

AUDIT AND RISK OVERSIGHT COMMITTEE

AGENDA PACKAGE

FEBRUARY 14, 2019 8:30 a.m. Dial-in Info 877-668-4493 or 650-479-3208 Meeting Number 739 278 385

Committee Members

Karen Nelson, Jacksonville Beach – Chairwoman Jody Young, Bushnell Barbara Quiñones, Homestead Lynne Tejeda, Key West Kevin Crawford, Kissimmee Mike Poucher, Ocala Claston Sunanon, Orlando

> <u>Meeting Location</u> Florida Municipal Power Agency 8553 Commodity Circle Orlando, FL 32819 (407) 355-7767



MEMORANDUM

- TO: FMPA Audit and Risk Oversight Committee
- FROM: Liyuan Woerner
- DATE: February 5, 2019
- SUBJECT: FMPA Audit and Risk Oversight Committee Meeting Thursday, February 14, 2019 at 8:30 a.m.
- PLACE: Florida Municipal Power Agency Board Room, 8553 Commodity Circle, Orlando, FL 32819

DIAL-IN INFORMATION: 877-668-4493, Meeting # 739 278 385 (If you have trouble connecting via phone or internet, please call 407-355-7767)

Chairperson Karen Nelson, Presiding

AGENDA

1.	Call to Order, Roll Call, Declaration of Quorum4
2.	Set Agenda (by vote)
3.	Public Comment (Individual public comments limited to 3 minutes)6
4.	Approval of Minutes a. Approval of Minutes – Meeting Held January 17, 2019
5.	Chairperson's Remarks12
6.	 Action Items a. Approval of and Recommendation to the Board of Directors and Executive Committee the Finance Committee Structure and Risk Management Policies * (Linda S. Howard)
7.	Information Items a. None

FMPA Audit and Risk Oversight Committee Meeting Being Held February 14, 2019 Page 2

	Reportsa. Capacity Reserve Level Report (Joe McKinney)b. FGU Storage Management Report (FGU)				
9.	Comments	33			
10.	Adjournment	34			
Back-Up Material					
ltei	m 6a – Risk Management Policies	35			

LW/su

*Also on the Board of Directors and Executive Committee agendas.

One or more participants in the above referenced public meeting may participate by telephone. At the above location there will be a speaker telephone so that any interested person can attend this public meeting and be fully informed of the discussions taking place either in person or by telephone communication. If anyone chooses to appeal any decision that may be made at this public meeting, such person will need a record of the proceedings and should accordingly ensure that a verbatim record of the proceedings is made, which includes the oral statements and evidence upon which such appeal is based. This public meeting may be continued to a date and time certain, which will be announced at the meeting. Any person requiring a special accommodation to participate in this public meeting because of a disability, should contact FMPA at (407) 355-7767 or 1-(888)-774-7606, at least two (2) business days in advance to make appropriate arrangements.

AGENDA ITEM 1 – Call to Order, Roll Call, Declaration of Quorum

AGENDA ITEM 2 – Set Agenda (by vote)

AGENDA ITEM 3 – Public Comment (Individual public comments limited to 3 minutes)

AGENDA ITEM 4 – Approval of Minutes

Minutes of Meeting Held January 17, 2019

CLERKS DULY NOTIFIED	JANUARY 8, 2019
AGENDA PACKAGE SENT TO MEMBERS	JANUARY 8, 2019

MINUTES AUDIT AND RISK OVERSIGHT COMMITTEE MEETING THURSDAY, JANUARY 17, 2019 FLORIDA MUNICIPAL POWER AGENCY 8553 COMMODITY CIRCLE ORLANDO, FL

- PARTICIPANTSJody Young, Bushnell (via telephone)PRESENTBarbara Quiñones, Homestead
Karen Nelson, Jacksonville Beach
Lynne Tejeda, Key West
Kevin Crawford, Kissimmee
Mike Poucher, Ocala
Claston Sunanon, Orlando
- PARTICIPANTS None ABSENT
- OTHERS Lynne Mila, Clewiston PRESENT Fred Hilliard, Fort Meade John Tompeck, Fort Pierce Paul Jakubczak, Fort Pierce Bob Page, Green Cove Springs Howard McKinnon, Havana Allen Putnam, Jacksonville Beach George Forbes, Jacksonville Beach Larry Mattern, Kissimmee Grant Lacerte, Kissimmee Glenn Spurlock, Leesburg Jim Williams, Leesburg Bill Conrad, Newberry Chip Merriam, OUC Scott Feuerborn, Burns & McDonnell Craig Dunlap, Dunlap & Associates, Inc. Sylvia Dunlap, Dunlap & Assoc Terry Huval, Lafayette Louisiana Stacey Price, Burns & McDonnell Rich Mahaley, Burns & McDonnell Matt Kapusta Burns & McDonnell Tom Reedy, FMPP Ivette Sanchez, Power Engineers Inc. Nathaniel Johnson, J.P. Morgan Lynn Sand, Leidos

STAFF PRESENT Jacob Williams, General Manager and CEO Jody Finklea, General Counsel and CLO Mark McCain, Assistant General Manager, Member Services, and Public Relations Linda S. Howard, Treasurer Rich Popp, Interim Assistant CFO Sue Utley, Executive Asst. /Asst. Secy. to the Board David Schumann. Power Generation Fleet Director Chris Gowder, Business Development and Planning Manager Liyuan Woerner, Contracts and Audit Manager Tim Jackson, Generation Asset Engineer Steve Ruppel, Senior Financial Analyst Justin Harris, Environmental Engineer Luis Cruz, Information Technology Manager Sharon Adams, Human Resources Director Susan Schumann, Manager of External Affairs and Solar Carol Chinn, Chief Information and Compliance Officer Cairo Vanegas, Manager of Member Services Development

ITEM 1 - CALL TO ORDER, ROLL CALL, AND DECLARATION OF QUORUM

Chairperson Karen Nelson, Jacksonville Beach, called the FMPA Audit and Risk Oversight Committee (AROC) meeting to order at 8:30 a.m. on Thursday, January 17, 2019, in the Frederick M. Bryant Board Room at Florida Municipal Power Agency, 8553 Commodity Circle, Orlando, Florida. The roll was taken and a quorum was declared with 7 of 7 members present.

ITEM 2 –SET AGENDA (by vote)

MOTION: Mike Poucher, Ocala, moved approval to set the agenda as presented. Lynne Tejeda, Key West, seconded the motion. Motion carried 7 - 0.

ITEM 3 – PUBLIC COMMENTS

None

ITEM 4 – APPROVAL OF MINUTES

4a – Approval of Minutes – Meeting Held November 15, 2018 and Telephonic Meeting Minutes of September 14, 2018 and December 6, 2018

MOTION: Claston Sunanon, Orlando, moved approval of the minutes as presented. Kevin Crawford, Kissimmee, seconded the motion. Motion carried 7 - 0.

ITEM 5 – CHAIRPERSON'S REMARKS:

Chairman McKinnon thanked staff for an excellent job on the Annual Audited Financial Report (AAFR) for Fiscal Year 2018.

ITEM 6 – ACTION ITEMS

a. Approval of the Risk Inventory Update

MOTION: Claston Sunanon, Orlando, moved approval of the Risk Inventory Update. Mike Poucher, Ocala, seconded the motion. Motion carried 7 - 0.

b. Review and Recommendation for Approval of Annual Audited Financial Report (AAFR) for Fiscal Year 2018

MOTION: Lynne Tejeda, Key West, moved approval and recommendation for approval to the Board of Directors and Executive Committee of the AAFR for Fiscal Year 2018. Barbara Quiñones, Homestead, seconded the motion. Motion carried 7 - 0.

ITEM 7 – INFORMATION ITEMS

7a – Generation Performance Report

Tim Jackson reported on the fleetwide performance for Fiscal Year 2018.

7b – Update on Committee Structure

Linda S. Howard gave an update on combining the Audit and Risk Oversight Committee and the Business Planning and Budget Committee. Discussion ensued. This will be an action item at the February 2019 meetings.

7c – Annual Insurance Report

Rich Popp gave the annual update on FMPA's insurance.

7d – Risk Management Policy Reviews

Liyuan Woerner reported on the Risk Management Policy Reviews.

ITEM 8 – REPORTS

9a – Capacity Reserve Level Report

9b – FGU Storage Management Report

There were no questions on the reports.

ITEM 9 – COMMENTS

None

ITEM 10 – ADJOURNMENT

There being no further business the meeting was adjourned at 9:24 a.m.

Approved:

Date

LW/su

VERBAL REPORT

AGENDA ITEM 5 – Chairperson's Remarks

AGENDA ITEM 6 – Action Items

a) Approval of and Recommendation to the Board of Directors and Executive Committee the Finance Committee Structure and Risk Management Policies



AROC 6a – Approval and Recommendation on Finance Committee Structure and Risk Management Policies

February 14, 2019

Recap of Earlier Discussions

- Why create a finance committee?
 - Common structure similar to many of the FMPA members
 - Combine functions of the AROC and Business Planning and Budget Committees
 - Set terms of service similar to our existing committees
 - Recommend a minimum number of members with financial background and expertise
 - Meet quarterly or as needed based on criticality of business decisions



Specific Types of Information *Under Finance Committee Umbrella*

- There are several types of financial data that the finance committee would be responsible for including the following:
 - Budget
 - Financial transactions
 - End of Year results
 - Audits (internal and external audit plans and results)
 - Risk review (overall risks and policies)



Approvals Needed *Charter and Policies*

- Charter
 - Made changes per comments last month
 - Key area included the composition and number of members
- Policies
 - All policies have been updated for structure and FMPA title changes



Recommendations

- Motion to Board and Executive Committee to approve of the finance committee charter, superseding both the AROC and Budget and Planning committee charters
- Motion to Board and Executive Committee to approve risk management policies including changes for the new committee structure and FMPA title changes





Questions?

Page 19 of 237

FLORIDA MUNICIPAL POWER AGENCY

FINANCE COMMITTEE CHARTER

(as adopted February <u>14, 2019</u>)

This Finance Committee Charter is intended to govern the function and operation of the Finance Committee (the "Committee") of Florida Municipal Power Agency ("FM PA") in fulfillment of its purpose as established by the FMPA Board of Directors and the Executive Committee.

I. MISSION.

The mission of the Committee is to $\pm \underline{a}$) oversee the administration of the Florida Municipal Power Agency Risk Management Policy, including Appendices A-O, $\underline{2b}$) review significant procurements contemplated by the Agency, $\underline{3c}$) receive regular reports from FMPA staff and members regarding risks and exposures of FMPA activities , $\underline{4d}$) review major items impacting FMPA's budgets, and5) review major items impacting FMPA's rates.

More specifically, the Committee shall assist the Board of Directors and Executive Committee in fulfilling its oversight responsibility relating to (i) the integrity of the Agency's financial statements and financial reporting process and the Agency's systems of internal accounting and financial controls; (ii) the performance of the internal audit function; (iii) the annual independent audit of the Agency's financial statements, the engagement of the independent auditors and the evaluation of the independent auditors' qualifications, independence and performance; (iv) the development, review and monitoring of the annual budget, (v) the review and evaluation of all financing transactions including bank loans, publicly offered debt, and pooled loans, (vi) the evaluation of management's process to assess and manage the Agency's enterprise risk issues; and (vii) the fulfillment of the other responsibilities set out in this Charter.

II. MEMBERSHIP.

The membership of the Committee consists of <u>a minimum of nineseven</u> persons. The Executive Committee Chairperson shall appoint the chairperson of the Committee, who must be a member of the Executive Committee (or an Executive Committee alternate), and <u>at least</u> threefour other representatives of the All Requirements Project (ARP) participants. The FMPA <u>ChairpersonChairman</u> shall appoint the <u>remainingat least</u> threefour Committee members._ Additional members of the committee may be appointed by Executive Committee Chairperson or the Chairman for ARP and non-ARP representatives, respectively.

Page 1 | 5

The appointing officers (Board <u>ChairpersonChairman</u> and Executive Committee Chairperson) will consider the financial experience of those who they appoint to the Committee and coordinate so that members of the Committee will have sufficient financial background which can include, but is not limited to demonstrated experience in the following areas: (i) an understanding of generally accepted accounting principles and financial statements; (ii) the ability to assess the general application of such principles in connection with the accounting for estimates, accruals and reserves; (iii) experience preparing, auditing, analyzing or evaluating financial statements, budgets, or financing transactions (or some combination thereof) that present a breadth and level of complexity of financial issues that are generally comparable to the breadth and complexity of issues that can reasonably be expected to be raised by FMPA, (iv) an understanding of internal controls and procedures for financial reporting; understanding of risk and insurance matters, understanding of legal concepts and processes, and (v) an understanding of similar committee functions.

III. MEETINGS.

Each member of the Committee has one vote which he or she may cast (yea or nea) on any action coming before the Committee. A quorum of the Committee is present at a meeting of the Committee when at least <u>four 51% (rounded to next whole number)</u> of the Committee members are present and able to participate in the meeting in person or by electronic means, including by telephone. A quorum of the Committee is necessary for the Committee to take action.

Notice of the time, date, and place of each meeting will be provided to each Committee member at least 5 days prior to any meeting. Meetings of the Committee shall be called by the chairperson, by any two members of the Committee, or as otherwise regularly scheduled by the Committee. Regular meetings will be held at least quarterly in conjunction with the Board and/or Executive Committee meetings. The conduct of the meetings will follow *Roberts Rules of Order Newly Revised*, with the chairperson running the meeting. In the absence of the chairperson, the chairperson may designate another Committee member to chair the meeting or, if there has been no such designation; the Executive Committee Chairperson shall chair the meeting.

The Financial Advisor(s) of FMPA shall be given adequate prior notice of each Committee meeting to permit him or her to attend and is encouraged to attend and to participate in all meetings of the Committee.

IV. COMMUNICATIONS.

(1) The CFO (or staff person with chief financial management responsibility, if such title is changed), (2) the General Manager, (3) the Audit Manager, and (4) the Treasurer and Risk Director (or person with chief risk management responsibility, if such title is changes) shall serve

Page 2 | 5

as the staff representatives to the Committee, or each of them may name a designee to fulfill their respective roles (the "Committee Staff Representatives"). The CFO shall have responsibility for coordinating the communications of the Committee and coordinating Committee meetings, including providing meeting notices to the Committee. Reports or requests from the Committee to the Board of Directors or the Executive Committee will also be coordinated by the CFO or his or her delegate.

V. AUTHORITY.

The Committee has no authority to bind FMPA or to make any decision on behalf of the FMPA Board of Directors or Executive Committee unless such authority is delegated to the Committee by resolution. The Committee serves in an advisory capacity to the Board of Directors and the Executive Committee. The Committee's role and authority, as otherwise determined by the Board of Directors and the Executive Committee, shall be set forth in the Florida Municipal Power Agency Risk Management Policy, which may supplement and shall control over any conflicting terms of this Charter.

VI. RESPONSIBILITIES.

The following shall be the principal responsibilities of the Finance Committee:

Audits by Independent Auditors: The Committee shall discuss with the independent 4 auditors the overall scope, plans and budget for the annual audit, including the adequacy of staffing and other factors that may affect the effectiveness of the audit. As such, the Committee shall discuss with FMPA management and the independent auditors the Agency's significant risk exposures (whether financial, operating or otherwise), the adequacy and effectiveness of the accounting and financial controls, and the steps management has taken to monitor and control such exposures, new or proposed regulatory and accounting initiatives on the Agency's financial statements, any problems or difficulties the auditors may have encountered in connection with the annual audit or otherwise, any management letter comments provided to the Committee and the Agency's responses, any difficulties encountered in the course of the audit work, including any restrictions on the scope of activities or access to required information, any disagreements with management regarding generally accepted accounting principles and other matters, material adjustments to the financial statements recommended by the independent auditors and adjustments that were proposed but "passed" regardless of materiality, and other public disclosures among other considerations that may be relevant to the audit.

2. *Participant and Operational Audits*: Review and approve all participant and operational audits performed by the internal audit staff, including detail reports submitted.

Page 3 | 5

3. *Annual Budget prepared by Staff:* Oversee the development of the annual budget for all projects and all amendments to the approved budget, make recommendations to the Board or Executive Committee for approval, and review of budget variances at least quarterly.

4. *Major Financial Transactions:* Review Requests for Proposals for financing transactions, review the details of financing transactions, including public offering, bank loans, letter of credits, cash defeasance, etc. and ensure that financial targets as set forth in the debt or<u>and</u> investment policies are met and make recommendations to the Board and Executive Committee; review and provide recommendations for the pooled loan program (or similar program to provide financial support to Members); other significant financial transactions as they arise.

5. Access to Records and Others: The Committee shall have the full resources and authority (i) to investigate any matter directly related to the mission of the Committee which is brought to the Committee's attention, with full access to all books, records, facilities and personnel of the Agency; and (ii) to request any officer or employee of the Agency, or the Company's independent auditors, to attend a meeting of the Committee or to meet with any members of the Committee.

6. *Asset Risk Management:* The Committee shall receive reports regularly, as deemed appropriate by the Committee, from risk management staff on the activities of the Asset Risk Management Group (Treasurer and Risk Director and assigned team members from operations and generation staff) and discuss matters related to asset risk management for the Agency as the Committee deems appropriate.

Annual Review: The Committee shall at least annually review and assess the adequacy of this Charter and request the Board of Directors or Executive Committee, as provided for in Section VII, to approve proposed amendments to this Charter as deemed appropriate by this Committee.

<u>Selection of Professionals: The Committee shall review the selection process for financial</u> <u>professionals including external auditors, depository banks, trustee banks, underwriters, financial</u> <u>advisors, bond counsel, disclosure counsel, and others as deemed appropriate</u>

8. *Compliance with Policies:* The Committee shall regularly hear reports from staff on the risk management activities of FMPA and all reports necessary for ensuring compliance with the Agency's risk management policies, including the Florida Municipal Power Agency-Wide Risk Management Policy and its constituent policies. The Committee is charged with oversight over the Agency's compliance with its risk management policies and shall report violations or discrepancies with those policies to the Board of Directors and Executive Committee, as appropriate.

Page 4 | 5

VII. APPROVAL.

This Charter is effective as of the approval by both the Board of Directors and the Executive Committee. Except as provided in the next sentence, amendments to this Charter are effective as of approval by both the Board of Directors and the Executive Committee. Amendments that only relate to the All-Requirements Power Supply Project need only be approved by the Executive Committee, and amendments that only relate to the Agency generally or projects other than the All-Requirements Power Supply Project, or both, need only be approved by the Board of Directors.

Page 5 | 5

AGENDA ITEM 7 – Information Items

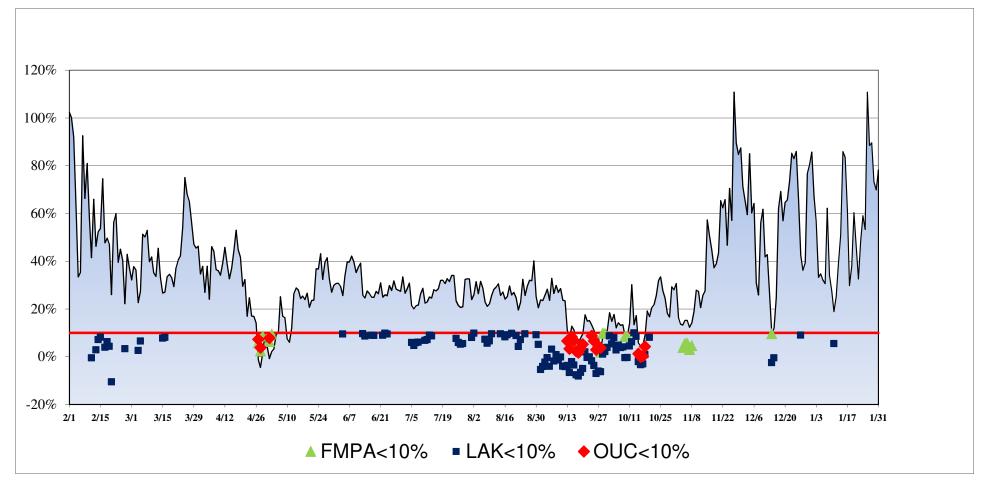
a) None

AGENDA ITEM 8 – Reports

a) Capacity Reserve Level Report

FMPP Daily Reserve Margins

February 2019 through January 2020



AGENDA ITEM 8 – Reports

b) FGU Storage Management Report

FMPA Storage Management Report

Florida Gas Utility

January 2019

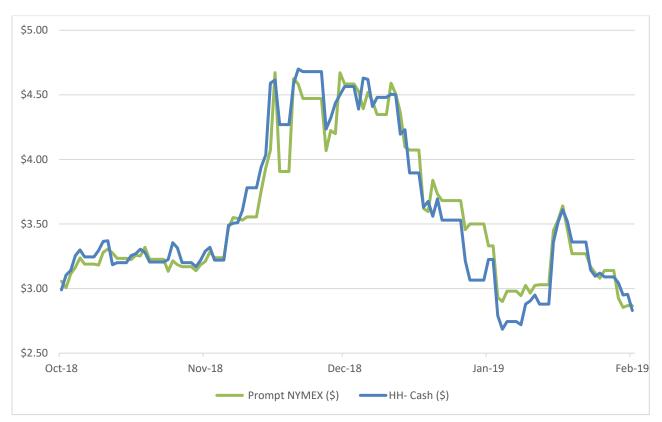


Executive Summary – January 2019 Activity

January 2019 began with mild weather for the first half of the month before transitioning to more normal temperatures and ultimately the extreme cold in the Great Plains/Midwest that punctuated the last few days of the month. FGU's physical gas activity related to FMPA's storage inventory reflected the weather trend with net injections during the first half of the month and considerable withdrawals at the end of the month. At the start of the month, FGU's financial hedge position targeted the market value for the January 2019 NYMEX contract settlement for approximately 88% of the storage inventory with the remainder hedged with the February 2019 NYMEX contract. The January hedges were converted into *Gas Daily* hedges (i.e., 'swing swap' hedges that have a daily settlement in January based on actual cash market prices) upon expiration of the January 2019 NYMEX contract at the end of December. Given the mild weather and resulting dearth of withdrawal opportunities, the daily expiring January hedges were rolled into February hedges for the remaining days of the month, or were rolled into February hedges, depending on market conditions and anticipated utilization.

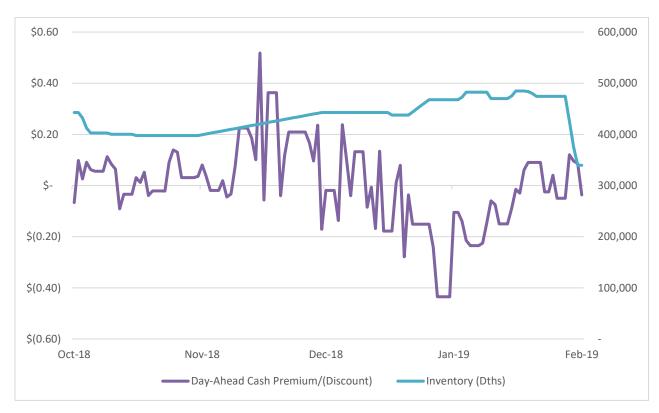
During January 2019, FGU injected a total of 29,532 Dths and withdrew 157,746 Dths, for a net reduction of FMPA's gas storage inventory of 128,214 Dths. FMPA's optimized storage position, as of January 31, 2019 is long 339,571 Dths of storage inventory and short a total of 340,000 Dths of financial hedges (short 2,500 Dths/day, or 67,500 Dths total, of February daily 'swing swap' futures for days 2-28, and short 272,500 Dths total of March 2019 futures). These financial positions are housed in FGU's clearing account with Rosenthal Collins Group (RCG) with associated margining requirements. FMPA's net optimized storage position decreased in value by \$3,063 during the month of January 2019, due primarily to the limited weather-related withdrawal benefits being offset by the erosion of the January market premium and the assessment of the remaining inventory at a lower prompt-month NYMEX value (i.e., March 2019) as we move toward the end of the traditional winter heating season.

Looking forward, the gas market is expecting balanced supply/demand with minimal expectation for price spikes in February given the relatively mild weather forecasts for the eastern portion of the United States. In fact, the valuation for gas for the remainder of February 2019 is marginally <u>lower</u> than the value of gas in March 2019. This is highly unusual given the normally higher gas demand in February but speaks to the weather forecasts through mid-February and adequacy of gas storage inventory in the United States coming out of a mild December/January.



Henry Hub Cash Market vs NYMEX Prompt-Month Futures

Cash Market Spread to NYMEX Prompt-Month vs FMPA Storage Inventory Level



Summary of Existing Physical Inventory Position (1/31/2019)

Total Inventory	Total Inventory	Inventory	Market	Marked to	Unrealized
Volume	Cost	WACOG	Value	Market	Gain/(Loss)
339,571	\$999,883	\$2.94	\$2.79	\$948,761	

Summary of Existing Financial and Forward Physical Risk Management Positions (1/31/2019)

Delivery Month	Net Position	Realized Gain/(Loss) to Date	Open Equity	Total Value
Jan-19	0	(\$8,133)	\$0	(\$8,133)
Feb-19	(67,500)	\$62,648	\$19,575	\$82,223
Mar-19	(272,500)	\$5,653	\$45,960	\$51,613
Apr-19	0	\$0	\$0	\$0
May-19	0	\$0	\$0	\$0
Jun-19	0	\$0	\$0	\$0
Jul-19	0	\$0	\$0	\$0
Aug-19	0	\$0	\$0	\$0
Sep-19	0	\$0	\$0	\$0
Oct-19	0	\$0	\$0	\$0
Nov-19	0	\$0	\$0	\$0
Dec-19	0	\$0	\$0	\$0
Jan-20	0	\$0	\$0	\$0
Feb-20	0	\$0	\$0	\$0
Mar-20	0	\$0	\$0	\$0
Apr-20	0	\$0	\$0	\$0
May-20	0	\$0	\$0	\$0
Jun-20	0	\$0	\$0	\$0
Jul-20	0	\$0	\$0	\$0
Aug-20	0	\$0	\$0	\$0
Sep-20	0	\$0	\$0	\$0
Oct-20	0	\$0	\$0	\$0
Nov-20	0	\$0	\$0	\$0

Summary of Historical Value - Physical and Financial (December 2009 through January 2019)

Optimization Activity	Net Position (Dths)	Total Realized Gain/(Loss)	Unrealized Gain/(Loss)	Total Storage Net Benefit
Current Physical/Financial Positions (1/31/2019)	-429	\$2,549,312	\$14,413	\$2,563,725
Fees & Commissions		(\$40,821)		\$2,522,904
NJRES Capacity Release		\$477,598		\$3,000,502
Sale of Call Options (Jan 2015)		\$26,000		\$3,026,502

Schedule of FMPA Gas and Cash Flows Related to FGU Storage Services							
Month	Actual Injection Cost/ NYMEX Curve (2/1/19)	Actual/ Anticipated Cash Flow (\$)	Net Injection Volume (Dths)	Net Withdrawal Volume (Dths)	Running Inventory Balance at End of Month (Dths)	Running Inventory Cost Balance (\$)	WACOG (\$/Dth)
Nov-18	\$3.26	\$146,589.42	45,000	0	442,785	\$1,281,744	\$2.8947
Dec-18	\$3.58	\$89,517.18	25,000	0	467,785	\$1,371,261	\$2.9314
Jan-19	\$0.00	(\$371,378.15)	0	128,214	339,571	\$999,883	\$2.9445
Feb-19	\$2.95	(\$294,454.78)	0	100,000	239,571	\$705,428	\$2.9445
Mar-19	\$2.73	(\$198,756.97)	0	67,500	172,071	\$506,671	\$2.9445
Apr-19	\$2.70	\$134,950.00	50,000	0	222,071	\$641,621	\$2.8893
May-19	\$2.71	\$108,360.00	40,000	0	262,071	\$749,981	\$2.8617
Jun-19	\$2.75	\$0.00	0	0	262,071	\$749,981	\$2.8617
Jul-19	\$2.80	\$0.00	0	0	262,071	\$749,981	\$2.8617
Aug-19	\$2.80	\$0.00	0	0	262,071	\$749,981	\$2.8617
Sep-19	\$2.78	\$555,600.00	200,000	0	462,071	\$1,305,581	\$2.8255
Oct-19	\$2.80	\$0.00	0	0	462,071	\$1,305,581	\$2.8255
Nov-19	\$2.85	\$0.00	0	0	462,071	\$1,305,581	\$2.8255
Dec-19	\$3.00	\$0.00	0	0	462,071	\$1,305,581	\$2.8255
Jan-20	\$3.10	(\$706,374.82)	0	250,000	212,071	\$599,206	\$2.8255
Feb-20	\$3.04	(\$423,824.89)	0	150,000	62,071	\$175,382	\$2.8255
Mar-20	\$2.89	\$0.00	0	0	62,071	\$175,382	\$2.8255
Apr-20	\$2.57	\$0.00	0	0	62,071	\$175,382	\$2.8255
May-20	\$2.52	\$554,180.00	220,000	0	282,071	\$729,562	\$2.5864
Jun-20	\$2.54	\$0.00	0	0	282,071	\$729,562	\$2.5864
Jul-20	\$2.57	\$0.00	0	0	282,071	\$729,562	\$2.5864
Aug-20	\$2.57	\$0.00	0	0	282,071	\$729,562	\$2.5864
Sep-20	\$2.56	\$511,400.00	200,000	0	482,071	\$1,240,962	\$2.5742
Oct-20	\$2.59	\$0.00	0	0	482,071	\$1,240,962	\$2.5742
Nov-20	\$2.64	\$0.00	0	0	482,071	\$1,240,962	\$2.5742
Dec-20	\$2.81	\$0.00	0	0	482,071	\$1,240,962	\$2.5742
Jan-21	\$2.93	(\$566,330.57)	0	220,000	262,071	\$674,631	\$2.5742
Feb-21	\$2.86	(\$386,134.48)	0	150,000	112,071	\$288,497	\$2.5742

Winter months

Bold = actual data

- Negative values reflect withdrawals of storage gas that have already been paid for.

- Positive values reflect charges to FMPA for gas purchases to be injected into storage.

- Months above reflect the period of storage activity and the actual charge/credit from FGU would occur the following month.

