-term planning of power

resources.

**5.2 NERC Compliance** 

The Chief Information and Compliance Officer is responsible for ensuring

compliance with North American Electric Reliability Corporation ("NERC")

standards, including those standards which impact the planning process.

**5.3 Policy Compliance** 

Risk Management teamstaff shall monitor compliance with this Policy and all

associated Procedures. Any unresolved compliance issues will be presented to

the **AROCFC** by the Agency Risk Manager.

6.0 Reporting

**6.1 Power Resources** 

The Chief Operating Officer is responsible for causing the completion of the

following reporting requirements:

**6.1.1 IRP Reporting** 

The Business Development and Planning Manager shall present the

following IRP related information to the EC:

**6.1.1.0** Major Assumptions

Any major assumptions changes used in the IRP prior to the

presentation of any dependent resource alternatives contained

in the study. Appendix B illustrates the process and procedures

that are followed.

Appendix H of FMPA's Risk Management Policy Power Supply and Resource Planning Policy Version 2.0 approved August 24, 2017 Approved February 2019 5

#### **6.1.1.1 IRP Study**

The various supply-side and demand-side resource addition options developed during the IRP process for review and approval.

#### 6.1.2 Ten Year Site Plan

The Business Development and Planning Manager shall present the filed 10-Year Site Plan as an information item to the Executive Committee at its May meeting or the first meeting thereafter.

### **6.2** Operation and Effectiveness Report

An annual report on the operation and effectiveness of this Policy shall be presented to the AROCFC as described in Section 7.0 of the FMPA Risk Management Policy.

# 7.0 Oversight Structure

Agency Risk Manager shall cause any material deviations from this Policy to be reported according to the guidelines set forth in the FMPA Risk Management Policy, Section 4.1. The Business Development and Planning Manager shall report on the current risk environment affecting planning for long-term power supply resources to the Risk Management <u>TeamDepartment</u> as needed, and engage any necessary discussion before presenting items to the <u>AROCFC</u> or governing bodies.

# Appendix A

# Florida Municipal Power Agency

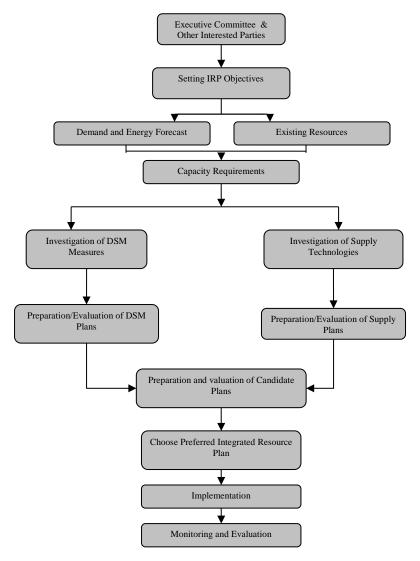
#### **Risk Management Reporting Calendar**

#### **Power Supply and Resource Planning Reporting Requirements**

Reporting Item	Frequency of Report	Responsible Party	Policy Section Reference	Policy Category Reference
IRP Major Assumptions	As needed	Business Development and Planning Manager	Section 6.1.1.0 Major Assumptions	
IRP Study	Annually	Business Development and Planning Manager	Section 6.1.1.1	IRP Study
10 Year Site Plan	Annually	Business Development and Planning Manager	Section 6.1.2	Ten Year Site Plan
Policy Operation & Effectiveness	Annually	Agency Risk Manager	Section 6.2	Operation and Effectiveness Report
Deviations from Policy	As Needed	Agency Risk Manager	Section 7.0	Oversight Structure

# FMPA Integrated Resource Planning Process & Procedure Version 1, October 20, 2009

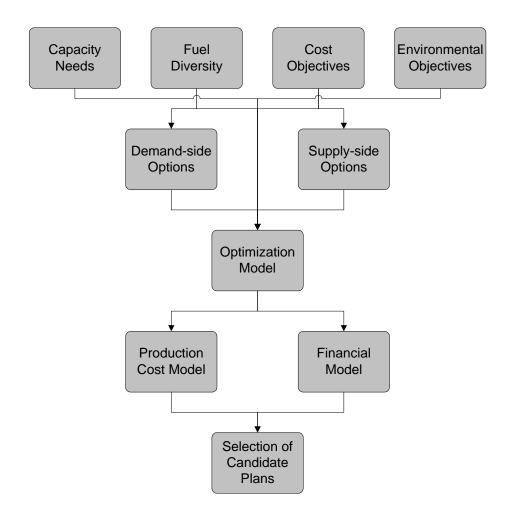
#### **Integrated Resource Planning Process:**



Appendix H of FMPA's Risk Management Policy Power Supply and Resource Planning Policy Version 2.0 approved August 24, 2017 Approved February 2019

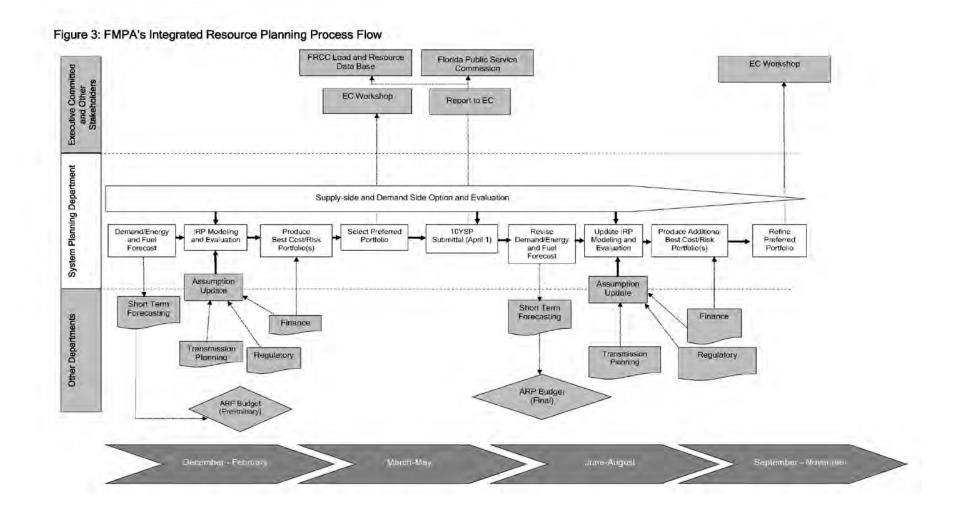
# FMPA Integrated Resource Planning Process & Procedure Version 1, October 20, 2009

#### **Evaluation Process for Candidate Plans:**



#### Appendix B

# FMPA Integrated Resource Planning Process & Procedure Version 1, October 20, 2009



# FLORIDA MUNICIPAL POWER AGENCY

# RISK MANAGEMENT POLICY - APPENDIX I

# ASSET MANAGEMENT AND OPERATIONS POLICY

# **TABLE OF CONTENTS**

1.0	PO110	'v Statei	ment	,			
2.0		pe and Authority					
3.0	•	Types of Risk					
	3.1	Volumetric Risk:					
	3.2	Operat	tional Risk:	5			
	3.3	Enviro	onmental Risk:	5			
	3.4	Regula	atory Risk:	5			
4.0			Asset Operations and Maintenance				
	4.1	•	tions:				
		4.1.1	Non-Peaking Unit Testing:	6			
		4.1.2	Peaking Unit Testing:	7			
		4.1.3	Fuel Oil Testing	7			
	4.2	Mainte	enance:	7			
		4.2.1	Deferment of Maintenance:	7			
		4.2.2	Reliability Centered Maintenance ("RCM"):	8			
		4.2.3	Budget Review:	8			
		4.2.4	Budget and Spending Authority:	9			
	4.3	Generation Unit Availability Metrics:					
	4.4	Safety	,	10			
		4.4.1	O&M Agent Safety:	10			
		4.4.2	Safety Training:	10			
		4.4.3	Accident Reporting:	11			
	4.5	Regula	atory Adherence:	11			
5.0			tal				
	5.1	•	liance:				
	5.2		ion Allowances:				
6.0			trols				
	6.1		nuing Education:				
<b>-</b> ^	6.2	•	Compliance:				
7.0	Repo	Reporting					
	7.1	Environmental Report: 1					
8.0			ructure				
	~ 101	الا بالنجيدات	± ₩¥+₩±¥				

# ASSET MANAGEMENT AND OPERATIONS RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Asset Management and Operations Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and controls under which Florida Municipal Power Agency ("FMPA") may engage in activities to identify, measure and minimize future business risk resulting from the operation and maintenance of electric power generating units for which FMPA has operational oversight and control, referred to as ARP Generation (ie. Cane Island Power Park, 0Treasure Coast Energy Center, and Stock Island Generating Station). The operation & maintenance function at the above ARP Generation sites is outsourced to third parties referred to in this Policy as O&M Agents (ie. Kissimmee Utility Authority, Fort Pierce Utility Authority, and Keys Energy Services). This Policy is Appendix I of the FMPA Risk Management Policy.

# **1.0 Policy Statement**

The Executive Committee ("EC") of FMPA recognizes that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its members. FMPA is hereby authorized to put mechanisms into place, such as those more fully described in Sections 4 and 5 of this Policy, which will control, transfer, or mitigate these risks to avert an adverse impact on the reliability of the All Requirements Project's ("ARP") generation assets or on the financial position or reputation of the Agency.

The following summarizes the Policy of the EC:

- ▼ FMPA shall follow all applicable federal, state and local laws concerning the operation and maintenance of electric power generating units.
- ▼ FMPA shall follow all applicable rules (i.e. NERC Standards, Environmental Standards, etc.) related to the operation and maintenance of electric power generating units and shall strive to maintain an environmental record of zero Notices of Violation ("NOVs") and/or fine assessments. (Section 5.1).
- Authority is delegated to the Chief Operating Officer (COO) to create procedures, as required, and to administer this policy. (Section 3.0)

# ASSET MANAGEMENT AND OPERATIONS POLICY RISK MANAGEMENT POLICY

(Continued)

- ▼ FMPA shall endeavor to achieve goals for each asset class as described in Section 4.3 herein.
- ▼ FMPA shall annually test the heat rates of non-peaking ARP generation units during the summer months. (Section 4.1.1)
- ▼ FMPA shall test ARP Generation peaking units when economically feasible but, as a minimum, at least every two years as described in Section 4.1.2 herein.
- ▼ FMPA shall perform an economic impact analysis for any materially significant deferred maintenance. (Section 4.2.1)
- ▼ FMPA shall communicate minimum safety standards for ARP Generation to each respective O&M Agent which support the goal of zero recordable safety incidents. (Section 4.4)
- Deviations from this Policy shall be reported to the Audit and Risk Oversight Committee ("AROC"). (Section 8.0)

# 2.0 Scope and Authority

FMPA has the authority to own or contract for the provision of electric power generation. This Policy applies only to those ARP owned generation facilities where FMPA has operational control and oversight, referred to in this Policy as "ARP Generation". FMPA is responsible for overseeing the operation and maintenance ("O&M") functions at ARP Generation facilities and must coordinate these activities effectively so as to ensure reliable system operation and optimization of the ARP's assets. O&M functions at ARP Generation facilities are currently outsourced to and conducted by O&M Agents pursuant to the respective governing O&M agreement between the Agent and FMPA.

The COO will coordinate efforts to maintain all ARP power supply resources to balance regulatory requirements, operational reliability, and maintenance to achieve an optimal economic solution using prudent utility practice and all applicable provisions of FMPA's Risk Management Policy. The Power Generation Fleet Director has responsibility to initiate and complete the selected solutions in accordance with this Policy. Pursuant to the governing O&M Agent Agreement, all O&M Agents are responsible for working with the Power

(Continued)

Generation Fleet Director for implementing selected solutions and following FMPA's

guidelines as an integral part of meeting the goals established by the EC.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper

control levels to ensure the effective and efficient generation of electric power. COO will

cause processes to be documented, as deemed appropriate, that identify risks in the areas

noted below and provide ways to measure, control and mitigate FMPA's exposure to those

risks. The FMPA Risk Management Policy identifies ten risks comprising FMPA's common

risk framework. While not intended to be a comprehensive listing of risks encountered by

FMPA during the normal course of the business cycle, the following provides insight into

the major areas of risk exposure for FMPA. The following selected framework risks are

those risks normally encountered with generation management.

3.1 Volumetric Risk:

The potential adverse impact of unanticipated changes in demand (requiring the

dispatch of either more or less generation) or availability of generating resources.

FMPA faces fuel supply risk when there is uncertainty associated with the availability

of generating units which may require the dispatch of less efficient units (higher heat

rate). When generating units fail, the ARP must replace the lost MWs with other

generation or spot market MWh purchases, resulting in higher costs than anticipated

had the generating unit not failed.

Dynamic changes in weather can significantly impact demand. Reacting to these

changes in demand can require changes to the dispatch of units thereby changing (either

positively or negatively) the fuel requirements of the ARP. During periods of

excessively hot or cold weather, ARP Member demand will increase. In Florida, there

is also an ongoing threat of extreme weather (hurricanes or tornados), which could

result in transmission and/or distribution outages. This could result in an interruption

in the delivery of power to members and or their customers. Either situation can lead

to an excess in fuel supply that must be sold into the market when prices are falling or

Appendix I of FMPA's Risk Management Policy Asset Management and Operations Policy Version 5 approved April 20, 2017 Approved February 2019

(Continued)

an insufficient supply quantity that must be purchased when prices are rising. Either

circumstance will cause an adverse financial impacts to the ARP.

3.2 Operational Risk:

The potential economic loss resulting from ineffective or inefficient operation of generation or

the loss of generating assets, transmission, fuel supply facilities or other related assets. An

example would be a sudden forced outage of a generating unit or station accident that results

in the loss of power generation. When such a loss of generation occurs, additional energy (and

possibly capacity) may be required by dispatching another (potentially less economic)

generating unit or through the purchase of any needed capacity and energy from the spot

market. Such action may increase costs and result in an adverse financial impact to the

ARP. While both volumetric and operational risk may relate to generator outages, operational

risk is concerned with system reliability implications, whereas volumetric risk would relate to

the cost of replacement energy.

3.3 Environmental Risk:

The potential environmental impact associated with a failure to comply with federal or

state environmental regulations or approved facility specific permits. Examples of

environmental non-compliance include emission violations and/or toxic spills. When a

generating station or other facility is in violation, there is the potential of fines being

imposed and generating output lost. Any lost resource(s) would require replacement

from other units or the purchase the power at spot market prices. Either action could

cause result in an adverse financial impact to the ARP. Any environmental penalty

could also result in an adverse public perception and damage the reputation of FMPA.

3.4 Regulatory Risk:

The potential adverse impact of an action or direction from a regulatory body such as,

but not limited to, FERC, DOE, or EPA. An example would be if a legislative or

regulatory action could make it impossible for FMPA to economically operate its

generation assets to reliably serve the load of ARP members. Regulatory risk occurs at

Appendix I of FMPA's Risk Management Policy Asset Management and Operations Policy Version 5 approved April 20, 2017 Approved February 2019

(Continued)

the local, state and federal level and could have a direct impact on FMPA's strategic,

operational or financial decisions.

4.0 Generation Asset Operations and Maintenance

FMPA shall maintain effective operations and maintenance procedures to ensure that the

ARP Generation assets maintain the desired level of efficiency based upon their respective

operating profile in an economically appropriate manner. For example, a unit that is nearing

its useful life and nearing a major maintenance recommendation to be performed, the

associated expense may not be economically justified.

4.1 Operations:

FMPA shall follow Original Equipment Manufacturer (OEM) specifications for the

operation of all non-peaking gas and steam turbine units over the economic life of the

generation asset. The determination of the unit's economic life will be a collective

effort of staff with the COO, or his designee, presenting staff's recommendation to the

EC for approval, supported by economic and development models provided by System

Planning. The OEM specifications differ between generation units and are updated as

deemed necessary by the manufacturer. The latest individual unit OEM documentation

can be found by referencing OEM publications such as the following or their

equivalent:

Technical Information Letters — TIL

· GE Reference — GER

• GE Requirements – GEK

Performance Answer Case – PAC

Another sources of recommended maintenance can be obtained from other unit

owners sharing their experiences through OEM User Groups.

**4.1.1** Non-Peaking Unit Testing:

The Power Generation Fleet Director shall direct each O&M Agent to annually

test the capacity and heat rate of each non-peaking unit during the summer

months in order to document each unit's operating efficiency. The PI Historian

will collect relevant data necessary for determining the heat rates of these units

Appendix I of FMPA's Risk Management Policy Asset Management and Operations Policy Version 5 approved April 20, 2017 Approved February 2019

(Continued)

as well as other key operating parameters. Capacity testing is performed in

compliance with NERC standards.

**4.1.2** Peaking Unit Testing:

The Power Generation Fleet Director shall direct each O&M Agent to test the

heat rate of each peaking unit as economically feasible, in order to document

each such unit's operating efficiency. Such testing will be performed, as a

minimum, at least every two years. Capacity testing is performed in compliance

with NERC standards.