AGENDA ITEM 9 – Comments

AGENDA ITEM 10 – Adjournment

FLORIDA MUNICIPAL POWER AGENCY

RISK MANAGEMENT POLICY

TABLE OF CONTENTS

1.0	Policy Statement	2
2.0	Types of Risk	3
	2.1 Operational Risk:	3
	2.2 Market Risk:	3
	2.3 Environmental Risk:	3
	2.4 Volumetric Risk:	3
	2.5 Regulatory Risk:	3
	2.6 Strategic Risk:	4
	2.7 Legal Risk:	4
	2.8 Reputational Risk:	4
	2.9 Credit Risk:	4
	2.10 Administrative Risk:	4
3.0	Enterprise Risk Management Program	4
	3.1 Governance:	4
	3.2 Internal Control:	5
	3.3 Risk Framework:	5
	3.4 Monitoring and Reporting:	5
4.0	Risk Management Governance:	5
	4.1 Oversight Structure- Audit and Risk Oversight Finance Committee:	6
	4.2 Organizational Structure For Risk Control	7
	4.3 Delegation of Authority:	7
	4.4 Risk Management DepartmentTeam:	8
5.0	Risk Management Strategies:	8
6.0	Risk Assessment and Evaluation	9
7.0	Review and Revisions to Policy	9

RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Risk Management Policy (the "Policy") and subordinate policies and procedures establish the governance, framework, and controls under which Florida Municipal Power Agency ("FMPA") engages in enterprise risk management.

1.0 Policy Statement

Enterprise risk management utilizes the Agency's organizational structure, procedures, processes, and resources to identify, measure, monitor and report risks. As a result of these efforts the Agency will manage risk by choosing to eliminate, transfer, reduce, or accept some or all of each identified risk. The Executive Committee (EC) and Board of Directors (BOD) of FMPA recognize that FMPA is exposed to various risks in the normal course of business activities. It is the objective of this Risk Management Policy to formalize the enterprise risk management process so that financial and strategic impacts of unfavorable outcomes are minimized.

The following summarizes the Policy of the EC and BOD:

- ▼ The Audit and Risk OversightFinance Committee (AROFC) is authorized to oversee the administration of this Policy as detailed in Section 4.1.
- ✓ As detailed in Section 4.3, the Risk Management <u>DepartmentTeam (Treasurer and Risk</u> <u>Director, along with designated staff</u>) shall function as the operational arm of the <u>AROF</u>C to identify, measure, monitor and report on FMPA's business risks
- ▼ The Contract Compliance Audit and Risk Management Manager<u>Treasurer and Risk</u> <u>Director</u> is designated the Agency Risk Manager, and shall cause risks to be reported to the <u>AROCFC</u> as described in Section 4.3.
- ▼ Each defined Agency activity will have separately approved risk management policy as an Appendix to this Policy as listed in Section 5.0.
- ▼ This Policy and all Appendices shall consider the credit rating implications of risk management actions as described in Section 5.0

✓ The Agency Risk Manager must provide <u>or cause to be provided</u> written risk assessments to the <u>AROCFC</u> at least annually as detailed in Section 7.0.

2.0 Types of Risk

This Policy establishes minimum standards for risk awareness and enterprise risk management to minimize unfavorable outcomes of risk. While not intended to be a comprehensive listing of risks encountered by FMPA during the normal course of the business cycle, the following provides definitions for major categories of risk exposures at FMPA, as established by the 2004 Deloitte & Touche risk assessment. Each Policy Appendix further describes these risks as applicable to specific Agency functions.

2.1 Operational Risk:

The potential economic loss caused by ineffectiveness, inefficiency or loss of power generation, transmission or fuel supply facilities or assets.

2.2 Market Risk:

The risk of potential change in the value of an asset caused by adverse changes in market factors.

2.3 Environmental Risk:

The potential environmental impact associated with a failure to comply with federal and state environmental regulations

2.4 Volumetric Risk:

The potential environmental impact associated with a failure to comply with federal and state environmental regulations

2.5 Regulatory Risk:

The potential adverse impact of an action or direction from a regulatory body such as, but not limited to, FERC, EPA, DOE, or IRS.

2.6 Strategic Risk:

The risk that the policies and actions of a governing body or management do not promote the successful attainment of strategic goals and objectives.

2.7 Legal Risk:

The potential financial losses incurred through an unauthorized deviation from any legal commitments under local, state, federal law or contracts.

2.8 Reputational Risk:

The potential losses incurred when stakeholders or the public negatively perceive an organization.

2.9 Credit Risk:

The potential of financial losses due to the failure of counterparties to fulfill the terms of a contract on a timely basis, or adverse changes to credit ratings of an organization.

2.10 Administrative Risk:

The potential of financial loss due to deficiencies in internal control structure and management reporting due to human error, fraud or a system failure.

3.0 Enterprise Risk Management Program

The Accounting Department is responsible for ensuring that all funds, property and securities of the Agency are recorded in accordance with prudent utility practice, generally accepted accounting principles, and all requirements set forth by law and/or regulation. These activities will be governed by accounting procedures and the following practices.

3.1 Governance:

Strong organizational governance paths, from employee to governing body, back to employee, are essential for facilitating risk communication up and down the Agency. See Section 4.0 for further details on FMPA's risk management governance structure.

3.2 Internal Control:

Internal control is the system of processes and people designed to provide reasonable assurance that the Agency is able to meet its strategic goals. See Sections 4.0, 5.0 and all Policy Appendices for further details on FMPA's internal control system.

3.3 Risk Framework:

The risk framework of the Agency provides the general structure of the enterprise risk management program. FMPA's risk framework components address the following:

- Risk appetite for each risk category
- Risk tolerances within risk appetite
- Risk aware culture
- Risk metrics
- Risk policies

See Sections 4.0 and 5.0 for further details on specific risk management activities and risk assessment.

3.4 Monitoring and Reporting:

The enterprise risk management program of the Agency must be monitored and reported on so that staff and governing bodies can make decisions inclusive of current and emerging risks. The Agency has established a Risk Management DepartmentTeam (RMDT) to facilitate risk monitoring and reporting. See Sections 4.3 and 7.0 for further details on risk monitoring and reporting for the Agency

4.0 Risk Management Governance:

The Agency's enterprise risk management program begins with recognition of the parties (Agency Risk Manager, RM<u>T</u>D, <u>Internal Audit Manager and staff</u>, employees and governing bodies) with responsibilities under this Policy. The risk management governance structure includes the key elements outlined below:

 Segregation of duties among the parties in the enterprise risk management program.

- Independence of the Agency Risk Manager such that risk and control information flows without restriction or bias due to self-interest.
- All FMPA staff are required to work in cooperation with the RMDT to facilitate risk management processes.
- The Agency Risk Manager shall coordinate periodic reviews of the enterprise risk management program conducted by an independent, external party with expertise in risk management. The Agency Risk Manager shall include such a review in the budget process at least every five years.

4.1 Oversight Structure- Audit and Risk Oversight Finance Committee:

Members are appointed to the <u>AROCFC</u> according to the Committee Charter. The <u>AROCFC</u> shall oversee the administration of this Policy and any subsequent procedures relating to Agency risk management activities.

This Policy and all included appendices shall be reviewed on at least an annual basis by the **RMDInternal Audit Team**. Completed policy compliance reviews shall be reported to the AROCFC. The Agency Risk Manager will from time to time report to the AROCFC on Agency risks as described in Section 4.32.0.

The Agency Risk Manager may use discretion to report Policy violations directly to the General Manager and/or the <u>AROCFC</u> as deemed necessary. The <u>AROCFC</u> shall advise the Agency Risk Manager and the General Manager on desired next steps for addressing the Policy violation.

4.2 Organizational Structure For Risk Control



4.3 Delegation of Authority:

It is recognized that there are times when a member of the FMPA management team may be absent for some period of time. Through the use of FMPA's "Delegation of Authority" form, any management team member can designate a direct report to fulfill all of their respective organizational responsibilities during their absence, without limitation.

If a member of the management team has failed to delegate their authority, the manager to whom the member reports has the expanded authority to either assume that member's organizational responsibilities or to delegate such to a subordinate of the member. Upon such action, any and all rights provided by the "Delegation of Authority" form will be authorized as if the form had been completed prior to their absence.

4.4 Risk Management **Department**Team:

The RM**Đ**<u>T</u> is the operational arm of the AROCFC. The mission of the RM**Đ**<u>T</u> is to facilitate the effective identification, monitoring and reporting of the Agency's risks in support of achieving the goals of the Agency and all of the Agency's Projects, in accordance with this Policy. The RM**Đ**<u>T</u> is responsible for facilitating an enterprise risk management culture and fulfilling compliance and reporting roles as appropriate. It remains the responsibility of the General Manager and governing bodies to set risk appetites and tolerances and to establish risk management strategies.

The Contract Compliance Audit and Treasurer and Risk ManagerDirector is designated FMPA's Agency Risk Manager, and is responsible for causing FMPA's risk exposures to be prioritized and reported to the AROCFC. Risks are prioritized by the RMDT using the Agency's risk framework for level of severity, likelihood of occurrence, and quality of controls, as well as the judgment of the Agency Risk Manager.

5.0 Risk Management Strategies:

The Agency is subject to numerous risks. These risks can arise from actions taken (or not taken) by Agency staff, parties external to the Agency and from "acts of God." The following Agency activities shall have risk management policies approved by the <u>AROCFC</u> and appropriate governing body, consistent with this Policy and included as Appendices to it.

Natural Gas and Fuel Oil Management	Appendix A
Debt Management Investment	Appendix B
Investment Management	Appendix C
Insurance Program Management	Appendix D
Credit Risk Management	Appendix E
Contract Administration	Appendix F
Statutory and Regulatory Matters	Appendix G
Power Supply and Resource Planning	Appendix H
Asset Management and Operations	Appendix I
Accounting and Internal Controls	Appendix J
Origination Transaction Management	Appendix K
Records Management	Appendix L

Contingency Planning	Appendix M
Human Resource Management	Appendix N
Information Technology	Appendix O

6.0 Risk Assessment and Evaluation

Section 2.0 of this Policy establishes FMPA's risk categories to assist with identifying critical risk factors during decision-making. These risk categories will be used in the process of assessing risk and to facilitate independent measurement of risk by providing common understanding of risks.

When deciding between two or more competing alternate courses, each course of action or decision should be evaluated using the risk framework (Section 3.3). Components of the Agency's risk framework shall be used as a reference for risk assessments presented to the <u>AROCFC</u> and governing bodies. Specific risk assessment and evaluation criteria are established in each of the Policy Appendices.

7.0 Review and Revisions to Policy

The <u>AROCFC</u> is granted authority by the Board of Directors and Executive Committee of FMPA to oversee this Policy. The <u>AROCFC</u> directs the Agency Risk Manager to <u>cause a</u> review <u>of</u> the operation and effectiveness of this Policy through risk assessment reports. The Agency Risk Manager shall present <u>or cause to be presented</u> a written risk assessment report to the <u>AROCFC</u> for approval at least annually. The risk assessment report shall include a synopsis of the current state of the enterprise risk management program.

Based on the findings of each risk assessment report, the <u>AROCFC</u> may make recommendations regarding risk management processes to the General Manager and Agency Risk Manager, and if appropriate, recommend a course of action promoting changes to this Policy to the Board of Directors and/or Executive Committee. This Policy may be changed only with approval of the appropriate governing body.

The appropriate governing bodies may, as business needs arise, approve changes to this Policy outside of the annual review process described above.

FLORIDA MUNICIPAL POWER AGENCY RISK MANAGEMENT POLICY - APPENDIX A FUEL PORTFOLIO MANAGEMENT POLICY TABLE OF CONTENTS

1.0		zy Statement	
2.0			
3.0	Obje 3.1	ctives Manage Generation Fuel Requirement Projections:	
	3.1 3.2	Manage Volumetric Exposure:	
4.0	3.3 T	Maintaining Balance between Cost and Reliability:	
4.0	1 ype 4.1	es of Risk Market Risk:	
	7.1	4.1.1 Price Risk:	
		4.1.2 Liquidity Risk:	
		4.1.3 Margin Risk:	
		4.1.4 Volumetric Risk:	
		4.1.5 Calendar Risk:	
	4.2	Credit Risk:	
	4.3	Administrative Risk:	
5.0		Portfolio Risk Management Program	
	5.1	Generation Review & Assessment Group:	
	5.2	Authorized Strategies:	
	5.3	Enabling Agreements:	11
	5.4	Authorized Transactions:	11
		5.4.1 Exchange Based Futures:	11
		5.4.2 Over-the-Counter Transactions (OTC):	12
		5.4.3 Forward Physical Purchases:	12
		5.4.4 Physical Natural Gas Purchases:	12
		5.4.5 Fixed Price Physical Natural Gas Purchases:	13
		5.4.6 Natural Gas Storage:	13
		5.4.7 Fuel Oil Storage:	13
6.0	Risk	Limits and Measurement	13
	6.1	Natural Gas Storage Limits:	14
Apper	ndix A	of FMPA's Risk Management Policy	

TABLE OF CONTENTS

(Continued)

		6.1.1 Outsourcing:	
		6.1.2 Annual Storage Plan:	
		6.1.3 Storage Optimization Restrictions:	
		6.1.4 Optimization Trade Period:	
		6.1.5 Inventory Limit Deviations:	
		6.1.6 Storage Management Reports:	
		6.1.7 Cash Flow Report:	
	6.2	Fuel Oil Storage Limits:	
7.0	Internal Controls		
	7.1	Segregation of Duties:	
	7.2	Policy Compliance:	
	7.3	Conflicts of Interest:	
	7.4	Policy Questions:	
	7.5	Training:	
8.0	Repo	rting18	
9.0			

This Fuel Portfolio Risk Management Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and controls under which Florida Municipal Power Agency ("FMPA" or "Agency") may engage in activities to identify, measure and minimize future business risk impacting the All Requirements Power Supply Project ("ARP") resulting from price and/or supply uncertainty in the natural gas and fuel oil markets. This Policy is Appendix A of the FMPA Risk Management Policy.

1.0 Policy Statement

The Executive Committee ("EC") of FMPA recognizes that FMPA is exposed to various risks specific to generation fuel as an integral aspect in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the risk tolerance levels expressed by FMPA's members. As such, FMPA staff is hereby authorized to implement various mechanisms, such as those more fully described in Sections 5.0 and 6.0 of this Policy, which will control, transfer, or mitigate these risks to help safeguard the Agency's ability to provide reliable power.

The design standards of this Policy ensure that the risk control oversight functions are independent from any asset management or daily operational activities. Further, any and all actions taken by FMPA are strictly to provide reliable power to the ARP members and manage any associated risks deemed appropriate by the ARP members and will not be speculative in nature to achieve additional monetary gain using the commodity market.

The following summarizes the Policy of the EC:

- ✓ FMPA is granted authority to enter into natural gas transportation contracts, storage agreements, or physical purchase and sales contract commitments, subject to the details on authorized products are contained in Section 5.4 of this policy.
- ✓ FMPA is authorized to enter into "Enabling Agreements" that define the terms and conditions of any subsequent transaction agreements related to generation fuel commodity purchases, sales, storage, transportation or risk mitigation transactions. Details of these authorized Enabling Agreements are contained in Section 0 of this policy.

- ▼ FMPA may undertake natural gas or fuel oil risk mitigation transactions with the specific prior approval of the EC.
- ✔ FMPA shall maintain a Generation Review & Assessment Management ("GR&A") Group as detailed in Section 5.1.
- ▼ Section 6.1 of this Policy sets defined limits for purchased physical natural gas volumes.
- ▼ Section 6.2 of this Policy sets defined limits for purchased fuel oil quantities.
- ✔ All individuals authorized to execute trades shall be approved by the General Manager and reported to the GR&A Group and <u>Audit and Risk OversightFinance</u> Committee ("<u>AROCFC</u>").
- ✓ Authority is delegated to the Assistant General Manager of Power ResourcesChief Operating Officer (COO) (or designee) and the Agency Risk Manager to cause the creation of and subsequent administration of any underlying procedures defined by this Policy and deemed appropriate and/or necessary.
- ▼ Deviations from this Policy shall be reported to the <u>AROCFC</u> as prescribed in Section 4.1 of the FMPA Risk Management Policy.
- ✓ FMPA may not enter into transactions to mitigate natural gas price fluctuation exposure related to (i) energy sales by FMPA when the contract sales price is not concurrently based upon a corresponding (fixed or floating) natural gas purchase price or (ii) the volume of gas related to net energy sales to the Florida Municipal Power Pool ("FMPP") as detailed in Section 5.4.

2.0 Scope

FMPA is exposed to risk by its participation in the physical natural gas and fuel oil commodity market and the corresponding financial derivative market for each respective underlying commodity. FMPA participates in various mitigation efforts in order to manage exposure to these risks. Without risk management, FMPA's ARP is subject to potentially significant energy rate volatility and operational reliability limitations that result from generation fuel cost changes, fuel receipt/delivery constraints, and cash flow requirements to meet operational cost liabilities and obligations.

Mitigation efforts would consist of executing physical and financial transactions designed reduce the ARP's exposure to energy rate volatility and operating risks associated with its need to participate in the physical commodity market to ensure delivery of generator fuel, as required, for generating power to meets its obligations and commitments. Currently, the EC has not authorized any program designed to mitigate near term price risk associated with spikes in natural gas fuel costs, as detailed in Section 5.2. As such, no near term price hedging type transactions will be entered

into without obtaining specific EC guidelines, goals and the subsequent approval for such transactions related to natural gas fuel.

3.0 Objectives

The objective of the risk management program described in this Policy is to identify risk exposures; to understand their potential impact on the ARP's financial statements and continued economic wellbeing; to measure and report these impacts; and to take appropriate steps to manage or mitigate any adverse effect to an acceptable level as specified by the EC. This will be accomplished through the use of operational techniques and trading instruments which are consistent with this policy.

3.1 Manage Generation Fuel Requirement Projections:

FMPA shall strive to effectively manage its natural gas and fuel oil programs. It is expressly understood that risk management is intended to mitigate exposure to adverse outcomes and is not intended to result in increased financial profitability or result in the lowest cost for natural gas and fuel oil. The purpose of this Policy is to ensure that planning and control methods are in place and utilized to manage generation fuel supply reliability.

3.2 Manage Volumetric Exposure:

FMPA shall only manage its physical natural gas and fuel oil volumetric requirements related to serving the needs of the ARP. Fuel volume requirements are based on dynamically changing variables such as load forecasts, weather forecasts, generation resource availability, and projections of optimal generation unit dispatch. Changes in any of these variables will impact the ARP's required quantities of natural gas and/or fuel oil and inhibit the intended effectiveness of this Policy. To mitigate these impacts, this Policy defines review and update parameters to revise volumetric exposure projections in Section 5.4.4.

3.3 Maintaining Balance between Cost and Reliability:

FMPA efforts strive to control costs and ensure reliable delivery of electric power to its members and other commitments, if any. Ensuring the highest level of reliability is in

opposition to achieving the lowest possible cost. The less focus placed upon reliability to control costs increases the risk that energy delivery and regulatory obligation failures may occur. Balancing between these opposing objectives is a primary focus of staff at all times. The equilibrium point between cost and reliability to achieve the desired balance is defined and established by the EC.

4.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of risk control measures to provide reliable power at market prices. The Assistant General Manager of Power Resources-COO and the Agency Risk Manager will ensure that procedures, as needed, are created and followed specific to the areas of risk noted below and define ways for measuring and controlling these risks to within defined levels of exposure as established by the EC. The FMPA Risk Management Policy identifies ten areas comprising FMPA's key risk areas. While not intended to be a comprehensive listing of all risks encountered in its normal business cycle by FMPA, the framework provides insight into the major areas of exposure. The following identified areas are the risks most typically faced when managing any commodity intensive business like the power generation industry.

4.1 Market Risk:

The risk of potential change in the value of an asset caused by adverse changes in market factors. An example is the commodity price risk occurs when FMPA purchases fuel, usually natural gas, for its generating facilities. The timing and unit price of these fuel purchases expose FMPA to potential adverse or beneficial cost impacts with changing market conditions.

4.1.1 Price Risk:

The uncertainty associated with changes in the unit price of an underlying commodity. For example:

A fixed price fuel purchase can create market risk. The fixed purchase price set for a future delivery period may not reflect the then current market price when delivery is made. If the market price is less than the pre-established purchase price, the purchase cost

would be higher than market. Conversely, if the market price was higher, then the purchase cost would be less than market.

Price risk can be caused by any one or a combination of the following:

- 1) Changes in the value of wholesale energy transactions (i.e. \$/MWh),
- 2) Commodity fuel costs (i.e. \$/MMBtu),
- Basis exposure due to the value difference of a commodity at different geographic locations (i.e. gas price at a pipeline receipt point versus the pipeline delivery point),
- 4) Index Price Risk is the exposure created by the process to establish a unit index value of an underlying commodity at a given location. This generally entails surveys of buyers and sellers at that location and weighing the results to determine the "Index" value,
- 5) Intra-Month Price Risk is the daily changes in the unit price of a commodity at a given geographic location during a given month of flow (the monthly index price vs the daily index price, etc.).

4.1.2 Liquidity Risk:

The risk associated with a constrained or limited ability for transacting trades, causing a potential inability to acquire a commodity when needed or to liquidate a previously acquired commodity that is no longer needed. For example:

In the fixed price fuel purchase example above, finding a buyer of the fuel purchase might prove difficult to find if, prior to the delivery period, it was desired to eliminate the purchase obligation. In general, a physical trade has greater liquidity risk that a financial trade.

4.1.3 Margin Risk:

The risk that a portfolio's overall net value might decrease to certain predetermined credit exposure thresholds that requires the portfolio holder to post collateral. This can be measured by margin-at-risk metrics which gauges 1) the probability that a portfolio's value will adversely change sufficiently to initiate a margin call and 2) the magnitude of any resulting required collateral posting.

4.1.4 Volumetric Risk:

The risk that the quantity of fuel supply projected to be required during a future period is either over or under estimated from actual requirements during the period. For example:

Volume risk occurs when a sudden change in the daily fuel needs resulting from a forced outage of a generation facility causing a fuel quantity surplus. Volume risk can also include circumstances where supply was acquired using a previous longer term forecast that later exceeds the defined limits of this Policy as a result of reductions of fuel needs in $\frac{1}{9}$ subsequent forecasts.

4.1.5 Calendar Risk:

The risk associated with differences of unit commodity value resulting from the time disparity between the settlement date of a financial instrument (contract index posting, swap, option, etc.) and the actual market price of the underlying physical commodity at time of delivery.

4.2 Credit Risk:

The potential for financial loss due to adverse changes to the credit rating of a counterparty that increases the potential of their inability to fulfill the terms of a contract or financial commitment. An example of this type of risk would be the exposure of a counterparty failing to pay the financial gains due that resulted from the settlement of a financial transaction. FMPA would be exposed to the current market price for the corresponding quantity defined by the transaction in addition to the costs related to establishing the-transaction's position(s), if any (i.e. broker fees, transport commitments, etc.).

Credit risk exposure is significantly lower when transacting on the New York Mercantile Exchange (NYMEX) versus transacting via the Over-the-Counter (OTC) market, though there are exceptions. The credit risk associated with exchange traded instruments is mitigated since the government regulated institutional exchanges guarantee financial performance through margin posting and then further backed up by the actual exchange members, if necessary.

Credit risk exposure does exist for OTC traded transactions because the financial integrity of the trade is totally dependent upon the counterparty's ability or willingness to perform. Credit risk primarily applies to physical commodity transactions. The failure to deliver or receive purchased natural gas or fuel oil under a long-term commitment could expose FMPA to purchasing/selling quantizes above or below cost, especially during periods of fuel shortages and/or surplus.

4.3 Administrative Risk:

The potential of financial loss rising from deficiencies of internal control structures and/or management reporting resulting from human error, fraud and/or system failures. An example would be failing to implement the necessary accounting system modifications required by changes in generally accepted accounting practices (GAAP) and any associated reporting requirements. The Agency must ensure that proper accounting treatment is being used for booking transactions and that processes comply with changes in applicable financial accounting standards that impact the timing of financial recognition and/or rate determination.

5.0 Fuel Portfolio Risk Management Program

The natural gas and fuel oil risk management program will be based on the following components:

5.1 Generation Review & Assessment Group:

The General Manager shall maintain a Generation Review & Assessment ("GR&A") Group. The GR&A Group shall, at a minimum, be composed of the Agency Risk Manager, a Risk Analyst, the System Operations Manager, Generation Fleet Manager, and may include other participants such as the Power Resource Managers or a fuel agent representative. Other participant participation will depend upon the subject matter and relevance for their respective areas of responsibility and expertise. The Agency Risk Manager shall serve as the chairman with no actual voting responsibilities. Other delegates may be assigned/removed as deemed appropriate by the General Manager.

In addition to the duties listed below, the GR&A Group shall review and approve (by consensus of its voting members) any new natural gas and fuel oil purchase, sale, storage, or transportation strategy(s) and/or risk mitigation transaction instrument(s) under consideration by Agency staff/management. If, upon review, unanimous consensus cannot

be obtained by the GR&A, the General Manager will be requested to review and resolve any non-consensus items. In the event that a new strategy, transaction or risk mitigation instrument requires governing body approval, the new strategy, transaction or risk mitigation instrument will be presented to and approved by the appropriate governing body prior to being implemented in any manner.

The GR&A Group responsibilities for oversight of other natural gas and fuel oil functions shall include:

- Review third party performance in managing contracted natural gas storage capacity.
- Evaluate proposed risk mitigation strategies, asset optimization opportunities or other applicable transactions including, but not limited to:
 - 1. Purpose of proposed strategy or applicable transactions.
 - 2. Type of pricing instruments, market(s) and counterparties to be used
 - 3. Expected results and associated probabilities of their achievement.
 - 4. Potential adverse outcomes associated with the strategy and/or applicable transaction(s).
 - 5. Margin Risk for each counterparty, total Margin Risk, and other analytical metrics that may be used to assist the GR&A Group in the performance of their duties.
- Review any trading/origination transaction being negotiated pursuant to the AnnualReporting requirements of Section 6.2 of the Origination Transaction Policy, AppendixK of this FMPA Risk Management Policy.
- Review any generation capital/maintenance expenditure item being contemplated during the annual budget process pursuant to Section 4.2 of the Asset Management and Operations Policy, Appendix I of this FMPA Risk Management Policy.

5.2 Authorized Strategies:

FMPA currently has no approved fuel price risk mitigation strategy approved by the EC. Until such time that a fuel price risk mitigation goal and corresponding strategy is defined and approved by the EC, no fuel price risk mitigation transactions will be entered into by FMPA staff.

5.3 Enabling Agreements:

Master Agreements or enabling agreements establish the general terms and conditions that govern any subsequent commodity or derivative product transaction with a counterparty. These Master Agreements are a prerequisite for doing business in today's commodity marketplace. They, by their very nature, only define general terms and conditions and do not commit FMPA to any form of financial of physical obligation. As such, FMPA is authorized to execute these types of enabling agreements without individual EC approval and their execution is governed pursuant to the Contract Management Risk Policy. All other aspects of any subsequent transaction is governed by the Origination Risk Policy. Types of these enabling agreements include utility interchange agreements, NAESB form contracts, EEI form contracts, and ISDA form contracts.

5.4 Authorized Transactions:

The following types of risk mitigation instrument transactions are authorized by the EC but are limited to only the purchase or sale of these instruments solely for near term price risk mitigation of projected physical fuel requirements and/or financial exposure to the fuel purchase requirements of others for serving FMPA generation assets (Stanton A would be an example of this exposure where OUC manages the fuel supply) and/or long-term energy supply purchase commitments.

It should be noted that the EC has not approved any near term price hedging risk mitigation program as discussed in Section 2.0. Until such a program is authorized, these instruments can only be used for managing natural gas storage inventory valuations.

5.4.1 Exchange Based Futures:

FMPA is authorized to set up accounts with one or more licensed brokerage firms in order to purchase or sell futures contracts or other exchange offered products through a recognized exchange such as the NYMEX. Alternatively, FMPA is authorized to designate an agent through which to transact exchange traded products.

5.4.2 Over-the-Counter Transactions (OTC):

FMPA is authorized to negotiate and execute ISDA agreements (refer to Section 5.3) and subsequently, pursuant to an approved risk mitigation program (refer to Section 5.2), transact with counterparties in order to purchase and/or sell derivative products such as forwards, swaps, and options on forwards or any combination of the same.

A comparison is included in Exhibit B of the characteristic features of Exchange versus OTC transactions.

New and existing transactions using the OTC market are subject to the Credit Risk Policy, Appendix E of the FMPA Risk Management Policy.

5.4.3 Forward Physical Purchases:

FMPA is authorized to negotiate, contract with, and purchase physical quantities of natural gas and fuel oil pursuant to the Credit Risk Policy and the Origination Risk Policy.

All physical purchases of natural gas shall be coordinated through an FMPA designated fuel agent in order to schedule, receive, transport and deliver such purchased gas volumes. Any forward purchases of natural gas or fuel oil must be limited to the physical volume requirements forecast for only serving the energy requirements of the ARP and its obligations, if any.

Any natural gas purchases or sales greater than a one month (thirty one day) duration shall be pursuant to the approval process defined by the Origination Policy prior to any commitment, i.e. defined approval authority of FMPA staff member making such commitment

5.4.4 Physical Natural Gas Purchases:

Physical natural gas purchases with a term of one month (thirty_ one days) or greater will not exceed 75% of the respective monthly fuel needs based upon the most recent load forecast and generation dispatch projection at the time of the commitment of such purchases.

To ensure monthly fuel needs are as current as possible, each month an updated load forecast/dispatch projection will be generated no later than five (5) business days

prior to the beginning of the following month. This forecast projection will be the basis for determining the 75% fuel need maximum described above.

5.4.5 Fixed Price Physical Natural Gas Purchases:

Any fixed price purchase with a duration of greater than one month is viewed as a near term price risk mitigation transaction and requires the approval of the EC prior to commitment unless such fixed price purchase is pursuant to an approved price risk mitigation strategy as described in Section 5.2 above.

5.4.6 Natural Gas Storage:

Upon approval of both the AROCFC and the EC, FMPA may enter into natural gas storage agreements. Counterparties are subject to the Credit Risk Policy. The primary purpose of any natural gas storage agreement shall be to ensure the reliability of natural gas supplies. Secondarily, natural gas storage may be used as an operational pipeline balancing tool or in conjunction with other authorized energy management transactions when financially advantageous for the ARP, as determined by a storage management agent and/or the GR&A Group if no such agent is authorized.

5.4.7 Fuel Oil Storage:

The primary purpose for maintaining a minimum amount of fuel oil shall be to ensure that a reasonable level of alternate fuel is available for dual fuel fired generating units in the event that natural gas deliveries are reduced or interrupted due to supply and/or pipeline constraints. Recognizing that the Stock Island generating units operate solely with fuel oil, the minimum inventory criteria applies to the Island's fuel oil storage inventory as well.

6.0 Risk Limits and Measurement

FMPA may only enter into transactions to manage risks associated with the physical and financial exposure related to meeting the ARP's forecast fuel requirements of natural gas and/or fuel oil related only to fulfilling all applicable ARP energy obligations.

Proactive monitoring of current market performance, existing and potential risk exposure, risk management alternatives (acquiring or liquidating positions), and evaluation of prior strategic results are necessary to ensure the goals and expectations defined by this Policy are achieved.

The GR&A Group shall use the following limits and measurements, as calculated using applicable reference pricing, to monitor the performance of and compliance with current approved risk management strategies and procedures.

Before any transaction is executed, the individual executing the transaction is required to ensure that it is compliant with the parameters of this Policy, any approved price risk mitigation program, if any, and respective periodic reviews by the GR&A Group. This requirement will be fulfilled by analyzing the natural gas portfolio and any associated risk mitigation transactions to ensure that the resulting incremental credit and market exposures do not exceed any defined limits set forth in this Policy.

6.1 Natural Gas Storage Limits:

The minimum inventory volume of natural gas in storage during the primary hurricane season (June through November) shall be 50% of FMPA's contracted storage capacity. During all other months the minimum level of storage inventory shall be 10% of contracted storage capacity.

6.1.1 Outsourcing:

FMPA may outsource the management of its natural gas storage capacity for optimizing this asset by issuing a Request for Proposal. Final selection of the qualified storage management agent ("Agent") must be approved by the <u>AROCFC</u> and EC.

The Agent shall provide information to the Agency Risk Manager for review and discussion during monthly GR&A Group meetings. The Agent must comply with FMPA Directives and the terms and conditions of FMPA's managed natural gas storage contracts and all applicable tariffs and other legal requirements. The agent will be granted access to trading platforms or other needed counterparty information required to execute transactions within FMPA's contractual relationships. The Agent must agree to the obligations of this Policy and FMPA's respective counterparty trading account(s) requirements.

6.1.2 Annual Storage Plan:

The Agent must provide an Annual Storage Plan for the upcoming fiscal year to FMPA by August 1 of each year for approval by the GR&A Group.

6.1.3 Storage Optimization Restrictions:

Storage management activities shall strive to generally maintain a net zero optimization position. Net zero optimization is when all physical gas stored in the ground (Storage) and/or financial long/short positions (i.e. purchased/sold NYMEX natural gas contracts or their equivalent) representing volumes to be injected/withdrawn in a forward period has an off-setting financial long/short position (i.e. purchased/sold NYMEX natural gas contracts or their equivalent) representing volumes to be withdrawn/injected in a forward period (Transaction).

- Any "net zero" tolerance deviation greater than 10,000 MMBtu and less than 50,001 MMBtu ("Minor Tolerance Deviation") must be corrected by the end of the fifth (5th) business day following the day on which it occurred and must be reported by the Agent to FMPA's Risk Department on a monthly basis, with sufficient details to explain why the Minor Tolerance Deviation occurred.
- 2) Any "net zero" tolerance deviation greater than 50,000 MMBtu ("Major Tolerance Deviation"), must be reported by the Agent to FMPA's Risk Department. Such Major Tolerance Deviation report will be in writing detailing the circumstances of the deviation within three business days of the occurrence.

FMPA's General Manager must authorize any net zero imbalance outside of approved limits.

6.1.4 Optimization Trade Period:

Storage management transactions are restricted for the settlement date to be no more than 24 months into the future from the transaction date of the trade.

6.1.5 Inventory Limit Deviations:

Storage inventory levels may deviate outside of the above stated limits only when required to meet FMPA's operational requirements ("Reliability Event"). The Agent shall inform FMPA's Risk DepartmentManager immediately after any such Reliability Event. Within 3 business days after such Reliability Event, the Agent

shall provide FMPA's Risk DepartmentManager with a written action plan to reestablish the pre Reliability Event inventory level unless such has already been achieved.

6.1.6 Storage Management Reports:

The Agent shall provide storage management reports for each <u>AROCFC</u> meeting. These reports shall include physical gas inventory and any optimization transactions.

6.1.7 Cash Flow Report:

The Agent shall provide, by the fifth of each month, a cash flow report detailing the impacts of existing and projected storage management activities for review by the GR&A Group. If directed, the Agent must contractually agree to adjust storage inventory to meet FMPA's liquidity requirements.

6.2 Fuel Oil Storage Limits:

The Agency shall maintain, as conditions warrant, a fuel oil inventory of no less than 50% and no more than 100% of available storage tank capacity located solely at each respective generating facility. In the event that the fuel oil inventory falls below 50% at a generation site, the Generation Fleet Manager will implement an action plan to achieve the minimum 50% inventory level within a reasonable period of time or provide justification for a reduced inventory level. This plan or justification will be provided to FMPA's Risk DepartmentManager and the AGMCOO of Power Resources for review and approval. The GR&A Group will discuss the resulting action plan at its next meeting.

7.0 Internal Controls

The AGM of Power Resources, the AGM of Finance and Information Technology and CFO and the Agency Risk Manager shall be responsible for the establishment of appropriate internal controls and segregation of duties to proper execution of the natural gas and fuel oil risk mitigation program, consistent with this Policy and in accordance with all policies and procedures established by the FMPA Risk Management Policy, or by NERC and FERC regulations.

7.1 Segregation of Duties:

Individuals responsible for legally binding the organization to a transaction will not also perform confirmation, clearing and/or accounting functions related to those transactions. The

official book of record of FMPA shall also be maintained by a person(s) other than those executing such transactions. This maintenance responsibility, includes the valuation of mark-to-market positions (when applicable) and the calculation of applicable risk metric(s). Clear separation of duties shall be maintained between the front office (marketing functions and transaction execution), the middle office (confirmation, valuation, and reporting functions), and the back office (processing, accounting, invoicing and reconciliation activities).

7.2 Policy Compliance:

The Agency Risk Manager shall ensure that compliance with this Policy and associated Procedures are monitored on an ongoing basis. Any unresolved compliance issues will be presented to the <u>AROCFC</u> by the Agency Risk Manager at the next regularly scheduled meeting.

From time to time, but no less than once every five years, the Agency Risk Manager shall direct a review of trading and risk management practices by a party external to the Agency possessing appropriate credentials and expertise to conduct such review.

7.3 Conflicts of Interest:

Personnel responsible for executing and managing the Agency's trading activity shall not engage in any activity that could pose a conflict of interest and interfere with the proper execution of Agency risk mitigation activities or which could impair their ability to make impartial and objective trading decisions. Such personnel shall disclose to the Risk Management Department any personal financial interests in any financial institutions, firms, or other entities that conduct business with FMPA.

7.4 Policy Questions:

The Agency Risk Manager is authorized to provide clarification and explanation on any questions regarding this Policy. All legal matters stemming from this Policy will be referred to the Agency's Office of the General Counsel.

7.5 Training:

Appropriate training on the risks associated with different market conditions, financial products and physical products shall be provided as needed to educate FMPA staff and governing body members.

8.0 Reporting

- Current market conditions affecting FMPA's natural gas and fuel oil costs, risk management programs, or FMPA's current financial and physical risk management strategies shall be reported during each meeting of the <u>AROCFC</u>.
- The following information shall be reported at each meeting of the <u>AROCFC</u> and EC:
 - 1) The volume of all natural gas portfolios.
 - 2) Margin Risk.
 - 3) Monthly financial natural gas portfolio gains or losses.
 - 4) Any additional relevant information about FMPA's natural gas and fuel oil risk management program and activities.
- Acceptance of the reported information by both the <u>AROCFC</u> and the EC is required
- The Agency Risk Manager shall report any deviations from this Policy according to the guidelines set forth in the FMPA Risk Management Policy, Section 4.1. The Risk Manager shall cause an annual report to be completed on the operation and effectiveness of this Fuel Portfolio Risk Management Policy as described in the FMPA Risk Management Policy, Section 7.0.

9.0 Oversight Structure

The Agency Risk Manager shall cause any material deviations from this Policy to be reported according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy. An annual report on the operation and effectiveness of this Policy shall be presented to the <u>Audit and Risk OversightFinance Com</u>mittee as described in Section 7.0 of the FMPA Risk Management Policy. Finance Division managers shall report on the current risk environment affecting FMPA's material financial transactions to the Risk Management Department and engage any necessary discussion before moving items to the appropriate governing body.

Appendix A

Florida Municipal Power Agency Risk Management Reporting Calendar				
Natural Gas and Fuel Oil Risk Management Planning Reporting Requirements Reporting Frequency Responsible Policy Policy Reference Item Of Report Party Reference Policy Reference				
Volumetric Projection Update	Monthly	System Operations Manager	Section 5.4.4	Physical Natural Gas Purchases:
Annual Storage Plan and Update	Annually	Agent	Section 6.1.2	Annual Storage Plan:
Storage Balance Restriction Deviations	As Needed	Agent	Section 6.1.3	Storage Optimization Restrictions:
Reliability Event	As Needed	Agent	Section 6.1.5	Inventory Limit Deviations:
Storage Report	Each AROCFC Meeting	Agent	Section 6.1.6	Storage Management Reports:
Storage Cash Flow	Monthly	Agent	Section 6.1.7	Cash Flow Report:
External Review	Every five years	Agency Risk Manager	Section 7.2	Policy Compliance:
Fuel Oil Action Plan	As Needed	Generation Fleet Manager	Section 6.2	Fuel Oil Storage Limits:
Market Conditions	Each AROCFC Meeting	Agency Risk Manager	Section 8.0	Reporting
Fuel Portfolio Update	Each AROCFC and EC Meeting	Agency Risk Manager	Section 8.0	Reporting
Policy Operation & Effectiveness	Annually	Agency Risk Manager	Section 8.0	Reporting
Policy Compliance Deviations	As Needed	Agency Risk Manager	Section 7.2	Policy Compliance:

Appendix B

Features of Exchange Traded vs. Over-The-Counter Traded Products

FEATURES	Exchange Traded	Over-The-Counter
Examples	Futures and Options	Swaps, Caps, Floors, Collars,
		etc.
Market	Organized exchanges in	Networks consisting of market
	Chicago, New York, Kansas	makers who exchange
	City, and other commodity	information, provide
	markets around the world.	bids/offers, and negotiate
		transactions.
Agreements	Standardized contracts.	Custom-tailored to meet any
		specific needs of the counter-
		parties within accepted
		guidelines (NAESB, EEI,
		ISDA).
Risk	Guaranteed contract	Performance, default and/or
	performance.	credit risk to the counter-parties.
Regulation	U.S. exchanges regulated by	Not formally regulated.
	Commodity Futures Trading	
	Commission CFTC).	
Ability to	Market transparency	- Varies by market and location.
Value	resulting from the electronic	No standardized or consistent
	posting of daily settlement	methodology.
	and intra-day prices. All	- Some have electronic posting
	prices are generally based	or periodic publications,
	upon a single geographic	- Some require individual
	location	inquiry and valuation.

FLORIDA MUNICIPAL POWER AGENCY RISK MANAGEMENT POLICY - APPENDIX B DEBT RISK MANAGEMENT POLICY TABLE OF CONTENTS

1.0	Policy	v Statement	3
2.0	Scope and Authority		
3.0	Types	of Debt Issuance Risk	5
3.	1	Market Risk	5
3.	2	Credit Risk	5
3.	3	Regulatory Risk	6
4.0	Debt I	ssuance	6
4.	1	Debt Financing Team	6
4.	2	Selection of Bond Professionals	7
	4.2.1	Qualifications	7
	4.2.2	Selection	8
	4.2.3	Terms of Service	8
4.	3	Types of Debt	8
4.	4	Structure	9
4.	5	Tax Status	10
4.	6	Credit Enhancement	10
4.	7	Methods of Sale	10
4.	8	Debt Service Coverage	10
4.	9	Refunding Bonds	10
	4.9.1	Structure	11
	4.9.2	Present Value	11
4.	10	Defeasance	11
4.	11	Disclosure Policy and Procedures Relating Thereto	12
5.0	Interes	st Rate Hedging	13
5.	1	Hedging Objectives	13
5.	2	Transaction Management	14
5.	3	Counterparty Risk	14
5.	4	Hedging Criteria	14
		of FMPA's Risk Management Policy	1 -600
Versi		broved October 19, 2017 broved <u>October 19, 2017</u>	1 of 22 Page 6

Page 65 of 237

TABLE OF CONTENTS

(Continued)

5.5	Provider Diversification	15
5.6	Termination	15
5.7	Collateral at Risk	15
5.8	Dodd-Frank ISDA Compliance	16
5.8.1	Recorded Communication	
5.8.2	Dodd-Frank Supplement	
5.8.3	Qualified Independent Representative	16
6.0 Inter	nal Controls	17
6.1	Policy and Procedure Compliance	18
6.2	Post Issuance	18
7.0 Repo	orting	
7.1	Debt Portfolio Reports	19
7.2	Post-closing Report	20
7.3	Oversight Structure	20
Reporting	CalendarReporting Calendar Appendix A	21
Debt Port	folio MixDebt Portfolio MixAppendix B	22

DEBT RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Debt Risk Management Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and the controls under which Florida Municipal Power Agency (FMPA) may engage in activities to identify, measure and minimize future business risk resulting from the issuance and management of all FMPA debt financing. This Policy is Appendix B of the FMPA Risk Management Policy.

1.0 Policy Statement

The Executive Committee ("EC") and Board of Directors ("BOD") of FMPA recognize that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its governing bodies. FMPA staff is hereby authorized to put mechanisms into place, such as those more fully described in Section 4.0 of this Policy, which will control, transfer, or mitigate these risks to avert adverse effects on FMPA's ability to access capital markets at reasonable rates and with reasonable credit terms.

This Policy covers the planning and management of debt financing. The appropriate governing body may approve exceptions to this Policy for specific debt transactions.

The following summarizes the Policy of the EC and BOD:

- ✓ The debt management program shall conform to all applicable federal, state and local legal requirements regarding the issuance and management of debt (Section 2.0).
- ▼ The EC and BOD must approve all forms of FMPA debt issuance (Section 2.0).
- ✓ Authority is delegated to the Chief Financial Officer ("CFO") to create procedures to facilitate the management of debt and administer this Policy (Section 3.0).
- ✓ FMPA's Debt Financing Team (the "DFT" as defined by this Policy) shall be active participants in all contemplated debt transactions (Section 4.1).
- ✓ FMPA's Financial Advisor shall provide a written recommendation to the appropriate governing body prior to approval of any debt issuance (Section 2.0).

- ✓ FMPA's DFT shall fully explain the risks associated with any given structure and the financial instruments to be used to the General Manager as required in Section 4.3
- ✓ FMPA shall manage its debt portfolios to contribute to the goal of maintaining credit ratings of no less than "A-" or "A3" as required in Section 4.0.
- ✓ Interest rate hedging strategies may only be employed as detailed in Section 5.0 of this Policy. No new interest rate hedging will be considered by the All Requirements Project ("ARP") after May, 2015 unless specifically approved by the EC.
- ✓ The <u>Treasurer Treasurer and Risk Director</u> shall report on the debt portfolio as required in Section 7.1 of this Policy.
- ▼ The Agency Risk Manager shall report deviations from this Policy to the Audit and <u>Risk OversightFinance</u> Committee ("AROCFC") as required in Section 7.3.

2.0 Scope and Authority

FMPA has the authority to undertake and finance projects including, among other things, to plan, finance, acquire, construct, reconstruct, own, lease, operate, maintain, repair, improve, extend, or otherwise participate jointly in those projects and issue debt obligations for the purpose of financing or refinancing the costs of such projects. The debt management program shall further conform to all federal, state, and local legal requirements governing the issuance and management of debt.

The EC and BOD, respectively, is responsible for the approval of all forms of FMPA debt issuance and the details associated therewith. The General Manager has ultimate responsibility for administration of FMPA's financial policies. The CFO or designee coordinates the administration and issuance of debt, and is responsible for the attestation of financial disclosures and other bond related documents. The CFO or designee, in consultation with the DFT, must also recommend to the General Manager and appropriate governing body the following:

- 1. the selection of any external agents,
- 2. review proposed annual capital expenditures which require a debt issuance,
- 3. identify specific projects for such debt financing or re-financing,
- 4. a written recommendation provided by the Financial Advisor.

3.0 Types of Debt Issuance Risk

This Policy is intended to provide guidance for the types of debt issued, given FMPA's risk tolerance and awareness of recent market fluctuations, capital market outlooks, future capital needs, tax implications, rating agency considerations, and industry competition. The CFO will cause Debt Management Procedures to be created that identify risks in the areas noted below and provide ways to measure, control and mitigate FMPA's exposure to those risks. The FMPA Risk Management Policy identifies ten risks that compose FMPA's common risk framework. While not intended to be a comprehensive listing of risks encountered by FMPA during the normal course of the business cycle, the framework provides insight into the major areas of risk exposure for FMPA. The following selected risks in the framework are those risks presented by typical debt management and interest rate hedging activity.

3.1 Market Risk

The risk of potential change in the value of a portfolio caused by adverse changes in market factors. When considering debt management including interest rate hedging, the types of market risk that FMPA is most exposed are interest rate risk and basis risk. An example of interest rate risk occurs when a change in interest rates inversely affects a bond's value, such as when higher interest rates cause bond value to fall. This risk can be reduced by diversifying (issuing fixed rate debt with different durations) or hedging (such as interest rate swaps). An example of basis risk can occur in a floatingto-fixed rate swap when there is a difference between the interest rate paid on variable rate demand obligations and the rate received from the swap counterparty. This mismatch in rates could result in higher than expected interest rate costs.

3.2 Credit Risk

The potential of financial loss due to the failure of a counterparty to fulfill the terms of a contract. When considering debt management including interest rate hedging, the types of credit risk that FMPA is most exposed to are counterparty risk and concentration risk. An example of counterparty risk would be if FMPA depends on the performance of a counterparty to provide interest payments under a swap agreement. The failure of that counterparty to make interest payments as required under the swap agreement might expose FMPA to current market conditions, which may or may not

risk might occur if a counterparty with several swap agreements fails to make the required payments. This failure might cause FMPA to terminate several swap agreements and expose FMPA to market conditions on a greater scale.

3.3 Regulatory Risk

The potential adverse impact of an action or direction from an administrative body such as, but not limited to, FERC, DOE, or the Treasury Department. An example of regulatory risk might occur if tax laws are changed, and the Agency becomes ineligible to issue tax-exempt debt. This change would expose the Agency to the market rate for taxable debt and increase the cost of debt issuance.

4.0 Debt Issuance

Effective debt management includes an analysis of what level of debt is acceptable given a particular set of circumstances and assumptions. FMPA's debt portfolios shall contribute to the goal of maintaining at least "A-" or "A3" credit ratings, in coordination with strategic plans and member needs. Management of the Agency's credit ratings is addressed in the FMPA Risk Management Policy.

FMPA may consider issuing bonds, short term debt, and other debt instruments as allowed by law, each subject to the approval of the appropriate governing body. Debt may only be issued for capital projects with an asset life of five years or more. Short term capital needs should be provided for in the budget process.

4.1 Debt Financing Team

A team of FMPA staff and advisors shall determine the details of all debt transactions to be proposed to and approved by any governing body. The DFT shall, at a minimum, consist of the personnel listed below. Others may be assigned as needed.

- CFO (Chairperson)
- Treasurer Treasurer and Risk Director
- Chief Legal Officer

- Risk Management Department Representative
- · FMPA's Financial Advisor
- System Planning Manager (as necessary)
- FMPA's Swap Advisor (as necessary)
- Bond Counsel (as necessary)

The DFT shall ensure that any proposed debt issuance complies with the requirements of this Policy. The CFO, as Chairperson of the DFT, shall present all DFT recommendations to the General Manager.

4.2 Selection of Bond Professionals

The issuance of bonds or debt in any form is a significant event and should be managed in a way to protect FMPA from any number of risks. Engaging competent professionals is a key step in mitigating such risks. Underwriters, bond counsel, financial and swap advisors, trustees, and arbitrage/rebate consultants are key advisors in a successful issuance process. FMPA staff will pursue a competitive selection process to occur for all professionals associated with FMPA's debt using a Request for Proposal (RFP), a Request for Qualification (RFQ) or some other competitive selection process. The competitive selection process document should describe the scope of services desired, the length of the engagement, evaluation criteria, and the selection process. Best practices recommendations of relevant professional bodies should be considered in the development of the competitive selection document as well as in the selection process.

4.2.1 Qualifications

The selected individual(s) or firm(s) shall have a well-established practice at a level of sophistication and standing in their respective field of practice commensurate with FMPA's needs, the Bond Resolution and any other relevant legal document(s) or requirements imposed by external entities such as the Securities and Exchange Commission (SEC), the Municipal Securities Rulemaking Board (MSRB) and the Commodity Futures Trading Commission (CFTC) as examples. Sufficient depth of staff should be present in order to ensure timely and consistent professional service when such services are required.

4.2.2 Selection

Qualified individuals or firms will be invited to submit a proposal for professional services to be considered for selection. The proposal response must document the individual's or firm's qualifications, registrations, applicable experience, knowledge of FMPA and its issues or practices, any sanctions or warnings from any relevant professional bodies, insurances in force, and fee structures. The proposals will be evaluated by the DFT and rank in order of preference, providing the resulting ranking and associated rationale to staff for presentation to the AROCFC. The AROCFC shall either approve or reject the DFT top ranked proposal. If the top ranked proposal is rejected, the AROCFC will consider the next highest ranked proposal for approval. If none are found acceptable by the AROCFC, the DFT will evaluate the AROCFC's feedback and begin the process over. Once the AROCFC has approved a recommended proposal, the selected individual(s) or firm(s) will be presented to the EC/BOD, as appropriate, for final approval.

4.2.3 Terms of Service

The selected individual(s) or firm(s) shall provide services for no more than one five year base term per each single contract period. The selected individual(s) or firm(s) may provide services beyond the base term for no more than two individual one-year extensions. At the end of any contract term (either base or extension), the incumbent individual(s) or firm(s) will not be excluded from submitting a new proposal for the subsequent competitive selection process. The selected individual(s) or firm(s) may perform the services requested on a negotiated fee basis.

4.3 Types of Debt

FMPA's capital structure may consist of fixed rate and variable rate debt in traditional as well as synthetic form, along with hedging instruments such as interest rate swaps, caps, collars and other non-speculative derivative products. The DFT shall fully explain the risks associated with any given structure and the financial instruments used to those who must decide and approve any such structure. No debt will be issued without

written evidence of absolute authority, including all required regulatory approvals, for FMPA to proceed with the capital expenditures relating to the proposed debt issuance.

The debt mix for each of FMPA's projects shall be measured at the time of each debt issuance and comply with the limits defined in Appendix B of this Policy. The governing body issuing debt may approve exceeding such limits when a particular type of debt issue would be prudent given market conditions.

4.4 Structure

The following structuring guidelines shall govern the issuance of new money financing:

• The maturity of debt shall be less than or equal to the useful economic life of the item financed, not to exceed the remaining length of relevant FMPA Project. The table below shows the assumed useful economic life for different types of financed generation assets to be used at time of debt issuance:

Financed Generation Assets	Useful Economic Life
Combined-Cycle	30
Combustion Turbine	25
Coal Plant	30
Nuclear	30
Photovoltaic	25

Exceptions may be approved by the appropriate governing body. The Power Resources Division shall determine the useful economic life of financed generation assets not contained in the table above.

- The use of a cash funded debt service reserve shall always be evaluated against the use of a surety or other debt service reserve product.
- The DFT shall evaluate the costs and benefits of call provisions for each debt issue.
- Non-rated securities may be issued if obtaining a credit rating on the issue does not perform any economic benefit or add any value to capital market participants; for

example bank loans.

4.5 Tax Status

FMPA may issue either taxable or tax-exempt debt. The DFT shall consider the economic value of tax status and on the advice of legal counsel (bond and/or tax counsel as appropriate) recommend a taxable or tax-exempt debt issuance, unless a taxable debt issuance is required by law.

4.6 Credit Enhancement

The use of credit enhancement (including bond insurance, letter of credit, and other securitization products) shall be evaluated on a maturity-by-maturity basis. The DFT shall analyze the benefits and costs of issuing debt without credit enhancements, with consideration of the risks and restrictions of using credit enhancement. Credit enhancement shall only be used when the benefits exceed the costs. Post-issuance, the Treasurer Treasurer and Risk Director shall monitor any credit enhancement associated with variable-rate debt for possible effects on credit or basis risk.

4.7 Methods of Sale

FMPA's policy is to sell public debt using the method of sale expected to achieve the best result, taking into consideration short-term and long-term implications. Decisions on selecting either a competitive or negotiated sale are the responsibility of the DFT. The DFT shall evaluate whether to seek funding by way of a private placement or bank loan where the size of the borrowing does not justify the incurrence of typical bond issuance expenses or market conditions favor such funding. The CFO and FMPA's Financial Advisor, if used, shall compare the overall costs of a private placement with those of a public offering and recommend the most cost effective approach.

4.8 Debt Service Coverage

Debt service coverage shall conform to any respective bond resolutions and remain at or above those levels to ensure that FMPA's credit rating is not adversely impacted.

4.9 Refunding Bonds

Refunding bonds may be issued to achieve debt service savings on outstanding bonds by redeeming high interest rate debt with lower interest rate debt. Refunding bonds may also be issued to restructure debt or modify covenants contained in the bond documents. Current tax law limits to one time the issuance of tax-exempt advance

refunding bonds to refinance bonds issued after 1986. There is no current similar limitation for taxable bonds.

4.9.1 Structure

The life of the refunding bonds shall not exceed the remaining life of the assets financed. Refunding bonds should generally be structured to achieve the desired objectives of the authorizing governing body.

4.9.2 Present Value

Refunding bonds issued to achieve debt service savings should have a minimum savings level measured on a present value basis equal to 3% of the par amount of the bonds being refunded. The 3% minimum target savings level for refunding should be used as a general guide to guard against prematurely using the one advance refunding opportunity for post-1986 bond issues. However, because of the numerous considerations involved in the sale of refunding bonds, the 3% target shall not prohibit exercising refunding when the circumstances justify a deviation from the guideline.

4.10 Defeasance

Defeasance is a provision that allows the exchange of one type of collateral, such as pledged revenues for another type of collateral (normally US Treasury securities), where the borrower sets aside cash or bonds sufficient to service the borrowers' debt. FMPA may use this tool when financially beneficial and as allowed by bond covenants. Allowable securities would be purchased by FMPA and held by an Escrow Agent, with the principal and interest earned on the securities sufficient to meet all payments of principal and interest on the outstanding bonds when they become due.

4.11 Disclosure Policy and Procedures Relating Thereto

FMPA is committed to ensuring that disclosures made in connection with its municipal finance offerings and required periodic filings related thereto are fair, accurate, and comply with applicable federal and state securities laws including common law antifraud provisions under state law and all other applicable laws. Further, it is the policy of FMPA to satisfy, in a timely manner, its contractual obligations undertaken pursuant to continuing disclosure agreements entered into in connection with municipal finance offerings. In furtherance of these objectives and policies, the General Manager and FMPA's Chief Legal Officer shall cause municipal finance disclosure procedures to be drafted and presented to the EC and BOD for review and adoption in order to establish a framework for compliance by FMPA, with its disclosure and/or contractual obligations regarding the securities it issues or that are issued on its behalf, pursuant to the requirements of the disclosure undertakings made by FMPA in accordance with the provisions of Rule 15c2-12, as amended ("Rule 15c2-12"), promulgated by the United States Securities and Exchange Commission (the "SEC") pursuant to the Securities Exchange Act of 1934, as amended, and other applicable rules, regulations, and orders ("Disclosure Procedures"), which shall be disseminated to FMPA staff. These Disclosure Procedures are intended to formally confirm and enhance FMPA's existing practices regarding compliance with federal securities laws relating to its disclosure responsibilities in order to:

- **a. Educate:** To ensure that staff sufficiently understands FMPA's disclosure policy and FMPA's obligations under the federal securities laws and other applicable laws, and
- **b.** Reduce Borrowing Costs: To reduce borrowing costs by promoting good investor relations, and
- c. Protect the Public: To avoid damage to third parties from misstatements or omissions in, or failure to timely file, its disclosure documents, and
- **d. Comply with Law and Contract:** To facilitate compliance with applicable law and existing contracts when preparing and distributing disclosure documents in connection with municipal finance offerings and continuing disclosure documents, and
- e. Reduce Liability: To reduce exposure (of FMPA and its officials and employees) to liability for damages and enforcement actions based on misstatements and omissions in, or failure to timely file, its disclosure documents.

5.0 Interest Rate Hedging

As of May, 2015, no new interest rate hedging may be employed for the ARP unless specifically approved beforehand by the EC. The remainder of this Section is only applicable to other FMPA Projects or ARP interest rate hedges put in place prior to May, 2015. Upon any specific EC approval for the hedging of interest rates in the future, this Section would then apply.

FMPA and its Projects are exposed to volatility in interest rates both during the period between a known capital project and its associated debt issuance and with the issuance of any variable interest rate debt. Management defines interest rate hedging as balancing gains and losses to an asset by taking offsetting positions in a derivative product. FMPA's business purpose for the interest rate hedging program is to balance interest rate volatility risk with obtaining the lowest reasonable cost of capital. FMPA will not enter into interest rate hedging transactions that have no authorized business purpose, as determined by the DFT and affirmed by the appropriate governing body.

The use of interest rate swaps and any other derivative instruments such as interest rate caps or collars shall only be upon the express approval of the appropriate governing body, and pursuant to the requirements of this Policy. The CFO, as Chairperson of the DFT, shall present all interest rate hedging recommendations to the General Manager before such recommendations are made to any governing body.

The CFO, in consultation with the DFT, shall ensure active oversight of the interest rate hedging program according to these standards. See Section 7.0 for reporting requirements.