4.1.3 Fuel Oil Testing

All dual fuel capable units shall be tested to operate on fuel oil at least once per

year. Results of all such tests shall be reported to the Agency Risk Manager and

the System Operations Manager.

4.2 Maintenance:

FMPA shall follow prudent maintenance practices, following OEM specifications, for

maintaining combustion turbines and steam turbines for all non-peaking units. When a

generating asset is nearing the end of its economic life, the COO must prudently

determine whether OEM specified maintenance is economically justified to perform.

If not so justified, FMPA is authorized not to follow OEM specifications.

**4.2.1** Deferment of Maintenance:

The Power Generation Fleet Director must coordinate any decision to

delay/defer maintenance with the System Operations Manager to ensure

adequate reserve margins are maintained. The Senior Financial Analyst will

also be consulted to determine any adverse rate impacts upon ARP members

resulting from such delay/deferment.

Any decision to defer/or not perform staff identified or OEM recommended

maintenance must be reviewed and approved by the COO. If deferred,

economically justified OEM recommended maintenance will be performed

Appendix I of FMPA's Risk Management Policy Asset Management and Operations Policy Version 5 approved April 20, 2017 Approved February 2019

(Continued)

during the next regularly scheduled maintenance activity. The Power

Generation Fleet Director shall then notify the Agency Risk Manager of any

pending maintenance deferral along with supporting documentation prior to the

submitting deferment plan to the General Manager for final approval. Concerns

related to the future availability of capital parts and adverse impacts to related

warranties will not be considered without supporting documentation.

**4.2.2** Reliability Centered Maintenance ("RCM"):

FMPA will maintain the balance of plant and auxiliary equipment in accordance

with RCM, not including transformers. RCM establishes safe minimum levels

of maintenance, changes to operating procedures and strategies, and the

establishment of capital maintenance regimes and plans based on historic

operational data and maintenance history.

FMPA shall strive to ensure that long-lead critical items for base load gas and

steam turbine units can be obtained within six month time frame from within

the ARP fleet, provided through the OEM, or through a partnership fleet

arrangement. The following items are excluded from this six month

requirement: Iso-phase bus, disconnect switches, switchgear, and CTPT

metering units.

4.2.3 Budget Review:

All capital/maintenance items costing in excess of \$1 million that are being

considered for inclusion during the annual budgeting process shall be presented

to the Generation Review & Assessment ("GR&A") Group, as defined in

Section 5.1 of the Fuel Portfolio Management Policy, Appendix A of the FMPA

Risk Management Policy, for an economic review. The GR&A Group shall

facilitate the determination that these projects are prudent and/or economically

justified and should be included in the budget proposal submitted to the EC for

approval.

Appendix I of FMPA's Risk Management Policy Asset Management and Operations Policy Version 5 approved April 20, 2017 Approved February 2019

(Continued)

The GR&A Group is composed of, at a minimum, the Agency Risk Manager,

a Risk Analyst, the System Operations Manager and the Power Generation Fleet

Director. The System Planning Manager will also participate as a member of

the GR&A Group during these reviews. Other delegates may be

assigned/removed as deemed appropriate by the General Manager.

**4.2.4** Budget and Spending Authority:

Staff shall budget all necessary maintenance to ensure that reliability goals are

appropriately established and achieved. The resulting ARP budget will be

comprised of two primary categories for O&M, expenses and capitalized

expenses. Once the ARP budget is approved, funds may not be shifted from

either category for use in the other without obtaining prior approval by the

applicable governing body.

The General Manager is granted the authority to approve budgeted capital items

and budgeted non-fuel related O&M expenditures pursuant with existing

contractual obligations. The General Manager also has authority to approve

capital items or O&M expenditures which exceed the specified amounts in the

approved budget, but is not authorized to exceed the aggregated total budget

category for either capital or O&M expenses. When the General Manager

exercises such granted spending authority for a non-budgeted expenditure

pursuant to a new contractual obligation exceeding \$200,000 for the term of

such contract, this action must be reported to the EC at the next regularly

scheduled meeting.

**4.3** Generation Unit Availability Metrics:

The Power Generation Fleet Director shall present, on an annual basis, a report which

details operating availability and reliability metrics of all ARP units. These metrics will

be compared to related industry metric averages as a benchmark of FMPA's overall

maintenance program and in meeting the organization's strategic and departmental

goals as documented at the time.

Appendix I of FMPA's Risk Management Policy Asset Management and Operations Policy Version 5 approved April 20, 2017 Approved February 2019

Examples of the types of metrics that may be used are as follows:

- Equivalent Availability Factor or EAF
- Maintenance Outage Hours or MOH
- Planned Outage Hours or POH
- Forced Outage Hours or FOH
- Equivalent Forced Derated Hours or EFDH

#### 4.4 Safety:

FMPA shall strive to prevent and/or eliminate all accidents at ARP Generation facilities and maintain a safe working environment. FMPA employees who are authorized to have unrestricted access to ARP Generation facilities will follow the most current APPA Safety Manual.

#### 4.4.1 O&M Agent Safety:

Each respective O&M Agent is responsible for the safety of their employees working at each ARP generating facility and enforce their own respective safety standards. To the extent possible under the terms and conditions of each respective Agent O&M Agreement, FMPA shall encourage each Agent to utilize the most current APPA Safety Manual and communicate the minimum safety requirements that support a goal of zero reportable safety incidents. FMPA will also encourage each O&M Agent to comply with all aspects of the Occupational Safety and Health Act ("OSHA") and any associated rules.

#### **4.4.2** Safety Training:

Annual safety training of plant personnel is the obligation of the respective O&M Agent. In support of the O&M Agent safety training obligations, the Power Generation Fleet Director will communicate FMPA's training goals and expectations for the coming Fiscal Year as an integral aspect of the respective Agent's Operating Plan.

(Continued)

4.4.3 Accident Reporting:

All accidents must be reported immediately to the Agency Risk Manager. The

Power Generation Fleet Director shall ensure that each ARP Generation facility

provide, at a minimum, a quarterly statistical report to the Risk Management

Department which details reportable accidents. For this Policy, accidents are

defined as OSHA reportable lost time accidents and incidents of property

damage.

4.5 Regulatory Adherence:

The COO shall ensure that all relevant NERC and CIP guidelines are followed and

appropriate documentation exists to ensure compliance with any regulatory audits.

5.0 Environmental

FMPA recognizes that efficient resource use and concurrent protection of the environment

are vital to provide benefit to FMPA members, surrounding communities and for the

continued success of the ARP. FMPA shall strive to act as a responsible steward of the

environment and shall take responsibility for achieving and maintaining compliance with

environmental regulations, be responsive to local environmental needs, and where no

regulations exist, shall implement appropriate standards.

5.1 Compliance:

ARP Generation facilities shall comply with Federal and State laws, rules and

regulations for the environment. FMPA shall strive to achieve zero Notices of

Violations (NOVs) or fines. The Power Generation Fleet Director is responsible for

ensuring that all filings are complete, accurate and timely, and shall report any NOVs

to the Agency Risk Manager upon receipt. When so notified, the Agency Risk Manager

shall report the NOV at the next scheduled AROCFinance Committee (FC) meeting.

In the event that FMPA discovers a possible violation and submits a "self-report" of

the discovery, all such self-report submittals shall be reported to the Agency Risk

(Continued)

Manager prior to submittal and to the AROC-FC at the next regularly scheduled

meeting by the Power Generation Fleet Director.

5.2 Emission Allowances:

Allowance credits shall be managed by the Power Generation Fleet Director. Such

activity shall include an annual evaluation of the expected allowance needs for the

upcoming year with the Agency Risk Manager. At the end of each fiscal year, ARP

Generation allowances must meet the anticipated needs for the next fiscal year. Staff

may purchase allowances to achieve this level, as appropriate. Excess credits shall be

reviewed for possible sale to third parties. The General Manager must approve any sale

of excess credits prior to execution.

**6.0 Internal Controls** 

The COO shall maintain evidence of a system of internal controls, as deemed necessary, to

ensure the safe and efficient operation and maintenance of the ARP generation assets,

consistent with this Policy and associated procedures, and in accordance with all policies and

procedural guidelines established in the FMPA Risk Management Policy. FMPA shall use a

cost-benefits analysis when making decisions regarding the implementation of internal

controls.

**6.1 Continuing Education:** 

The COO shall ensure that appropriate staff maintains current knowledge regarding the

operation and maintenance of electric power generating units related to the ARP

generating assets.

**6.2** Policy Compliance:

The Agency Risk Manager shall monitor compliance with this Policy and associated

procedures and report such on an annual basis.

Any unresolved compliance issues will be presented to the AROFC, as needed, by the

Agency Risk Manager.

Appendix I of FMPA's Risk Management Policy Asset Management and Operations Policy Version 5 approved April 20, 2017 Approved February 2019

(Continued)

7.0 Reporting

The COO is responsible for causing the completion of the following reporting

requirements:

**7.1 O&M Report:** 

The Power Generation Fleet Director shall report to the AROFC annually a review of

ARP Generation for the prior fiscal year. This report shall include, at a minimum, for

each ARP Generation asset:

Material maintenance deferrals approved by the General Manager

· Net heat rate

Net generation

Generation Availability Metrics

Number of reportable accidents

7.2 Environmental Report:

The Power Generation Fleet Director shall annually report to the AROFC on the ARP's

environmental compliance for the prior year. This report shall include, at a minimum,

the emissions for each ARP Generation asset as compared to regulatory and permit

allowances.

8.0 Oversight Structure

The Agency Risk Manager shall cause any material deviations from this Policy to be reported

according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy.

An annual report on the operation and effectiveness of this Policy shall be presented to the

Audit and Risk Oversight Finance Committee as described in Section 7.0 of the FMPA Risk

Management Policy. The Power Generation Fleet Director shall report on the current risk

environment affecting FMPA's generation assets to the Risk Management Department Team

as needed, and engage any necessary discussion before moving items to the appropriate

governing body.

Appendix I of FMPA's Risk Management Policy Asset Management and Operations Policy Version 5 approved April 20, 2017 Approved February 2019

## Florida Municipal Power Agency Risk Management Reporting Calendar Asset Management and Operations Policy

Reporting Item	Frequency of Report	Responsible Party	Policy Section Reference	Policy Category Reference
Generation Unit Testing	Annual	Power Generation Fleet Director	Section 4.1	Operations:
Spending Authority Use Activity	As Needed	General Manager	Section 4.2.4	Budget and Spending Authority:
Generation Unit Availability	Annual	Power Generation Fleet Director	Section 4.3	Generation Unit Availability Metrics:
Accidents at Generation Facilities	As Needed	Power Generation Fleet Director	Section 4.4.3	Accident Reporting:
Statistical Safety Report	Quarterly	Power Generation Fleet Director	Section 4.4.3	Accident Reporting:
Known Regulatory Issues	As Needed	C00	Section 4.5	Regulatory Adherence:
All regulatory Self-Reports	As Needed	Power Generation Fleet Director	Section 5.1	Compliance:
Environmental Notice of Violation	As Needed	Agency Risk Manager	Section 5.1	Compliance:
Policy Compliance	As Needed	Agency Risk Manager	Section 6.2	Policy Compliance:
O&M Report	Annual	C00	Section 7.1	O&M Report:
Environmental Report	Annual	C00	Section 7.2	Environmental Report:
Policy Operation and Effectiveness	Annual	Agency Risk Manager	Section 8.0	Oversight Structure

# FLORIDA MUNICIPAL POWER AGENCY RISK MANAGEMENT POLICY - APPENDIX J ACCOUNTING AND INTERNAL CONTROLS POLICY TABLE OF CONTENTS

1.0	Poli	cy Statement	2
2.0	Sco	pe	3
3.0	Тур	es of Risk	3
	3.1	Administrative Risk:	4
	3.2	Reputational Risk:	4
4.0	Acc	ounting Department	4
	4.1	Basis of Accounting:	4
	4.2	Accounting Cycle:	5
	4.3	Inventory:	5
	4.4	Accounts Payable:	6
	4.5	Accounts Receivable:	6
5.0	Exte	ernal Audit:	7
	5.1	Auditor Qualification:	7
	5.2	Selection of Auditor:	7
	5.3	Auditor Communications:	8
6.0	Inte	rnal Controls:	8
	6.1	System of Controls	9
	6.2	Policy and Procedure Compliance:	9
	6.3	Procurement Review:	9
	6.4	Continuing Education:	9
7.0	Rep	orting	. 11
	7.1	Annual Report on Late Fees:	. 11
	7.2	Financial Statements:	. 11
	7.3	Management Letter Comments:	. 12
	7.4	Oversight Structure	. 12
Appe	endix	A	. 13

ACCOUNTING AND INTERNAL CONTROLS

RISK MANAGEMENT POLICY

FOR FLORIDA MUNICIPAL POWER AGENCY

This Accounting and Internal Controls Risk Management Policy (the "Policy") and any effective

subordinate procedures establish the governance, framework and the controls under which Florida

Municipal Power Agency ("FMPA") may engage in activities to identify, measure, and minimize

future business risk resulting from accounting processes and asset control. This Policy is Appendix

J of the FMPA Risk Management Policy.

1.0 Policy Statement

The Executive Committee ("EC") and Board of Directors ("BOD") of FMPA recognize that

FMPA is exposed to various risks in the normal course of business activities. There may be

times when FMPA will determine that certain risks are above the preferred risk tolerance

level of FMPA and its members. FMPA staff is hereby authorized to put mechanisms into

place, such as those more fully described in Sections 4.0 through 6.0 of this Policy, which

will control, transfer, or mitigate these risks to avert an adverse impact on the financial

position of the Agency.

The following summarizes the Policy of the EC and BOD:

■ All funds, property and securities of the Agency shall be recorded in accordance with

prudent utility practice, generally accepted accounting principles, and all requirements

set forth by law and/or regulation as required in Section 2.0.

■ An independent external audit of the Agency's financial statements shall be completed

each year by a certified public accountant as detailed in Section 5.0.

■ Authority is delegated to the Chief Financial Officer ("CFO") to establish a system of

documented internal controls to safeguard assets and assure reliability of financial

reporting and compliance with applicable laws and regulations as detailed in Section

6.0.

Appendix J of FMPA's Risk Management Policy Accounting and Internal Controls Risk Policy Version 5.0 approved October 19, 2017 Approved February 2019

(Continued)

**▼** Authority is delegated to the CFO to create procedures to facilitate the management of

all accounting functions and to implement this Policy as described in Section 3.0.

▼ The CFO shall render to each regular meeting of the EC and BOD a report on the

financial condition of the Agency as detailed in Section 0.

▼ The Agency Risk Audit Manager shall report deviations from the requirements of this

Policy to the Audit and Risk Oversight Finance Committee ("AROFC").

2.0 Scope

This Policy creates a framework that enables the CFO to cause full and accurate records of

all transactions of the Agency to be maintained in accordance with all applicable accounting

standards, general laws, regulations, bond covenants and other standards or requirements as

set forth in the Agency's Interlocal Agreement and/or By-laws.

The CFO manages the Finance Division within FMPA and is responsible for causing this

Policy to be adhered to throughout the Division.

This Policy applies to all material accounting transactions into which FMPA enters.

Transactions include, but are not limited to, all project and member revenue billings, sales

for resale, accounts receivable, inventory, fixed assets, expenditures, and accounts payable.

The materiality standard for this Policy is FASB Statement of Financial Accounting

Concepts No. 8, Qualitative Characteristics of Accounting Information. It states: "The

omission or misstatement of an item is material if, in the light of the surrounding

circumstances, the magnitude of the item is such that it is probable that the judgment of a

reasonable person relying upon the report would have been changed or influenced by the

inclusion or correction of the item."

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper

control levels to safeguard the Agency's assets. The CFO will cause procedures to be written

that identify risks in the areas noted below and provide ways to measure, control and mitigate

FMPA's exposure to those risks. The FMPA Risk Management Policy identifies ten risks

Appendix J of FMPA's Risk Management Policy Accounting and Internal Controls Risk Policy Version 5.0 approved October 19, 2017 Approved February 2019

(Continued)

that compose FMPA's common risk framework. While not intended to be a comprehensive

listing of risks encountered by FMPA during the normal course of the business cycle, the

framework provides insight into the major areas of risk exposure for FMPA. The following

selected risks in the framework are those risks presented by typical financial and contractual

transactions.

3.1 Administrative Risk:

The potential of financial loss due to deficiencies in internal control structure and

management reporting due to human error, fraud or system failure. An example of

administrative risk that would affect financial transactions might occur when a failure

in the system of controls allows a single employee to falsify or misrepresent a

transaction, or other types of fraud. This failure in the control system could cause

financial and/or reputation loss to FMPA.