5.1 Hedging Objectives

FMPA's objective for interest rate hedging is to manage interest rate risk for each Project's debt portfolio. The benefits and risks of a specific interest rate hedge should be compared to fixed rate bonds or future interest rate projections, with consideration that an expected lower interest cost should be obtained if the derivative product contains an element of basis risk or if the product is long-dated (greater than 10 years in duration).

5.2 Transaction Management

The DFT shall review any interest rate hedging transaction before it is presented to the appropriate governing body for consideration. The DFT shall specifically review:

- Existence of associated debt
- Existence of all necessary project approvals, including all required regulatory approvals, prior to issuance or interest rate hedging authorization.
- Purpose of proposed interest rate hedge
- Type of interest rate hedge instrument and counterparty(s) to be used
- Duration of interest rate hedge
- Expected results and probabilities of achieving those results
- Risks of the interest rate hedge strategy or transaction

As Chairperson of the DFT, the CFO or designee shall notify rating agencies, applicable insurers and other interested parties before entering into an interest rate swap agreement.

5.3 Counterparty Risk

Interest rate swap counterparties must have long-term bond ratings of A1/A+ or higher when the interest rate swap transaction is entered into. Where possible, counterparties shall be required to collateralize their obligations if their ratings are down-graded below the counterparty's rating at the time the interest rate swap is entered into, dependent upon the specific terms of the approved ISDA agreement. Interest rate hedging counterparties must be specifically approved by the appropriate governing body.

The <u>Treasurer Treasurer and Risk Director</u> shall notify the DFT of any collateral calls and/or collateral returns within 1 business day of such call/return.

The CFO shall report any default of an interest rate swap transaction by or with a counterparty to the DFT, General Manager and <u>AROCFC</u>, EC and BOD chairs within 1 business day of such default.

Products shall be favored which have well-established and liquid markets to facilitate liquidity of the hedging contract. Interest rate hedging products can be transacted on a negotiated or competitive basis, as determined by the DFT. Interest rate swap agreement documentation shall include a standard ISDA Master Agreement, a Schedule to the Agreement, a Credit Support Agreement or Guarantee (if required) and trade confirmations as the primary documents for terms and conditions.

5.5 Provider Diversification

No more than 35% of any single debt provider of a Project's total debt shall be hedged with interest rate swaps, caps or other hedging instruments, in the aggregate to be measured at the time of purchase and annually thereafter. In the event that a single debt provider exceeds the 35% maximum, the CFO shall cause such condition to be reported to the <u>AROCFC</u> and submit for approval a strategy for addressing that condition, including an appropriate timeline for implementation.

5.6 Termination

The appropriate governing body must approve the initiation of optional termination by FMPA. In general, FMPA shall not agree to terms that permit a counterparty to terminate a swap at its unconditioned option unless giving the counterparty such right is in the best interest of FMPA, taking into consideration the purposes for and circumstances under which the Agency is entering into the swap. Criteria for termination/default events are found in each respective ISDA Schedule and/or agreement.

5.7 Collateral at Risk

The CFO shall cause any amounts posted for interest rate hedging collateral to be reported to the AROCFC at each regular meeting along with a strategy for handling the collateral at risk level. Such strategy shall consider liquidity requirements, termination costs, rating downgrade posting thresholds, and the resulting impact on rates. Amounts posted for collateral shall also be included in the monthly swap report detailed in Section 7.1 below.

5.8 Dodd-Frank ISDA Compliance

The Dodd-Frank Wall Street Reform and Consumer Protection Act (Dodd-Frank Act) and the implementing U.S. Commodity Futures Trading Commission (CFTC) regulations, including external business conduct standards applicable to FMPA, impose a number of new compliance obligations on FMPA in regards to providing information about its swap agreements. This Section 5.8 of the Debt Risk Management Policy is specifically focused on the Dodd-Frank Act compliance responsibilities of FMPA staff.

5.8.1 Recorded Communication

Each person at FMPA who has discussions with a swap counterparty regarding an existing swap transaction or a proposed swap transaction or the master agreement (including the related schedule and credit support annex, if applicable) that governs or will govern such swap transaction acknowledges and agrees that the discussions will be recorded by the swap counterparty and consents to the recording and agrees to sign an annual acknowledgement form stating that they acknowledge that they have read and understand the policies and procedures regarding discussions of swap documentation.

5.8.2 Dodd-Frank Supplement

FMPA will take the necessary steps to comply with its representations, agreements and notice requirements in the ISDA August 2012 DF Supplement, published on August 13, 2012 by the International Swaps and Derivatives Association, Inc., and in any other ISDA protocol documentation entered into by FMPA (directly or through incorporation by reference into existing ISDA master agreements) from time to time.

5.8.3 Qualified Independent Representative

FMPA will enter into a contract with a firm or firms that will have the qualifications to act as a qualified independent representative to FMPA in accordance with the requirements of CFTC Regulation §23.450 and its related safe harbor provisions. Each such contract will require the firm(s) to make representations and provide agreements to satisfy the requirements and safe

harbor provisions of CFTC Regulation §23.450 in a manner satisfactory to FMPA.

- **5.8.3.1** FMPA shall utilize the services of such qualified independent representative when entering into, modifying or terminating (in whole or in part) any swap transaction.
- **5.8.3.2** FMPA shall monitor the continued performance of each qualified independent representative by requesting certifications annually, as a minimum, from each qualified independent representative restating that the representations and agreements in the contract described above (in Section 5.8.3) are true and correct and that no breach of the contract has occurred. Such certification shall include reference that any notice of failure of a representative was true and correct and promptly provided.

6.0 Internal Controls

The CFO shall cause to be established a system of written internal controls to manage debt issuance and related activities, consistent with this Policy, established Debt Management Procedures and in accordance with all policies and procedural guidelines established in the FMPA Risk Management Policy. FMPA will continue to commit the resources necessary to debt management activities to be viewed by investors in the most favorable light, doing so with highest ethical principles, and consistent with all applicable rules and laws.

The Agency Risk Manager shall be responsible to review all documented internal controls and procedures established to ensure they comply with the FMPA Risk Management Policy and adequately mitigate all applicable risks. If, after review, the Agency Risk Manager identifies areas of concern, the documented internal controls weakness(s) will be communicated to the CFO and <u>AROCFC</u> as appropriate.

The CFO or designee is responsible for issuance of debt. Accounting staff shall maintain accounting records for debt transactions, but shall not have any responsibility for the process of financing assets.

6.1 Policy and Procedure Compliance

The Agency Risk Manager shall cause compliance with this Policy and associated Procedures to be monitored on an ongoing basis. This shall include a review of policy compliance following *each* debt issuance. Any unresolved compliance issues will be presented to the <u>AROCFC</u> by the Agency Risk Manager.

6.2 Post Issuance

Following the issuance of bonds for any project, the <u>TreasurerTreasurer and Risk</u> <u>Director</u> shall cause the following requirements to be met:

- Primary Disclosure: As required by the Florida Division of Bond Finance.
- Continuing Disclosure: MSRB/EMMA as required, in compliance with SEC rule 15c2-12 concerning primary and secondary market disclosure.
- Arbitrage Rebate Reports: To be completed annually by a qualified third party. Amounts calculated as liabilities will be reported in the annual audited financial statements. Rebate payments, if required, will be paid for each bond issue as required by regulatory requirements.
- Investor Relations: See the Accounting, Internal Controls & Audit Policy; Appendix J of the FMPA Risk Management Policy, for financial reporting requirements.
- Economic Life Evaluation: <u>TreasurerTreasurer and Risk Director</u> shall provide outstanding debt information in a timely manner to the System Planning Manager for any required evaluations of outstanding term to remaining economic life per the Power Supply & Resource Planning Policy, Appendix H of the FMPA Risk Management Policy.

7.0 Reporting

Required reports shall be obtained from information maintained in the Agency's treasury database software (such as Integrity) which is subject to **Risk Management** mid-office

oversight. Reports not obtained from such software shall be subject to additional oversight as deemed appropriate by the Agency Risk Manager.

7.1 Debt Portfolio Reports

The <u>Treasurer Treasurer and Risk Director</u> is responsible for completion of the following reporting requirements:

- A. Monthly swap report to be posted on FMPA's member website and will include, at a minimum, the following:
 - Description of each interest rate swap agreement, including the effective date, notional amount, pay and receive coupon rates, counterparty and any other relevant information as appropriate.
 - Market value as of report date from an independent third party source (such as Bloomberg or FMPA's swap advisor). Value per counterparty may be used when independent market value is not widely obtainable.
 - 3) Collateral posting thresholds per counterparty.
 - 4) Collateral posted with/by counterparties.
 - 5) Interest earned on collateral postings.
- B. Annual debt report presented to the EC and BOD at their first regularly scheduled meeting following approval of audited financial statements. Such annual debt report shall include, at a minimum, the following:
 - 1) Percentage of portfolio that is fixed rate, variable rate, and synthetic fixed rate at fiscal year-end.
 - 2) Total cost of debt (effective interest rate) per Project for the previous fiscal year.
 - 3) Interest rate swap counterparty diversification report.
 - 4) Debt outstanding for each Project by respective participant.
- C. The <u>TreasurerTreasurer and Risk Director</u> shall report on the current risk environment affecting FMPA's debt outstanding to the DFT, as needed. The DFT shall engage in any necessary discussion before recommending action to the appropriate governing body.

7.2 Post-closing Report

The CFO, as chairperson of the DFT, is responsible for completion of a post-closing debt report. Such report shall be made to the appropriate governing body at their next regular meeting following the closing of a debt financing transaction. The report shall include, at a minimum, the total cost of debt financing, type of debt issued and effect on the portfolio mix, any associated interest rate swaps, any credit enhancement, method of sale, and underwriter diversification for the Project.

7.3 Oversight Structure

The Agency Risk Manager shall cause any deviations from this Policy to be reported according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy. An annual report on the operation and effectiveness of this Policy shall be completed by the <u>AROCFC</u> as described in Section 7.0 of the FMPA Risk Management Policy.

Appendix A

Risk Management Reporting Calendar

Debt Management Policy Reporting Requirements

Reporting Item	Frequency of Report	Responsible Party	Policy Section Reference	Policy Category Reference
Collateral Call or Return	As Needed	TreasurerTreasurer and Risk Director	Section 5.2	Transaction Management
Swap Transaction Defaults	As Needed	CFO	Section 5.3	Counterparty Risk
Swap Diversity Exceptions	As Needed	CFO	Section 5.5	Provider Diversification
Collateral Posted	As Needed	CFO	Section 5.7	Collateral at Risk
Policy and Procedure Compliance	As Needed	Agency Risk Manager	Section 6.1	Policy and Procedure Compliance
Primary and Continuing Disclosure	As Needed	Treasurer Treasurer and Risk Director	Section 6.2	Post Issuance
Interest Rate Swap Report	Monthly	Treasurer <u>Treasurer and</u> Risk Director	Section 7.1	Debt Portfolio Reports
Recorded Communication Consent Form	Annually (As Needed)	Treasurer <u>Treasurer and</u> Risk Director	Section 5.8.1	Recorded Communication
QIR qualification attestation	Annually	TreasurerTreasurer and Risk Director	Section 5.8.3	Qualified Independent Representative
Annual Debt Report	Annually	TreasurerTreasurer and Risk Director	Section 7.1	Debt Portfolio Reports
Post-Closing Report	Upon Debt Issuance	CFO	Section 7.2	Post-closing Report
Deviations from Policy	As Needed	Agency Risk Manager	Section 7.3	Oversight Structure
Policy Operating and Effectiveness	Annually	AROC <u>FC</u>	Section 7.3	Oversight Structure

Appendix B

The table below shows the approved debt portfolio mix as described in Section 4.3 of this Debt Risk Management Policy.

LIMITS OF EXECUTIVE COMMITTEE DEBT PORTFOLIO MIX						
Maximum % of Debt Minimum Maximum w/ Interest Fixed Rate Fixed Rate Rate Swaps						
All-Requirements Project 60% 100% 25%						

LIMITS OF BOARD OF DIRECTORS DEBT PORTFOLIO MIX						
Stanton Project 60% 100% 25%						
Stanton II Project	60%	100%	25%			
St. Lucie Project	60%	100%	25%			
Tri-City Project	60%	100%	25%			

FLORIDA MUNICIPAL POWER AGENCY RISK MANAGEMENT POLICY - APPENDIX C INVESTMENT RISK MANAGEMENT POLICY TABLE OF CONTENTS

1.0	Policy Statement	2
2.0	Scope	3
3.0	Types of Investment Risk	4
	3.1 Credit Risk:	4
	3.2 Liquidity Risk:	4
4.0	Investment Objectives	4
	4.1 Safety:	5
	4.2 Liquidity:	5
	4.3 Return:	5
5.0	Authorized and Suitable Investment Securities	5
	5.1 Authorized Financial Institutions, Depositories, and Broker/Dealers:	6
	5.2 Method of Selection:	6
	5.3 Maximum Maturities:	7
	5.4 Collateralization:	7
	5.5 Diversification:	8
	5.5.1 Exceptions:	9
	5.6 Brokerage Accounts Equity Balance:	9
6.0	Custody	9
7.0	Benchmarking Performance	10
8.0	Internal Controls and Ethics	10
	8.1 Policy and Procedure Compliance	11
	8.2 External Parties	11
	8.3 Continuing Education	11
9.0	Reporting	12
Glos	sary of Terms	13
Appe	endix A	21
Appe	endix B	23
Appe	endix C	24

INVESTMENT RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Investment Risk Management Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and the controls under which Florida Municipal Power Agency (FMPA) may engage in activities to identify, measure and minimize future business risk resulting from the investment and management of FMPA's financial assets. This Policy is Appendix C of the FMPA Risk Management Policy.

1.0 Policy Statement

The Executive Committee (EC) and Board of Directors (BOD) of FMPA recognize that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its members. FMPA is hereby authorized to put mechanisms into place, such as those more fully described in Sections 3.0 and 4.0 of this Policy, which will control, transfer, or mitigate these risks to avert an adverse effect on FMPA's ability to invest funds of the Agency and its Projects in a manner that will balance investment return with principal security, such that FMPA will meet the daily and long term cash flow demands of the Agency and its Projects.

It is the Policy of the EC and BOD that:

- ▼ The investment program shall conform to all federal, state, and local legal requirements.
- ✔ Authority is delegated to the Chief Financial Officer (CFO) to create procedures to administer this Policy.
- ▼ The preservation of capital is the foremost objective of the risk-considered investment practice strategies.
- ✔ Investments using derivatives is prohibited unless specifically approved by the EC or BOD.
- ▼ The CFO shall establish benchmarks against which portfolio performance shall be compared regularly.

- ✔ Authority is delegated to the CFO to establish a system of written internal controls to regulate investment activities.
- ▼ The <u>Treasurer Treasurer and Risk Director shall provide investment reports for each regular meeting of the EC and BOD.</u>
- ▼ Deviations from this Policy shall be reported to the <u>Audit and Risk OversightFinance</u> Committee (<u>AROF</u>C).

This Policy is created to ensure the prudent management of the Agency's and its Projects' funds, and the availability of operating funds, bond proceeds and capital funds as needed. This Policy is applied individually to each Project, not in any combination of Projects. This Policy applies to all monetary assets of the Agency and all Projects with the exception of employee deferred contribution funds. The Agency's employees' employee deferred contribution funds are placed with a third party administrator and are self-managed by the employees.

The standard of prudence to be used by FMPA investment staff shall be the "prudent person" rule as defined in Florida Statute 218.415: "Investments shall be made with judgment and care, under circumstances then prevailing, which persons of prudence, discretion and intelligence exercise in the management of their own affairs, not for speculation, but for investment, considering the probable safety of their capital as well as the probable income to be derived from the investment."

2.0 Scope

Investments purchased by the Agency shall conform to all federal, state, and local legal requirements governing the investment of Public Funds, including all bond resolutions and ordinances adopted by the EC or BOD. Responsibility for investment decisions, including day-to-day transactions undertaken, is hereby delegated to the TreasurerTreasurer and Risk Director or designated Treasury staff, under the direction of the CFO. No person may engage in an investment transaction except as provided under the terms of this Policy.

Positions authorized as investment signatories are: FMPA's General Manager and CEO, CFO, Chief Operating Officer-Power Resources, and Executive Officer Public Relations and

Human Resources. FMPA may appoint an outside investment manager as "Agent" for the Agency's cash and investment reserves. The outside investment manager must meet the requirements detailed in the Investment Procedures.

3.0 Types of Investment Risk

This Policy is intended to define responsibility, clarify investment goals, establish strategies, achieve stated goals and set up the method of evaluation and control of all investment operations. The CFO will cause Investment Procedures to be written that identify risks in the areas noted below and provide ways to measure, control and mitigate FMPA's exposure to those risks. While not intended to be a comprehensive listing of risks encountered by FMPA during the normal course of the business cycle, the following provides insight into the major areas of investment risk exposure for FMPA

3.1 Credit Risk:

The risk that a change in the credit quality of an institution will affect the value of a security or portfolio. An example of credit risk might occur if the issuer of a bond that FMPA has purchased as an investment defaults on its obligations, causing the loss of some or all of the investment value. Such risks can be reduced by diversifying securities and maturities.

3.2 Liquidity Risk:

The risk stemming from the lack of marketability of an investment that cannot be bought or sold quickly enough to prevent or minimize a loss. Some investments are highly liquid and have low liquidity risk (such as money market funds) while other investments are highly illiquid and have high liquidity risk (such as real estate). An example of liquidity risk might occur if FMPA attempted to convert an investment into cash for operating needs, but was unable to do so due to the illiquid nature of the security. Such risk can be reduced by selecting investments with the liquidity to meet FMPA's cash flow needs.

4.0 Investment Objectives

Investment selections should balance the primary objectives of FMPA's investment program. In priority order, the objectives are

4.1 Safety:

Preservation of capital in the overall portfolio is the highest of the risk based investment practice objectives. To attain this objective, investment securities shall be selected from those deemed authorized and suitable as described in Section 5.0 of this Policy. Speculative strategies shall not be undertaken. Management defines speculation as the process of selecting investments in an attempt to profit from fluctuations in prices.

4.2 Liquidity:

The portfolio should be structured so that securities mature concurrent with cash needs to meet anticipated demands. Investments considered to be liquid are those held until maturity where maturity is less than 3 months. A sufficient level of liquidity must be maintained to meet the next thirty days of expected operating expenses and other disbursements, plus an extra, reasonable amount to meet unusual and unexpected needs.

4.3 Return:

The investment portfolio shall be designed with the objective of attaining a market rate of return throughout budgetary and economic cycles, taking into account investment risk constraints and the cash flow characteristics of the portfolio. Funds should be invested in high credit quality investment instruments (as allowed by Project Bond Resolutions and summarized in Appendix A) in anticipation of achieving a fair return. The methods used in selecting investments should balance market, credit, and liquidity risks.

5.0 Authorized and Suitable Investment Securities

FMPA is empowered by Ordinance 87-1, as amended, to invest in the types of securities listed in Appendix A for the Agency and its Projects. FMPA may swap securities for other securities to improve yield, maturity or reduce credit risk. Investment in securities that "derive" their value through financially engineered derivative indices or are highly interest rate sensitive are not permissible unless specifically recommended in writing and approved by the EC or BOD. FMPA will not allow leveraging (the borrowing of funds for the expressed purpose of reinvesting those funds), or invest in securities with a rating below that

required in Appendix A at time of purchase. The <u>Treasurer Treasurer and Risk Director</u> must report to the Agency Risk Manager on a monthly basis any security whose rating has fallen below the rating level identified in Appendix A after purchase and submit a rationale for maintaining such security if it has not been sold

5.1 Authorized Financial Institutions, Depositories, and Broker/Dealers:

The <u>Treasurer Treasurer and Risk Director</u> will cause to be maintained a list of financial institutions and depositories that meet the qualifications detailed in the Investment Procedures and are authorized to provide investment services. An annual (each fiscal year) review of the ratings from national rating agencies and financial condition of all qualified financial institutions and broker/dealers will be conducted in accordance with Investment Procedures.

5.2 Method of Selection:

FMPA shall select securities which provide the highest rate of return within the risk parameters of this policy, given the current objectives, diversification, cash flow needs, and maturity requirements. Selection of securities shall be made using either competitive bids, wherein FMPA solicits proposals from at least three firms; or comparison to the current market price as indicated by one of the market pricing resources available, including but not limited to Bloomberg. Records will be kept of the bids or offers, the bids or offers accepted and if necessary a brief explanation of the decision which was made regarding the investment.

5.3 Maximum Maturities:

The funds of Agency and Project Operating accounts are invested to achieve a market rate of return while meeting the Agency's and its Projects' cash flow needs. FMPA will match investment maturities with known cash needs and anticipated cash flow requirements, not to exceed maximum maturity requirements.

Unless matched to a specific cash flow, FMPA shall invest securities maturing in accordance to Appendix B and the following.

Fund/Account	Invested to Mature as Shown		
Operations and Maintenance Fund			
1. Operations and Maintenance Account	Within 12 months from investment date. (Depends on cash flow needs)		
2. Working Capital Account	Within 5 years.		
3. Rate Stabilization Account	Within 5 years.		
Debt Service Fund			
1. Debt Service Account	Not later than when needed for payment to be made from such Account.		
2. Debt Service Reserve	Not later than the final maturity date of any Bonds that are outstanding.		
3. Subordinated Debt Fund	Not later than when needed for payment to be made from such Account.		
Construction Fund or Proceeds Fund	Not later than when needed for payments to be made from such fund.		
Reserve and Contingency Fund			
1. Contingency Account	Within 5 years.		
2. Renewal and Replacement	Within 5 years.		
General Reserve Fund			
1. General Reserve Account	Within 5 years or when needed to make payments.		
Decommissioning	Not later than when needed. (Applicable only to St. Lucie)		

5.4 Collateralization:

Collateralization, as detailed in the Investment Procedures, may be required for investments such as repurchase agreements and any approved investment agreement contract or agreement.

5.5 Diversification:

FMPA must diversify to avoid incurring unreasonable risks associated with overinvesting in specific investments, individual financial institutions, maturities and in the future by geographic area or by any other reasonably determinable characteristic. Compliance with the specific diversification requirements shown in the chart below will be measured using market value at the time of purchase and monthly thereafter. In the event that a particular category exceeds the scheduled maximum percentage by 10% (for example, if Repurchase Agreements exceed 22%) for two consecutive months, the **TreasurerTreasurer and Risk Director** must report such deviation to the Agency Risk Manager and submit for approval a strategy for handling each such deviation. For risks potentially resulting from investments with high concentrations of other characteristics not itemized in the chart above, the **TreasurerTreasurer and Risk Director** should bring these investments to the attention of the CFO and the Agency Risk Manager for review. If the concentration risk is deemed significant enough by any one of the three noted here, the CFO must bring this concentration concern to the AROCFC.

	Percentage at
Diversification by Investment Type:	time of purchase:
US Treasury Obligations	100%
Municipal Bonds (including FSA/FDA) ⁽¹⁾	100%
US Gov. Agency and US Gov. Sponsored Instrumentality	100%
Banker's Acceptances	50%
Commercial Paper	50%
Corporate Bonds and Notes (A or above)	10%
Florida Local Government Surplus Fund Trust Fund (SBA)	50%
Local Government Investment Pools	25%
Collateralized CDs and Time Deposits	25%
Money Market Mutual Funds	25%
Repurchase Agreements	20%
Guaranteed Investment Contracts (GICs)	15%*
Or as approved by the EC or BOD	
(1) Beginning with Version 5 of the Investment Policy, at time of purchase and measured month 25% of total investments, exclusive of the FSA and FDA investments, can be from the same sta	ate, regardless of bond structure

25% of total investments, exclusive of the FSA and FDA investments, can be from the same state, regardless of bond str Current investment portfolio, at adoption of this Policy revision is grandfathered; Treasury is not required to sell current portfolio to get to 25%., but cannot acquire more, if current portfolio is already to the 25% limit.

	Percentage at
	time of
Diversification by Institution:	purchase:
Money Market Mutual Fund	25%
US Gov. Agency by Agency	25%
Municipal Bonds by Issuer	20%
Commercial Banks (CDs, Time Deposits, or Commercial Paper)	10%
Bankers' Acceptance by Bank	10%

Diversification by Geographic Location:

Percentage of Portfolio

Within individual state	Not more than 25%
The limitation of investments within a state pr	ior to May 21, 2015 was limited to 50%. The

The limitation of investments within a state prior to May 21, 2015 was limited to 50%. The contents of any investment portfolio prior to this date is grandfathered and do not require adjustments to meet the current Policy limit of 25%. Any FSA and FDA investment is exempted from the 25% limitation.

5.5.1 Exceptions:

Diversification percentages can be exceeded by approval from the EC / BOD.

5.6 Brokerage Accounts Equity Balance:

To maximize interest earning inflows, excess equity above the required margins or minimum balance in the FMPA chosen brokerage futures account can be invested in securities as allowed in Appendix A of this policy. Excess equity funds can be transferred out of the brokerage futures account only upon the approval of the CFO or designee.

6.0 Custody

All investment security transactions, including collateral for repurchase agreements, entered into by FMPA shall be settled on a delivery versus payment (DVP) basis. Securities will be held by a third party Custodian or Trustee designated by the CFO and evidenced by trade confirmations and bank statements.

All securities purchased by FMPA will be properly designated as an asset of the Agency or its Projects and held by a third party Custodial or Trustee institution. The Custodial or

Trustee institution shall annually (each fiscal year) provide a copy of their most recent report on internal controls (Statement on Standards for Attestation Engagements No. 16 (SSAE 16)). The <u>TreasurerTreasurer and Risk Director</u> or designated Treasury Staff will provide this report, upon receipt, to the <u>Agency Risk ManagerCFO</u>.

7.0 Benchmarking Performance

The portfolio should obtain a market average rate of return during a market/economic environment of stable interest rates, taking into account investment risk constraints and cash flow needs. The CFO shall cause to be established a series of appropriate benchmarks against which portfolio performance shall be compared on a regular basis. Guidelines on selecting and managing benchmarks, which may include the use of duration and convexity as performance measurement tools, are contained in the Investment Procedures.

Any external investment managers, if hired, shall not independently select benchmarks. All benchmarks used by external investment managers must be approved by the CFO. Specific description and the source, including date of such benchmarks, should be provided in any external investment manager's performance report along with the exact methodology used in calculating the yields/returns on the portfolio and the benchmark.

8.0 Internal Controls and Ethics

The CFO shall cause to be established a system of written internal controls to regulate investment and related activities, consistent with this Policy and Investment Procedures, and in accordance with all policies and procedural guidelines established in the FMPA Risk Management Policy. The controls shall be designed to meet the requirements as listed in Florida State Statute Section 218. As part of the year-end audit, the external auditors will be required to state whether the Agency has complied with Florida State Statute Section 218.415, regarding the investment of public funds.

The CFO and the <u>TreasurerTreasurer and Risk Director</u>, or their designees, may do placement of funds. Accounting staff will not have any responsibility for investing funds. Further internal controls are established in the Investment Procedures to address safekeeping, repurchase agreement, collateral/depository agreements, banking service contracts, delivery

vs. payment procedures, and separation of transaction authority from accounting and recordkeeping, and may include security controls contained within Treasury software programs.

The Agency Risk Manager shall be responsible to review all documented internal controls and procedures established to ensure they comply with the FMPA Risk Management Policy and adequately mitigate all applicable risks. If, after review, the Agency Risk Manager identifies areas of concern, the documented internal controls weakness(s) will be communicated to the CFO and <u>AROCFC</u> as appropriate.

8.1 Policy and Procedure Compliance

Risk Management staff shall ensure that compliance with this Policy and the Investment Procedures are monitored on an ongoing basis. Any unresolved compliance issues will be presented to the <u>AROCFC</u> by the Agency Risk Manager at the next regularly scheduled meeting.

8.2 External Parties

All dealers, financial institutions, investment managers, or individuals, collectively referred to as the parties, investing on behalf of FMPA will be sent a copy of the Investment Policy by the TreasurerTreasurer and Risk Director, along with a list of employees who are authorized to transact investment trades on behalf of FMPA. These parties will be required to respond, in writing, that the Policy was received, read, understood and will commit to adhere to the Policy. FMPA will pursue full recovery of all associated costs resulting from deviations from the Investment Policy.

8.3 Continuing Education

The CFO, <u>Treasurer Treasurer and Risk Director</u> and other appropriate investment staff will be required to complete annually (each fiscal year) a minimum of 8 hours of continuing professional education (CPE's), or more as as required by State Regulations, in subject courses of study related to investment practices and products.

9.0 Reporting

The <u>TreasurerTreasurer and Risk Director</u> will produce investment reports in accordance with Investment Procedures and provide these reports to the General Manager and the CFO as and when requested, but for no less than each meeting of the EC and/or BOD.

The CFO shall cause any deviations from this Policy to be reported according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy. An annual report on the operation and effectiveness of this Policy shall be completed by the AROCFC as described in Section 7.0 of the FMPA Risk Management Policy. The TreasurerTreasurer and Risk Director shall report on the current risk environment affecting FMPA's investment program to the Agency Risk ManagerCFO as needed, and initiate and/or participate in any necessary discussion prior to moving items to the AROCFC.

INVESTMENT RISK MANAGEMENT POLICY

Glossary of Terms

(See Also Glossary of Terms in FMPA's Risk Management Policy)

- ACCRUED INTEREST: The interest to be paid on a security from the last interest accrual date to the settlement date. The buyer of the security pays the market price plus accrued interest. Also called "Purchased Interest".
- AGENCY: Florida Municipal Power Agency.
- **AGENCY SECURITIES:** Corporations, such as GNMA, FNMA or FHLMC, which have varying degrees of federal sponsorship and/or regulatory oversight.
- **ANNUAL AUDIT:** The official audit report for FMPA. It includes combined statements for each individual fund and account group prepared in conformity with GAAP.
- **BASIS POINT:** One one-hundredth of a percent (0.01 %).
- **BOND RATINGS:** Evaluations by independent services such as Moody's, Fitch, or Standard & Poor's of a bond's investment quality and credit worthiness.
- **CERTIFICATE OF DEPOSIT (CD):** A time deposit with a specific maturity evidenced by a certificate. Large denomination CD's are typically negotiable.
- **COLLATERAL:** Securities, evidence of deposit, or other property which a borrower pledges to secure repayment of a loan. Also refers to securities pledged by a bank to secure deposits of public monies.
- **CONVEXITY:** A volatility measure, used in conjunction with duration, of how the price of a bond changes as interest rates change.
- **CORPORATE BONDS and NOTES:** Public or private corporations and organizations issue corporate bonds and notes for the purpose of funding capital improvements, expansions, acquisitions or debt refinancing. Investors essentially are lending money to the issuer.