3.2 Reputational Risk:

The potential losses incurred when stakeholders or the public negatively perceive an

organization. An example of reputational risk might occur if a prior year's audit

report is restated due to a material misstatement. Such a restatement could cause

negative perception of the Agency by stakeholders such as member cities,

bondholders and credit rating agencies, which could result in a financial loss.

4.0 Accounting Department

The Accounting Department is responsible for ensuring that all funds, property and securities

of the Agency are recorded in accordance with prudent utility practice, generally accepted

accounting principles, and all requirements set forth by law and/or regulation. These

activities will be governed by accounting procedures and the following practices.

4.1 Basis of Accounting:

FMPA has chosen to follow accounting pronouncements as set forth in the

Governmental Accounting Standards Board (GASB). All FMPA Projects' general

ledgers and subsidiary ledgers are to be maintained with the Uniform System of

Appendix J of FMPA's Risk Management Policy Accounting and Internal Controls Risk Policy Version 5.0 approved October 19, 2017 Approved February 2019

(Continued)

Accounts of the Federal Energy Regulatory Commission and in conformity with

generally accepted accounting principles using the accrual basis of accounting.

The Agency has elected to follow the accounting methods for regulatory operations

of GASB 62. This accounting guidance, referred to herein as "GASB 62", relates to

the deferral of revenues and expenses to future periods in which the revenues are

earned or the expenses are recovered through the rate-making process.

The Controller shall present all current and any new proposed GASB 62 transactions

for approval by the AROCFC prior to the end of each fiscal year.

4.2 Accounting Cycle:

As established in Article I, Section 4 of the Interlocal Agreement, FMPA's fiscal year

will commence October 1 and end September 30. During the fiscal year-end

processing, the year-end closing time will be extended to facilitate the financial

statement audit.

After the last day of the month, Accounting staff shall begin month end processing

to close out all accounts and prepare any required month end reports and financial

statements. Accounting staff will complete month end closing no later than 30 days

after the last day of the previous month.

4.3 Inventory:

• The Agency Risk Audit Manager shall cause a physical count of inventory to be

conducted at least every other year at ARP generation facilities under FMPA

control. Such count shall include a review for obsolescence.

The Power Generation Fleet Director shall maintain procedures which detail

the following for material assets: setting of minimum and maximum inventory

levels and appropriate turnover ratios, and controls over changing such levels.

Appendix J of FMPA's Risk Management Policy Accounting and Internal Controls Risk Policy Version 5.0 approved October 19, 2017 Approved February 2019

(Continued)

Allowable inventory levels for natural gas and fuel oil storage are set in the Fuel
 Portfolio Risk Management Policy, Appendix A of the FMPA Risk

Management Policy.

4.4 Accounts Payable:

• FMPA shall strive to pay all presented invoices by the due date.

• Spending authority levels for all staff are approved during the annual budget

process.

· All invoices shall be routed through an electronic A/P system,

Invoices showing a credit only shall also be approved by the appropriate

manager.

Monthly financial statements presented to any governing body shall include a

list showing any outstanding invoices greater than 60 days past receipt of

invoice in A/P system and also include a brief description of the cause for any

invoices greater than 90 days past receipt of invoice.

4.5 Accounts Receivable:

• The Credit Risk Policy and Contract Management Risk Policy, Appendix E and

F respectively, of the FMPA Risk Management Policy define responsibilities

for contract initiation and management.

The Accounting Department is responsible for the collection process of

accounts receivable but not the administration and management of contracts.

The Accounting Department is responsible for Project Participant and power

sales billing.

The Controller will issue Project Participant invoices by the 10th calendar day

of each month, using estimates if necessary to ensure adherence to the

respective Bond Resolution requirements of receiving payment by the 25<sup>th</sup> day

of the billing month.

Monthly financial statements presented to any governing body shall include a

list showing any outstanding accounts receivable greater than 60 days past due

Appendix J of FMPA's Risk Management Policy Accounting and Internal Controls Risk Policy Version 5.0 approved October 19, 2017 Approved February 2019

(Continued)

and also include a brief description of the cause for any accounts receivable

greater than 90 days due.

Accounts receivable greater than 12 months old at year-end shall be evaluated

for potential write-off. All write-offs must be approved by the General Manager

and CEO. Write-offs above the General Manager's spending authority level

must also be approved by the appropriate governing body prior to write-off.

5.0 External Audit:

Article VI, Section 5 of the Interlocal Agreement states: "The EC and BOD, as appropriate,

shall at least once per year cause an independent external audit to be made of the Agency's

books and accounts by a certified public accountant." This Policy further requires that the

audit be performed by a CPA firm licensed to practice within the State of Florida.

The purpose of the audit is to determine if the Agency's financial statements and associated

disclosures fairly present, in all material respects, the financial position and results of

operations for the year then ended, in conformity with accounting standards generally

accepted in the United States.

**5.1** Auditor Qualification:

The selected audit firm shall have a well-established audit practice with adequate

technical training and proficiency to perform the required audit, as defined in the

Statements on Auditing Standards No. 1.

**5.2** Selection of Auditor:

Qualified accounting firms will be invited to submit a proposal for audit services to

be considered for selection. The proposal must document the firm's qualifications,

applicable experience, and fee structures. The CFO shall provide submitted proposals

to the AROCFC. The AROCFC shall select a firm to be recommended to the EC and

BOD for final approval. The CFO will present the recommendation to the EC and

BOD for approval.

Appendix J of FMPA's Risk Management Policy Accounting and Internal Controls Risk Policy Version 5.0 approved October 19, 2017 Approved February 2019

(Continued)

The selected firm shall provide services for no more than one five-year base term.

The selected firm may provide services beyond the base term for no more than two

individual one-year extensions. At the end of any contract term (either base or

extension), the incumbent firm will not be precluded from submitting a proposal for

the subsequent competitive selection process.

**5.3** Auditor Communications:

The auditor selected is required to conduct an entrance conference with the AROCFC

prior to commencing the fiscal year-end audit. The entrance conference should

include observations made during the interim audit and their anticipated audit plan

for year-end.

The selected auditor is required to conduct an exit conference with the AROCFC to

provide results of the year-end audit prior to the presentation of such results to the

governing bodies.

At the discretion of the AROCFC, an entrance and exit conferences can be conducted

as executive sessions, meaning that FMPA staff can be excused from the conference

by the **AROCFC** Chairperson.

**6.0 Internal Controls:** 

The CFO shall cause to be established a system of documented internal controls to safeguard

assets, assure reliability of financial reporting, and assure compliance with applicable

accounting laws and regulations, consistent with this Policy and associated Procedures, and

in accordance with all policies and procedural guidelines established in the FMPA Risk

Management Policy. FMPA shall use a cost-benefits analysis when making decisions

regarding the implementation of internal controls.

The Agency Risk Audit Manager shall be responsible to review all documented internal

controls and procedures established to ensure they comply with the FMPA Risk Management

Policy and adequately mitigate all applicable risks. If, after review, the Agency RiskAudit

Appendix J of FMPA's Risk Management Policy Accounting and Internal Controls Risk Policy Version 5.0 approved October 19, 2017 Approved February 2019

(Continued)

Manager identifies areas of concern, the documented internal controls weakness(s) will be

communicated to the CFO and AROCFC as appropriate.

**6.1** System of Controls

The system of internal controls includes the Employee Manual issued by the Agency

to all employees. The FMPA Employee Manual includes an Executive Code of

Ethics, employee conduct standards, outside employment guidelines, conflict of

interest rules, and the Whistle Blower Act.

Further internal controls shall be established in accounting procedures to address

separation of transaction authority from accounting and record-keeping, limitations

on expenditures beyond budget authorizations, and safekeeping of records.

Operational controls to prevent unauthorized access to financial and accounting

computer systems shall include password controls and reviews of authorized users,

as detailed in the Information Technology Risk Management Policy, Appendix O of

the FMPA Risk Management Policy.

**6.2** Policy and Procedure Compliance:

The Agency Risk Manager shall cause compliance with this Policy and associated

procedures to be monitored on an annual basis. Any unresolved compliance issues

will be presented to the AROCFC by the Agency RiskAudit Manager.

**6.3** Procurement Review:

The Agency Risk Manager shall cause an annual review of FMPA's Procurement

Policy requirements, including Agency issued credit cards. Any findings will be

reported to FMPA's CFO and General Manager and CEO., At the sole discretion

of the Agency Risk Manager, the findings may be reported directly to the Chairman

of the **AROCFC** if deemed appropriate.

6.4 Continuing Education:

Accounting managers and other appropriate staff shall complete at least 8 hours of

continuing education annually (each fiscal year) or more as required by State

Regulations, in subject courses of study related to accounting, auditing and/or finance.

(Continued)

7.0 Reporting

The CFO is responsible for causing completion of the following reporting requirements:

7.1 Annual Report on Late Fees:

The Controller shall report to the EC during December of each year the amount of

interest paid for late fees during the preceding fiscal year, if any.

**7.2** Financial Statements:

In accordance with Article IV, Section 5 of the Interlocal Agreement creating FMPA

and Article IV Section 7 of the Second Revised and Restated By-Laws of FMPA

("FMPA Bylaws"), the CFO shall cause to be provided to the EC and BOD, at regular

meetings or other times as directed, a statement of the financial condition of the

Agency and a report of the financial transactions of the Agency. These financial

statements shall include the items required by Section 4.4 and 4.5 of this Policy.

In accordance with Article VIII of the FMPA Bylaws, the General Manager shall, no

later than the annual BOD meeting normally scheduled in July, present a full and

accurate report of the operation of the Agency during the preceding fiscal year, a

statement of the assets and liabilities of the Agency as of the end of such fiscal year,

and any other information having a significant bearing on the condition and operation

of the Agency. This Policy delegates responsibility to the CFO to cause financial

statements and accompanying notes to be presented for approval no later than the

January EC and BOD meetings. Approved annual reports shall be posted on FMPA's

public facing website.

In compliance with the Agency's bond covenants, insurance, swaps and other related

debt documents, the CFO shall cause to be filed an annual report within 180 days

after the close of the fiscal year to applicable bond trustees. The submittal should

include a Statement of Net Assets, a Statement of Revenues, Expenses and Changes

in Fund Net Assets for the year then ended, and a Statement of Cash Flows for each

Appendix J of FMPA's Risk Management Policy Accounting and Internal Controls Risk Policy Version 5.0 approved October 19, 2017 Approved February 2019

(Continued)

Project. In addition to the basic financial statements and accompanying elucidatory notes, the annual report may also present supplemental information.

#### 7.3 Management Letter Comments:

The CFO shall cause to be reported to the AROCFC no later than August 31st of each year the status of management's response to any Management Letter Comments provided by the external auditor in the prior fiscal year's annual audit report.

#### 7.4 Oversight Structure

The Agency Risk Manager shall cause any material deviations from this Policy to be reported according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy. An annual report on the operation and effectiveness of this Policy shall be presented to the AROCFC as described in Section 7.0 of the FMPA Risk Management Policy. Finance Division directors/managers shall report on the current risk environment affecting FMPA's material financial transactions to the Risk Management DepartmentTeam and conclude any necessary discussion before moving items to the appropriate governing body.

#### Appendix A

#### Florida Municipal Power Agency

#### **Risk Management Reporting Calendar**

#### **Accounting and Internal Controls Reporting Requirements**

Reporting Item	Frequency of Report	Responsible Party	Policy Section Reference	Policy Category Reference
GASB 62 Transactions	Annually	Accounting ManagerController	Section 4.1	Basis of Accounting
Accounts Payable Past Due	Monthly as needed	Accounting Manager Controller	Section 4.4	Accounts Payable
Accounts Receivable Past Due	Monthly as needed	Accounting Manager Controller	Section 4.5	Accounts Receivable
Entrance/Exit Conference	Annually	CFO/External Auditor	Section 5.3	Auditor Communications
Procurement and Credit Card Review	Annually	Agency Risk Manager	Section 6.3	Procurement Review
Late Fees Report	Annually	Accounting  ManagerController	Section 7.1	Annual Report on Late Fees
Financial Statements	Regular EC/BOD meetings	CFO	Section 7.2	Financial Statements
Audited Annual Financials	Annually by January	CFO	Section 0	Financial Statements
Annual Bond Trustee Report	Annually	CFO	Section 7.2	Financial Statements
Management Letter Comments Status	Annually	CFO	Section 7.3	Management Letter Comments
Deviations from Policy	As Needed	Agency Risk Manager	Section 7.4	Oversight Structure
Policy Operation and Effectiveness	Annually	AROCFC	Section 7.4	Oversight Structure

#### FLORIDA MUNICIPAL POWER AGENCY

#### RISK MANAGEMENT POLICY - APPENDIX K

#### ORIGINATION TRANSACTION POLICY

#### TABLE OF CONTENTS

1.0	Polic	cy Stater	ment	2
2.0	Scop	ье		3
	2.1	Comm	nodity Defined:	3
	2.2	Delega	ated Authority:	4
	2.3	Enabli	ing Agreements:	4
	2.4	Functi	onal Distinction:	4
	2.5	Outsou	urcing Authority:	4
		2.5.1	Short Term Natural Gas	5
		2.5.2	Short Term Energy	5
		2.5.3	Longer Term Transactions	5
3.0	Туре	es of Ris	sk	5
	3.1	Volum	netric Risk:	6
	3.2	Credit	Risk:	6
4.0	_		of Commodity Deals	
	4.1	Appro	val Thresholds:	7
	4.2	Transa	action Review Requirement:	8
	4.3	Reliab	oility Standard:	8
		4.3.1	Trading Capacity Reserves	8
		4.3.2	Origination Capacity Reserves	8
		4.3.3	Natural Gas Pipeline Capacity	8
	4.4	Book	of Record	9
	4.5	Settler	ment and Invoicing:	9
5.0	Inter	nal Con	trols	9
	5.1	Ethica	l Standards:	9
	5.2	Segreg	gation of Duties:	10
	5.3	Contin	nuing Education:	10
6.0	Repo	_		
	6.1	Power	Resources	
		6.1.1	Reserve Levels:	10
		6.1.2	Origination Transaction Report:	10
	6.2	Operat	tion and Effectiveness Report	10
7.0	Ove	rsight St	ructure	11

This Origination Transaction Risk Management Policy (the "Policy") and any effective

subordinate procedures establish the governance, framework and controls under which Florida

Municipal Power Agency ("FMPA") may engage in activities for the All Requirements Power

Supply Project ("ARP") to identify, measure and minimize future business risk resulting from the

origination of Commodity transactions as defined in Section 2.0 of this Policy. This Policy is

Appendix K of the FMPA Risk Management Policy.

1.0 Policy Statement

The Executive Committee (EC) of FMPA recognizes that FMPA is exposed to various risks

in the normal course of business activities. There may be times when FMPA will determine

that certain risks are above the preferred risk tolerance level of FMPA and its members.

FMPA is hereby granted authority to put mechanisms into place, such as those more fully

described in Section 4.0 of this Policy, which will control, transfer, or mitigate these risks to

avert an adverse impact on the ability of the Agency to provide reliable and affordable power.

The following summarizes the Policy of the EC:

▼ FMPA shall follow all applicable laws and/or regulations concerning the origination of

Commodity transactions. (Section 5.0)

Authority is delegated to the Executive Officer of Power Resources to create

procedures and to administer this policy. (Section 2.0)

▼ FMPA shall utilize a natural gas fuel Agent for daily physical natural gas trading and

scheduling functions subject to the Agent's policies regarding such activities. (Section

2.5.1)

▼ FMPA shall utilize a dispatch Agent for electricity trading and tagging functions up to

8 calendar days into the future subject to the Agent's policies regarding such activities.

(Section 2.5.2)

Appendix K of FMPA's Risk Management Policy Origination Transaction Policy Version 3.0 approved August 24, 2017

Approved February 2019

(Continued)

FMPA shall not commit to any firm electric commodity transaction which would reduce its capacity reserve levels below 10% of projected capacity requirements at the

time of commitment. (Section 4.3.1)

When initiating electric origination transactions, FMPA shall strive to maintain

capacity reserve levels above 15%. (Section 4.3.2)

▼ FMPA shall maintain a sufficient level of natural gas pipeline capacity entitlements in

an economically prudent manner to maintain reliable operations. Such capacity

entitlements shall, at a minimum, support the monthly daily average forecast need to

serve the ARP Net Energy Load (NEL) and other firm energy obligations, if any. Any

excess capacity entitlement above the forecast monthly daily average need may be

released with or without recall rights. (Section 4.3.3)

■ Deviations from this Policy shall be reported to the Audit and Risk OversightFinance

Committee ("AROCFC"). (Section 7.0)

2.0 Scope

This Policy creates a framework that enables the Executive Officer of Power Resources to

facilitate a process for commodity transactions of the Agency. This Policy applies to

commodity transactions not specifically addressed in any other Risk Management Policy.

2.1 Commodity Defined:

For the purposes of this Policy, the term **Commodity** shall mean products that are

traded in bulk on a commodity exchange or in a spot market and consist of any of the

following:

Natural gas and fuel oil used as fuel for generating electricity

• Electric energy, power capacity, ancillary services, and transmission capacity, firm

and/or interruptible

Natural gas pipeline and storage capacity, firm and/or interruptible

- Emissions, allowances, energy credits, etc.

For the purposes of this Policy, the term Commodity shall mean any of the products

listed above.

(Continued)

2.2 Delegated Authority:

EC grants authority for staff, in accordance with Section 4.1, to initiate Commodity

origination and trading transactions which provide opportunities to lock in net revenue

or reduce cost. Commodity transactions shall only be authorized if supported by an

analysis projecting benefits with no adverse impact on reliable power delivery.

2.3 Enabling Agreements:

Master Agreements or enabling agreements establish the general terms and conditions

that govern any subsequent commodity or derivative product transaction with a

counterparty. These Master Agreements are a prerequisite for doing business in today's

commodity marketplace. They, by their very nature, only define general terms and

conditions and do not commit FMPA to any form of financial of physical obligation.

As such, FMPA is authorized to execute these types of enabling agreements without

individual EC approval and their execution is governed pursuant to the Contract

Management Risk Policy. Types of these enabling agreements include utility

interchange agreements, NAESB form contracts, EEI form contracts, and ISDA form

contracts.

**2.4 Functional Distinction:** 

The term **Trading** shall mean the process of buying, selling, or exchanging

commodities at a wholesale level with a term of up to three years. The term Origination

is defined as those commodity transactions with a term of greater than three years.

Staff, under the direction of the Executive Officer of Power Resources, is responsible

for the implementation of origination and trading transactions pursuant to this Policy.

Power and energy transactions that fulfill resource needs beyond three years into the

future are addressed in the Power Supply and Resource Planning Policy, Appendix H

of this FMPA Risk Management Policy.

2.5 Outsourcing Authority:

FMPA may outsource trading and/or origination activities to a third party.

Appendix K of FMPA's Risk Management Policy Origination Transaction Policy Version 3.0 approved August 24, 2017 Approved February 2019

(Continued)

2.5.1 Short Term Natural Gas

FMPA has partnered with a Gas Agent for transacting physical natural gas

trading activities. These trading activities are subject to the policies and

procedures established such Agent. All trading activity is limited to daily

transactions without prior approval from FMPA.

2.5.2 Short Term Energy

FMPA has outsourced electricity trading activities to an energy dispatch Agent.

These trading activities are subject to the policies and procedures established

by such Agent. All trading activity is limited to not exceed 8 calendar days into

the future. Any outsourcing of functions as described above includes granting

the Agent the authority to either utilize an associated FMPA agreement or the

Agent's agreement and thereby obligate FMPA to the terms and conditions of

the transactions and corresponding financial expenditure of funds for such

transactions.

2.5.3 Longer Term Transactions

Transactions with a term in excess of those specified in Sections 2.5.1 or

Section 2.5.2 may be done by either a designated Agent or by FMPA, as deemed

appropriate pursuant to Section 4.1 herein.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper

control levels to ensure the effective and efficient origination and trading of commodity

transactions. The Executive Officer of Power Resources will cause processes to be

documented, as deemed appropriate, that identify risks in the areas noted below and ways to

measure, control and mitigate FMPA's exposure to these risks. The FMPA Risk Management

Policy identifies ten risks that comprise FMPA's common risk framework. While not

intended to be a comprehensive listing of risks potentially encountered by FMPA during the

normal course of its business cycle, the framework provides insight into the major areas of

risk exposure for FMPA. The following selected framework risks are those risks presented

by typical commodity transactions.

Appendix K of FMPA's Risk Management Policy Origination Transaction Policy Version 3.0 approved August 24, 2017

Approved February 2019

(Continued)

3.1 Volumetric Risk:

The potential adverse impact of unanticipated changes in fuel/energy supply and/or

demand of resources and/or obligations. An example of volumetric risk might be if the

actual volume of natural gas required during a particular period of time is greater than

the volume of natural gas purchased through commodity transactions or scheduled for

deliver for such period of time. This resulting deficiency of supply could result in

FMPA having to buy natural gas at disadvantageous market prices to meet the need for

the additional volume.

3.2 Credit Risk:

The potential of financial loss due to the failure of counterparties to fulfill the terms of

a contract on a timely basis and/or adverse changes to credit ratings of an organization.

An example of credit risk might occur if a counterparty defaults on a commodity

delivery obligation due FMPA under the terms of a trading/origination transaction. This

default would expose FMPA to potential financial loss as well as operational risk when

replacing the quantity of the delivery obligation. Too much reliance upon a single

counterparty in the overall trading/origination portfolio can compound the potential

exposure to this form of credit risk.

4.0 Origination of Commodity Deals

For all the transmission commodity transactions approved in accordance with Section 4.1,

the Executive Officer of Power Resources has delegated the transmission commodity

transaction processes not outsourced to third parties to the System Operations Manager. For

all other types of commodity transactions approved in accordance with Section 4.1, the

Executive Officer of Power Resources will delegate trading/origination transactions not

outsourced to third parties to a designated Manager as appropriate. Commodity transactions

are also subject to the requirements of the Credit Risk Policy and the Contract Administration

Policy, Appendices E and F respectively of this FMPA Risk Management Policy. These

Policies provide guidelines for the approval of counterparties and the negotiation and

execution of contracts. All commodity transactions shall be entered into in good faith and

Appendix K of FMPA's Risk Management Policy Origination Transaction Policy Version 3.0 approved August 24, 2017 Approved February 2019

(Continued)

must be for a legitimate business purpose (economic, reliability, risk-reducing, etc.) and must comply with other applicable aspects of the FMPA Risk Management Policy.

#### **4.1 Approval Thresholds:**

When not otherwise required under the above Policies or other policies and/or resolutions of the governing body to seek approval for spending authority or contract execution, the following approval thresholds shall apply to all commodity transactions:

Transaction Term	Authority to Approve	Risk/GFM Review	EC Approval
Less than or equal to three months	Executive Officer Designated Manager, or Approved Agent	No $\leq$ 1 Month Yes > 1 Month	Required if notional value is over \$5 million
Less than or equal to three years	Executive Officer of Power Resources	Yes	Required if notional value is over \$25 million
Less than seven years	seven years General Manager		Required if notional value is over \$50 million
Greater than or equal to seven years	Executive Committee	Yes	Required

- The Executive Officer designated Manager is authorized to approve trading transactions with a term no more than three months in duration with a notional value not to exceed \$5 million.
- The Executive Officer of Power Resources is authorized to approve trading/origination transactions less than or equal to three years in duration and a notional value not to exceed \$25 million.
- The General Manager is authorized to approve trading/origination commodity transactions less seven years in duration with a notional value not to exceed \$50 million.
- All trading/origination commodity transactions equal to or greater than seven years in duration or with a notional value in excess \$50 million must be approved by the EC.

(Continued)

**4.2 Transaction Review Requirement:** 

All commodity transactions exceeding three (3) months in duration or \$5 Million of

notional value must be presented to the Generation Review & Assessment ("GR&A")

Group as defined in Section 5.1 of the Fuel Portfolio Management Policy, Appendix A

of the FMPA Risk Management Policy for a risk review of financial and operational

impacts prior to commitment and/or agreement execution. The Agency Risk Manager

may delay execution of the transaction until identified impact issues are presented to

and resolved by General Manager.

4.3 Reliability Standard:

FMPA shall strive at all times to maintain reliable wholesale power delivery operations

pursuant to the standards defined in this Section. Origination transactions with a term

greater than three years must maintain reliability standards for long-term planning as

detailed in Section 4.1 of the Power Supply and Resource Planning Policy, Appendix

H of this FMPA Risk Management Policy.

**4.3.1** Trading Capacity Reserves

FMPA shall not commit to any firm electric commodity trading transaction

which would result in its capacity reserve levels falling below 10% of projected

capacity requirements at the time of commitment.

4.3.2 Origination Capacity Reserves

When initiating electric origination transactions, FMPA shall strive to maintain

capacity reserve levels above 15%.

**4.3.3** Natural Gas Pipeline Capacity

Natural gas trading/origination transactions shall not be committed to which

would result in pipeline capacity entitlement levels falling below the monthly

daily average forecast natural gas burn. Any excess natural gas capacity

entitlement above the monthly daily average forecast need to serve NEL and

other firm energy obligations, if any, may be released without recall rights.

Appendix K of FMPA's Risk Management Policy Origination Transaction Policy Version 3.0 approved August 24, 2017 Approved February 2019

(Continued)

4.4 Book of Record

FMPA shall internally maintain the official book of record for trading/origination

transactions greater than thirty one days in duration if such is not maintained by the

applicable Agent. Such transactions shall be maintained through an electronic deal

ticket system when applicable to the transaction. The book of record shall be

maintained by a department external to Power Resources. This maintenance includes

validating, tracking and reporting of transactions as required.

4.5 Settlement and Invoicing:

The System Operations Department is responsible for confirmation with the

counterparty on final delivered quantity and price for those transactions not done by a

designated Agent. The responsible manager of each respective transaction shall

coordinate with the System Operations Department and forward all invoicing

information to the Accounting Department to be entered into the accounts

payable/receivable ledgers, as applicable.

**5.0 Internal Controls** 

The Executive Officer of Power Resources shall maintain evidence of a system of internal

controls necessary to ensure origination transactions adhere to and are consistent with this

Policy and applicable Origination Procedures, if any, and in accordance with all policies and

procedural guidelines established in the FMPA Risk Management Policy. FMPA shall use a

cost-benefits analysis when making decisions regarding the implementation of internal

controls.

Approved February 2019

**5.1 Ethical Standards:** 

FMPA shall not engage in any activity which would amount to market abuse,

manipulation, or fraud, nor relay information known to be false or misleading. The

trading/origination of commodity transactions shall comply with the Federal Energy

Regulatory Commission ("FERC") Code of Conduct.

Appendix K of FMPA's Risk Management Policy Origination Transaction Policy Version 3.0 approved August 24, 2017

(Continued)

**5.2** Segregation of Duties:

The Executive Officer of Power Resources or the assigned designee is responsible for

entering into origination transactions and reporting all such transactions to the

individual(s) responsible for maintaining the official book of record. The individual

entering into origination transactions shall not have the ability to directly change the

book of record or resulting reports. Any modifications to the book of record must be

verified by a person outside of Power Resources.

**5.3 Continuing Education:** 

Each Manager with responsibilities related to trading/origination activity shall ensure

that appropriate staff develop and maintain an applicable level of knowledge regarding

the trading/origination of commodity transactions.

6.0 Reporting

**6.1 Power Resources** 

The Executive Officer of Power Resources is responsible for causing the completion

of the following reporting requirements:

**6.1.1** Reserve Levels:

The System Operations Manager shall cause current relevant reserve levels to

be reported to at least each regular meeting of the AROCFC.

**6.1.2** Origination Transaction Report:

The Agency Risk Manager shall coordinate an AROCFC report of all FMPA

staff committed trading/origination transactions, if any, in the prior year that

had a term greater than three (3) months. This report shall be attached to the

annual report relating to the operation and effectiveness of this Policy pursuant

to Section 6.2.

**6.2** Operation and Effectiveness Report

An annual report on the operation and effectiveness of this Policy shall be presented to

the AROCFC as described in Section 7.0 of the FMPA Risk Management Policy.

#### 7.0 Oversight Structure

The Agency Risk Manager shall cause any material deviations from this Policy to be reported according to the guidelines set forth in the FMPA Risk Management Policy, Section 4.1. Each Manager responsible for trading/origination activities shall report on the current risk environment affecting the origination of commodity transactions to the Risk Management DepartmentRisk Management Team as needed, and engage any necessary discussion before moving items to the AROCFC or governing bodies.

#### Appendix A

# Florida Municipal Power Agency Risk Management Reporting Calendar Origination Transaction Policy

Reporting Item	Frequency of Report	Responsible Party	Policy Section Reference	Policy Category Reference
Reserve levels	Each AROCFC	System Operations Manager	Section 6.1.1	Reserve Levels:
Annual transactions report	As required	Agency Risk Manager	Section 6.1.2	Origination Transaction Report
Policy Operation & Effectiveness	Annually	Agency Risk Manager	Section 6.2	Operation and Effectiveness Report
Deviations from Policy	As Needed	Agency Risk Manager	Section 7.0	Oversight Structure

## RISK MANAGEMENT POLICY APPENDIX L

#### FLORIDA MUNICIPAL POWER AGENCY

## RECORDS MANAGEMENT RISK MANAGEMENT POLICY

## **TABLE OF CONTENTS**

Section		Page
1.0	Policy Statement	1
2.0	Scope	2
3.0	Types of Risk	2
4.0	Records Management	3
5.0	Internal Controls	4
6.0	Reporting	5
Rep	orting CalendarA	ppendix A

RECORDS MANAGEMENT RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Records Management Policy (the "Policy") and any effective subordinate

procedures establish the governance, framework and controls under which Florida

Municipal Power Agency ("FMPA") may engage in activities to identify, measure and

minimize future business risk resulting from the potential loss of records. Records in this

context include written documents, electronic versions of documents, and email. This

Policy is Appendix L of the FMPA Risk Management Policy.

1.0 Policy Statement

The Board of Directors and Executive Committee of FMPA recognize that FMPA

is exposed to various risks in the normal course of business activities. There may be

times when FMPA will determine that certain risks are above the preferred risk

tolerance level of FMPA and its members. FMPA is hereby authorized to put

mechanisms into place, such as those more fully described in Section 5.0 of this

Policy, which will control, transfer, or mitigate these risks to avert an adverse

impact on the financial or legal position of the Agency.

It is the Policy of the Board of Directors and Executive Committee that:

V The records of the Agency be stored, managed, and retained according to

applicable laws.

The General Manager exercises overall responsibility for FMPA's records

management system.

The General Manager shall cause procedures to be created to implement this

Policy.

Deviations from this Policy shall be reported to the Audit and Risk

Oversight Finance Committee.

2.0 Scope

This Policy applies to all business records of the Agency including contracts,

correspondence (including emails and other electronic communications), and any

other corporate records.

The General Manager exercises overall responsibility for FMPA's records

management system. Each employee of the Agency is responsible for complying

with records retention regulations. The Records Management staff in the

Information Systems Department is responsible for managing all centrally stored

physical and electronic records of the Agency. The Agency has adopted an

electronic records management system to reduce legally required records to an

electronic format which are stored in the system for easy retrieval. Presently, the

Agency follows two Records Retention Schedules established by the State of

Florida – GS1-L and GS14.

Records are destroyed only after the retention period established by either GS1-L or

GS14 has been satisfied. Records may be retained longer than the state mandated

retention period if beneficial to FMPA.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere

of proper control levels to safeguard the Agency's assets. The General Manager

shall cause procedures to be created that identify risks in the areas noted below and

provide ways to measure, control and mitigate FMPA's exposure to those risks.

While not intended to be a comprehensive listing of risk encountered by FMPA

related to Records Management, the following provides insight into the major areas

of records management risk exposure for FMPA.

Records Management Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009

Edited FMPA Risk Policy section number references 6.7.11

Approved February 2019

**3.1 Operational Risk:** The risk that the Agency will not be able to conduct

business as needed. An example of operational risk would be if the executed

original of a power supply contract was lost and the Agency was unable to

enforce a clause in the contract. Operational risk is mitigated if the documents

are protected and copied electronically with off-site back-up of the copy.

3.2 Regulatory Risk: The risk of potential adverse impact of an action or

direction from an administrative body such as FERC, DOE, or Treasury

Department. The State of Florida, FRCC, and the IRS require that certain

documents be retained and available on demand. Should those documents not

be available the Agency could suffer negative financial or other consequences.

3.3 Legal Risk: The risk of financial or economic losses incurred by an

organization through an unauthorized deviation from any legal obligations

imposed by laws, rules, regulations, ordinances, or contracts. As a public

agency, FMPA is required to retain certain documents for specific periods of

time. Failure to do so is a violation of state or other laws.

4.0 Records Management

The General Manager is designated as the First Assistant Secretary to the Board of

Directors and Executive Committee in the Agency's By-Laws. As First Assistant

Secretary, the General Manager has the responsibility to ensure that all books,

documents, and papers of the Agency are kept in accordance with standard record

keeping practice for utilities, and as may also be required by law, rule or regulation.

Employees shall use the Florida Records Retention Schedules GS1-L and GS14 as a

reference for the minimum maintenance requirements and disposal guidelines for

records. The Schedules are available on FMPA's Intranet. The Agency's legal

Records Management Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009 counsel shall provide a final opinion in cases where an employee requests

clarification of the Records Retention Schedules.