- **COUPON RATE:** The amount of interest return based upon par value which the issuer agrees to pay the bondholder.
- **DEALER:** A dealer, as opposed to a broker, acts as a principal in all transactions, buying and selling for his own account.
- **DEBENTURE:** A bond secured only by the general credit of the issuer (unsecured, no liens or pledges on specific assets).
- **DELIVERY VERSUS PAYMENT:** Delivery versus payment is delivery of securities with an exchange of money for the securities.
- **DELIVERY VERSUS RECEIPT:** (Also called free). Delivery versus receipt is delivery of securities with an exchange of a signed receipt for the securities.
- **DISCOUNT SECURITIES:** Non-interest bearing money market instruments that are issued at a discount and redeemed at maturity for full face value; e.g. U. S. Treasury bills.
- **DIVERSIFICATION:** Dividing investment funds among a variety of securities offering independent returns.
- **DON'T KNOW (DK):** A term designating the lack of knowledge of a delivery in a securities transaction.
- **DURATION:** The weighted average time to the receipt of value of the future cash flows of a security weighted by the present value of each of the cash flows in the series. Duration is used as a measure of the relative sensitivity of the price of the security to a change in market required yield.
- **FACE VALUE:** The dollar amount the issuer promises to pay the bondholder at maturity. Also called par value.
- **FEDERAL CREDIT AGENCIES:** Agencies of the Federal government set up to supply credit to various classes of institutions and individuals, e.g., S&L's, small business firms, students, farmers, farm cooperatives and exporters.

- **FEDERAL DEPOSIT INSURANCE CORPORATION (FDIC):** A federal agency that insures bank deposits, currently up to \$100,000 per deposit.
- **FEDERAL FUNDS RATE:** The rate of interest at which Federal funds are traded. This rate is currently pegged by the Federal Reserve through open-market operations.
- **FEDERAL HOME LOAN BANKS (FHLB):** The institutions that regulate and lend to savings and loan associations. The FHLB play a role analogous to that played by the Federal Reserve Banks vis-à-vis member commercial banks.
- **FEDERAL NATIONAL MORTGAGE ASSOCIATION (FNMA or Fannie Mae):** FNMA, like GNMA was chartered under the Federal National Mortgage Association Act in 1938. FNMA is a federal corporation working under the auspices of the Department of Housing & Urban Development, H.U.D. It is the largest single provider of residential mortgage funds in the United States. FNMA is a private stockholder owned corporation. The corporation's purchases include a variety of adjustable mortgages and second loans in addition to fixed rate mortgages. FNMA's securities are also highly liquid and are widely accepted. FNMA assumes and guarantees that all security holders will receive timely payment of principal and interest.
- **FEDERAL OPEN MARKET COMMITTEE (FOMC):** Consists of seven members of the Federal Reserve Board and five Federal Reserve Bank Presidents. The President of the New York Federal Reserve Bank is a permanent member while the other Presidents serve on a rotating basis. The Committee periodically meets to set Federal Reserve guidelines regarding purchases and sales of Government Securities in the open market as a means of influencing the volume of bank credit and money.
- **FEDERAL RESERVE SYSTEM ("FED"):** The Central Bank of the United States created by Congress and composed of the presidentially appointed Board of Governors in Washington, D.C., the Federal Open Market Committee, 12 Regional Federal Reserve Banks, numerous private U.S. member banks, and various advisory councils.

INVESTMENT RISK MANAGEMENT POLICY Glossary of Terms (Continued)

FORWARD DELIVERY AGREEMENT (FDA) and FORWARD SALE AGREEMENT

(FSA): See "Forward Contracts" in Agency-wide Risk Management Policy Glossary.

FREE DELIVERY: See "Delivery versus Receipt".

- GOVERNMENT NATIONAL MORTGAGE ASSOCIATION (GNMA or Ginnie Mae): Securities guaranteed by GNMA and issued by mortgage bankers, commercial banks, savings and loan associations and other institutions. Security holder is protected by full faith and credit of the U.S. Government. Ginnie Mae securities are backed by FHA, VA or FMHM mortgages. The term "pass-through" is often used to describe Ginnie Mae.
- **GOVERNMENT SECURITIES:** Securities that qualify under government securities are issued or guaranteed by more than 15 different entities/agencies of the U.S. government and corporations created by acts of Congress. Some are backed by the full faith and credit of the U.S. and some are not. The direct and guaranteed obligations of the U.S. government, where the securities are backed by the full faith and credits of the U.S., are considered AAA rated. A comprehensive listing of qualified investments for AAA financing is provided in Appendix A.
- **INTERNAL RATE OF RETURN (IRR):** The discount rate that makes the present value (sum of the discounted values) of a cash flow of an instrument equal to the price of the instrument.
- **LOCAL GOVERNMENT INVESTMENT POOL (LGIP):** The aggregate of all funds from political subdivisions that are placed in the custody of the State Treasurer for investment and reinvestment.
- **MARKET VALUE:** The price at which a security is trading and could presumably be purchased or sold.
- **MASTER REPURCHASE AGREEMENT:** A written contract covering all future transactions between the parties to repurchase--reverse repurchase agreements that establishes each party's rights in the transactions. A master agreement will often specify,

INVESTMENT RISK MANAGEMENT POLICY Glossary of Terms (Continued)

among other things, the right of the buyer-lender to liquidate the underlying securities in the event of default by the seller-borrower.

- **MATURITY:** The date a security comes due and fully payable.
- **MONEY MARKET:** The market in which short-term debt instruments (bills, commercial paper, bankers' acceptances, etc.) are issued and traded.
- **MUNICIPAL BOND:** A bond issued by a political unit, such as a state, county, city, town, or village or a political unit's agencies or authorities. In general, interest paid on municipal bonds is exempt from federal income taxes and state and local income taxes within the state of issue.
- NASD: National Association of Securities Dealers.
- **NEW HOUSING AUTHORITY BONDS:** A bond issue by a local public housing authority to finance public housing secured by U.S. Government assistance agreements which guarantees full payment of interest and principal. Also called Public Housing Authority Bonds (PHA's).
- **OPEN MARKET OPERATIONS:** Purchases and sales of government securities and certain other securities in the open market by the New York Federal Reserve Bank as directed by the FOMC in order to influence the volume of money and credit in the economy. Purchases inject reserves into the bank system and stimulate growth of money and credit; sales have the opposite effect. Open market operations are the Federal Reserve's most important and flexible monetary policy tool.

PAR VALUE: See "Face Value".

- **PAYMENT DATE:** The date at which the interest on a bond is due.
- **PORTFOLIO:** Collection of securities held by an investor.

PROJECTS: St Lucie, Stanton, All-Requirements, Tri-City, Stanton II

- **PRIMARY DEALER:** A group of government securities dealers that submit daily reports of market activity and positions and monthly financial statements to the Federal Reserve Bank of New York and are subject to its informal oversight. Primary dealers include Securities and Exchange Commission registered securities broker-dealers, banks, and a few unregulated firms.
- **PRUDENT PERSON RULE:** An investment standard. In some states the law requires that a fiduciary, such as a trustee, may invest money only in a list of securities selected by the state- the so-called legal list. In other states the trustee may invest in a security if it is one that would be bought by a prudent person of discretion and intelligence who is seeking a reasonable income and preservation of capital.
- **QUALIFIED PUBLIC DEPOSITORIES:** A financial institution which does not claim exemption from the payment of any sales or compensating use or ad valorem taxes under the laws of this state which has segregated eligible collateral having a value of not less than its maximum liability and which has been approved by the Public Deposit Protection Commission to hold public deposits.
- **RATE OF RETURN:** The yield obtainable on a security based on its purchase price or its current market price. This may be the amortized yield to maturity on a bond or the current income return.
- **REPURCHASE AGREEMENT (RP OR REPO):** An agreement of one party to sell securities at a specified price to a second party and a simultaneous agreement by the first party to repurchase the securities at a specified price from the second party on a specified later date.
- **RIDING THE YIELD CURVE:** Buying long-term bonds in anticipation of capital gains as yields fall with the declining maturity of the bonds.
- **SAFEKEEPING:** A service to customers rendered by banks for a fee whereby securities and valuables of all types and descriptions are held in the bank's vaults for protection.
- SEC RULE 15C3-1: See "Uniform Net Capital Rule".

- **SECONDARY MARKET:** A market made for the purchase and sale of outstanding issues following the initial distribution.
- **SECURITIES ACT OF 1933:** A federal law for the purpose of protecting the public in the issuance and distribution of securities by requiring full disclosure by the issuer.
- **SECURITIES AND EXCHANGE COMMISSION:** The government agency responsible for regulating and supervising the securities industry.
- **SECURITIES EXCHANGE ACT OF 1934:** A federal law for the purpose of protecting the public in the trading of securities on the stock exchanges and the over-the-counter market.
- **STRUCTURED NOTES:** Notes issued by Government Sponsored Enterprises (FHLB, SLMA, etc.) and Corporations, which have imbedded options (e.g., call features, step-up coupons, floating rate coupons, derivative based returns) into their debt structure. Their market performance is impacted by the fluctuation of interest rates, the volatility of the imbedded options and shifts in the yield curve.
- **TWO HIGHEST CREDIT RATING CATEGORIES:** For long-term debt the two highest rating categories, namely AAA and AA, without regard to any gradation of that rating by a numerical, symbol or other such modifier however done by any of the different Rating Agencies. See table below. The two highest credit rating categories are highlighted. Likewise, short-term ratings of the two highest categories by rating firm are also highlighted. Table of ratings categories; partial listing of upper portion of complete table as herein needed:

Moo	Moody's		S&P		tch
Long-term	Short-term	Long-term	Short-term	Long-term	Short-term
Aaa	P-1	AAA	<mark>A-1+</mark>	AAA	F1+
Aa1	P-1	AA+	<mark>A-1+</mark>	AA+	<mark>F1+</mark>

Aa2	P-1	AA	<mark>A-1+</mark>	AA	<mark>F1+</mark>
Aa3	<mark>P-1</mark>	AA-	<mark>A-1+</mark>	AA-	F1+
A1	P-1	A+	<mark>A-1</mark>	A+	F1
A2	P-1	А	<mark>A-1</mark>	А	F1
A3	P-2	A-	A-2	A-	F2
Baa1	P-2	BBB+	A-2	BBB+	F2

INVESTMENT RISK MANAGEMENT POLICY Glossary of Terms (Continued)

Please note, the table shown above is just the relevant part of a comprehensive ratings table in order to clarify the Investment Risk Management Policy meaning for the term "two highest credit rating categories."

- **TREASURY BILLS:** A non-interest bearing discount security issued by the U.S. Treasury to finance the national debt. Most bills are issued to mature in three months, six months, or one year.
- **TREASURY BOND:** Long-term U.S. Treasury securities having initial maturities of more than ten years.
- **TREASURY NOTES:** Intermediate term coupon bearing U.S. Treasury securities having initial maturities of from one to ten years.
- **UNIFORM NET CAPITAL RULE:** Securities and Exchange Commission requirement that member firms, as well as nonmember broker-dealers in securities, maintain a maximum ratio of indebtedness to liquid capital of 15 to 1; also called net capital rule and net capital ratio. Indebtedness covers all money owed to a firm, including margin loans and commitments to purchase securities, one reason new public issues are spread among members of underwriting syndicates. Liquid capital includes cash and assets easily converted into cash.

Investment Risk Management Policy Appendix A Allowable Investments by Project

Agency, All Requirements, St. Lucie, Stanton, Stanton II and Tri-City Projects

Authorized Investments		Credit Rating/Security/Collateral	
1.	U.S. Gov. obligations including Federal Agencies unconditionally guaranteed by the U.S. Govt.	Guaranteed by the U.S. Government.	
2.	Non-callable bonds or other obligations of any U.S. State, Agency, Instrumentality or local Gov. unit.	Guaranteed by cash or U.S. Gov. securities or rated in the highest category by a nationally recognized bond rating agency.	
3.	Bonds, debentures or other indebtedness issued or guaranteed issued by any Agency or Instrumentality of the United States of America.	Issued or guaranteed by any agency or corporation of the U.S. Gov.	
4.	New Housing Authority Bonds and Project notes fully secured.	Fully secured by payment agreement with U.S. Gov.	
5.	Direct and general obligations of any State, Agency or Instrumentality of the U. S. or any agency, instrumentality or local government.	Rated in either of the two highest credit rating categories.	
6.	Obligations of any state agency or instrumentality of the U.S. Gov.	Rated in either of the two highest credit rating categories.	
7.	Certificates that evidence ownership of the right to payment as long as those securities are those described above, under 1, and are held by a trust company or bank.	Unsecured, uninsured and unguaranteed debt issue ranked in the two highest rating categories.	
8.	Certificates that evidence ownership of the right to payment as long as those securities are those described above, under 1, and are held by a trust company or bank.	Guaranteed by the U.S. Gov.	
9.	Certificates of deposit and banker's acceptance of the 50 largest banks in the U.S. or commercial paper issued by the parent holding company.	Unsecured, uninsured and unguaranteed debt issue ranked in the two highest rating categories.	
10.	Commercial Paper other than that issued by a bank holding co.	Rated in the highest rating category or issued by a U.S. Corp. which has an unsecured, uninsured and unguaranteed debt issue ranked in the two highest rating categories.	
11.	Repurchase agreements with banks or trust companies.	Banks with combined capital of no less than \$50 million or primary dealer secured by securities described under 1, 3, 4, 9, or 10 above.	
12.	Shares of Investment Companies organized under Inv. Co. Act 1940, which invests its assets exclusively in obligations described above, under 1, 6, 9, 10, or 11.		
13.	Local Gov. Surplus Trust Fund of the State of Florida.		
15.	Money Market Funds.	Rated in the highest category of comparable types of obligations.	
16.	Investment agreements or guaranteed investment contracts.	Rated in the highest credit rating category.	
17	CORPORATE BONDS and NOTES: Public or private corporations and organizations issue corporate bonds and notes for the purpose of funding capital improvements, expansions, acquisitions or debt refinancing. Investors essentially are lending money to the issuer.	Rated A or above	

Investment Risk Management Policy Appendix A

Allowable Investments by Project

(Continued)

Decommissioning Funds - St. Lucie Unit No. 2

Authorized Investments		Credit Rating/Security/Collateral
1.	Securities or other obligations of the Federal, State government or any agency or instrumentality.	
2.	Time deposits or demand deposits of the Trustee.	Insured by an agency of the Federal Gov.
3.	Forward delivery agreements.	Guaranteed by any agency of the U.S. Gov.
4.	In accordance with instructions from FMPA subject to the provisions of Section 5 of the Trust Fund Agreement.	

Investment Risk Management Policy Appendix B Flow of Funds Under the Resolution

Pursuant to the Resolution, all revenues are deposited with FMPA to the credit of the Revenue Fund established under the Bond Resolution. In each month, funds are to be first transferred from the Revenue Fund to the Operation and Maintenance Fund (i) for credit to the Operation and Maintenance account in the amount, if any, required so that the balance credited to said Account shall equal the amount necessary for the payment of Operation and Maintenance Expenses for the succeeding month, (ii) for credit to the Working Capital Account in the amount budgeted therefore, and (iii) for credit to the Rate Stabilization Account in the amount, if any, budgeted therefore. After these transfers from the Revenue Fund, FMPA will make in each month the following deposits from the Revenue Fund in the order of priority set forth below:

First, to the Debt Service Account held by the Trustee, the amount required so that the balance in such Account (excluding capitalized interest on deposit therein in excess of the amount thereof to be applied to pay interest accrued and to accrue on all outstanding Bonds to the end of the then current calendar month) shall equal the Accrued Aggregate Debt Service;

Second, to the Debt Service Reserve Account held by the Trustee (and each sub account therein), after giving effect to any surety bond, insurance policy, letter of credit or other obligation deposited therein pursuant to the terms of the Resolution, the amount required to be deposited into such Account in such month to make up any deficiency in the Debt Service Reserve Requirement;

Third, to the Subordinated Debt Fund held by FMPA for credit to the various accounts therein, including the Offered Securities Account, the amount, if any, required to pay principal or sinking fund installments of and interest on each issue of Subordinated Debt (including the Offered Securities) and reserves therefore, as required by the supplemental Bond Resolution authorizing such issue of Subordinated Debt;

Fourth, to the Reserve and Contingency Fund held by FMPA (a) for credit to the Renewal and Replacement Account, the amount budgeted therefore, and (b) for credit to the Contingency Account the amount required for such account to equal the Contingency Requirement;

Fifth, for deposit to the Decommissioning Fund (which is not pledged to the Offered Securities), the amount budgeted therefore; (applicable for St. Lucie Project) and

Sixth, for credit to the General Reserve Fund held by FMPA, any remaining monies in the Revenue Fund.

Investment Risk Management Policy Appendix C Reporting Calendar

Florida Municipal Power Agency Risk Management Reporting Calendar Investment Risk Management Reporting Requirements					
Reporting Item	Frequency Of Report	Responsible Party	Policy Section Reference	Policy Category Reference	
Security Ratings Compliance	Monthly	Treasurer <u>Treasurer and</u> Risk Director	Section 5.0	Authorized and Suitable Investment Securities	
Financial Condition	Annually	Treasurer <u>Treasurer and</u> Risk Director	Section 5.1	Authorized Financial Institutions, Depositories, and Broker/Dealers:	
Diversification Percentage	Monthly	Treasurer <u>Treasurer and</u> Risk Director	Section 5.5	Diversification:	
SSAE 16 Report for Trustees and Custodians	Annually	Treasurer <u>Treasurer and</u> Risk Director	Section 6.0	Custody	
Policy Compliance Deviations	As Needed	Agency Risk Manager	Section 8.1	Policy and Procedure Compliance	
Investment Reports	EC/BOD meetings	Treasurer Treasurer and Risk Director	Section 9.0	Reporting	
Policy Operation and Effectiveness	Annually	AROC <u>FC</u>	Section 9.0	Reporting	

RISK MANAGEMENT POLICY APPENDIX D

FLORIDA MUNICIPAL POWER AGENCY

INSURANCE PROGRAM RISK MANAGEMENT POLICY

TABLE OF CONTENTS

Section

Page

1.0	Policy Statement	1
2.0	Scope and Authority	2
3.0	Types of Risk	2
4.0	Potential Exposures to Loss	3
5.0	Internal Controls	5
6.0	Reporting	6
Repo	rting Calendar	Appendix A

INSURANCE PROGRAM RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Insurance Program Risk Management Policy (the "Policy) and any effective subordinate procedures establish the governance, framework, and the controls under which Florida Municipal Power Agency (FMPA) may engage in insurance operations.

1.0 Policy Statement

The Board of Directors and Executive Committee of FMPA recognize that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its members. FMPA is hereby authorized to put mechanisms in place, such as those more fully described in this Policy, that will control, transfer or mitigate these risks so that, to the extent possible, there will not be an adverse effect on FMPA's ability to protect its employees and material assets from damage or loss.

It is the Policy of the Board of Directors and Executive Committee that:

- ✓ Authority is delegated to the <u>Treasurer and Risk DirectorFinancial Planning</u> and <u>Analysis Manager</u> to create procedures and administer this Policy.
- ▼ Potential exposures to loss shall be systematically and continuously identified.
- ✓ An analysis of the balance of probability of frequency and severity of loss shall guide the selection of an optimal level of insurance coverage.
- ✔ Risk exposures shall be reduced, eliminated, or transferred to other parties where appropriate.
- ▼ The <u>Agency Risk ManagerTreasurer and Risk Director</u> shall report deviations and other reports as required in this Policy to the <u>Audit and Risk</u> <u>OversightFinance Committee</u> (<u>AROCFC</u>).

This Policy serves as a framework that enables the Financial Planning and Analysis Manager<u>Treasurer and Risk Director</u> to direct insurance activities by establishing minimum standards to systematically identify potential exposure to risk, measure the possible impact of those risks, and implement strategies to mitigate those risks.

2.0 Scope and Authority

This Policy applies to all aspects of the Agency's business and its Projects.

- 2.1 Delegation of Authority: The Board of Directors and Executive Committee delegate authority to the Financial Planning and Analysis ManagerTreasurer and Risk Director to administer this Policy and oversee the day-to-day operation of this Policy. The Financial Planning and Analysis ManagerTreasurer and Risk Director may deviate from this Policy with approval of the General Manager, but must report all deviations to the AROCFC within 5 business days.
- 2.2 Reporting Claims: All claims except workers' compensation shall be reported to and handled by the Risk Management <u>Department Team (Agency Risk Manager and assigned staff)</u> (RMDT). Claims related to workers' compensation shall be reported to and handled by the Human Resources Department.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper control levels to safeguard the Agency's ability to limit exposure to financial loss events related to employees and material assets. The Financial Planning and Analysis ManagerTreasurer and Risk Director shall cause procedures to be written that identify the

risks noted below and provide ways to measure, control, and mitigate FMPA's exposure to those risks. While not intended to be a comprehensive listing of insurance related risk encountered by FMPA during the normal course of the business cycle, the following provides insight into FMPA's risk exposure.

- **3.1 Operational Risk:** The risk that internal practices, policies, procedures or systems will not perform as intended. An example of operation risk involving insurance might occur if a hurricane damaged the FMPA offices, but there was insufficient insurance to cover losses. This lack of adequate insurance could cause financial loss to FMPA.
- **3.2 Reputational Risk:** The risk that customers or the public will negatively perceive the Agency. An example of reputational risk might occur if an employee is hurt while on the job and the Agency did not have appropriate worker's compensation insurance, resulting in negative public reaction. This negative perception could cause financial or reputation loss to FMPA.

4.0 Potential Exposures to Loss

The Financial Planning and Analysis Manager<u>Treasurer and Risk Director</u> is responsible for overseeing Agency and FMPA Projects' liability and property insurance activities through the Insurance Program. This shall include a systematic and continuous identification of potential exposure to loss. Insurance needs other than liability and property are the responsibility of the Human Resources Manager.

4.1 Annual Review: The Financial Planning and Analysis Manager<u>Treasurer and</u> <u>Risk Director</u> shall cause areas of potential exposure to be reviewed not less than annually. This review shall include, at a minimum, FMPA operations, services and service delivery methods, real and personal property and other exposures. The review shall also include an analysis of losses and loss history trends. An annual review of health and wellness plans is required by the Human Resources Risk Policy, Appendix N of this FMPA Risk Management Policy

- **4.2 Exposure Awareness:** The Financial Planning and Analysis ManagerTreasurer and Risk Director shall cause activities to be conducted that will increase the level of awareness of division and department heads as to risk impact of new programs, projects, procurements, and activities.
- **4.3 Reduce or Eliminate Exposure:** The Financial Planning and Analysis Manager<u>Treasurer and Risk Director</u> shall cause systematic reviews of identified exposures to be completed and make recommendations to the appropriate manager or governing body as to the reduction or elimination of those exposures where feasible.
- **4.4 Transfer Exposures:** All contracts entered into by FMPA that exceed \$10,000,000, or other contracts at the discretion of the General Manager, shall be reviewed by the <u>RMDTRD</u> to identify and reduce any contractual liability being assumed by FMPA. When determined appropriate by the <u>Financial Planning and Analysis ManagerTreasurer and Risk Director</u>, FMPA shall transfer risk to persons operating FMPA facilities or performing any operations for or on behalf of FMPA whenever possible.

All contracts for services shall clarify the status of the contractor as an independent contractor, where appropriate. All contact and agreements are to be "Reviewed as to Form" and approved by the General Counsel's office.

4.5 Analysis: The Financial Planning and Analysis Manager<u>Treasurer and Risk</u> <u>Director</u> shall cause to be completed an analysis on remaining risk exposures for the probability of frequency and severity of loss, as well as the variety and types of claims and their probable financial impact. This analysis should contribute to the selection of an optimal level of insurance coverage. For risks that cannot be eliminated or transferred, FMPA shall either purchase insurance or self insure and handle claims as an operating cost.

5.0 Internal Controls

The Financial Planning and Analysis Manager<u>Treasurer and Risk Director</u> shall cause to be established a system of written internal controls to regulate insurance activities, consistent with this Policy, and in accordance with all policies and procedural guidelines established in the FMPA Risk Management Policy. The Financial Planning and Analysis Manager<u>Treasurer and Risk Director</u> is responsible for the day-to-day transactions undertaken, pursuant to this Policy, and for regulating the activities <u>related to risk management</u>. of the RMD.

- 5.1 Competitive Selection of Insurance Services: The Financial Planning and Analysis ManagerTreasurer and Risk Director shall cause to be conducted a market review of brokerage and other needed services no less than every five (5) years. The Financial Planning and Analysis ManagerTreasurer and Risk Director shall review and update the insurance specifications for required coverage, desired forms, deductible options and limits prior to submission to the insurance market. The selection process shall follow the guidelines of the Procurement Policy, Appendix O of this FMPA Risk Management Policy.
- 5.2 Claims Procedures: The Financial Planning and Analysis Manager<u>Treasurer</u> and Risk Director shall develop and implement procedures for the reporting and handling of accidents and losses related to property and liability claims. The Human Resources Manager shall notify FMPA's General Counsel, General Manager, and Financial Planning and Analysis Manager<u>Treasurer and Risk Director</u> when a workers' compensation claim has been made.
- **5.3 Continuing Education:** The Financial Planning and Analysis ManagerTreasurer and Risk Director and other appropriate risk management staff are recommended to complete 8 hours of continuing professional

education (CPE's), or as required by State Regulations, in subject courses of study related to risk management products and techniques.

Insurance Program risk Management Policy Version 3 approved September 25, 2008 Edited committee May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11 Edited February 2019

6.0 Reporting

The Financial Planning and Analysis Manager<u>Treasurer and Risk Director</u> shall make recommendations for levels of insurance and limiting exposures to the <u>AROCFC</u> as necessary, but no less than once a year. The Financial Planning and <u>Analysis ManagerTreasurer and Risk Director</u> shall also provide an annual report to the <u>AROCFC</u> no later than January 31 each year. This annual report shall include, but is not limited to, the following:

- Prior year actuals for premiums, claims and losses.
- Cost of insurance coverage.
- Change of coverage limits, amounts, or other material aspects of the policy within the current policy period year.
- Recommend changes to coverage limits, amounts or other material aspects of the policy within a future policy period.
- Any additional coverage purchases within the current or future policy periods.

The Financial Planning and Analysis ManagerTreasurer and Risk Director shall cause any deviations from this Policy to be reported according to the guidelines set forth in the FMPA Risk Management Policy, Section 4.1. The AROCFC shall cause to be completed an annual report on the operation and effectiveness of this Policy as described in the FMPA Risk Management Policy, Section 7.0. Financial Planning and Analysis ManagerTreasurer and Risk Director shall report as needed on the current risk environment affecting the insurance program to the General Manager as needed, and engage any necessary discussion before moving items to the AROCFC or governing bodies.

APPENDIX A

		Florida Municipal Power Ag	Jency	
		Risk Management Reporting (
		Insurance Program Reporting Re		
Reporting	Frequency	Responsible	Policy	
Item	of Report	Party	Reference	Policy Reference
		i arty		
		Risk Manager Treasurer and		
Deviations from Policy	As needed	Risk Director	Section 2.1	Scope and Authority
		Risk Manager Treasurer and		
Review of Potential Exposure	Annually	Risk Director	Section 4.1	Potential Exposure to Loss
		Risk Manager Treasurer and		
Market Review of Brokerage	Every 5 Years	Risk Director	Section 5.1	Competitive Selection of Insurance Services
Worker's Compensation claims	As needed	HR Manager Director	Section 5.2	Claims Procedures
			0000011012	
		Risk Manager Treasurer and		
Annual Report	Annually by Jan 31	Risk Director	Section 6.0	Reporting
		Risk Manager Treasurer and		
Deviations from Policy	As Needed	Risk Director	Section 6.0	Reporting
Policy Operation & Effectiveness	Annually	The AROC Finance Committee	Section 6.0	Reporting

Insurance Program Risk Management Policy Version 3 approved September 25, 2008 Edited committee May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11 Edited February 2019

APPENDIX B

RISK MANAGEMENT POLICY APPENDIX E

FLORIDA MUNICIPAL POWER AGENCY

CREDIT RISK MANAGEMENT POLICY

TABLE OF CONTENTS

Section

Page

1.0	Policy Statement1	
2.0	Scope and Authority2	,
3.0	Types of Credit Risk	,
4.0	Evaluation and Approval of Counterparty Transactions4	!
5.0	Reporting5	
Active	Counterparty Transactions ListAppendix A	
Repor	ting Calendar Appendix B	,

CREDIT RISK MANAGEMENT POLICY FLORIDA MUNICIPAL POWER AGENCY

This Credit Risk Management Policy (the "Policy") and any effective subordinate procedures establish the governance, framework, and the controls under which Florida Municipal Power Agency (FMPA) may extend credit to counterparties. This Policy is Appendix E of the FMPA Risk Management Policy.

1.0 Policy Statement

The Board of Directors and Executive Committee of FMPA recognize that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its members. FMPA is hereby authorized to put mechanisms in place, such as those more fully described in this Policy, that will control, transfer or mitigate these risks so that, to the extent possible, there will not be an adverse effect on FMPA's ability to provide reliable, affordable power to its members.

It is the Policy of the Board of Directors and Executive Committee that:

- ✓ Authority is delegated to the <u>AgencyTreasurer and</u> Risk <u>ManagerDirector</u> to create procedures to administer this Policy.
- ▼ This Policy shall apply only to those material transactions as defined herein or to transactions otherwise specified by the <u>Audit and Risk OversightFinance</u> Committee (<u>AROF</u>C).
- ▼ Material transactions shall be transacted only with qualified counterparties.
- ✓ Counterparty transactions shall be approved by the appropriate body or bodies according to the approval threshold levels described herein.

- ▼ A list of active approved counterparty transactions shall accompany this Policy in Appendix A, and shall be updated as necessary.
- ▼ The <u>Agency Risk ManagerTreasurer and Risk Director</u> shall report deviations and other reports as required in this Policy to the <u>AROCFC</u>.