The Agency utilizes an electronic records management system. The Manager of

Information Systems shall ensure that all employees are assigned access rights to

the electronic records management system appropriate to their position and

department. In addition to electronic records, physical copies of some vital business

records are kept at the Agency's headquarters in the vault, a secure fire-resistant

location. Access to the vault shall be restricted to appropriate staff members.

Each employee is responsible for ensuring documents under their control are

properly retained either electronically or physically. Managers and supervisors are

responsible for their subordinates' adherence to this Policy. When a subordinate is

no longer employed by the Agency, the immediate supervisor is responsible for

safeguarding in accordance with this Policy all records that were in the former

employee's control, until such time as responsibility for those records is transferred

to another employee.

**Internal Controls** 

The General Manager shall cause to be established a system of written internal

controls to safeguard the Agency's business records, consistent with this Policy and

Records Management Procedures, and in accordance with all policies and

procedural guidelines established in the FMPA Risk Management Policy. The

controls shall be designed to meet the requirements of all applicable laws, including

all applicable Florida records retention schedules. FMPA shall use a cost-benefits

analysis when making decisions regarding the implementation of internal controls.

**5.1** System of Controls: The system of internal controls includes the Employee

Manual issued by the Agency to all employees. The FMPA Employee Manual

Records Management Policy Version 1 approved January 24, 2008

Approved February 2019

includes guidelines for the Public Records Law Policy. Further internal

controls shall be established to govern the input of documents into the records

management system and the destruction of documents that have fulfilled the

state mandated retention period.

5.2 Ongoing Training: The Manager of Information Systems shall ensure that

technical training on the proper use of the electronic records management

system is conducted at least biennially for all employees. The Human

Resources Department shall ensure that all new employees receive records

retention training during orientation,-and shall arrange for FMPA's legal

counsel to present formal records retention training annually to all employees.

Sufficient records shall be maintained in personnel files to show compliance

with these training requirements.

5.3 Policy Compliance: Risk Management staffteam shall cause monitor

compliance with this Policy to be monitored, which at a minimum shall

include performing an annual review of staff usage of the electronic records

management system. Results of such annual reviews shall be reported to the

Risk Oversight Committee Finance Committee.

6.0 Reporting

Approved February 2019

The General Manager shall cause any deviations from this Policy to be reported

according to the guidelines set forth in the FMPA Risk Management Policy, Section

4.1. The Audit and Risk Oversight Finance Committee shall cause to be completed

an annual report on the operation and effectiveness of this Policy as described in the

FMPA Risk Management Policy, Section 7.0. Managers shall report as needed on

the current risk environment affecting records management to the Risk

Management Departmentteam, and engage any necessary discussion before moving

related items to Advisory or BoardFinance Committees.

Records Management Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11

# Appendix A

#### Florida Municipal Power Agency Risk Management Reporting Calendar Records Management Reporting Requirements

Reporting Item	Frequency of Report	Responsible Party	Policy Reference	Policy Reference
Records Management Training	Every two years	Manager of Information Systems	Section 5.2	Ongoing Training
Records Retention Training	Annually	FMPA's legal counsel	Section 5.2	Ongoing Training
Policy Compliance	Annually	Risk Management team	Section 5.3	Policy Compliance
Deviations from Policy	As Needed	General Manager	Section 6.0	Reporting
Policy Operation & Effectiveness	Annually	The AROC Finance Committee	Section 6.0	Reporting

## RISK MANAGEMENT POLICY APPENDIX M

#### FLORIDA MUNICIPAL POWER AGENCY

## CONTINGENCY PLANNING RISK MANAGEMENT POLICY

## **TABLE OF CONTENTS**

Section		Page
1.0	Policy Statement	1
2.0	Scope and Responsibilities	2
3.0	Types of Risk	2
4.0	Contingency Plans	3
5.0	Internal Controls	5
6.0	Reporting	6
Rep	orting CalendarApp	endix A

CONTINGENCY PLANNING RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Contingency Planning Policy (the "Policy") and any effective subordinate

procedures establish the governance, framework and the controls under which Florida

Municipal Power Agency ("FMPA") may engage in activities to identify, measure and

minimize future business risk resulting from a range of natural and man-made disasters

including hurricane, tropical storm, tornado, fire and flood (each an "Event"). In this

context an Event is one of the above or another disaster that causes the facilities of the

Agency to be partially or completely unusable for FMPA's business purposes. This

Policy is Appendix M of the FMPA Risk Management Policy.

1.0 Policy Statement

The Board of Directors and Executive Committee of FMPA recognize that FMPA

is exposed to various risks in the normal course of business activities. There may be

times when FMPA will determine that certain risks are above the preferred risk

tolerance level of FMPA and its members. FMPA is hereby authorized to put

mechanisms into place, such as those more fully described in Section 5.0 of this

Policy, which will control, transfer, or mitigate these risks to avert an adverse

impact on the operations and financial position of the Agency.

It is the Policy of the Board of Directors and Executive Committee that:

• Necessary plans be in place for the continued operation of the Agency during

(if applicable) and following an Event.

• Necessary plans be in place to address human resources needs during and after

an Event.

The plans for Event scenarios shall be tested via drills or other simulations at

least once every two years.

The General Manager and CEO exercises overall responsibility for FMPA's

contingency planning and disaster preparedness.

Deviations from this Policy shall be reported to the Audit and Risk

OversightFinance - Committee.

2.0 Scope and Responsibilities

This Policy applies to all business critical function of the Agency and specifically

addresses Information Technology, Accounting, Treasury and Facilities.

The Information Technology Department is responsible for the partial or full re-

building of the Agency computer network and data following an Event.

Information Technology is also responsible for taking reasonable precautionary

steps to protect the computer network and data against foreseeable effects of an

Event.

The Accounting and Treasury Departments are responsible for coordinating efforts

and preplanning so that the ability to make payments can be restored within 48

hours after an Event.

The Storm Team, which includes Facilities staff, is responsible for overall

coordination of employees in preparing the Agency for Events such as a hurricane

or tropical storm and overall coordination of employees following an Event.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere

of proper control levels to safeguard the Agency's assets during and after Events.

The General Manager delegates authority to the Assistant General Manager of

Public Relations & Member Services to cause procedures to be written that identify

Contingency Planning Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009

Edited and approved February 2019

risks in the areas noted below and provide ways to measure, control and mitigate

FMPA's exposure to those risks. While not intended to be a comprehensive listing

of risk that could be encountered by FMPA during and after an Event, the following

provides insight into the major areas of business continuity risk exposure for

FMPA.

3.1 Operational Risk: The risk that the Agency will not be able to conduct

business as needed. An example of operational risk would be if a hurricane

caused sufficient damage to make the FMPA offices unusable for FMPA's

business purposes for an extended period of time, which could affect the

operating abilities of the Agency. Operational risk is mitigated if plans are in

place to allow staff to quickly react and recover from an Event.

**3.2 Reputation Risk:** The risk that the Agency will be negatively perceived by

Members or the public. An example of reputation risk would be if staff was

unable to access financial systems due to an Event and was therefore unable to

pay bills on time, which could cause non-compliance with bond resolutions or

other financial loss resulting in a negative perception by Members or the

public. Reputation risk is mitigated if Events are properly planned for and the

effects of Events are promptly and effectively communicated to all

constituents.

4.0 Contingency Plans

FMPA's Business Continuity Statement and Disaster Response Manual outline the

processes and procedures for preparing for and recovering from an Event. The

Assistant General Manager of Public Relations & Member Services shall cause the

Business Continuity Statement and Disaster Response Manual to be updated at least

once each year prior to the beginning of hurricane season. The Business Continuity

Statement is available to the public on FMPA's website. The Manual is available to

Contingency Planning Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009 all employees on the FMPA intranet. Each department with responsibilities assigned in the Disaster Response Manual shall establish procedures to complete the assigned duties during and after an Event.

- **4.1 Human Resources**: FMPA shall strive to maintain the safety of all employees before, during, and after an Event. Employees with duties assigned in the Disaster Response Manual shall communicate with management to ensure those required duties are fulfilled in case of an Event.
  - 4.1.1 Post-Event Employment: If an Event causes sufficient damage to the FMPA offices so as to significantly disrupt normal operations (as determined in the sole discretion of the General Manager), the Agency will continue to pay all employees at their pre-Event pay rate until such time, but not to exceed two months, that normal operations are resumed and the employee's position is available or has been reassigned by the General Manager. The General Manager has sole discretion to grant salaried employees overtime pay of time and one-half for hours in excess of 40 hours per week worked due to Post-Event recovery. FMPA shall maintain documentation showing time worked, nature of work, and supervisor approval.
  - 4.1.2 Working From Home: Each Assistant General ManagerSenior Leadership team member, with the approval of the General Manager, has discretion to allow an employee who, due to the Event, is unable to report to the FMPA office (or temporary office location) to work from home for a limited period of time following an Event. Such approved exceptions shall last no more than one week, after which time the exception must either be extended one week by the appropriate Assistant General ManagerSenior Leadership team member and

General Manager, or the employee must return to the FMPA office or

temporary office location.

**4.2 Communications:** The Assistant General Manager of Public Relations &

Member Services is responsible for coordinating all public communications

following an Event. This includes communications to rating agencies and

responses to press inquiries or information requests from Members regarding

the Agency's recovery, financial situation, and status of employees. As

determined appropriate, the Assistant General Manager of Public Relations &

Member Services may authorize other members of management to make

public statements in regard to the Event.

**4.3** Emergency Spending: As described in the Procurement Policy, purchases

made in times of emergency (as determined in the sole discretion of the

General Manager) are not subject to the requirements of the Procurement

Policy. The General Manager or designee must declare a state of emergency

within 5 days of an Event to the chairpersons of the Executive Committee and

Board of Directors. The General Manager or designee may then direct

emergency spending with no limit. A report of emergency expenditures shall

be made to the Executive Committee and Board of Directors at their next

regular meeting. The General Manager may request authorization for further

emergency spending as needed.

**5.0** Internal Controls

The Assistant General Manager of Public Relations & Member Services shall cause

to be established a system of written internal controls to safeguard assets during and

after and Event. FMPA shall use a cost-benefits analysis when making decisions

regarding the implementation of internal controls.

**5.1** System of Controls: The system of internal controls includes the Employee

Manual issued by the Agency to all employees. The FMPA Employee Manual

includes guidelines for severe weather or emergency closing of the Agency.

Further internal controls are established in the Disaster Response Manual to

address the requirements of various positions in the Agency for preparation

and response to an Event. The Assistant General Manager of Public Relations

& Member Services shall coordinate with the Agency Risk Manager to

conduct tests of Event scenarios at least once every two years. This includes

tests of the ability of the Information Technology Department to restore

critical financial data and the ability of the Finance Division to access the

restored data.

5.2 Continuing Education: The Agency Treasurer and Risk Manager Director

shall ensure that appropriate staff maintains current knowledge of disaster

recovery and business contingency planning, to include FEMA regulations,

mutual aid agreements, and insurance requirements.

**5.3 Policy Compliance**: Agency Risk Managerment staff shall monitor

compliance with this Policy and associated Procedures. Any unresolved

compliance issues will be presented to the Audit and Risk OversightFinance

Committee (AROFC) by the Agency Risk Audit Manager.

6.0 Reporting

If an Event occurs, the Board of Directors and Executive Committee shall be

notified within 5 days of the following information by the General Manager or

designee: (1) the extent of the damage to the building; and, (2) an estimate of the

time when full operations of the Agency will be restored. The Assistant General

Manager of Public Relations & Member Services shall cause the results of any

Contingency Planning Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11

Edited and approved February 2019

completed tests of Event scenarios to be reported to the AROC at their next regularly scheduled meeting.

The General Manager shall cause any deviations from this Policy to be reported according to the guidelines set forth in the FMPA Risk Management Policy, Section 4.1. The AROFCC shall cause to be completed an annual report on the operation and effectiveness of this Policy as described in the FMPA Risk Management Policy, Section 7.0. Managers shall report as needed on the current risk environment affecting disaster recovery plans or business continuity to the Treasurer and Risk Management—TeamDepartment, and engage any necessary discussion before moving related items to Advisory or Board Committees.

Contingency Planning Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11 Edited and approved February 2019

# Appendix A

#### Florida Municipal Power Agency Risk Management Reporting Calendar Contingency Planning Reporting Requirements

Reporting Item	Frequency of Report	Responsible Party	Policy Reference	Policy Reference
Update Business Continuity Manual	Annually	AGM of Public Relations & Human Resources	Section 4.0	Business Continuity Manual
Event Scenario Tests	Every two years	AGM of Public Relations & Human Resources and Agency Risk Manager	Section 5.1	Internal Controls
Policy and Procedure Compliance	As Needed	Risk Management Agency Risk Manager	Section 5.3	Policy Compliance
Post Event Report	As Needed	General Manager	Section 6.0	Reporting
Deviations from Policy	As Needed	General Manager	Section 6.0	Reporting
Policy Operation & Effectiveness	Annually	The-AROC-FC	Section 6.0	Reporting

## RISK MANAGEMENT POLICY APPENDIX N

#### FLORIDA MUNICIPAL POWER AGENCY

## **HUMAN RESOURCES RISK MANAGEMENT POLICY**

## **TABLE OF CONTENTS**

Sect	Section	
1.0	Policy Statement	1
2.0	Scope	2
3.0	Types of Risk	2
4.0	Personnel Management	3
5.0	Internal Controls	6
6.0	Reporting	7
Rep	orting Calendar	Appendix A

HUMAN RESOURCES RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Human Resources Risk Management Policy (the "Policy") and any effective

subordinate procedures establish the governance, framework and the controls under

which Florida Municipal Power Agency (FMPA) may engage in activities to identify,

measure and minimize future business risk resulting from employment practices. This

Policy is Appendix N of the FMPA Risk Management Policy.

1.0 Policy Statement

The Board of Directors and Executive Committee of FMPA recognize that FMPA

is exposed to various risks in the normal course of business activities. There may be

times when FMPA will determine that certain risks are above the preferred risk

tolerance level of FMPA and its members. FMPA is hereby authorized to put

mechanisms into place, such as those more fully described in Section 5.0 of this

Policy, which will control, transfer, or mitigate these risks to avert an adverse

impact on FMPA's legal or financial standing.

It is the Policy of the Board of Directors and Executive Committee that:

▼ Functions of the Human Resources (HR) Department shall comply with all

applicable laws and regulations, and Board or Executive Committee approved

policies.

The HR Department shall oversee employee benefits and compensation and

strive to maintain a competitive and cost-effective program.

▼ The HR Department shall coordinate with management to oversee and guide

the recruitment, hiring, and termination of personnel.

Authority is delegated to the Human Resource Director to create procedures to

implement this Policy.

**V** Deviations from this Policy shall be reported to the Audit and Risk

OversightFinance Committee.

HR Risk Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009

Edited committees May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11

Page 342 of 400

This Policy serves to create a framework that enables the Human Resource Director

to document controls that will minimize FMPA's exposure to risk and enable

compliance with established employment and payroll laws and regulations, as well

as all Board or Executive Committee approved policies.

2.0 Scope

This Policy applies to all personnel management practices of the Agency, regardless

of the normal office location of the employee. As used in this Policy, references to

"employee" shall mean any full-time, part-time, casual part-time, or intern staff

member employed directly by the Agency. This Policy does not apply to

consultants or other professionals engaged by the Agency.

Authority for day-to-day actions is hereby granted to the Human Resource Director,

under the direction of the Assistant General Manager of Public Relations & Human

Resources. The Human Resource Director is responsible for ensuring that all

minimum standards and procedures regarding personnel management are in

compliance with federal and state laws, rules, and regulations.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere

of proper control levels to safeguard the Agency's personnel and assets. The Human

Resource Director will cause procedures to be created that identify risks in the areas

noted below and provide ways to measure, control and mitigate FMPA's exposure

to those risks. While not intended to be a comprehensive listing of risk encountered

by FMPA during the normal course of the business cycle, the following provides

insight into the major areas of personnel management risk exposure for FMPA.

HR Risk Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009

Edited committees May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11

Approved February 2019

**Operational Risk:** The risk that internal practices, policies, procedures or

systems will not perform as intended. An example of operational risk would

be if a failure in internal control processes in the HR Department resulted in

the processing of inaccurate or fraudulent payroll. This type of failure in the

payroll process could cause financial and reputation loss to the Agency.

3.2 Legal Risk: The risk of financial or economic losses incurred by an

organization through an unauthorized deviation from any legal obligations

imposed by law, rules, regulations, ordinances, or contracts. An example of

legal risk would be violating federal or state regulations concerning

discrimination in the workplace. Such a violation could cause financial and

reputation loss to the Agency.

**3.3 Strategic Risk:** The risk that the actions of management or the governing

body do not promote the successful attainment of organization objectives. An

example of strategic risk might occur if FMPA's Compensation Policy is not

applied consistently across the Agency. Such a failure could lead to employee

dissatisfaction, increased turnover, or an inability to attract qualified personnel

which could impede the Agency in meeting its goals.