This Policy serves as a framework that enables the <u>Agency Risk ManagerTreasurer</u> and <u>Risk Director</u> to minimize the financial impact of unfavorable outcomes of credit risks by establishing minimum standards to systematically identify potential exposure to credit risks and measure the possible impact of those risks.

2.0 Scope and Authority

This Policy applies to all material counterparty transactions (as defined in 2.2 below) in which FMPA extends credit to a counterparty. For this Policy "extends credit" is defined as any agreement where repayment or satisfaction to FMPA of a debt and/or claim to goods and services is deferred to some future date. Material transactions may include, but are not limited to, contracts, reoccurring vendors, purchase power agreements, construction vendors and limited use vendors.

- 2.1 Authority: The Board of Directors' and Executive Committee's authority to create this Policy is derived from the Interlocal Agreement establishing FMPA. The Board of Directors and Executive Committee have delegated authority to the Risk Management DepartmentTeam (Treasurer and Risk Director and assigned staff (RMDT), as the operational arm of the AROCFC, to administer this Policy. The RMDT may deviate from this Policy when deemed necessary but the Agency Risk ManagerTreasurer and Risk Director must report all deviations to the AROCFC within 5 business days.
- **2.2 Materiality:** For this Policy, materiality is defined as any transaction(s) involving a single counterparty where the present value of financial loss

potential resulting from the counterparty's non-performance exceeds \$10,000,000. All transactions for a single counterparty shall be included in the calculation of financial loss potential. The RMDT has authority to determine that specific transactions which are less than the materiality threshold but are determined to represent a significant credit risk to the Agency will be governed by this Policy, on a case-by-case basis.

3.0 Types of Credit Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper control levels to safeguard the Agency's ability to provide reliable affordable power to its Members. The Agency Risk ManagerTreasurer and Risk Director shall cause procedures to be written that identify the credit risks noted below and provide ways to measure, control, and mitigate FMPA's exposure to those risks. While not intended to be a comprehensive listing of risk encountered by FMPA during the normal course of the business cycle, the following provides insight into FMPA's credit risk exposure.

- **3.1 Counterparty Risk:** The risk that a counterparty will fail to deliver on an obligation. An example of counterparty risk might occur if a Member defaulted on a financial obligation due to FMPA under the terms of a power supply contract. This default would expose FMPA to potential financial loss as well as strategic and reputation risk. The level of concentration of the counterparty in the overall transaction portfolio can compound counterparty risk.
- **3.2 Transaction Risk:** The inherent risk in all transactions that fraud, error, or changes to law, regulation or custom will place the expected performance of the transaction in jeopardy. Transaction risks generally increase as the time between entering into a contract and the delivery of goods and/or services

increases. An example of transaction risk might occur if FMPA entered into a prepaid contract with a counterparty for future delivery of natural gas. If the Internal Revenue Service reinterprets their ruling on the legality of such transactions, the prepaid contract may become void and unenforceable. FMPA would then be exposed to the current market price of natural gas, which may or may not be favorable at the time of the non-performance. Again, the level of concentration of the counterparty can compound this transaction risk.

4.0 Evaluation and Approval of Counterparty Transactions

Managers are responsible for nominating counterparty transactions to the RMDT for evaluation. Upon nomination, Risk Management staff shall calculate the present value of financial loss potential. Transactions determined to be below the materiality threshold are not subject to this Policy. For material transactions, Risk Management staff shall conduct a counterparty credit evaluation and report the results to the nominating manager. The nominating manager shall then submit a formal written plan for managing the identified credit risks to the RMDT. The Agency Risk ManagerTreasurer and Risk Director shall cause to be established Credit Risk Procedures to facilitate the completion of the financial loss potential calculation and the credit evaluation.

4.1 Approval Thresholds: The following credit risk management approval thresholds apply to material counterparty transactions:

Present Value of Financial Loss Potential	Authority to Approve Credit
\$10 million - \$50 million	Risk Management
	Department <u>Team</u>
\$50 million - \$100 million	Audit and Risk
	OversightFinance
	Committee

Greater than \$100 million	Governing Body (BOD/EC)
----------------------------	-------------------------

All material counterparty transactions and the accompanying credit risk management plan must be presented to the RMDT for approval. Upon RMDT approval, transactions greater than \$50 million shall be forwarded to the AROCFC for approval of the credit risk management plan. Upon AROCFC approval, transactions greater than \$100 million shall be forwarded to the appropriate governing body for approval of the credit risk management plan. The approvals prescribed here address the credit risk management plan for a counterparty transaction; all transactions are also subject to any applicable FMPA Policies on spending authorities or purchasing requirements.

4.2 Counterparty Transaction List: The Agency Risk Manager<u>Treasurer and</u> <u>Risk Director</u> shall cause to be maintained a list of counterparty transactions that have been approved as described in Section 4.0 and are therefore subject to ongoing credit reviews. The Active Counterparty Transaction List is shown in Appendix A of this Policy. Appendix A shall be updated as necessary to reflect changes in active counterparty transactions and approvals by the RM<u>DT</u>, <u>AROCFC</u>, Executive Committee and Board of Directors and is therefore exempt from Section 6.0 of the FMPA Risk Management Policy requiring Board of Director and Executive Committee approval for changes.

5.0 Reporting

The Agency Risk Manager<u>Treasurer and Risk Director</u> shall cause a credit file to be maintained for each approved material counterparty transaction. The Agency Risk Manager<u>Treasurer and Risk Director</u> shall cause each such file to be continuously monitored, and a formal review conducted every six months. This formal review shall include an analysis of credit extended and current credit balance to determine any credit limit overage. Any credit limit overage shall be documented in the

counterparty's credit file and reported to the ROC within 5 business days. The <u>Agency Risk ManagerTreasurer and Risk Director</u> shall cause any other significant changes to the credit file to be reported to the <u>AROCFC</u> as needed.

The Agency Risk ManagerTreasurer and Risk Director shall cause any deviations from this Policy to be reported according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy. An annual report on the operation and effectiveness of this Policy shall be completed by the AROCFC as described in Section 7.0 of the FMPA Risk Management Policy. Managers shall report as needed on the current risk environment affecting a proposed or current counterparty to the RMDT, and engage any necessary discussion before moving related items to the Finance Advisory Committee or AROCFC.

APPENDIX A

ACTIVE COUNTERPARTY TRANSACTIONS LIST

This list contains the material counterparty transactions approved by the Risk Management DepartmentTeam, Risk Oversight Committee, Executive Committee or Board of Directors on or after the effective date of this Policy. These active counterparty transactions have a credit file and are subject to ongoing credit review.

AEGIS	JP Morgan Chase
Bank of America	JP Morgan Ventures Energy
Bank of New York	Lakeland Electric
Credit Agricole	Morgan Stanley
Citicorp	Orlando Utilities Commission
Dexia	Quincy, City of
Energy Mutual Insurance	SG Resources Mississippi, LLC
Florida Gas Transmission	Southern Company – Florida, LLC
Florida Gas Utility	SunTrust
Florida Power and Light	Tampa Electric Company (Peoples Gas)
FM Global	The Energy Authority
Goldman Sachs	Transco
Hartford	UBS
	Wells Fargo

Updated August 19, 2011

APPENDIX B

Florida Municipal Power Agency Risk Management Reporting Calendar Credit Risk Reporting Requirements

Reporting Item	Frequency of Report	Responsible Party	Policy Reference	Link to Policy Reference
		Risk Manager-		
		Treasurer and Risk		
Counterparty Evaluation	As needed	Director	Section 4.0	Evaluation and Approval of Counterparty Transactions
		Risk Manager		
		Treasurer and Risk		
Credit File Review	Every 6 months	Director	Section 5.0	Reporting
		Risk Manager		
		Treasurer and Risk		
Credit Limit Overages	As needed	Director	Section 5.0	Reporting
		Risk Manager-		
		Treasurer and Risk		
Deviations from Policy	As needed	Director	Section 5.0	Reporting
		The AROC-Finance		
Policy Operation & Effectiveness	Annually	Committee	Section 5.0	Reporting
			2000000000	

FLORIDA MUNICIPAL POWER AGENCY RISK MANAGEMENT POLICY - APPENDIX F CONTRACT MANAGEMENT POLICY TABLE OF CONTENTS

1.0	Polic	y Statement	2
2.0	Scop	e	3
3.0	-	es of Risk	
	3.1	Operational Risk:	4
	3.2	Legal Risk:	4
	3.3	Reputational Risk:	4
4.0	Cont	ract Execution Approval	5
	4.1	Office of the Chief Legal Officer:	5
	4.2	Enabling Agreements:	5
	4.3	Governing Authority:	6
	4.4	Negotiation:	6
		4.4.1 Audit Rights:	6
		4.4.2 Risk Management:	6
		4.4.3 Insurance Requirements:	6
	4.5	Approval and Execution:	7
5.0	Cont	ract Administration	7
6.0	Inter	nal Controls	8
	6.1	Records Retention:	8
	6.2	Contract Compliance:	8
	6.3	Policy Compliance:	8
7.0	Repo	orting	8
	7.1	Operation and Effectiveness Report	
	7.2	Manager Risk Environment Reporting	9
	7.3	Master Agreement Listing	9
8.0	Over	sight Structure	9

CONTRACT MANAGEMENT RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Contract Management Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and controls under which Florida Municipal Power Agency ("FMPA") may engage in activities to identify, measure and minimize future business risk resulting from the negotiation and execution of contracts or agreements as defined in Section 2.0 of this Policy. This Policy is Appendix F of the FMPA Risk Management Policy.

1.0 Policy Statement

The Executive Committee ("EC") and Board of Directors ("BOD") of FMPA recognize that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its members. FMPA is hereby authorized to put mechanisms into place, such as those more fully described in Section 5.0 of this Policy, which will control, transfer, or mitigate these risks to avert an adverse impact on the reliability of power supply, financial position or reputation of the Agency.

The following summarizes the Policy of the EC and BOD:

- ✓ FMPA shall follow all applicable federal, state and local laws concerning the negotiation and execution of contracts or agreements (Section 4.3).
- ✔ Authority is delegated to the General Manager to create procedures and ensure their administration pursuant to this policy (Section 3.0).
- ✓ Contracts are subject to the requirements of FMPA Risk Management Policies related to contract management, including but not limited to Appendix E Credit Risk Management Policy and the approved FMPA Procurement Policy (Section 4.0).
- ✓ All new contracts committing a financial or operational obligation upon the Agency with a term equal to or greater than seven years shall be approved by the appropriate governing body before being executed (Section 4.5).
- ✓ Terms and conditions of all contracts in force shall be monitored on an ongoing basis by the respective responsible Executive Officer for which the contract pertains. Each
 Appendix F of FMPA's Risk Management Policy
 Contract Management Risk Policy
 Version 2.0 approved August 24, 2017
 Approved February 2019
 Page 132 of 237

respective Officer shall also keep the Office of the Chief Legal Officer informed regularly on all contract matters (Section 5.0).

✓ Deviations from this Policy shall be reported to the <u>Audit and Risk OversightFinance</u> Committee ("<u>AROCFC</u>") as prescribed in Section 4.1 of the FMPA Risk Management Policy (Section 8.0).

2.0 Scope

The Interlocal Agreement establishing the Agency grants FMPA the authority to enter into any contract or agreement necessary, including, but not limited to, contacts or agreements for the purchase, sale, prepayment, exchange, interchange, wheeling, pooling, transmission, distribution or storage of 1) electrical capacity or energy from any source, 2) all generation related fuel, and 3) any contracts or agreements establishing a financial or commodity transaction pursuant to a risk mitigation strategy/program approved by the applicable governing body. FMPA may also enter into contracts or agreements in its own name to employ agents or contractors, to acquire, construct, manage, maintain or operate buildings, works or improvements, and to acquire, hold, or dispose of property.

The By-Laws of the Agency state that within the constraints of the Agency budget the BOD may authorize any officer, employee, or agent of FMPA to enter into any contract, or execute and deliver any instrument in the name of and on behalf of the Agency. The By-Laws of the EC state that the EC may authorize any officer, representative, or agent of the Agency to enter into any contract, or execute and deliver any instrument in the name of and on behalf of the All-Requirement Power Supply Project. The General Manager or applicable Executive Officer, as approved by the BOD or the EC, may execute contracts on behalf of FMPA and affix the Seal of the Agency. The administration and monitoring of contracts and/or agreements with a term of one year or longer are the focus of this FMPA Risk Management Policy. The administration and monitoring of a shorter term duration are the responsibility of the Manager responsible for the function/purpose for which the contract/agreement was executed to the extent not specifically addressed by FMPA's Risk Management Policy. The General Manager, in consultation with the Chief Legal Officer, has ultimate responsibility for the administration of FMPA's contract management

policies.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper control levels under which FMPA may enter into and administer contracts. The General Manager, in consultation with the Chief Legal Officer, will cause procedures to be written that identify risks in the areas noted below and provide ways to measure, control and mitigate FMPA's exposure to those risks. While not intended to be a comprehensive listing of risks encountered by FMPA during the normal course of the business cycle, the following provides insight into the major areas of risk exposure related to contract management for FMPA.

3.1 Operational Risk

The risk that internal practices, policies, or systems will not perform as intended. An example of operational risk would be if a failure in FMPA's system of internal controls that allowed a contract to be negotiated and executed without the involvement of all affected or required areas of responsibility within FMPA. This failure in the control system could cause physical, financial and/or reputational harm to FMPA.

3.2 Legal Risk

The risk that the Agency may enter into an unauthorized deviation from any legal commitments bound through legislation or contract. An example of legal risk would be for FMPA entering into a contract that is later found to be illegal or in conflict with the governing documents of the Agency. This unlawful contract could lead the counterparty to bring legal action against FMPA, or result in legal action from other parties. Such an event would expose the Agency to financial and/or reputational damage.

3.3 Reputational Risk

The risk that Members and/or the public will negatively perceive the Agency. An example of reputation risk would be for FMPA entering into a contract with terms and conditions that were detrimental to the Agency based on what was known at the time of execution. A negative perception resulting from the execution of this contract by Members and/or the public could cause reputational and/or financial harm.

4.0 Contract Execution Approval

All FMPA contracts are subject to the requirements of this Policy, regardless of the department or division of origination with the exception of FMPA approved Policies that specifically state otherwise such as agreements associated with generator maintenance. This includes adhering to the requirements of the Credit Risk Policy and approved FMPA Procurement Policy.

4.1 Office of the Chief Legal Officer

FMPA's Chief Legal Officer has the responsibility for the legal review and approval of all contracts, agreements and other legally binding instruments for FMPA. Staff shall consult with the Office of the Chief Legal Officer before and/or during contract negotiations with any third party. The Chief Legal Officer shall be kept informed of all negotiations and will participate in such negotiations as appropriate. No proposed contract, nor any proposed contract amendment, may be submitted to the EC or BOD for approval prior to receiving "sign-off" from the Office of the Chief Legal Officer, in final or substantive form.

4.2 Enabling Agreements

Master Agreements or enabling agreements establish the general terms and conditions that govern any subsequent commodity or derivative product transaction with a counterparty. These Master Agreements are a prerequisite for doing business in today's commodity marketplace. They, by their very nature, only define general terms and conditions and do not commit FMPA to any form of financial of physical obligation. As such, FMPA is authorized to execute these types of enabling agreements without individual EC approval. However, these agreements must be reviewed and approved for legal content by the Office of the Chief Legal Officer prior to the execution of any such Master Agreement. Types of these enabling agreements include utility interchange agreements, NAESB form contracts, EEI form contracts, and ISDA form contracts.

4.3 Governing Authority

All contracts/agreements must adhere to the terms and conditions of the following FMPA governing authorities:

- Applicable federal laws and regulations (FERC, NERC, etc.)
- Florida State Statute
- FMPA's Interlocal Agreement
- The By-Laws of the EC and BOD

4.4 Negotiation

Favorable business parameters and requirements should be discussed internally by staff (including, as appropriate, the Office of the Chief Legal Officer) before negotiating with third parties. Contract negotiations shall be led by the appropriate Executive Officer with support from the Office of the Chief Legal Officer. The Executive Officer may designate staff to represent FMPA in any contract, agreement or Master Agreement negotiation. The following are required support functions for contract negotiations:

4.4.1 Audit Rights

Contract Compliance Audit staff shall review contracts concerning full or partial ownership of assets to ensure needed of audit rights are addressed and any impacts relating to existing contract audit rights are identified. The Contract Compliance Audit and Agency Risk Manager shall be consulted as to any needed audit right parameters.

4.4.2 Risk Management

The Agency Risk Manager shall be made aware of negotiations for any contract/agreement with a base term equal to or greater than 7 years or with a notional value in excess of \$1.0 million regardless of term.

4.4.3 Insurance Requirements

Some types of contracts or other forms of agreements may require ensuring that the Agency is adequately protected in the event of accident, equipment

failure, or other forms of incidents that might result in an FMPA liability, financial loss or claim. It is the responsibility of the negotiating staff member(s) to consult with the Contract Compliance Audit and Agency Risk Manager to ensure adequate indemnity and/or insurance requirements are stipulated in the terms and conditions of such agreements. No such agreement or contract shall be submitted for approval or executed without review of such indemnity and/or insurance requirements.

4.5 Approval and Execution

Upon the completion of negotiations, the responsible staff member shall complete the approval and execution process. All contracts, agreements, and/or Master Agreement will be reviewed and approved by the Office of the Chief Legal Officer prior to execution. Contracts/agreements with a term equal to or greater than 7 years or exceeding the parameters defined in Section 4.1 of the Origination Risk Policy must be presented to the appropriate governing body for approval. Contracts/agreements that obligate the Agency to pay more than the respective total non-fuel Operations and Maintenance Budget and total Project Capital Budget require governing body approval. Non budgeted items over the GM's then current approved spending authority must be reported to the appropriate governing body.

5.0 Contract Administration

Each Executive Officer shall cause all executed contracts within their respective purview to be monitored on an ongoing basis and maintain a list of all executed and unexpired contracts with a term of one year or longer. The listing will include all Master Agreements and identify the type and counterparty of each. All Non-Disclosure/Confidentiality agreements will also be included in this listing. This list shall include any date specific obligations of either FMPA or counterparty and identify which entity is accountable for such obligation. This listing is to be updated annually at a minimum. Monitoring will also include maintaining awareness of existing contractual relationships, terms and conditions, termination clauses, collateral posting obligations and any relevant current events which may impact the contract and/or related obligations.

This listing will be provided to the Contract Compliance Audit and Agency Risk Manager at the

6.0 Internal Controls

The General Manager, in consultation with the Office of the Chief Legal Officer, shall cause to be established a system of documented internal controls by which FMPA may enter into and administer contracts, agreements and Master Agreements, pursuant with this Policy and in accordance with all policies and procedural guidelines established in FMPA's Risk Management Policy, all governing authorities and any other associated procedures established.

6.1 Records Retention

All original contracts must be retained in accordance with the Records Management Policy, Appendix L of the FMPA Risk Management Policy. Each Executive Officer shall cause originals of executed contracts within their respective purview to be appropriately and safely retained.

6.2 Contract Compliance

The Contract Compliance Audit and Agency Risk Manager shall maintain a list of contracts containing audit rights. This list shall be reviewed annually for completeness. Annual audit plans should consider these audit rights to ensure that adequate reviews of contract compliance are completed and consistent with each respective right.

6.3 Policy Compliance

Each Executive Officer with executed contracts within their respective purview shall advise the Agency Risk Manager any compliance issues when discovered. Any compliance issues that remain unresolved in excess of forty_ five days will be presented to the <u>AROCFC</u> by the Agency Risk Manager at the next regularly scheduled meeting.

7.0 Reporting

7.1 Operation and Effectiveness Report

An annual report on the operation and effectiveness of this Policy shall be presented to the <u>AROCFC</u> as described in Section 7.0 of the FMPA Risk Management Policy.

7.2 Manager Risk Environment Reporting

Each manager shall report on the current risk environment affecting FMPA's contracts and/or agreements to the Risk Management Department, as needed, and conclude any necessary discussions before presenting items to the <u>AROCFC</u> or respective governing body.

7.3 Master Agreement Listing

On an annual basis as an attachment to the Operation and Effectiveness Report referenced in Section 7.1, a report will be included in the Agenda Packet of the <u>AROCFC</u> that lists all Master Agreements with which a commodity transaction can be confirmed.

8.0 Oversight Structure

The Agency Risk Manager shall cause any material deviations from this Policy to be reported according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy. Each manager responsible or Executive Officer responsible for negotiating/executing contracts/agreements affecting FMPA's risk exposure shall report on such current risk environment to the Risk Management <u>Departmentteam</u> and conclude any necessary discussion before presenting items to the appropriate governing body for approval.

Appendix A

Florida Municipal Power Agency Risk Management Reporting Calendar Contract Administration Policy					
Reporting Item	Frequency of Report	Responsible Party	Policy Section Reference	Policy Category Reference	
Contracts Presented for Approval	As Needed	Respective Responsible Manager	Section 4.5	Approval and Execution	
Update Executed Contracts List	Annually	Respective Responsible Executive Officer	Section 5.0	Contract Administration	
Review of Audit Rights	As Needed/Annually	Contract Compliance Audit and Agency Risk Manager	Section 6.2	Contract Compliance	
Policy Operation and Effectiveness	Annually	Agency Risk Manager	Section 7.1	Error! Reference source not found.Reporting	
Master Agreement Listing	Annually	Agency Risk Manager	Section 7.3	Master Agreement Listing	
Deviations from Policy	As Needed	Agency Risk Manager	Section 8.0	Oversight Structure	

FLORIDA MUNICIPAL POWER AGENCY

RISK MANAGEMENT POLICY APPENDIX G

STATUTORY AND REGULATORY MATTERS POLICY

TABLE OF CONTENTS

Section

Page

1.0	Policy Statement	1
2.0	Scope	2
3.0	Types of Risk	2
4.0	Statutory and Regulatory Oversight	3
5.0	Internal Controls and Ethics	4
6.0	Reporting	4
Rep	orting Calendar	Appendix A

STATUTORY AND REGULATORY MATTERS RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Statutory and Regulatory Matters Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and the controls under which Florida Municipal Power Agency (FMPA) may engage in activities to identify, measure and minimize future business risk resulting from existing statutory and regulatory matters as well as future changes in the statutory and regulatory environment. This Policy is Appendix G of the FMPA Risk Management Policy.

1.0 Policy Statement

The Board of Directors and Executive Committee of FMPA recognize that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its members. FMPA is hereby authorized to put mechanisms into place, such as those more fully described in Section 5.0 of this Policy, which will control, transfer, or mitigate these risks to avert an adverse impact on the financial position or reputation of the Agency.

It is the Policy of the Board of Directors and Executive Committee that:

- ▼ FMPA will follow all applicable federal, state and local laws.
- ✔ Authority is delegated to the General Counsel to create procedures to administer this policy.
- ✔ General Counsel shall be directly responsible for the handling of all legislative matters and regulatory proceedings involving the state legislature and Congress, and state and federal agencies, including but not limited to the Florida Department of Revenue (DOR), the Florida Public Service Commission (PSC), the Florida Department of Environmental Protection (DEP), US Department of Energy (DOE), US Environmental Protection Agency (EPA), and the Federal Energy Regulatory Commission (FERC).

- ✓ General Counsel shall have responsibility to direct staff of any department as needed to meet the needs of the Agency in responding to or participating in any legislative or regulatory matter as necessary to represent the interests of the Agency.
- ✓ The Director of Regulatory Affairs shall be responsible for the technical aspects of any regulatory proceedings and assist the General Counsel in administering such proceedings. The Director shall also be the case manager on all FERC legislative measures relating to the delivery of power to the FMPA and ARP members.
- ✓ The Regulatory Compliance Officer shall oversee all NAESB, NERC and FRCC compliance measures.
- ✓ Deviations from this Policy shall be reported to the Audit and Risk OversightFinance Committee (AROCFC).

2.0 Scope

FMPA has the authority to represent itself and its members on statutory and regulatory issues. All FMPA activities shall meet FERC, NERC, DOE, EPA, DEP, DOR, FPSC, and FRCC requirements.

The General Counsel has ultimate responsibility for administration of FMPA's statutory and regulatory matters policies.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper control levels to ensure the effective and efficient generation of electric power. The General Counsel will cause procedures to be written that identify risks in the areas noted below and provide ways to measure, control and mitigate FMPA's exposure to those risks. While not intended to be a comprehensive listing of risk encountered by FMPA during the normal course of the business cycle, the

2

following provides insight into the major areas of statutory and regulatory risk exposure for FMPA.

- **3.1 Regulatory Risk:** The risk of a potential adverse impact on FMPA from an action and direction from an administrative body such as FERC, DOE, EPA, DOR, or DEP. The risk is that a regulatory or legislative matter harms FMPA. For instance, legislative or regulatory action could make it impossible for FMPA to participate in base load generation projects to serve its All-Requirements Power Supply Project participants. Regulatory risk occurs at the local, state and federal level and could have direct impact on FMPA's strategic, operational or financial decisions.
- **3.2** Environmental Risk: The risk of potential losses associated with a generating or other facilities not complying with federal environmental or other regulations. Examples of environmental non-compliance include emissions violations and toxic spills. When a generating facility is in violation, there is the potential that generating output could be lost. FMPA must replace these generating units with other units or purchase the power at spot market prices that may exceed the cost expected from the failed generator. Substantial damage could also be incurred to the reputation of FMPA.

4.0 Statutory and Regulatory Oversight

The General Counsel, Chief Operating Officer, Chief Information and Compliance Officer are responsible for overseeing regulatory and legislative matters as described in Section 1.0. This oversight includes the following functions:

4.1 Maintaining Records: All documentation of compliance measures taken by the Agency shall be maintained according to regulatory requirements and the

Records Management Risk Management Policy.

- **4.2 Reporting:** The General Counsel shall report at least annually to Executive Committee and Board of Directors an update on regulatory or legislative matters affecting the Agency. Regulatory or legislative matters that affect the risk exposure of the Agency shall be reported to the Audit and Risk OversightFinance Committee (AROCFC) as needed.
- **4.3 Violations:** Any violation notices or any other notification of non-compliance with regulatory or legislative matters shall be reported to the Risk Management Department upon receipt and to the <u>AROCFC</u> within 5 working days.

5.0 Internal Controls and Ethics

The General Counsel shall cause to be established a system of written internal controls to ensure compliance with all statutory and regulatory requirements, consistent with this Policy and Statutory and Regulatory Matters Procedures, and in accordance with all policies and procedural guidelines established in the Risk Management Policy.

- **5.1 Continuing Education:** The Assistant General Manager, Power ResourcesChief Operating Officer and General Counsel shall ensure that appropriate staff maintains current knowledge regarding the statutory and regulatory matters.
- **5.2 Policy Compliance**: Risk Management staff shall assist General Counsel in monitoring compliance with this Policy and associated Procedures.

6.0 Reporting

The General Counsel shall cause any deviations from this Policy to be reported according to the guidelines set forth in the FMPA Risk Management Policy, Section 4.1. The Audit and Risk OversightFinance Committee shall cause to be completed an annual report on the operation and effectiveness of this Asset Management and Operations Policy as described in the FMPA Risk Management Policy, Section 7.0. The General Counsel shall notify the Agency Risk Manager of the current statutory and regulatory risk environment affecting FMPA as appropriate.

Appendix A

Florida Municipal Power Agency Risk Management Reporting Calendar Statutory and Regulatory Reporting Requirements

Reporting Item	Frequency of Report	Responsible Party	Policy Reference	Policy Reference
Update to governing bodies	Annually	General Counsel	Section 4.2	Updates
Violations	As needed	General Counsel	Section 4.3	Violations
Deviations from Policy	As needed	General Counsel	Section 6.0	Reporting
Policy operation and effectiveness	Annually	AROCFC	Section 6.0	Reporting

FLORIDA MUNICIPAL POWER AGENCY RISK MANAGEMENT POLICY - APPENDIX <u>HK</u> POWER SUPPLY AND RESOURCE PLANNING POLICY TABLE OF CONTENTS

1.0	Polie	icy Statement		
2.0	Scop	pe		
3.0	Туре	ypes of Risk		
	3.1	Operational Risk		
	3.2	Strategic Risk		
4.0	Long	g-Term Planning		
	4.1	Reliability Standard		
	4.2	IRP		
	4.3	Legal Filings		
5.0	Inter	rnal Controls		
	5.1	Continuing Education		
	5.2	NERC Compliance		
	5.3	Policy Compliance		
6.0 Reporting		orting		
	6.1	Power Resources		
		6.1.1 IRP Reporting		
		6.1.1.0 Major Assumptions		
		6.1.1.1 IRP Study		
		6.1.2 Ten Year Site Plan		
	6.2	Operation and Effectiveness Report		
7.0	Ove	ersight Structure		

POWER SUPPLY AND RESOURCE PLANNING RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Power Supply and Resource Planning Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and controls under which Florida Municipal Power Agency ("FMPA") may engage in activities to identify, measure, and minimize future business risk resulting from planning long-term power supply resources. This Policy is Appendix H of the FMPA Risk Management Policy.

1.0 Policy Statement

The Executive Committee (EC), as members of the All Requirements Power Supply Project (ARP), of FMPA recognizes that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its members. FMPA is hereby authorized to put mechanisms into place, such as those more fully described in Section 5.0 of this Policy, which will control, transfer, or mitigate these risks to avert an adverse impact on the ability of the Agency to provide reliable and affordable power.

The following summarizes the Policy of the EC:

- ✓ FMPA shall follow all applicable federal, state and local laws or regulations concerning the planning of power supply resources.
- ✓ Planning for long-term resources to meet electrical load requirements shall consider all available reasonable alternatives and result in business strategies designed to achieve a highly reliable and economic power supply portfolio.
- ✓ An Integrated Resource Planning ("IRP") process shall be conducted, and the results presented to the EC no less than every other year.
- ✔ Authority is delegated to the Chief Operating Officer to create procedures in support of and to administer this policy.

✓ Deviations from this Policy shall be reported to the Audit and Risk OversightFinance Committee (AROCFC).