4.0 Personnel Management

FMPA's HR Department is responsible for maintaining all personnel records,

coordinating the hiring, orientation, and termination processes, administering

benefits and compensation programs, and coordinating personnel related activities

such as performance evaluations, wellness programs and professional development

opportunities. The Employee Manual addresses many of these responsibilities. The

following provides further risk-related detail for significant areas within the HR

Department.

HR Risk Policy Version 1 approved January 24, 2008

**4.1 Payroll:** The Agency's payroll function is completed by the HR Department.

Sufficient segregation of duties shall be in place to ensure that payroll entries

are approved at appropriate levels and verified for accuracy. The Agency

currently uses a professional third-party vendor to process payroll, which

mitigates risk of noncompliance with tax laws and federal filing requirements.

The HR Department must maintain adequate backup documentation to

support time worked by employees, to record employee absences due to

vacation, sick leave or other leave, and to document payments for overtime

worked or other pay types (such as retroactive pay or bonuses). The HR

Department shall cooperate with reviews of these controls conducted by

internal or external auditors.

Additional guidelines regarding employee payroll and leave during specific

Events are located in the Contingency Planning Policy, Appendix M of this

FMPA Risk Management Policy.

**4.2 Benefits Administration:** All employee health and wellness records shall be

maintained per Health Insurance Portability and Accountability Act

("HIPAA") regulations. The HR Department is responsible for securing all

employee information regarding personal health and wellness as required by

HIPAA. The Human Resource Director shall cause to be completed employee

enrollment in eligible benefits. The HR Department shall also ensure that

benefit eligibility records are properly maintained for all employees.

The Human Resource Director shall cause an annual review of FMPA's health

and wellness plans to be conducted to assess competitiveness and cost

effectiveness of the benefits program.

HR Risk Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009

**4.3 Compensation:** FMPA's Compensation Policy is contained within the

Employee Manual. The Compensation Policy can only be modified by

approval of the Board of Directors. The HR Department is responsible for

enforcing consistent application of the Compensation Policy across the

Agency.

Salary ranges are reviewed and may be adjusted to market during the annual

budget process. As required in the Compensation Policy in the Employee

Manual, the Human Resources Manager shall cause to be completed on a

biennial basis a professional third-party review of salary ranges. Such a

review shall be conducted by a national firm who shall determine maximum

and minimum salary range points based on a statistically validated range. In

the alternating year, any proposed salary range adjustment shall be based on

the Consumer Price Index year change announced in the month of March.

The HR Department is also responsible for ensuring that all personnel are

classified correctly and that all payroll laws and regulations are followed, as

required in the Fair Labor Standards Act ("FLSA"). The HR Department shall

also strive to ensure that the Agency's compensation structure remains

competitive with industry standards.

**4.4 Employment:** The HR Department shall ensure that all employment laws and

regulations are followed consistently and fairly. This includes, but is not

limited to, FLSA, Americans with Disabilities Act ("ADA"), Family Medical

Leave Act ("FMLA"), HIPAA, Consolidated Omnibus Budget Reconciliation

Act ("COBRA"), and Equal Opportunity Employment ("EEO") requirements.

The Human Resource Director and FMPA's labor law attorney, in

consultation with General Counsel, shall cause to be implemented legal

requirements and advise management to ensure compliance with applicable

employment laws.

HR Risk Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009

4.5 Succession Planning: The HR Department shall provide support to

management in the recruitment and development of employees, so that

employees are prepared for advancement within the organization. The HR

Department shall assist management in identifying and preparing suitable

employees for succession opportunities. Succession planning shall ensure that

existing employees are prepared for new leadership opportunities and the

Agency's operations are not adversely impacted by the departure of key

personnel. If a key management position will be vacated through a planned

retirement, a placement in advance of the expected departure date is desirable

to minimize the risks of an ineffective succession.

5.0 **Internal Controls** 

The Human Resources Manager shall cause to be established a system of written

internal controls to safeguard the Agency's personnel and financial assets,

consistent with this Policy and Human Resources Procedures, and in accordance

with all policies and procedural guidelines established in the FMPA Risk

Management Policy. The controls shall be designed to meet the requirements of

applicable legal regulations. FMPA shall use a cost-benefits analysis when making

decisions regarding the implementation of internal controls.

**5.1** System of Controls: The system of internal controls includes the Employee

Manual issued by the Agency to all employees. The FMPA Employee Manual

includes guidelines for complying with legal requirements, recruitment and

employment practices, compensation, employee conduct, benefits, and a

variety of Agency procedures. Further internal controls are established in the

HR Department governing the separation of payroll duties.

HR Risk Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009

Ongoing Training: The Human Resource Director shall ensure that all

employees receive any training as required by law or regulation. Records must

be maintained by the Human Resource Director sufficient to show compliance

with training requirements.

The Human Resource Director and other appropriate human resource staff

shall be required to complete annually (each fiscal year) 4 hours of continuing

professional education in subject courses of study related to personnel

management.

**5.3** Policy Compliance: Risk Management staff shall monitor compliance with

this Policy, to include recommendation to the Audit and Risk

Oversight Finance Committee (AROCFC) for external legal compliance

reviews when determined necessary. Results of such reviews shall be reported

to the Risk Management Department and AROCFC.

Reporting 6.0

The Human Resource Director shall cause any deviations from this Policy to be

reported according to the guidelines set forth in the FMPA Risk Management

Policy, Section 4.1. The Audit and Risk Oversight Finance Committee shall cause to

be completed an annual report on the operation and effectiveness of this Human

Resources Policy as described in the FMPA Risk Management Policy, Section 7.0.

Managers shall report as needed on the current risk environment affecting human

resource management to the Risk Management Department Team, and engage any

necessary discussion before moving related items to Advisory or Board

Committees.

HR Risk Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009

# Appendix A

#### Florida Municipal Power Agency Risk Management Reporting Calendar Human Resource Management Reporting Requirements

Reporting Item	Frequency of Report	Responsible Party	Policy Reference	Link to Policy Reference
Review of Health and Wellness Plans	Annually	Human Resources-Manager-Director	Section 4.2	Benefits Administration
Review of Salary Ranges	Biennially	Human Resources Manager Director	Section 4.3	Compensation
Policy Compliance	As Needed	Risk Management Team	Section 5.3	Policy Compliance
Deviations from Policy	As Needed	Human Resources Manager-Director	Section 6.0	Reporting
Policy Operation & Effectiveness	Annually	The AROC-FC	Section 6.0	Reporting

#### FLORIDA MUNICIPAL POWER AGENCY

# RISK MANAGEMENT POLICY APPENDIX O

#### INFORMATION TECHNOLOGY RISK MANAGEMENT POLICY

#### **TABLE OF CONTENTS**

Sect	Section	
1.0	Policy Statement	1
2.0	Scope	2
3.0	Types of Information Technology Risks	2
4.0	Information Technology Management	3
5.0	Internal Controls	10
6.0	Reporting	11
Rep	orting Calendar	Appendix A

INFORMATION TECHNOLOGY RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Information Technology Risk Management Policy (the "Policy") and any effective

subordinate procedures establish the governance, framework and the controls under

which Florida Municipal Power Agency ("FMPA") may engage in activities to identify,

measure and minimize future business risk resulting from the use of information

technology ("IT") assets and resources. This Policy is Appendix O of the FMPA Risk

Management Policy.

1.0 Policy Statement

The Board of Directors and Executive Committee of FMPA recognize that FMPA

is exposed to various risks in the normal course of business activities. There may be

times when FMPA will determine that certain risks are above the preferred risk

tolerance level of FMPA and its governing bodies. FMPA staff is hereby authorized

to put mechanisms into place, such as those more fully described in Section 4.0 of

this Policy, which will control, transfer, or mitigate these risks to avert an adverse

effect on FMPA's ability to utilize its IT assets and resources.

The following summarizes the Policy of the Board of Directors and Executive

Committee:

■ Information technology management shall conform to applicable regulatory

and legal requirements.

■ Authority is delegated to the Information Technology Manager ("ITSC") to

create procedures to facilitate the management of IT and administer this

Policy.

The ITSC shall recommend procedures and operational policies for specific IT

activities as specified in Section 4.2.

IT Risk Policy

Version 1 Approved October 28, 2010

▼ FMPA's ITSC shall present all recommendations to the General Manager for

approval as required in Section 4.2.

▼ The Information Technology Manager shall report on ITSC activities as

required in Section 6.0 of this Policy.

The Agency Risk Manager shall report deviations from this Policy to the

Audit and Risk Oversight Finance Committee ("AROCFC").

2.0 Scope

This Policy applies to all IT assets utilized by FMPA whether at office or

generation asset locations, except those IT assets defined as Critical Cyber Assets

under NERC CIP standards which shall be governed by policies or procedures

established by the Regulatory Compliance Officer. For this Policy "information

technology assets and resources" are defined as the staff, software, hardware, phone

systems and facilities that are used to electronically store, retrieve and/or

manipulate business information at FMPA.

The Records Management Risk Management Policy (Appendix L of the FMPA

Risk Management Policy) addresses management of the Agency's business records,

except where superseded by NERC/FERC regulations.

All users of FMPA's IT assets and resources are responsible for the proper care and

use of IT assets and resources under their direct control as defined in this Policy, the

Employee Manual and all associated policies and procedures.

3.0 Types of Information Technology Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere

of proper control levels to ensure effective and efficient operation of information

technology assets and resources. The IT Manager will cause procedures to be

IT Risk Policy

Version 1 Approved October 28, 2010

Edited FMPA Risk Policy section number references 6.7.11

Approved February 2019

2

Page 352 of 400

created that identify risks in the areas noted below and provide ways to measure, control and mitigate FMPA's exposure to those risks. The FMPA Risk Management Policy identifies ten risks composing FMPA's common risk framework. While not intended to be a comprehensive listing of risks encountered by FMPA during the normal course of the business cycle, the framework provides insight into the major areas of risk exposure for FMPA. The following selected framework risks are those risks presented by typical information technology activities.

**3.1 Regulatory Risk:** The potential adverse impact of an action or direction from a regulatory body. An example of regulatory risk impacting IT assets might occur if regulatory standards are issued which require a higher level of IT security than currently in place. Non-compliance to such standards could expose FMPA to fines or other regulatory action.

3.2 Administrative Risk: The potential of financial loss due to deficiencies in internal control structure and management reporting due to human error, fraud or a system failure. An example of administrative risk for IT assets would be if unauthorized system changes were made to a financial information system. Such changes could allow fraud or financial misstatement to occur, resulting in financial loss to FMPA. Not being able to detect such unauthorized changes would make this risk more pronounced.

3.3 Strategic Risk: The risk that the policies and actions of a governing body or management do not promote the successful attainment of strategic goals and objectives. An example of strategic risk related to IT assets would be if decisions regarding implementation of new software were not tied to FMPA's strategic goals. This lack of coordination could result in separate business decisions which do not support the achievement of FMPA's goals, resulting in financial and/or reputation loss.

IT Risk Policy Version 1 Approved October 28, 2010 Edited FMPA Risk Policy section number references 6.7.11 Approved February 2019 4.0 Information Technology Management

This Policy establishes broad measures to secure FMPA's IT assets and resources

against theft, fraud, malicious or accidental damage, and/or breach of integrity.

4.1 Information Technology Ownership: A custodian is responsible for IT

assets or resources under their control as described below.

The IT Manager is custodian of the infrastructure of all Agency-wide systems,

including all hardware, software, and voice and data networks associated with

such systems. This includes items such as, but not limited to, email and

network servers, internet connections, firewalls and virus protection.

Managers are custodians of all applications and systems under each manager's

direct control. The ITSC shall maintain a list of current application and system

owners, in accordance with procedures established as prescribed in Section

4.2.

All Staff are custodians of computing systems or telecommunication devices

issued for their exclusive use, regardless of length of time of use. This

includes, but is not limited to, desktop and laptop computers, cell phones, and

storage media. The Employee Manual further addresses staff responsibilities

and disciplinary actions resulting from misconduct.

**4.1.1 Security Breaches:** All custodians are responsible for notifying the IT

Manager of security breaches that require actions beyond the

custodian's ability or authority. A security breach is defined for this

Policy as data or actions which intentionally or unintentionally violate

this Policy. The IT Manager shall log all such reported breaches and

IT Risk Policy

Version 1 Approved October 28, 2010

provide a monthly summary report (if breaches occur) to the Agency

Risk Manager.

**4.1.2 Software Licenses:** All staff are responsible for complying with

applicable copyright laws and with the terms and conditions of any

contract or software licenses for purchased, leased, or acquired

software. ITSC procedures regarding software approval and installation

shall be followed by all staff prior to installing, distributing or copying

software.

4.2 Information Technology Steering Committee (ITSC): The ITSC is an

FMPA staff group that shall review and collaborate on strategic issues related

to the IT assets and resources of the Agency. The ITSC shall review and make

recommendations regarding software initiatives, IT policies and procedures,

IT budget development, standards and overall IT performance, and

coordination of priorities between IT and Agency departments.

The ITSC Charter maintained by the IT Manager further details the duties,

voting structure and meeting organization of the group.

At a minimum, the ITSC should recommend policies and/or procedures

supportive of this Policy to include:

User access approval process

Software patching

System, application and network logging

Application and network security standards

Change management processes

Database administration and management

Software approval and installation

IT Risk Policy

Version 1 Approved October 28, 2010

The IT Manager, as Chairperson of the ITSC, shall present all ITSC recommendations to the General Manager for approval prior to implementation.

The ITSC shall at a minimum consist of the following members:

- IT Manager (Chairperson)
- Assistant General Manager Power Resources Chief Operating Officer
- Assistant General Manager, Finance and Information Technology and CFO
- Assistant General Manager, Member Services, Human Resources, and Public Relations
- Regulatory Compliance Officer
- Other members as deemed necessary by Chairperson or General Manager
- Risk Department Team representative as a non-voting member

**4.3 System Availability and Integrity:** The Continuity Planning Policy (Appendix M of the FMPA Risk Management Policy) contains the current minimum restoration times for key applications. The IT Manager shall comply with those Policy requirements along with applicable results from biennial disaster recovery tests in determining the maximum allowable downtime for Agency-wide systems.

At a minimum, FMPA shall utilize a co-location facility for off-site data storage and back-up that is sufficient to meet the timeframes established by the standards above. Preference shall be given to locations with SAS 70 audit compliance.

The IT Manager shall coordinate with the Regulatory Compliance Officer to ensure compliance with applicable NERC standards (see Statutory and

IT Risk Policy Version 1 Approved October 28, 2010 Edited FMPA Risk Policy section number references 6.7.11 Approved February 2019 Regulatory Policy, Appendix G of the FMPA Risk Management Policy). The

IT Manager and/or other designated staff should participate in the FRCC

Critical Infrastructure Protection Committee or its subcommittees, working

groups or task forces, as permitted by regulations.

**4.4 Security and Privacy Standards:** Protective measures shall be taken by all

custodians to ensure compliance to any applicable regulations and to maintain

the integrity of FMPA's IT assets and resources. Satisfactory controls shall be

directed at reducing probable high impact risk events, such as preventing

access of unauthorized users.

The ITSC may recommend to the General Manager operating policies and

procedures which expand on the following minimum privacy and security

standards:

**4.4.1 Physical security:** Server rooms or other sensitive IT asset and resource

locations shall maintain the following minimum safeguards against

unauthorized access:

Doors shall remain locked when not occupied by authorized

personnel.

Non-IT Department persons shall not be granted access without IT

Dept staff present.

• Sites without IT Department staff on-site shall have a staff person

designated as the IT asset custodian. Only authorized personnel may

access and/or modify IT assets and resources. Access to IT assets

and resources shall be monitored as determined by guidelines to be

established by the ITSC.

4.4.2 User Access:

IT Risk Policy

Version 1Approved October 28, 2010 Edited FMPA Risk Policy section number references 6.7.11

• Requirements for passwords shall be determined by the risk level of each system or application, as shown in the table below:

Risk Level	Password Complexity
High	64-bit information entropy
Low	32-bit information entropy

- Risk levels shall be assigned to each application or system as prescribed in applicable ITSC procedures.
- It is recommended that unique user names be utilized.
- Inactivity periods must be enforced on all FMPA computing assets.
   The system must automatically suspend the session after a maximum of 15 minutes of inactivity, and re-establishment of the session shall only be allowed upon resubmission of the password.
- The Human Resources Director is responsible for notifying IT of access changes required prior to cease of employment of any staff.
- Managers must follow the "Access Control Procedures" (as recommended by ITSC and approved by General Manager) to request staff access changes to systems or applications, including new hires.
- Manager owners shall perform annual user access reviews for systems under their control, as defined in "Access Control Procedures". The IT Manager shall annually provide each owner with applicable user access reports to facilitate such a review.

#### **4.4.3 Virus Protection:**

 The IT Manager shall maintain anti-virus software on all vulnerable systems. The IT Manager shall maintain documentation for any systems that are not current with anti-virus software with rationale for such status.

- At a minimum such anti-virus software should attempt to check all software, data and attachments for viruses, provide software tools to detect and remove viruses, and isolate infected items quickly to allow for removal.
- The IT Manager shall cause to be conducted a market review of antivirus software no less than every three years to verify that existing software meets then current industry standards. Results shall be reported to the ITSC for consideration in the budget development process.

#### 4.4.4 Firewalls:

- The IT Manager shall coordinate and document an annual internal review of the firewall ruleset to ensure it is reasonably restrictive, limiting access to only necessary ports and protocols.
- The IT Manager is responsible for documenting the business need for each rule within the firewall configuration
- FMPA shall maintain a system which documents changes to firewall rulesets.

#### 4.4.5 Change Management:

- FMPA shall maintain a representative test environment which allows appropriate testing for compatibility before additions to or updates of systems or applications.
- The Assistant General Managers (AGMs)Senior Leadership Team
  have discretion to approve modifications in applications/systems for
  which their respective division managers are custodians. The AGMs
  must comply with the ITSC Charter.

#### 4.4.6 System, Application and Network Logging:

- The IT Manager shall ensure that logging is taking place for all critical Windows, border router, and application events by maintaining a centralized application and network log aggregation, monitoring, and alerting solution.
- Logs should be aggregated from key business applications, servers and network devices including firewalls and routers.
- The IT Manager shall maintain such logs in accordance with the Records Management Policy.

5.0 Internal Controls

The IT Manager shall cause to be established a system of written internal controls

to manage IT assets and resources, consistent with this Policy and associated

Procedures, and in accordance with all policies and procedural guidelines

established in the FMPA Risk Management Policy.

**5.1 Policy and Procedure Compliance**: The Agency Risk Manager shall cause

compliance with this Policy and associated procedures to be monitored on an

annual basis. Any unresolved compliance issues will be presented to the

AROCFC by the Agency Risk Manager. Violations involving personnel issues

shall be handled through FMPA's standard disciplinary process.

**5.2 Internal Controls:** Establishment of internal controls within the IT

Department will be addressed by the policies identified in Section 4.4 and any

associated procedures. The acceptable level of internal controls may change

with the Agency's IT assets and resources. The IT Department will strive to

maintain a segregation of duties between system administrators and

programmers. To the extent such segregation of duties is not possible,

compensating controls shall be established and documented by the IT

Manager.

5.3 Staff Training: New employees shall be notified of this Policy during

orientation. The IT Manager shall develop an ongoing user training program

to address common security topics. These topics may include:

• Viruses, worms, Trojan horses

Social engineering attacks

Mobile device security

Strong password construction

Safe computing habits

IT Risk Policy

Version 1 Approved October 28, 2010

11

Staff training may be conducted through formal training, written

communications, or web-hosted training materials.

**5.4 Continuing Education:** The IT Manager and other appropriate IT

Department staff are recommended to complete at least 8 hours of continuing

education annually in subject courses of study related to IT assets, system

management, and/or security as it pertains to job duties.

6.0 Reporting

The IT Manager is responsible for completion of the following reporting

requirements:

**6.1 Report to ITSC:** An annual report to the ITSC on the activities of the IT

Department during the past year. The ITSC shall review the report and

provide an analysis of any problems and solutions for inclusion in the annual

AROCFC report described below. The ITSC annual report shall at a minimum

include the following:

1. Summary of system downtimes (planned and unplanned outages)

2. Support tickets resolved and outstanding

3. Rationale for non-current anti-virus software (4.4.3)

4. Summary of firewall ruleset changes (4.4.4)

5. Unresolved ITSC agenda items

**6.2 Report to AROCFC:** An annual report at the September AROCFC meeting

on the activities of the ITSC during the previous year. Such report shall at a

minimum include the following:

1. Security breaches

2. ITSC approved exceptions as allowed by Policy

IT Risk Policy

Version 1 Approved October 28, 2010

12

- 3. List of General Manager approved IT policies and procedures
- 4. Significant changes to IT risks since last report
- 5. ITSC analysis of problems and solutions, as applicable

The Agency Risk Manager shall cause any deviations from this Policy to be reported according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy. An annual report on the operation and effectiveness of this Policy shall be presented to the AROCFC as described in Section 7.0 of the FMPA Risk Management Policy. The IT Manager shall report on the current risk environment affecting FMPA's information technology to the Risk Management Department as needed and engage any necessary discussion before recommending action to the appropriate governing body.

#### Appendix A

	Flo	orida Municipal Power Agency		
	Risk N	Management Reporting Calendar		
	Information	Technology Reporting Requirement	ents	
Reporting	Frequency	Responsible	Policy	
Item	of Report	Party	Reference	Policy Reference
Security Breaches to Risk Manager	Monthly	IT Manager	Section 4.1.1	Security Breaches
Jser access reports to Managers	Annually	IT Manager	Section 4.4.2	User Access
AROC annual report	Annually	IT Manager	Section 6.0	Reporting
TCC consult report	Annually	IT Manager	Continu C O	Deposition
TSC annual report	Annually	IT Manager	Section 6.0	Reporting
Policy Operation & Effectiveness	Annually	The AROC The FC	Section 6.0	Reporting
olicy Operation & Effectiveness	Ailliually	THE AROC THE LC	Section 6.0	Reporting

IT Risk Policy
Version 1 Approved October 28, 2010
Edited FMPA Risk Policy section number references 6.7.11
Approved February 2019

**AGENDA ITEM 9 – INFORMATION ITEMS** 

c. Update on St. Lucie Debt Defeasance

**Board of Directors Meeting January 17, 2019** 



# BOD 9c –St. Lucie Debt Reduction Summary

January 17, 2019

## **St. Lucie Project**Debt Reduction Steps

- FMPA has terminated the Forward Sale Agreement with Bank of America-Merrill Lynch and received a payment of \$3.1M
- FMPA Treasury staff liquidated various St.
   Lucie securities earning proceeds of \$177M
- Terminated swaps at a cost of \$6.8M
- Redeemed \$161.5M of auction rate bonds
- Reduced St. Lucie project debt from \$296M to \$135M



### **Sources and Uses**

Funds Will be Used to Pay off Debt and Swaps

## Sources (\$s in millions)

•	Investment lic	guidation	\$177
---	----------------	-----------	-------

- FSA payment \_\_\_\_\_3
- Total \$180

## Uses (\$'s in millions)

- Outstanding principal \$161
- Total \$168
- Excess for future debt cost \$ 12





## **QUESTIONS**

#### **AGENDA ITEM 9 – INFORMATION ITEMS**

d. Pooled Loan Project Update

Board of Directors Meeting January 17, 2019



# **BOD 9d- Update on the Pooled Loan Project**

Linda S. Howard January 17, 2019

### Pooled Loan RFP

### Responses

- 5 correspondences received
  - 2 "no bids"
  - 3 proposals
- FMPA has several clarifying questions for proposers
- Major issues
  - Member credit ratings and evaluation of non-rated members
  - Minimum loan amounts
  - Structure of the Pooled Loan Project (confusion over who is the borrower)



## **Next Steps**

#### Timeline

Complete follow up with Proposers

•January 15, 2019

Re-evaluate Proposals •January 31, 2019

Recommendation to Board

February 2019



#### **AGENDA ITEM 9 – INFORMATION ITEMS**

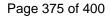
e. Newberry AMI Update

Board of Directors Meeting January 17, 2019



# **BOD 9e Newberry AMI Update**

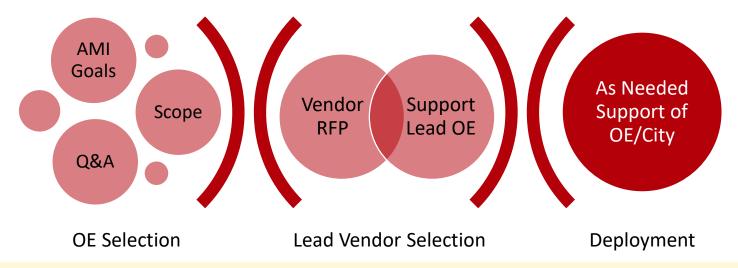
January 17, 2019



## **Newberry Pursuing AMI with FMPA Aid**

## FMPA Supporting OE Scope and Vendor RFP

Newberry approached FMPA for support with getting their AMI Deployment off the ground. Since the City has limited resources, they wanted a streamlined procurement effort that would lead to a managed service outcome (outsourcing of the day-to-day AMI administration).



FMPA developed a detailed scope for the City's Owner's Engineer (lead Project Manager), is supporting OE selection, and will lead the RFP development for the main Systems Integration (Vendor) and managed service provider.



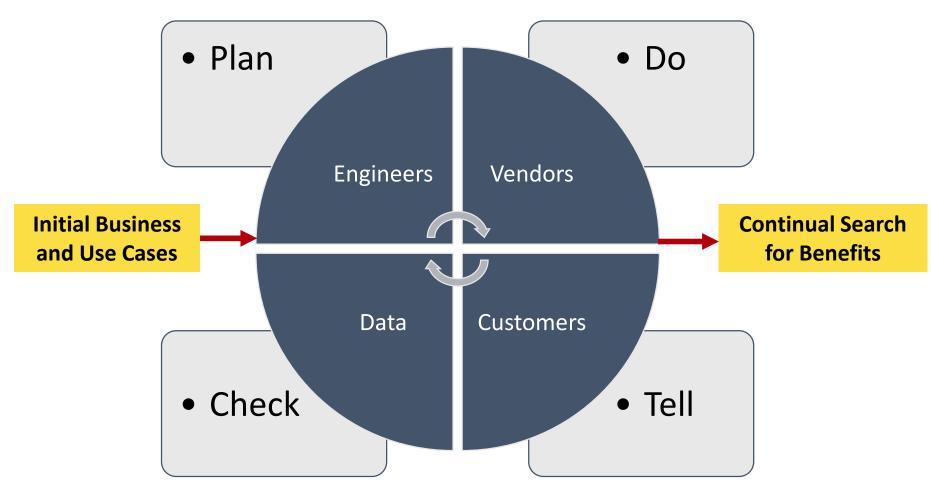
## **Newberry Has Selected Quanta as OE** *Best Combination of Scope and Price*

- Quanta selected after detailed discussions and bids were reviewed by City
- Quanta has provided 3 phases to the OE scope
  - Smart Grid strategy, technology definition and draft RFP
  - 2. Prime Vendor (and support vendor) procurement
  - 3. Vendor kickoff and deployment engineering support
- Allows for first phase @not to exceed cost with additional phases approved later (better scoping)



## **AMI Deployment Needs a Process**

## Quanta Will Provide End to End Support





## There are Risks that Must be Faced OE Helps Select System to Minimize Risks

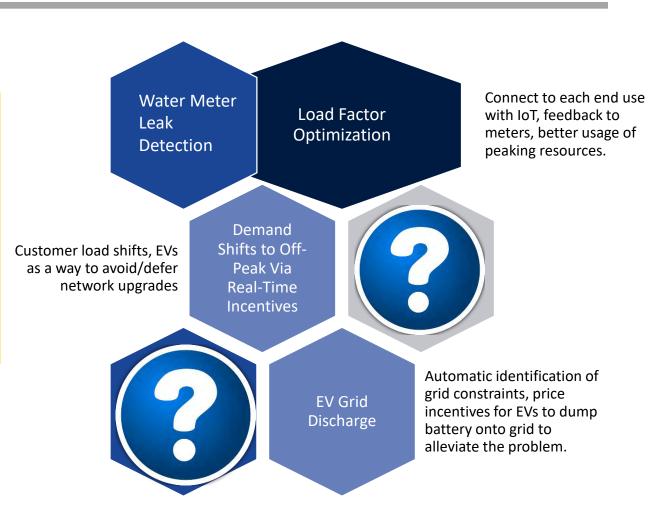
Risk	Implication
AMI investments can have long payback and the technology may need replacement faster than plants/wires	Power plants last 20-30 years – what if the technology replacement cycle is only ten years with a 12 year payback?
Big Data Requires Big Talent	Utilities may not have adequate staff or capabilities to analyze the large volume of data to their benefit
Measurement and Verification	Without detailed measurement and verification, there is a risk of customers receiving incentives for behavior they didn't follow through on
Vendor risk	How do I know this meter will work well with that particular MDM and won't cause problems with my billing system?



## **AMI** Future is Full of Opportunities

## An OE Can Help Unlock More Value

Key DOE Workshop
Advice: Define
everything you
think you will want
to do with the
system up front and
get all of that
embedded in the
chosen solution.





## **Newberry Can Accommodate Partners** *Seeking Member Interest in Joining Process*

- Newberry welcomes any Members interested in joining their process.
- Adds economies of scale related to OE efforts, meter count, deployment, and managed services
- Interested members contact Cairo Vanegas or Mike McCleary, before January 28<sup>th</sup>; conference call will be scheduled in February to discuss details
- Timeliness is important to avoid undue delays for Newberry.



#### **AGENDA ITEM 9 – INFORMATION ITEMS**

f. Update on Procurement Policy – FEMA Procurement Requirements

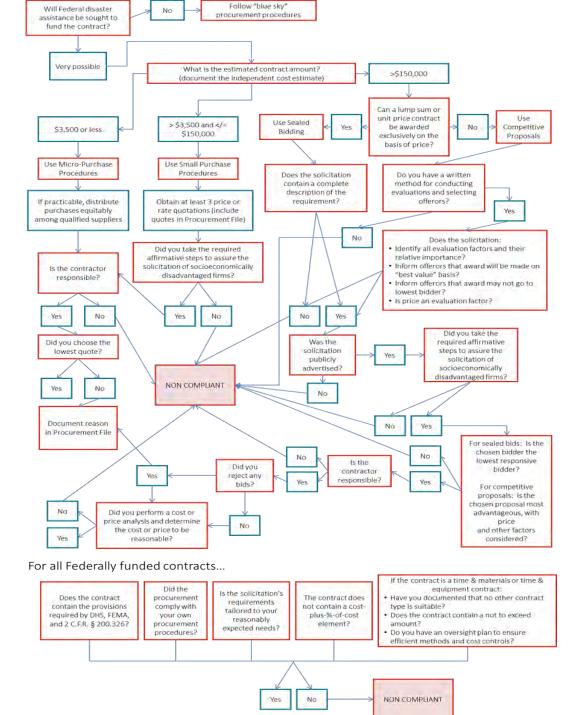
Board of Directors Meeting January 17, 2019





- FEMA Procurement Requirements

January 17, 2019





#### **Federal Procurement Standards**

- 1. General procurement standards
- 2. Open & Fair Competition
- 3. Methods of procurement
- 4. Contracting with small and minority businesses, women's business enterprises, and area labor surplus firms
- 5. Procurement of recovered materials
- 6. Contract cost and price
- 7. Awarding agency and pass-through entity review
- 8. Bonding requirements
- 9. Contract provisions



#### Quick Reference Guide for Competitive Methods of Procurement

	Micro-Purchase Procedures	Small Purchase Procedures	Sealed Bidding	Competitive Proposals
When Appropriate	Purchase does not exceed \$3,500	Purchase does not exceed \$150,000	<ul> <li>Fixed price contracts (lump sum or unit price).</li> <li>A complete, adequate, and realistic specification or purchase description is available.</li> <li>Bidder can be selected principally on the basis of price.</li> </ul>	Where award is not made exclusively on price or price-related factors due to the nature of the product/service being procured. E.g.,  • Requirements are less definitive.  • Development work is required.  • Performance risk is greater such that technical capability, past performance, and prior experience should be a dominant consideration in selection.
Specific Requirements	<ul> <li>Determine that the price is fair and reasonable.</li> <li>If practicable, distribute micro-purchases equitably among qualified suppliers.</li> <li>Document reason for choosing other than the lowest quote, if applicable.</li> <li>Contractor responsibility is a "go/no-go" determination.</li> </ul>	<ul> <li>Obtain at least 3 price or rate quotations from qualified vendors.</li> <li>Include price or rate quotations in the Procurement File.</li> <li>Document the independent estimate of the costs that indicates the procurement falls below \$150,000.</li> <li>Document that otherwise lowest bidder is not responsible, if applicable.</li> <li>Contractor responsibility is a "go/no-go" determination.</li> </ul>	<ul> <li>Awarded to lowest price bidder.</li> <li>Solicitation contains complete specifications or description of requirement.</li> <li>Contractor responsibility is a "go/no-go" determination.</li> <li>Solicitation must be publicly advertised if applicant is a local government.</li> <li>Bids must be publicly opened if applicant is a local government.</li> <li>Applicant must document a sound reason for any rejection of bids.</li> </ul>	<ul> <li>Solicitation must be publicized.</li> <li>Contractor responsibility must be documented (including any determination that the otherwise lowest bidder is not responsible).</li> <li>Solicitation must identify all evaluation factors and their relative importance.</li> <li>Solicitation must inform offerors that award will be made on "best value" basis and that applicant reserves the right to award the contract to other than the lowest price offeror.</li> <li>Applicant must have written method for conducting technical evaluations and selecting offerors.</li> <li>Price must be an evaluation factor (except for architectural/engineering professional services).</li> </ul>
Common Requirements	<ul> <li>Tailor the solicitation's req</li> <li>Conduct an independent e</li> <li>Include the contract provis</li> <li>Ensure the contract is not</li> </ul>	uirements to the applicant's scope of stimate, and if applicable, a cost or sions required by DHS, FEMA, and 2 a cost-plus-percentage-of-cost cont	price analysis. C.F.R. § 200.326.	