2.0 Scope

The Interlocal Agreement forming FMPA states that the Agency may among other things undertake financing, acquiring, constructing, managing, operating, utilizing and owning capacity and energy supply resources, either with or without the participation of other electric utilities or any other joint electric supply project. The Agency is also empowered to investigate the desirability of and necessity for additional sources and supplies of electrical energy and associated fuel and delivery options without limitation. The planning of Agency power supply resources is conducted by the Power Resources Division.

For this Policy, "long-term resources" shall mean power supply resources where the need is projected to occur three years or greater into the future from the start of the planning period. Staff, under the direction of the Business Development and Planning Manager, shall coordinate with staff under the direction of the System Operations Manager for those power supply resources that are required within three years of the planning period. This Policy addresses long-term resource planning. The acquisition of short-term resources is addressed in the Origination Policy, Appendix \underline{KH} of this FMPA Risk Management Policy.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper control levels to ensure effective planning for affordable and reliable power. The Chief Operating Officer will cause procedures to be written that identify risks in the areas noted below and provide ways to measure, control, and mitigate FMPA's exposure to any identified risks. While not intended to be an all-inclusive listing of risks that may be encountered by FMPA during the normal course of its business cycle, the following provides insight into the major areas of long-term resource planning related risk exposure for FMPA and the ARP.

3.1 Operational Risk

The potential risk of loss resulting from inadequate or failed internal processes, people and/or systems, or events from external sources. An example of operational risk would be the FMPA planned long-term power supply resources were not adequate to meet forecasted electricity demand. This resource shortfall could cause the Agency to meet future electricity demands by less economical means than what could have been planned. This type of planning failure could also lead to financial and reputation harm.

3.2 Strategic Risk

The risk that the policies and actions of management and/or governing bodies do not promote the successful attainment of organization goals and objectives. An example of strategic risk might occur if the power supply alternatives considered during the planning process do not match the goals set by the Agency and/or the ARP. Such a mismatch of alternatives to goals and objectives could result in the Agency's failure to achieve the strategic goals of the ARP. Such a strategic failure could also lead to economic and reputation harm.

4.0 Long-Term Planning

At FMPA, long-term resource planning is an ongoing process conducted in accordance with prudent utility practice and policies or standards set by the Florida Public Service Commission and the Florida Reliability Coordinating Council (FRCC). Long-term planning considers appropriate supply and demand resources within the context of federal, state, and local goals and objectives. Staff, under the direction of the Business Development and Planning Manager, may utilize a variety of computer modeling and forecasting techniques and/or utilize third-party resources to assist in completing all required planning activities.

4.1 Reliability Standard

For planning purposes, reserve margins must be maintained at a minimum of 15% for each year of the planning period.

4.2 IRP

An Integrated Resource Planning (IRP) is a process by which the Agency sets long-term supply and demand strategies for the ARP. The IRP process shall provide a plan for an optimal mix of power supply and demand-side resources which provides a highly reliable least cost alternative to the Agency for meeting forecasted future load demand over the next 20 year period. The IRP process shall, at a minimum, consider the mix of needed resources, the size of those needed resources, the rate impact of resource alternatives, and current and/or potential legal and environmental requirements.

At a minimum, the Business Development and Planning Manager shall present the various supply-side and demand-side resource options developed during the IRP process to the EC for their review and approval.

4.3 Legal Filings

FMPA shall file a 10-Year Site Plan with the Florida Public Service Commission annually by April 1. FMPA shall comply with any and all other long-term planning requirements, whether at the local, state, or federal level.

5.0 Internal Controls

The Chief Operating Officer shall cause to be established a system of written internal controls to ensure effective planning for economic and reliable power supplies, consistent with this Policy and any associated Planning Procedures; all in accordance with procedural guidelines and policies of the FMPA Risk Management Policy.

5.1 Continuing Education

The Chief Operating Officer shall ensure that all applicable staff maintain current skills and knowledge regarding the long-term planning of power resources.

5.2 NERC Compliance

The Chief Information and Compliance Officer is responsible for ensuring compliance with North American Electric Reliability Corporation ("NERC") standards, including those standards which impact the planning process.

5.3 Policy Compliance

Risk Management <u>teamstaff</u> shall monitor compliance with this Policy and all associated Procedures. Any unresolved compliance issues will be presented to the <u>AROCFC</u> by the Agency Risk Manager.

6.0 Reporting

6.1 Power Resources

The Chief Operating Officer is responsible for causing the completion of the following reporting requirements:

6.1.1 IRP Reporting

The Business Development and Planning Manager shall present the following IRP related information to the EC:

6.1.1.0 Major Assumptions

Any major assumptions changes used in the IRP prior to the presentation of any dependent resource alternatives contained in the study. Appendix B illustrates the process and procedures that are followed.

6.1.1.1 IRP Study

The various supply-side and demand-side resource addition options developed during the IRP process for review and approval.

6.1.2 Ten Year Site Plan

The Business Development and Planning Manager shall present the filed 10-Year Site Plan as an information item to the Executive Committee at its May meeting or the first meeting thereafter.

6.2 Operation and Effectiveness Report

An annual report on the operation and effectiveness of this Policy shall be presented to the <u>AROCFC</u> as described in Section 7.0 of the FMPA Risk Management Policy.

7.0 Oversight Structure

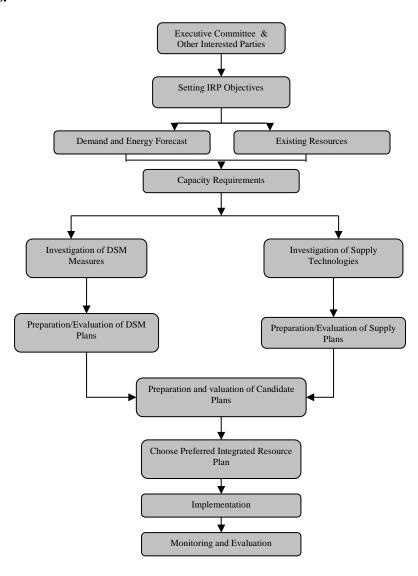
Agency Risk Manager shall cause any material deviations from this Policy to be reported according to the guidelines set forth in the FMPA Risk Management Policy, Section 4.1. The Business Development and Planning Manager shall report on the current risk environment affecting planning for long-term power supply resources to the Risk Management <u>TeamDepartment</u> as needed, and engage any necessary discussion before presenting items to the <u>AROCFC</u> or governing bodies.

Florida Municipal Power Agency Risk Management Reporting Calendar Power Supply and Resource Planning Reporting Requirements				
Reporting Item	Frequency of Report	Responsible Party	Policy Section Reference	Policy Category Reference
IRP Major Assumptions	As needed	Business Development and Planning Manager	Section 6.1.1.0	Major Assumptions
IRP Study	Annually	Business Development and Planning Manager	Section 6.1.1.1	IRP Study
10 Year Site Plan	Annually	Business Development and Planning Manager	Section 6.1.2	Ten Year Site Plan
Policy Operation & Effectiveness	Annually	Agency Risk Manager	Section 6.2	Operation and Effectiveness Report
Deviations from Policy	As Needed	Agency Risk Manager	Section 7.0	Oversight Structure

Appendix B

FMPA Integrated Resource Planning Process & Procedure Version 1, October 20, 2009

Integrated Resource Planning Process:

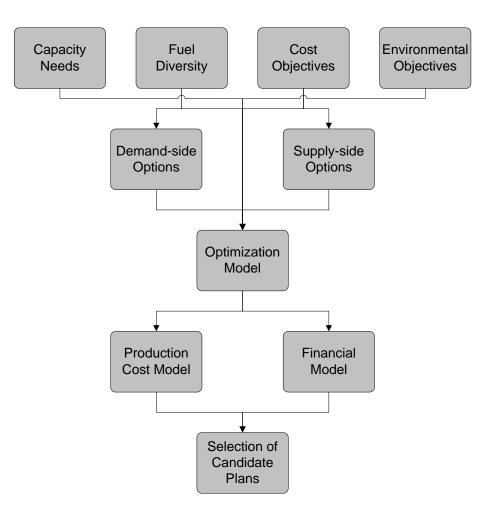


Appendix H of FMPA's Risk Management Policy Power Supply and Resource Planning Policy Version 2.0 approved August 24, 2017 Approved February 2019 8

Appendix B

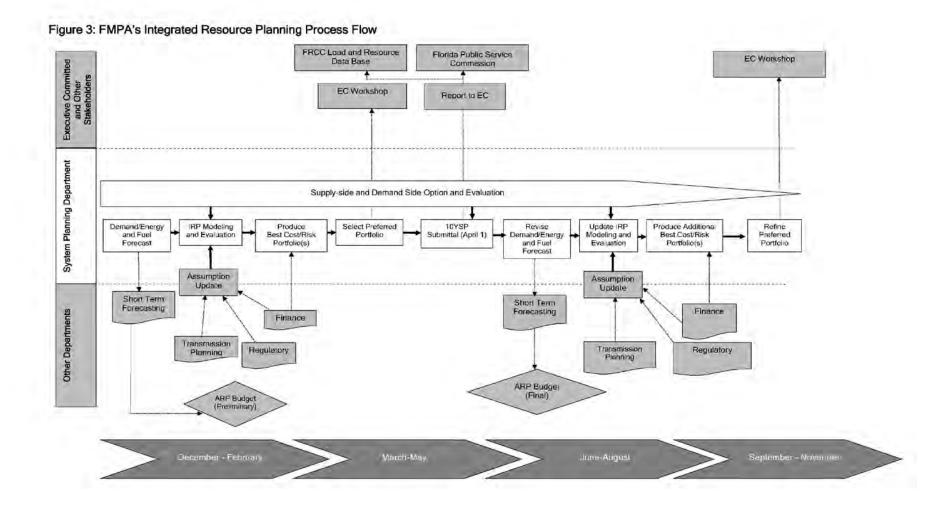
FMPA Integrated Resource Planning Process & Procedure Version 1, October 20, 2009

Evaluation Process for Candidate Plans:



Appendix B

FMPA Integrated Resource Planning Process & Procedure Version 1, October 20, 2009



Appendix H of FMPA's Risk Management Policy Power Supply and Resource Planning Policy Version 2.0 approved August 24, 2017 Approved February 2019 10

FLORIDA MUNICIPAL POWER AGENCY RISK MANAGEMENT POLICY - APPENDIX I ASSET MANAGEMENT AND OPERATIONS POLICY TABLE OF CONTENTS

1.0	Polic	blicy Statement2		
2.0	-	e and Authority		
3.0			k	
	3.1		etric Risk:	
	3.2	Operat	5	
	3.3	Enviro	nmental Risk:	5
	3.4	Regula	atory Risk:	5
4.0			Asset Operations and Maintenance	
	4.1	Operat	ions:	
		4.1.1	Non-Peaking Unit Testing:	6
		4.1.2	Peaking Unit Testing:	7
		4.1.3	Fuel Oil Testing	7
	4.2	Mainte	enance:	7
		4.2.1	Deferment of Maintenance:	7
		4.2.2	Reliability Centered Maintenance ("RCM"):	
		4.2.3	Budget Review:	
		4.2.4	Budget and Spending Authority:	9
	4.3	Genera	ation Unit Availability Metrics:	9
	4.4	Safety	·	10
		4.4.1	O&M Agent Safety:	
		4.4.2	Safety Training:	
		4.4.3	Accident Reporting:	
	4.5	Regula	atory Adherence:	11
5.0	Envi		tal	
	5.1	Compl	liance:	11
	5.2	Emissi	on Allowances:	12
6.0			trols	
	6.1	Contin	uing Education:	12
	6.2	Policy	Compliance:	12
7.0	-	•	Donost:	
	7.1		Report:	
0.0	7.2		nmental Report:	
8.0	Over	rsight Structure13		

ASSET MANAGEMENT AND OPERATIONS RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Asset Management and Operations Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and controls under which Florida Municipal Power Agency ("FMPA") may engage in activities to identify, measure and minimize future business risk resulting from the operation and maintenance of electric power generating units for which FMPA has operational oversight and control, referred to as ARP Generation (ie. Cane Island Power Park, 0Treasure Coast Energy Center, and Stock Island Generating Station). The operation & maintenance function at the above ARP Generation sites is outsourced to third parties referred to in this Policy as O&M Agents (ie. Kissimmee Utility Authority, Fort Pierce Utility Authority, and Keys Energy Services). This Policy is Appendix I of the FMPA Risk Management Policy.

1.0 Policy Statement

The Executive Committee ("EC") of FMPA recognizes that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its members. FMPA is hereby authorized to put mechanisms into place, such as those more fully described in Sections 4 and 5 of this Policy, which will control, transfer, or mitigate these risks to avert an adverse impact on the reliability of the All Requirements Project's ("ARP") generation assets or on the financial position or reputation of the Agency.

The following summarizes the Policy of the EC:

- ✓ FMPA shall follow all applicable federal, state and local laws concerning the operation and maintenance of electric power generating units.
- ✓ FMPA shall follow all applicable rules (i.e. NERC Standards, Environmental Standards, etc.) related to the operation and maintenance of electric power generating units and shall strive to maintain an environmental record of zero Notices of Violation ("NOVs") and/or fine assessments. (Section 5.1).
- ✔ Authority is delegated to the Chief Operating Officer (COO) to create procedures, as required, and to administer this policy. (Section 3.0)

- ✓ FMPA shall endeavor to achieve goals for each asset class as described in Section 4.3 herein.
- ✓ FMPA shall annually test the heat rates of non-peaking ARP generation units during the summer months. (Section 4.1.1)
- ✓ FMPA shall test ARP Generation peaking units when economically feasible but, as a minimum, at least every two years as described in Section 4.1.2 herein.
- ✓ FMPA shall perform an economic impact analysis for any materially significant deferred maintenance. (Section 4.2.1)
- ▼ FMPA shall communicate minimum safety standards for ARP Generation to each respective O&M Agent which support the goal of zero recordable safety incidents. (Section 4.4)
- ✔ Deviations from this Policy shall be reported to the Audit and Risk Oversight Committee ("AROC"). (Section 8.0)

2.0 Scope and Authority

FMPA has the authority to own or contract for the provision of electric power generation. This Policy applies only to those ARP owned generation facilities where FMPA has operational control and oversight, referred to in this Policy as "ARP Generation". FMPA is responsible for overseeing the operation and maintenance ("O&M") functions at ARP Generation facilities and must coordinate these activities effectively so as to ensure reliable system operation and optimization of the ARP's assets. O&M functions at ARP Generation facilities are currently outsourced to and conducted by O&M Agents pursuant to the respective governing O&M agreement between the Agent and FMPA.

The COO will coordinate efforts to maintain all ARP power supply resources to balance regulatory requirements, operational reliability, and maintenance to achieve an optimal economic solution using prudent utility practice and all applicable provisions of FMPA's Risk Management Policy. The Power Generation Fleet Director has responsibility to initiate and complete the selected solutions in accordance with this Policy. Pursuant to the governing O&M Agent Agreement, all O&M Agents are responsible for working with the Power

Generation Fleet Director for implementing selected solutions and following FMPA's guidelines as an integral part of meeting the goals established by the EC.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper control levels to ensure the effective and efficient generation of electric power. COO will cause processes to be documented, as deemed appropriate, that identify risks in the areas noted below and provide ways to measure, control and mitigate FMPA's exposure to those risks. The FMPA Risk Management Policy identifies ten risks comprising FMPA's common risk framework. While not intended to be a comprehensive listing of risks encountered by FMPA during the normal course of the business cycle, the following provides insight into the major areas of risk exposure for FMPA. The following selected framework risks are those risks normally encountered with generation management.

3.1 Volumetric Risk:

The potential adverse impact of unanticipated changes in demand (requiring the dispatch of either more or less generation) or availability of generating resources. FMPA faces fuel supply risk when there is uncertainty associated with the availability of generating units which may require the dispatch of less efficient units (higher heat rate). When generating units fail, the ARP must replace the lost MWs with other generation or spot market MWh purchases, resulting in higher costs than anticipated had the generating unit not failed.

Dynamic changes in weather can significantly impact demand. Reacting to these changes in demand can require changes to the dispatch of units thereby changing (either positively or negatively) the fuel requirements of the ARP. During periods of excessively hot or cold weather, ARP Member demand will increase. In Florida, there is also an ongoing threat of extreme weather (hurricanes or tornados), which could result in transmission and/or distribution outages. This could result in an interruption in the delivery of power to members and or their customers. Either situation can lead to an excess in fuel supply that must be sold into the market when prices are falling or

an insufficient supply quantity that must be purchased when prices are rising. Either circumstance will cause an adverse financial impacts to the ARP.

3.2 Operational Risk:

The potential economic loss resulting from ineffective or inefficient operation of generation or the loss of generating assets, transmission, fuel supply facilities or other related assets. An example would be a sudden forced outage of a generating unit or station accident that results in the loss of power generation. When such a loss of generation occurs, additional energy (and possibly capacity) may be required by dispatching another (potentially less economic) generating unit or through the purchase of any needed capacity and energy from the spot market. Such action may increase costs and result in an adverse financial impact to the ARP. While both volumetric and operational risk may relate to generator outages, operational risk is concerned with system reliability implications, whereas volumetric risk would relate to the cost of replacement energy.

3.3 Environmental Risk:

The potential environmental impact associated with a failure to comply with federal or state environmental regulations or approved facility specific permits. Examples of environmental non-compliance include emission violations and/or toxic spills. When a generating station or other facility is in violation, there is the potential of fines being imposed and generating output lost. Any lost resource(s) would require replacement from other units or the purchase the power at spot market prices. Either action could cause result in an adverse financial impact to the ARP. Any environmental penalty could also result in an adverse public perception and damage the reputation of FMPA.

3.4 Regulatory Risk:

The potential adverse impact of an action or direction from a regulatory body such as, but not limited to, FERC, DOE, or EPA. An example would be if a legislative or regulatory action could make it impossible for FMPA to economically operate its generation assets to reliably serve the load of ARP members. Regulatory risk occurs at

the local, state and federal level and could have a direct impact on FMPA's strategic, operational or financial decisions.

4.0 Generation Asset Operations and Maintenance

FMPA shall maintain effective operations and maintenance procedures to ensure that the ARP Generation assets maintain the desired level of efficiency based upon their respective operating profile in an economically appropriate manner. For example, a unit that is nearing its useful life and nearing a major maintenance recommendation to be performed, the associated expense may not be economically justified.

4.1 **Operations:**

FMPA shall follow Original Equipment Manufacturer (OEM) specifications for the operation of all non-peaking gas and steam turbine units over the economic life of the generation asset. The determination of the unit's economic life will be a collective effort of staff with the COO, or his designee, presenting staff's recommendation to the EC for approval, supported by economic and development models provided by System Planning. The OEM specifications differ between generation units and are updated as deemed necessary by the manufacturer. The latest individual unit OEM documentation can be found by referencing OEM publications such as the following or their equivalent:

- Technical Information Letters TIL
- GE Reference GER
- GE Requirements GEK
- Performance Answer Case PAC

Another sources of recommended maintenance can be obtained from other unit owners sharing their experiences through OEM User Groups.

4.1.1 Non-Peaking Unit Testing:

The Power Generation Fleet Director shall direct each O&M Agent to annually test the capacity and heat rate of each non-peaking unit during the summer months in order to document each unit's operating efficiency. The PI Historian will collect relevant data necessary for determining the heat rates of these units

as well as other key operating parameters. Capacity testing is performed in compliance with NERC standards.

4.1.2 Peaking Unit Testing:

The Power Generation Fleet Director shall direct each O&M Agent to test the heat rate of each peaking unit as economically feasible, in order to document each such unit's operating efficiency. Such testing will be performed, as a minimum, at least every two years. Capacity testing is performed in compliance with NERC standards.

4.1.3 Fuel Oil Testing

All dual fuel capable units shall be tested to operate on fuel oil at least once per year. Results of all such tests shall be reported to the Agency Risk Manager and the System Operations Manager.

4.2 Maintenance:

FMPA shall follow prudent maintenance practices, following OEM specifications, for maintaining combustion turbines and steam turbines for all non-peaking units. When a generating asset is nearing the end of its economic life, the COO must prudently determine whether OEM specified maintenance is economically justified to perform. If not so justified, FMPA is authorized not to follow OEM specifications.

4.2.1 Deferment of Maintenance:

The Power Generation Fleet Director must coordinate any decision to delay/defer maintenance with the System Operations Manager to ensure adequate reserve margins are maintained. The Senior Financial Analyst will also be consulted to determine any adverse rate impacts upon ARP members resulting from such delay/deferment.

Any decision to defer/or not perform staff identified or OEM recommended maintenance must be reviewed and approved by the COO. If deferred, economically justified OEM recommended maintenance will be performed

during the next regularly scheduled maintenance activity. The Power Generation Fleet Director shall then notify the Agency Risk Manager of any pending maintenance deferral along with supporting documentation prior to the submitting deferment plan to the General Manager for final approval. Concerns related to the future availability of capital parts and adverse impacts to related warranties will not be considered without supporting documentation.

4.2.2 Reliability Centered Maintenance ("RCM"):

FMPA will maintain the balance of plant and auxiliary equipment in accordance with RCM, not including transformers. RCM establishes safe minimum levels of maintenance, changes to operating procedures and strategies, and the establishment of capital maintenance regimes and plans based on historic operational data and maintenance history.

FMPA shall strive to ensure that long-lead critical items for base load gas and steam turbine units can be obtained within six month time frame from within the ARP fleet, provided through the OEM, or through a partnership fleet arrangement. The following items are excluded from this six month requirement: Iso-phase bus, disconnect switches, switchgear, and CTPT metering units.

4.2.3 Budget Review:

All capital/maintenance items costing in excess of \$1 million that are being considered for inclusion during the annual budgeting process shall be presented to the Generation Review & Assessment ("GR&A") Group, as defined in Section 5.1 of the Fuel Portfolio Management Policy, Appendix A of the FMPA Risk Management Policy, for an economic review. The GR&A Group shall facilitate the determination that these projects are prudent and/or economically justified and should be included in the budget proposal submitted to the EC for approval.

The GR&A Group is composed of, at a minimum, the Agency Risk Manager, a Risk Analyst, the System Operations Manager and the Power Generation Fleet Director. The System Planning Manager will also participate as a member of the GR&A Group during these reviews. Other delegates may be assigned/removed as deemed appropriate by the General Manager.

4.2.4 Budget and Spending Authority:

Staff shall budget all necessary maintenance to ensure that reliability goals are appropriately established and achieved. The resulting ARP budget will be comprised of two primary categories for O&M, expenses and capitalized expenses. Once the ARP budget is approved, funds may not be shifted from either category for use in the other without obtaining prior approval by the applicable governing body.

The General Manager is granted the authority to approve budgeted capital items and budgeted non-fuel related O&M expenditures pursuant with existing contractual obligations. The General Manager also has authority to approve capital items or O&M expenditures which exceed the specified amounts in the approved budget, but is not authorized to exceed the aggregated total budget category for either capital or O&M expenses. When the General Manager exercises such granted spending authority for a non-budgeted expenditure pursuant to a new contractual obligation exceeding \$200,000 for the term of such contract, this action must be reported to the EC at the next regularly scheduled meeting.

4.3 Generation Unit Availability Metrics:

The Power Generation Fleet Director shall present, on an annual basis, a report which details operating availability and reliability metrics of all ARP units. These metrics will be compared to related industry metric averages as a benchmark of FMPA's overall maintenance program and in meeting the organization's strategic and departmental goals as documented at the time.

Examples of the types of metrics that may be used are as follows:

- Equivalent Availability Factor or EAF
- Maintenance Outage Hours or MOH
- Planned Outage Hours or POH
- Forced Outage Hours or FOH
- Equivalent Forced Derated Hours or EFDH

4.4 Safety:

FMPA shall strive to prevent and/or eliminate all accidents at ARP Generation facilities and maintain a safe working environment. FMPA employees who are authorized to have unrestricted access to ARP Generation facilities will follow the most current APPA Safety Manual.

4.4.1 O&M Agent Safety:

Each respective O&M Agent is responsible for the safety of their employees working at each ARP generating facility and enforce their own respective safety standards. To the extent possible under the terms and conditions of each respective Agent O&M Agreement, FMPA shall encourage each Agent to utilize the most current APPA Safety Manual and communicate the minimum safety requirements that support a goal of zero reportable safety incidents. FMPA will also encourage each O&M Agent to comply with all aspects of the Occupational Safety and Health Act ("OSHA") and any associated rules.

4.4.2 Safety Training:

Annual safety training of plant personnel is the obligation of the respective O&M Agent. In support of the O&M Agent safety training obligations, the Power Generation Fleet Director will communicate FMPA's training goals and expectations for the coming Fiscal Year as an integral aspect of the respective Agent's Operating Plan.

4.4.3 Accident Reporting:

All accidents must be reported immediately to the Agency Risk Manager. The Power Generation Fleet Director shall ensure that each ARP Generation facility provide, at a minimum, a quarterly statistical report to the Risk Management Department which details reportable accidents. For this Policy, accidents are defined as OSHA reportable lost time accidents and incidents of property damage.

4.5 Regulatory Adherence:

The COO shall ensure that all relevant NERC and CIP guidelines are followed and appropriate documentation exists to ensure compliance with any regulatory audits.

5.0 Environmental

FMPA recognizes that efficient resource use and concurrent protection of the environment are vital to provide benefit to FMPA members, surrounding communities and for the continued success of the ARP. FMPA shall strive to act as a responsible steward of the environment and shall take responsibility for achieving and maintaining compliance with environmental regulations, be responsive to local environmental needs, and where no regulations exist, shall implement appropriate standards.

5.1 Compliance:

ARP Generation facilities shall comply with Federal and State laws, rules and regulations for the environment. FMPA shall strive to achieve zero Notices of Violations (NOVs) or fines. The Power Generation Fleet Director is responsible for ensuring that all filings are complete, accurate and timely, and shall report any NOVs to the Agency Risk Manager upon receipt. When so notified, the Agency Risk Manager shall report the NOV at the next scheduled AROCFinance Committee (FC) meeting.

In the event that FMPA discovers a possible violation and submits a "self-report" of the discovery, all such self-report submittals shall be reported to the Agency Risk

Manager prior to submittal and to the <u>AROC_FC</u> at the next regularly scheduled meeting by the Power Generation Fleet Director.

5.2 Emission Allowances:

Allowance credits shall be managed by the Power Generation Fleet Director. Such activity shall include an annual evaluation of the expected allowance needs for the upcoming year with the Agency Risk Manager. At the end of each fiscal year, ARP Generation allowances must meet the anticipated needs for the next fiscal year. Staff may purchase allowances to achieve this level, as appropriate. Excess credits shall be reviewed for possible sale to third parties. The General Manager must approve any sale of excess credits prior to execution.

6.0 Internal Controls

The COO shall maintain evidence of a system of internal controls, as deemed necessary, to ensure the safe and efficient operation and maintenance of the ARP generation assets, consistent with this Policy and associated procedures, and in accordance with all policies and procedural guidelines established in the FMPA Risk Management Policy. FMPA shall use a cost-benefits analysis when making decisions regarding the implementation of internal controls.

6.1 Continuing Education:

The COO shall ensure that appropriate staff maintains current knowledge regarding the operation and maintenance of electric power generating units related to the ARP generating assets.

6.2 Policy Compliance:

The Agency Risk Manager shall monitor compliance with this Policy and associated procedures and report such on an annual basis.

Any unresolved compliance issues will be presented to the AROFC, as needed, by the Agency Risk Manager.

7.0 Reporting

The COO is responsible for causing the completion of the following reporting requirements:

7.1 O&M Report:

The Power Generation Fleet Director shall report to the <u>AROF</u>C annually a review of ARP Generation for the prior fiscal year. This report shall include, at a minimum, for each ARP Generation asset:

- Material maintenance deferrals approved by the General Manager
- Net heat rate
- Net generation
- Generation Availability Metrics
- Number of reportable accidents

7.2 Environmental Report:

The Power Generation Fleet Director shall annually report to the AROFC on the ARP's environmental compliance for the prior year. This report shall include, at a minimum, the emissions for each ARP Generation asset as compared to regulatory and permit allowances.

8.0 Oversight Structure

The Agency Risk Manager shall cause any material deviations from this Policy to be reported according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy. An annual report on the operation and effectiveness of this Policy shall be presented to the Audit and Risk OversightFinance Committee as described in Section 7.0 of the FMPA Risk Management Policy. The Power Generation Fleet Director shall report on the current risk environment affecting FMPA's generation assets to the Risk Management DepartmentTeam as needed, and engage any necessary discussion before moving items to the appropriate governing body.

Appendix A

Table will be conformed once the Policy Content is finalized.

Florida Municipal Power Agency Risk Management Reporting Calendar						
	Asset Management and Operations Policy					
Reporting Item	Frequency of Report	Responsible Party	Policy Section Reference	Policy Category Reference		
Generation Unit Testing	Annual	Power Generation Fleet Director	Section 4.1	Operations:		
Spending Authority Use Activity	As Needed	General Manager	Section 4.2.4	Budget and Spending Authority:		
Generation Unit Availability	Annual	Power Generation Fleet Director	Section 4.3	Generation Unit Availability Metrics:		
Accidents at Generation Facilities	As Needed	Power Generation Fleet Director	Section 4.4.3	Accident Reporting:		
Statistical Safety Report	Quarterly	Power Generation Fleet Director	Section 4.4.3	Accident Reporting:		
Known Regulatory Issues	As Needed	СОО	Section 4.5	Regulatory Adherence:		
All regulatory Self-Reports	As Needed	Power Generation Fleet Director	Section 5.1	Compliance:		
Environmental Notice of Violation	As Needed	Agency Risk Manager	Section 5.1	Compliance:		
Policy Compliance	As Needed	Agency Risk Manager	Section 6.2	Policy Compliance:		
O&M Report	Annual	СОО	Section 7.1	O&M Report:		
Environmental Report	Annual	СОО	Section 7.2	Environmental Report:		
Policy Operation and Effectiveness	Annual	Agency Risk Manager	Section 8.0	Oversight Structure		

FLORIDA MUNICIPAL POWER AGENCY RISK MANAGEMENT POLICY - APPENDIX J ACCOUNTING AND INTERNAL CONTROLS POLICY TABLE OF CONTENTS

1.0	Poli	cy Statement2		
2.0	Sco	Scope		
3.0	Тур	es of Risk		
	3.1	Administrative Risk:		
	3.2	Reputational Risk:		
4.0	Acc	ounting Department		
	4.1	Basis of Accounting:		
	4.2	Accounting Cycle:		
	4.3	Inventory:		
	4.4	Accounts Payable:		
	4.5	Accounts Receivable:		
5.0	Exte	ernal Audit:		
	5.1	Auditor Qualification:		
	5.2	Selection of Auditor:7		
	5.3	Auditor Communications:		
6.0	Inte	rnal Controls:		
	6.1	System of Controls		
	6.2	Policy and Procedure Compliance:		
	6.3	Procurement Review:		
	6.4	Continuing Education:		
7.0	Rep	orting		
	7.1	Annual Report on Late Fees:		
	7.2	Financial Statements:		
	7.3	Management Letter Comments:		
	7.4	Oversight Structure		
Appe	ndix	A		

Page 173 of 237

ACCOUNTING AND INTERNAL CONTROLS RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Accounting and Internal Controls Risk Management Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and the controls under which Florida Municipal Power Agency ("FMPA") may engage in activities to identify, measure, and minimize future business risk resulting from accounting processes and asset control. This Policy is Appendix J of the FMPA Risk Management Policy.