Take the affirmative steps required by 2 C.F.R. § 200.321 to assure solicitation of disadvantaged firms (not required for micro-purchases).

#### 3. METHOD OF PROCUREMENT

a.

		one of the following acceptable methods of procurement was used;
i.		p-purchase (currently, purchases that do not exceed \$3,500, see, § 7 Micro-purchases). § 200.320(a) Yes No
	1.	Micro-purchases may be awarded without soliciting competitive quotations if Municipal Utility considers the price to be reasonable. Has Municipal Utility determined the price to be reasonable?  Yes No
	2.	To the extent practicable, is Municipal Utility distributing micropurchases equitably among qualified suppliers? Yes No N/A – not practicable
ii.	Small	purchase procedures § 200.320(b) Yes No
	1.	Small purchase procedures are those relatively simple and informal procurement methods for securing services, supplies, or other property that do not cost more than the federal small purchase threshold (currently, \$150,000).
	2.	Did Municipal Utility obtain price or rate quotations from at least three qualified sources?   Yes No
	§ 200	§ 200.320: i. Micro 200.6 1. 2.



## **Contract Requirements**

#### Required contract provisions:

- Remedies
- Termination for Cause & Convenience
- Equal Employment Opportunity
- Contract Work Hours & Safety
   Standards Act
- Clean Air Act & Clean Water Act
- Suspension & Debarment (Certification Recommended with Bid)
- Byrd Anti-Lobbying Amendment (Certification Required with Bid)

- Procurement of Recovered Materials
- Changes
- Access to Records
- DHS Seal, Logs, & Flags
- No Obligation by the Federal Government
- Program Fraud & False or Fraudulent Statements or Related Acts
- Affirmative Steps to Disadvantaged Firms



### **Recommended Motion**

• For information only, No action requested.



#### **VERBAL REPORT**

#### **AGENDA ITEM 9 – INFORMATION ITEMS**

 g. Removal of Trustee, Paying Agency and Registrar for the Stanton, Stanton II, St. Lucie and Tri-City Projects and Appointment of a Successor

**Board of Directors Meeting January 17, 2019** 

#### **AGENDA ITEM 9 – INFORMATION ITEMS**

h. Update on Compliance Requirements for U.S. Stay Regulations

**Board of Directors Meeting January 17, 2019** 



#### AGENDA PACKAGE MEMORANDUM

TO: FMPA Board of Directors

FMPA Executive Committee

FROM: Jody Lamar Finklea, General Counsel and Chief Legal Officer

DATE: 8 January 2019

ITEM: BOD 9h and EC 9d—Update on Compliance Requirements for U.S. Stay

Regulations

#### **Short Summary**

A key regulatory reform goal of the Dodd-Frank Wall Street Reform and Consumer Protection Act (the "Dodd-Frank Act") was to protect the United States financial system against the "too-big-to-fail" problem, where the financial failure of a single institution could have significant and systemic negative impacts on the whole of the U.S. economy. Part of the strategy undertaken by several federal regulatory agencies was to put in place regulations that help ensure that a US insolvency proceeding of a global systematically important banking organization (a "GSIB") is as orderly as possible, in an effort to help mitigate the destabilizing effects on the overall financial system.

The Final Rules form part of this strategy by limiting disruptions to a failed GSIB by restricting counterparties to certain specified financial contracts (e.g., derivatives (including swap agreements), repurchase agreements and securities lending and borrowing transactions) from exercising certain specified insolvency-related default and cross-default rights against a GSIB by requiring the insertion of restrictions and prohibitions directly into such financial contracts (generally, the "U.S. Stay Regulations").

FMPA currently has swap contracts outstanding with several GSIBs (including Bank of America, Goldman Sachs, J.P. Morgan, Morgan Stanley, and Wells Fargo). If FMPA wishes to enter into any new qualified financial contracts with a GSIB, then all of FMPA's existing qualified financial contracts with the same GSIB must be compliant with the U.S. Stay Regulations by the Compliance Date for FMPA (currently expected to be January 1, 2020).

\_\_\_\_\_\_

FMPA Board of Directors (Item *9.g.*) FMPA Executive Committee (Item *9.d.*) 8 January 2019 Page 2

#### Explanation

Steps to be taken by FMPA. In order to enter into future qualified financial contracts with financial institutions that are subject to the U.S. Stay Regulations, the Board and Executive Committee must approve FMPA's ability to evidence compliance with U.S. Stay Regulations on qualified financial contracts entered into with such financial institutions by any of the following approaches: (i) enter into the ISDA 2018 U.S. Resolution Stay Protocol (the "ISDA U.S. Stay Protocol") or an alternative Protocol, (ii) enter into bilateral contract amendments with financial institutions that are subject to the U.S. Stay Regulations, (iii) amend existing contracts in a manner so that no additional steps need to be taken to evidence compliance with the U.S. Stay Regulations, or (iv) make a determination that no additional steps need to be taken to evidence compliance with the U.S. Stay Regulations.

**ISDA U.S. Stay Protocol.** The ISDA U.S. Stay Protocol was created to allow market participants to comply with regulations issued by the Board of Governors of the Federal Reserve System (FRB) (12 C.F.R. §§ 252.81-88), the Federal Deposit Insurance Corporation (FDIC) (12 C.F.R. §§ 382.1-7) and the Office of the Comptroller of the Currency (OCC) (12 C.F.R. §§ 47.1-8). The U.S. Stay Regulations impose requirements on the terms of securities contracts, commodity contracts, forward contracts, repurchase agreements, swap agreements and other qualified financial contracts of GSIBs.

The ISDA U.S. Stay Protocol enables GSIBs and their counterparties to amend the terms of the covered agreements between them (unless they are excluded or exempted) to:

- Expressly recognize existing limits on the exercise of default rights by counterparties under the Orderly Liquidation Authority provisions of Title II of the Dodd-Frank Act (OLA) and the Federal Deposit Insurance Act (FDI Act) as well as the powers of the FDIC under OLA and the FDI Act to transfer contracts; and
- Limit the ability of counterparties to exercise default rights related, directly or indirectly, to affiliates of GSIBs entering into insolvency proceedings (including under the U.S. Bankruptcy Code) and permit the transfer of related credit support provided by a covered affiliate in such a resolution scenario.

The U.S. Stay Regulations provide a safe harbor for compliance. ISDA developed the ISDA U.S. Stay Protocol based on the

FMPA Board of Directors (Item *9.g.*) FMPA Executive Committee (Item *9.d.*) 8 January 2019 Page 3

requirements for a safe harbored "U.S. protocol" under the U.S. Stay Regulations. The ISDA U.S. Stay Protocol is a standalone protocol with its own operative provisions.

FMPA can enter into the ISDA U.S. Stay Protocol by adhering through the execution and delivery of an adherence letter. By adhering to the ISDA U.S. Stay Protocol, FMPA and the counterparty will be agreeing that the terms of each qualified financial contract between the parties and each credit enhancement that constitutes a qualified financial contract related thereto shall be amended in accordance with the terms and subject to the conditions of the ISDA U.S. Stay Protocol.

The agreement by the parties to make the amendments contemplated by the ISDA U.S. Stay Protocol will be effective on the date of acceptance by ISDA, as agent of an Adherence Letter from the later of the two adhering parties to adhere (the "Implementation Date") (assuming the counterparty will have already adhered, this will be the date that the FMPA Adherence Letter is accepted). The amendments will take effect on the later of the Implementation Date and the Compliance Date (expected to be January 1, 2020).

Adherence to the ISDA U.S. Stay Protocol is irrevocable, except that each adhering party can revoke adherence on an annual basis and then the ISDA U.S. Stay Protocol would not amend any applicable contracts entered into after the annual revocation date.

In adhering to the ISDA U.S. Stay Protocol, FMPA will be providing representations in the areas of status, powers, no violation or conflict, consents, obligations binding, and enforceability of credit support. If FMPA has a third party credit support provider with consent rights to amendments on any of its applicable contracts to be amended, then FMPA will need to obtain the consent of the third party credit support provider prior to adhering to the ISDA U.S. Stay Protocol.

Contracts Not Requiring Amendments. No amendment would be required with respect to a qualified financial contract that does not need to be amended to be in compliance with the U.S. Stay Regulations. The qualified financial contract would need (1) to be explicitly governed by U.S. law or the laws of a State of the U.S. (with no exclusion of U.S. special resolution regimes), (2) to have only counterparties that are incorporated in or organized under the U.S. or any State of the U.S., or have a principal place of business in the U.S., including any State of the U.S., (3) not to include any default right that

FMPA Board of Directors (Item *9.g.*) FMPA Executive Committee (Item *9.d.*) 8 January 2019 Page 4

is related, directly or indirectly, to an affiliate of the direct covered entity party becoming subject to any receivership, insolvency, liquidation, resolution or similar proceeding and (4) not to prohibit the transfer of any guaranty, collateral arrangement in support of obligations, letter of credit or other credit enhancement provided by an affiliate of the covered entity party being transferred upon such affiliate becoming subject to any receivership, insolvency, liquidation, resolution or similar proceeding.

FMPA can review its existing qualified financial contracts to determine if the contracts need to be amended to be in compliance with the U.S. Stay Regulations.

**Future Action.** FMPA has to comply with the U.S. Stay Regulations. We are still evaluating the most efficient and cost effective manner of compliance. We will likely make the determination to adhere to the ISDA U.S. Stay Protocol and, so, I want to make sure that the Board and the Executive Committee has had the opportunity to review the document, and approve the items that are needed to move forward with FMPA's compliance in February. To that end, attached to this memorandum is a summary of the effects of adhering to the ISDA U.S. Stay Protocol that has been provided by FMPA's bond counsel. An action item will be brought back in February, along with a presentation on the U.S. Stay Protocol itself.

Recommended Motion

For information only. No action requested.

Attachments

Nixon Peabody, LLP summary of the effect of adhering to the ISDA U.S. Stay Protocol

JLF:

#### ATTACHMENT

#### Effect of Adhering to the ISDA U.S. Stay Protocol

<u>If FMPA</u> elects to adhere to the <u>ISDA U.S. Stay Protocol</u>, FMPA's contracts with the applicable GSIB and its affiliates are all deemed amended in specified respects. These amendments are summarized as follows.

- 1. <u>Global applicability</u>. Entering into the ISDA U.S. Stay Protocol amends not just relationships with U.S. Banks governed by Federal bank resolution proceedings, but also would apply to present or future relationships with non-US Banks in France, Germany, Japan, Switzerland and the United Kingdom. As a result, FMPA's ability to exercise default rights would be subject to the laws of those countries.
- 2. <u>Cross-default rights</u>. Default rights related directly or indirectly *to an affiliate* of FMPA's contract party, such as a GSIB parent entity becoming subject to U.S. insolvency proceedings under the Bankruptcy Code, the Security Investors Protection Act, the Federal Deposit Insurance Act, or the Orderly Liquidation Authority under Title II of the Dodd-Frank Act (OLA) (collectively "<u>U.S. Insolvency Proceedings</u>") *are not exercisable*, and are thus deemed contractually removed. In other words, if the parent GSIB of FMPA's contract party entered U.S. Insolvency Proceedings, that alone cannot be an event permitting FMPA to exercise default rights against the FMPA's contract party.
  - Whether or not FMPA adheres to the ISDA U.S. Stay Protocol, any new agreement with a GSIB or its affiliates could not contain such a cross-default right.
  - Under either the U.S. Stay Regulations or the ISDA U.S. Stay Protocol, contractual performance default rights based on the insolvency of, or failure to pay or perform by, FMPA's contract party are always exercisable, unless stayed or overridden by a U.S. Insolvency Proceeding or applicable resolution regime.
  - If FMPA elects not to adhere to the ISDA U.S. Stay Protocol, the Bankruptcy Code does not stay the exercise of cross-default rights based on an affiliate's entering bankruptcy proceedings. In other words, subject to change by Congress, if a GSIB affiliate or parent (of an FMPA contract party) enters into U.S. bankruptcy proceedings, FMPA can exercise contractual rights, if they exist, to close out against the contract party even if that party continues to perform on underlying contracts. However, Federal banking regulators do have certain temporary and permanent stay powers in their resolution proceedings that may affect the exercise of such rights.
- 3. <u>Credit support arrangements</u>. If the GSIB or other affiliate of FMPA's contract party becomes subject to a U.S. Insolvency Proceeding, and that entity is a credit enhancement provider ("<u>Affiliate CEP</u>") for FMPA's contract, FMPA's rights to exercise default remedies would be restricted, for the period that the Affiliate CEP is subject to a stay.

For credit support arrangements, the ISDA U.S. Stay Protocol provides certain creditor benefits in addition to the U.S. Stay Regulations, specifically: (a) it is required that the Affiliate CEP be the top-most parent entity in the United States (a "Parent Affiliate CEP"), and (b) by the end of the stay period, the bankruptcy court must enter orders (i) providing that the Parent remains obligated with respect to the covered credit support and all covered contracts; (ii) elevating claims under the relevant guarantee or other credit support to bankruptcy administrative priority status; (iii) authorizing the U.S. Parent to perform its obligations under the covered credit support and allowing the counterparty to terminate its covered contract without court approval if either FMPA's contract party or Parent Affiliate CEP fails to meet any of its material obligations; and (iv) authorizing FMPA to terminate covered agreements immediately and without seeking court approval if FMPA's contract party fails to pay or deliver a close-out amount, or the Parent Affiliate CEP fails to satisfy its obligations when due under credit enhancements.

- If FMPA elects not to adhere to the ISDA U.S. Stay Protocol, the U.S. Stay Regulations provide that the creditor protection listed as (b)(i) above applies.
- Also, FMPA would continue to have rights (subject to any bankruptcy or U.S. banking regulatory stay) to exercise its contract remedies if (a) FMPA's contract party fails to satisfy a payment or delivery obligation; or (b) the Affiliate CEP fails to satisfy a payment or delivery obligation under the covered credit support.

#### 4. <u>Transfer provisions</u>.

In addition to the temporary stay power of Federal banking regulators against default rights, another critical tool of the U.S. banking regulatory stabilization/rehabilitation regime is to be able to transfer the contracts of the failed institution to a third party or bridge institution. Accordingly, contractual rights prohibiting the transfer of covered credit support *are overridden* under both the U.S. Stay Regulations and the ISDA U.S. Stay Protocol.

The ISDA U.S. Stay Protocol provides certain additional creditor protections in the case of the transfer of a contract: (i) the transferee must be either (a) a bridge company that is not controlled by the bankrupt's estate; or (b) an unaffiliated third party that would be required to satisfy any ratings conditions or other financial covenants applicable to the covered support provider under the contract; (ii) the transferee must satisfy all material payment and delivery obligations to each of its creditors during the stay period; (iii) the transferee must not be in insolvency or resolution proceedings; (iv) the end of the stay period, the bankruptcy court must have issued an order providing for the transfer or sale to the transferee of all or substantially all of the assets of the covered support provider (or the net proceeds thereof), minus a holdback for the costs of administering the estate, "as soon as practicably possible"; (v) all of the direct and indirect ownership interests held by the Affiliate CEP in FMPA's contract party must be transferred to the transferee by the end of the stay period; (vi) all of the covered credit support for the supported contracts between FMPA and its contract party must be transferred to the transferee by the end of the stay period (no "cherry picking"); (vii) if the transferee is a third party (not a bridge company), the third-party transferee continues to satisfy any financial covenants in the relevant covered

contract that were applicable to the entity in Chapter 11 proceedings; (viii) if the transferred credit support is secured, the transferee must comply with all provisions regarding attachment, enforceability, perfection and priority of the security interest, and (ix) whether or not there is a transfer, following the stay period, FMPA's contract party must be and remain duly registered and licensed with the same regulatory agencies that have principal supervisory authority over the relevant business.

If FMPA elects not to adhere to the ISDA U.S. Stay Protocol, the U.S. Stay Regulations provide substantially equivalent creditor protections to (b)(iii), (iv) but without court order, (v), and (vi), above.

AGENDA ITEM 10 – MEMBER COMMENTS

Board of Directors Meeting January 17, 2019

**AGENDA ITEM 11 – ADJOURNMENT** 

Board of Directors Meeting January 17, 2019