1.0 Policy Statement

The Executive Committee ("EC") and Board of Directors ("BOD") of FMPA recognize that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its members. FMPA staff is hereby authorized to put mechanisms into place, such as those more fully described in Sections 4.0 through 6.0 of this Policy, which will control, transfer, or mitigate these risks to avert an adverse impact on the financial position of the Agency.

The following summarizes the Policy of the EC and BOD:

- ✔ All funds, property and securities of the Agency shall be recorded in accordance with prudent utility practice, generally accepted accounting principles, and all requirements set forth by law and/or regulation as required in Section 2.0.
- ✓ An independent external audit of the Agency's financial statements shall be completed each year by a certified public accountant as detailed in Section 5.0.
- ✓ Authority is delegated to the Chief Financial Officer ("CFO") to establish a system of documented internal controls to safeguard assets and assure reliability of financial reporting and compliance with applicable laws and regulations as detailed in Section 6.0.

- ✓ Authority is delegated to the CFO to create procedures to facilitate the management of all accounting functions and to implement this Policy as described in Section 3.0.
- ✓ The CFO shall render to each regular meeting of the EC and BOD a report on the financial condition of the Agency as detailed in Section 0.
- ▼ The <u>Agency RiskAudit</u> Manager shall report deviations from the requirements of this Policy to the <u>Audit and Risk OversightFinance</u> Committee ("<u>AROF</u>C").

2.0 Scope

This Policy creates a framework that enables the CFO to cause full and accurate records of all transactions of the Agency to be maintained in accordance with all applicable accounting standards, general laws, regulations, bond covenants and other standards or requirements as set forth in the Agency's Interlocal Agreement and/or By-laws.

The CFO manages the Finance Division within FMPA and is responsible for causing this Policy to be adhered to throughout the Division.

This Policy applies to all material accounting transactions into which FMPA enters. Transactions include, but are not limited to, all project and member revenue billings, sales for resale, accounts receivable, inventory, fixed assets, expenditures, and accounts payable.

The materiality standard for this Policy is FASB Statement of Financial Accounting Concepts No. 8, Qualitative Characteristics of Accounting Information. It states: "The omission or misstatement of an item is material if, in the light of the surrounding circumstances, the magnitude of the item is such that it is probable that the judgment of a reasonable person relying upon the report would have been changed or influenced by the inclusion or correction of the item."

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper control levels to safeguard the Agency's assets. The CFO will cause procedures to be written that identify risks in the areas noted below and provide ways to measure, control and mitigate FMPA's exposure to those risks. The FMPA Risk Management Policy identifies ten risks

that compose FMPA's common risk framework. While not intended to be a comprehensive listing of risks encountered by FMPA during the normal course of the business cycle, the framework provides insight into the major areas of risk exposure for FMPA. The following selected risks in the framework are those risks presented by typical financial and contractual transactions.

3.1 Administrative Risk:

The potential of financial loss due to deficiencies in internal control structure and management reporting due to human error, fraud or system failure. An example of administrative risk that would affect financial transactions might occur when a failure in the system of controls allows a single employee to falsify or misrepresent a transaction, or other types of fraud. This failure in the control system could cause financial and/or reputation loss to FMPA.

3.2 Reputational Risk:

The potential losses incurred when stakeholders or the public negatively perceive an organization. An example of reputational risk might occur if a prior year's audit report is restated due to a material misstatement. Such a restatement could cause negative perception of the Agency by stakeholders such as member cities, bondholders and credit rating agencies, which could result in a financial loss.

4.0 Accounting Department

The Accounting Department is responsible for ensuring that all funds, property and securities of the Agency are recorded in accordance with prudent utility practice, generally accepted accounting principles, and all requirements set forth by law and/or regulation. These activities will be governed by accounting procedures and the following practices.

4.1 Basis of Accounting:

FMPA has chosen to follow accounting pronouncements as set forth in the Governmental Accounting Standards Board (GASB). All FMPA Projects' general ledgers and subsidiary ledgers are to be maintained with the Uniform System of

Accounts of the Federal Energy Regulatory Commission and in conformity with generally accepted accounting principles using the accrual basis of accounting.

The Agency has elected to follow the accounting methods for regulatory operations of GASB 62. This accounting guidance, referred to herein as "GASB 62", relates to the deferral of revenues and expenses to future periods in which the revenues are earned or the expenses are recovered through the rate-making process.

The Controller shall present all current and any new proposed GASB 62 transactions for approval by the <u>AROCFC</u> prior to the end of each fiscal year.

4.2 Accounting Cycle:

As established in Article I, Section 4 of the Interlocal Agreement, FMPA's fiscal year will commence October 1 and end September 30. During the fiscal year-end processing, the year-end closing time will be extended to facilitate the financial statement audit.

After the last day of the month, Accounting staff shall begin month end processing to close out all accounts and prepare any required month end reports and financial statements. Accounting staff will complete month end closing no later than 30 days after the last day of the previous month.

4.3 Inventory:

- The <u>Agency RiskAudit</u> Manager shall cause a physical count of inventory to be conducted at least every other year at ARP generation facilities under FMPA control. Such count shall include a review for obsolescence.
- The Power Generation Fleet Director shall maintain procedures which detail the following for material assets: setting of minimum and maximum inventory levels and appropriate turnover ratios, and controls over changing such levels.

Allowable inventory levels for natural gas and fuel oil storage are set in the Fuel Portfolio Risk Management Policy, Appendix A of the FMPA Risk Management Policy.

4.4 Accounts Payable:

- FMPA shall strive to pay all presented invoices by the due date.
- Spending authority levels for all staff are approved during the annual budget process.
- All invoices shall be routed through an electronic A/P system,
- Invoices showing a credit only shall also be approved by the appropriate manager.
- Monthly financial statements presented to any governing body shall include a list showing any outstanding invoices greater than 60 days past receipt of invoice in A/P system and also include a brief description of the cause for any invoices greater than 90 days past receipt of invoice.

4.5 Accounts Receivable:

- The Credit Risk Policy and Contract Management Risk Policy, Appendix E and F respectively, of the FMPA Risk Management Policy define responsibilities for contract initiation and management.
- The Accounting Department is responsible for the collection process of accounts receivable but not the administration and management of contracts.
- The Accounting Department is responsible for Project Participant and power sales billing.
- The Controller will issue Project Participant invoices by the 10th calendar day of each month, using estimates if necessary to ensure adherence to the respective Bond Resolution requirements of receiving payment by the 25th day of the billing month.
 - Monthly financial statements presented to any governing body shall include a list showing any outstanding accounts receivable greater than 60 days past due

and also include a brief description of the cause for any accounts receivable greater than 90 days due.

Accounts receivable greater than 12 months old at year-end shall be evaluated for potential write-off. All write-offs must be approved by the General Manager and CEO. Write-offs above the General Manager's spending authority level must also be approved by the appropriate governing body prior to write-off.

5.0 External Audit:

Article VI, Section 5 of the Interlocal Agreement states: "The EC and BOD, as appropriate, shall at least once per year cause an independent external audit to be made of the Agency's books and accounts by a certified public accountant." This Policy further requires that the audit be performed by a CPA firm licensed to practice within the State of Florida.

The purpose of the audit is to determine if the Agency's financial statements and associated disclosures fairly present, in all material respects, the financial position and results of operations for the year then ended, in conformity with accounting standards generally accepted in the United States.

5.1 Auditor Qualification:

The selected audit firm shall have a well-established audit practice with adequate technical training and proficiency to perform the required audit, as defined in the Statements on Auditing Standards No. 1.

5.2 Selection of Auditor:

Qualified accounting firms will be invited to submit a proposal for audit services to be considered for selection. The proposal must document the firm's qualifications, applicable experience, and fee structures. The CFO shall provide submitted proposals to the <u>AROCFC</u>. The <u>AROCFC</u> shall select a firm to be recommended to the EC and BOD for final approval. The CFO will present the recommendation to the EC and BOD for approval.

The selected firm shall provide services for no more than one five-year base term. The selected firm may provide services beyond the base term for no more than two individual one-year extensions. At the end of any contract term (either base or extension), the incumbent firm will not be precluded from submitting a proposal for the subsequent competitive selection process.

5.3 Auditor Communications:

The auditor selected is required to conduct an entrance conference with the <u>AROCFC</u> prior to commencing the fiscal year-end audit. The entrance conference should include observations made during the interim audit and their anticipated audit plan for year-end.

The selected auditor is required to conduct an exit conference with the <u>AROCFC</u> to provide results of the year-end audit prior to the presentation of such results to the governing bodies.

At the discretion of the <u>AROCFC</u>, an entrance and exit conferences can be conducted as executive sessions, meaning that FMPA staff can be excused from the conference by the <u>AROCFC</u> Chairperson.

6.0 Internal Controls:

The CFO shall cause to be established a system of documented internal controls to safeguard assets, assure reliability of financial reporting, and assure compliance with applicable accounting laws and regulations, consistent with this Policy and associated Procedures, and in accordance with all policies and procedural guidelines established in the FMPA Risk Management Policy. FMPA shall use a cost-benefits analysis when making decisions regarding the implementation of internal controls.

The <u>Agency RiskAudit</u> Manager shall be responsible to review all documented internal controls and procedures established to ensure they comply with the FMPA Risk Management Policy and adequately mitigate all applicable risks. If, after review, the <u>Agency RiskAudit</u>

8 of 13

Manager identifies areas of concern, the documented internal controls weakness(s) will be communicated to the CFO and <u>AROCFC</u> as appropriate.

6.1 System of Controls

The system of internal controls includes the Employee Manual issued by the Agency to all employees. The FMPA Employee Manual includes an Executive Code of Ethics, employee conduct standards, outside employment guidelines, conflict of interest rules, and the Whistle Blower Act.

Further internal controls shall be established in accounting procedures to address separation of transaction authority from accounting and record-keeping, limitations on expenditures beyond budget authorizations, and safekeeping of records. Operational controls to prevent unauthorized access to financial and accounting computer systems shall include password controls and reviews of authorized users, as detailed in the Information Technology Risk Management Policy, Appendix O of the FMPA Risk Management Policy.

6.2 Policy and Procedure Compliance:

The Agency Risk Manager shall cause compliance with this Policy and associated procedures to be monitored on an annual basis. Any unresolved compliance issues will be presented to the <u>AROCFC</u> by the <u>Agency RiskAudit</u> Manager.

6.3 **Procurement Review:**

The Agency Risk Manager shall cause an annual review of FMPA's Procurement Policy requirements, including Agency issued credit cards. Any findings will be reported to FMPA's <u>CFO and</u> General Manager and CEO., At the sole discretion of the Agency Risk Manager, the findings may be reported directly to the Chairman of the <u>AROCFC</u> if deemed appropriate.

6.4 Continuing Education:

Accounting managers and other appropriate staff shall complete at least 8 hours of continuing education annually (each fiscal year) or more as required by State Appendix J of FMPA's Risk Management Policy Accounting and Internal Controls Risk Policy Version 5.0 servered Ottaber 10. 2017

Regulations, in subject courses of study related to accounting, auditing and/or finance.

7.0 Reporting

The CFO is responsible for causing completion of the following reporting requirements:

7.1 Annual Report on Late Fees:

The Controller shall report to the EC during December of each year the amount of interest paid for late fees during the preceding fiscal year, if any.

7.2 Financial Statements:

In accordance with Article IV, Section 5 of the Interlocal Agreement creating FMPA and Article IV Section 7 of the Second Revised and Restated By-Laws of FMPA ("FMPA Bylaws"), the CFO shall cause to be provided to the EC and BOD, at regular meetings or other times as directed, a statement of the financial condition of the Agency and a report of the financial transactions of the Agency. These financial statements shall include the items required by Section 4.4 and 4.5 of this Policy.

In accordance with Article VIII of the FMPA Bylaws, the General Manager shall, no later than the annual BOD meeting normally scheduled in July, present a full and accurate report of the operation of the Agency during the preceding fiscal year, a statement of the assets and liabilities of the Agency as of the end of such fiscal year, and any other information having a significant bearing on the condition and operation of the Agency. This Policy delegates responsibility to the CFO to cause financial statements and accompanying notes to be presented for approval no later than the January EC and BOD meetings. Approved annual reports shall be posted on FMPA's public facing website.

In compliance with the Agency's bond covenants, insurance, swaps and other related debt documents, the CFO shall cause to be filed an annual report within 180 days after the close of the fiscal year to applicable bond trustees. The submittal should include a Statement of Net Assets, a Statement of Revenues, Expenses and Changes in Fund Net Assets for the year then ended, and a Statement of Cash Flows for each

Project. In addition to the basic financial statements and accompanying elucidatory notes, the annual report may also present supplemental information.

7.3 Management Letter Comments:

The CFO shall cause to be reported to the <u>AROCFC</u> no later than August 31st of each year the status of management's response to any Management Letter Comments provided by the external auditor in the prior fiscal year's annual audit report.

7.4 Oversight Structure

The Agency Risk Manager shall cause any material deviations from this Policy to be reported according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy. An annual report on the operation and effectiveness of this Policy shall be presented to the <u>AROCFC</u> as described in Section 7.0 of the FMPA Risk Management Policy. Finance Division directors/managers shall report on the current risk environment affecting FMPA's material financial transactions to the Risk Management <u>DepartmentTeam</u> and conclude any necessary discussion before moving items to the appropriate governing body.

Appendix A

Florida Municipal	Power Agency
-------------------	---------------------

Risk Management Reporting Calendar

Accounting and Internal Controls Reporting Requirements

Reporting Item	Frequency of Report	Responsible Party	Policy Section Reference	Policy Category Reference
GASB 62 Transactions	Annually	Accounting ManagerController	Section 4.1	Basis of Accounting
Accounts Payable Past Due	Monthly as needed	Accounting Manager Controller	Section 4.4	Accounts Payable
Accounts Receivable Past Due	Monthly as needed	Accounting Manager Controller	Section 4.5	Accounts Receivable
Entrance/Exit Conference	Annually	CFO/External Auditor	Section 5.3	Auditor Communications
Procurement and Credit Card Review	Annually	Agency Risk Manager	Section 6.3	Procurement Review
Late Fees Report	Annually	Accounting ManagerController	Section 7.1	Annual Report on Late Fees
Financial Statements	Regular EC/BOD meetings	CFO	Section 7.2	Financial Statements
Audited Annual Financials	Annually by January	CFO	Section 0	Financial Statements
Annual Bond Trustee Report	Annually	CFO	Section 7.2	Financial Statements
Management Letter Comments Status	Annually	CFO	Section 7.3	Management Letter Comments
Deviations from Policy	As Needed	Agency Risk Manager	Section 7.4	Oversight Structure
Policy Operation and Effectiveness	Annually	AROC <u>FC</u>	Section 7.4	Oversight Structure

FLORIDA MUNICIPAL POWER AGENCY RISK MANAGEMENT POLICY - APPENDIX K ORIGINATION TRANSACTION POLICY TABLE OF CONTENTS

1.0	Polic	y Stater	nent	2		
2.0	Scope					
	2.1	Comm	odity Defined:	3		
	2.2	Delega	ated Authority:	4		
	2.3	Enabli	ng Agreements:	4		
	2.4	Function	onal Distinction:	4		
	2.5	Outsou	rcing Authority:	4		
		2.5.1	Short Term Natural Gas	5		
		2.5.2	Short Term Energy	5		
		2.5.3	Longer Term Transactions	5		
3.0	Туре	s of Ris	k	5		
	3.1	Volum	etric Risk:	6		
	3.2	Credit	Risk:	6		
4.0	-		of Commodity Deals			
	4.1	• •	val Thresholds:			
	4.2	Transa	ction Review Requirement:	8		
	4.3	Reliab	ility Standard:	8		
		4.3.1	Trading Capacity Reserves			
		4.3.2	Origination Capacity Reserves			
		4.3.3	Natural Gas Pipeline Capacity			
	4.4	Book o	of Record	9		
	4.5	Settlen	nent and Invoicing:	9		
5.0	Inter	nal Con	trols	9		
	5.1	Ethical	l Standards:	9		
	5.2	Segreg	ation of Duties:	10		
	5.3	Contin	uing Education:	10		
6.0	-	U	~			
	6.1		Resources			
		6.1.1	Reserve Levels:			
		6.1.2	Origination Transaction Report:	10		
	6.2	•	ion and Effectiveness Report			
7.0	Over	versight Structure				

ORIGINATION TRANSACTION RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Origination Transaction Risk Management Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and controls under which Florida Municipal Power Agency ("FMPA") may engage in activities for the All Requirements Power Supply Project ("ARP") to identify, measure and minimize future business risk resulting from the origination of Commodity transactions as defined in Section 2.0 of this Policy. This Policy is Appendix K of the FMPA Risk Management Policy.

1.0 Policy Statement

The Executive Committee (EC) of FMPA recognizes that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its members. FMPA is hereby granted authority to put mechanisms into place, such as those more fully described in Section 4.0 of this Policy, which will control, transfer, or mitigate these risks to avert an adverse impact on the ability of the Agency to provide reliable and affordable power.

The following summarizes the Policy of the EC:

- ✔ FMPA shall follow all applicable laws and/or regulations concerning the origination of Commodity transactions. (Section 5.0)
- ✔ Authority is delegated to the Executive Officer of Power Resources to create procedures and to administer this policy. (Section 2.0)
- ✓ FMPA shall utilize a natural gas fuel Agent for daily physical natural gas trading and scheduling functions subject to the Agent's policies regarding such activities. (Section 2.5.1)
- ✓ FMPA shall utilize a dispatch Agent for electricity trading and tagging functions up to 8 calendar days into the future subject to the Agent's policies regarding such activities. (Section 2.5.2)

ORIGINATION TRANSACTION RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY (Continued)

- ▼ FMPA shall not commit to any firm electric commodity transaction which would reduce its capacity reserve levels below 10% of projected capacity requirements at the time of commitment. (Section 4.3.1)
- ✓ When initiating electric origination transactions, FMPA shall strive to maintain capacity reserve levels above 15%. (Section 4.3.2)
- ✓ FMPA shall maintain a sufficient level of natural gas pipeline capacity entitlements in an economically prudent manner to maintain reliable operations. Such capacity entitlements shall, at a minimum, support the monthly daily average forecast need to serve the ARP Net Energy Load (NEL) and other firm energy obligations, if any. Any excess capacity entitlement above the forecast monthly daily average need may be released with or without recall rights. (Section 4.3.3)
- ▼ Deviations from this Policy shall be reported to the <u>Audit and Risk OversightFinance</u> Committee ("<u>AROCFC</u>"). (Section 7.0)

2.0 Scope

This Policy creates a framework that enables the Executive Officer of Power Resources to facilitate a process for commodity transactions of the Agency. This Policy applies to commodity transactions not specifically addressed in any other Risk Management Policy.

2.1 Commodity Defined:

For the purposes of this Policy, the term **Commodity** shall mean products that are traded in bulk on a commodity exchange or in a spot market and consist of any of the following:

- Natural gas and fuel oil used as fuel for generating electricity
- Electric energy, power capacity, ancillary services, and transmission capacity, firm and/or interruptible
- Natural gas pipeline and storage capacity, firm and/or interruptible
- Emissions, allowances, energy credits, etc.
- For the purposes of this Policy, the term Commodity shall mean any of the products listed above.

2.2 Delegated Authority:

EC grants authority for staff, in accordance with Section 4.1, to initiate Commodity origination and trading transactions which provide opportunities to lock in net revenue or reduce cost. Commodity transactions shall only be authorized if supported by an analysis projecting benefits with no adverse impact on reliable power delivery.

2.3 Enabling Agreements:

Master Agreements or enabling agreements establish the general terms and conditions that govern any subsequent commodity or derivative product transaction with a counterparty. These Master Agreements are a prerequisite for doing business in today's commodity marketplace. They, by their very nature, only define general terms and conditions and do not commit FMPA to any form of financial of physical obligation. As such, FMPA is authorized to execute these types of enabling agreements without individual EC approval and their execution is governed pursuant to the Contract Management Risk Policy. Types of these enabling agreements include utility interchange agreements, NAESB form contracts, EEI form contracts, and ISDA form contracts-.

2.4 Functional Distinction:

The term **Trading** shall mean the process of buying, selling, or exchanging commodities at a wholesale level with a term of up to three years. The term Origination is defined as those commodity transactions with a term of greater than three years. Staff, under the direction of the Executive Officer of Power Resources, is responsible for the implementation of origination and trading transactions pursuant to this Policy. Power and energy transactions that fulfill resource needs beyond three years into the future are addressed in the Power Supply and Resource Planning Policy, Appendix H of this FMPA Risk Management Policy.

2.5 Outsourcing Authority:

FMPA may outsource trading and/or origination activities to a third party.

ORIGINATION TRANSACTION RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY (Continued)

2.5.1 Short Term Natural Gas

FMPA has partnered with a Gas Agent for transacting physical natural gas trading activities. These trading activities are subject to the policies and procedures established such Agent. All trading activity is limited to daily transactions without prior approval from FMPA.

2.5.2 Short Term Energy

FMPA has outsourced electricity trading activities to an energy dispatch Agent. These trading activities are subject to the policies and procedures established by such Agent. All trading activity is limited to not exceed 8 calendar days into the future. Any outsourcing of functions as described above includes granting the Agent the authority to either utilize an associated FMPA agreement or the Agent's agreement and thereby obligate FMPA to the terms and conditions of the transactions and corresponding financial expenditure of funds for such transactions.

2.5.3 Longer Term Transactions

Transactions with a term in excess of those specified in Sections 2.5.1 or Section 2.5.2 may be done by either a designated Agent or by FMPA, as deemed appropriate pursuant to Section 4.1 herein.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper control levels to ensure the effective and efficient origination and trading of commodity transactions. The Executive Officer of Power Resources will cause processes to be documented, as deemed appropriate, that identify risks in the areas noted below and ways to measure, control and mitigate FMPA's exposure to these risks. The FMPA Risk Management Policy identifies ten risks that comprise FMPA's common risk framework. While not intended to be a comprehensive listing of risks potentially encountered by FMPA during the normal course of its business cycle, the framework provides insight into the major areas of risk exposure for FMPA. The following selected framework risks are those risks presented by typical commodity transactions.

3.1 Volumetric Risk:

The potential adverse impact of unanticipated changes in fuel/energy supply and/or demand of resources and/or obligations. An example of volumetric risk might be if the actual volume of natural gas required during a particular period of time is greater than the volume of natural gas purchased through commodity transactions or scheduled for deliver for such period of time. This resulting deficiency of supply could result in FMPA having to buy natural gas at disadvantageous market prices to meet the need for the additional volume.

3.2 Credit Risk:

The potential of financial loss due to the failure of counterparties to fulfill the terms of a contract on a timely basis and/or adverse changes to credit ratings of an organization. An example of credit risk might occur if a counterparty defaults on a commodity delivery obligation due FMPA under the terms of a trading/origination transaction. This default would expose FMPA to potential financial loss as well as operational risk when replacing the quantity of the delivery obligation. Too much reliance upon a single counterparty in the overall trading/origination portfolio can compound the potential exposure to this form of credit risk.

4.0 Origination of Commodity Deals

For all the transmission commodity transactions approved in accordance with Section 4.1, the Executive Officer of Power Resources has delegated the transmission commodity transaction processes not outsourced to third parties to the System Operations Manager. For all other types of commodity transactions approved in accordance with Section 4.1, the Executive Officer of Power Resources will delegate trading/origination transactions not outsourced to third parties to a designated Manager as appropriate. Commodity transactions are also subject to the requirements of the Credit Risk Policy and the Contract Administration Policy, Appendices E and F respectively of this FMPA Risk Management Policy. These Policies provide guidelines for the approval of counterparties and the negotiation and execution of contracts. All commodity transactions shall be entered into in good faith and

ORIGINATION TRANSACTION RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY (Continued)

must be for a legitimate business purpose (economic, reliability, risk-reducing, etc.) and must comply with other applicable aspects of the FMPA Risk Management Policy.

4.1 Approval Thresholds:

When not otherwise required under the above Policies or other policies and/or resolutions of the governing body to seek approval for spending authority or contract execution, the following approval thresholds shall apply to all commodity transactions:

Transaction Term	Authority to Approve	Risk/GFM Review	EC Approval
Less than or equal to three months	Executive Officer Designated Manager, or Approved Agent	$No \le 1$ Month Yes > 1 Month	Required if notional value is over \$5 million
Less than or equal to three years	Executive Officer of Power Resources	Yes	Required if notional value is over \$25 million
Less than seven years	General Manager	Yes	Required if notional value is over \$50 million
Greater than or equal to seven years	Executive Committee	Yes	Required

- The Executive Officer designated Manager is authorized to approve trading transactions with a term no more than three months in duration with a notional value not to exceed \$5 million.
- The Executive Officer of Power Resources is authorized to approve trading/origination transactions less than or equal to three years in duration and a notional value not to exceed \$25 million.
- The General Manager is authorized to approve trading/origination commodity transactions less seven years in duration with a notional value not to exceed \$50 million.
- All trading/origination commodity transactions equal to or greater than seven years in duration or with a notional value in excess \$50 million must be approved by the EC.

4.2 Transaction Review Requirement:

All commodity transactions exceeding three (3) months in duration or \$5 Million of notional value must be presented to the Generation Review & Assessment ("GR&A") Group as defined in Section 5.1 of the Fuel Portfolio Management Policy, Appendix A of the FMPA Risk Management Policy for a risk review of financial and operational impacts prior to commitment and/or agreement execution. The Agency Risk Manager may delay execution of the transaction until identified impact issues are presented to and resolved by General Manager.

4.3 Reliability Standard:

FMPA shall strive at all times to maintain reliable wholesale power delivery operations pursuant to the standards defined in this Section. Origination transactions with a term greater than three years must maintain reliability standards for long-term planning as detailed in Section 4.1 of the Power Supply and Resource Planning Policy, Appendix H of this FMPA Risk Management Policy.

4.3.1 Trading Capacity Reserves

FMPA shall not commit to any firm electric commodity trading transaction which would result in its capacity reserve levels falling below 10% of projected capacity requirements at the time of commitment.

4.3.2 Origination Capacity Reserves

When initiating electric origination transactions, FMPA shall strive to maintain capacity reserve levels above 15%.

4.3.3 Natural Gas Pipeline Capacity

Natural gas trading/origination transactions shall not be committed to which would result in pipeline capacity entitlement levels falling below the monthly daily average forecast natural gas burn. Any excess natural gas capacity entitlement above the monthly daily average forecast need to serve NEL and other firm energy obligations, if any, may be released without recall rights.

4.4 Book of Record

FMPA shall internally maintain the official book of record for trading/origination transactions greater than thirty one days in duration if such is not maintained by the applicable Agent. Such transactions shall be maintained through an electronic deal ticket system when applicable to the transaction. The book of record shall be maintained by a department external to Power Resources. This maintenance includes validating, tracking and reporting of transactions as required.

4.5 Settlement and Invoicing:

The System Operations Department is responsible for confirmation with the counterparty on final delivered quantity and price for those transactions not done by a designated Agent. The responsible manager of each respective transaction shall coordinate with the System Operations Department and forward all invoicing information to the Accounting Department to be entered into the accounts payable/receivable ledgers, as applicable.

5.0 Internal Controls

The Executive Officer of Power Resources shall maintain evidence of a system of internal controls necessary to ensure origination transactions adhere to and are consistent with this Policy and applicable Origination Procedures, if any, and in accordance with all policies and procedural guidelines established in the FMPA Risk Management Policy. FMPA shall use a cost-benefits analysis when making decisions regarding the implementation of internal controls.

5.1 Ethical Standards:

FMPA shall not engage in any activity which would amount to market abuse, manipulation, or fraud, nor relay information known to be false or misleading. The trading/origination of commodity transactions shall comply with the Federal Energy Regulatory Commission ("FERC") Code of Conduct.

5.2 Segregation of Duties:

The Executive Officer of Power Resources or the assigned designee is responsible for entering into origination transactions and reporting all such transactions to the individual(s) responsible for maintaining the official book of record. The individual entering into origination transactions shall not have the ability to directly change the book of record or resulting reports. Any modifications to the book of record must be verified by a person outside of Power Resources.

5.3 Continuing Education:

Each Manager with responsibilities related to trading/origination activity shall ensure that appropriate staff develop and maintain an applicable level of knowledge regarding the trading/origination of commodity transactions.

6.0 Reporting

6.1 Power Resources

The Executive Officer of Power Resources is responsible for causing the completion of the following reporting requirements:

6.1.1 Reserve Levels:

The System Operations Manager shall cause current relevant reserve levels to be reported to at least each regular meeting of the <u>AROCFC</u>.

6.1.2 Origination Transaction Report:

The Agency Risk Manager shall coordinate an <u>AROCFC</u> report of all FMPA staff committed trading/origination transactions, if any, in the prior year that had a term greater than three (3) months. This report shall be attached to the annual report relating to the operation and effectiveness of this Policy pursuant to Section 6.2.

6.2 Operation and Effectiveness Report

An annual report on the operation and effectiveness of this Policy shall be presented to

the AROCFC as described in Section 7.0 of the FMPA Risk Management Policy. f FMPA's Risk Management Policy

7.0 Oversight Structure

The Agency Risk Manager shall cause any material deviations from this Policy to be reported according to the guidelines set forth in the FMPA Risk Management Policy, Section 4.1. Each Manager responsible for trading/origination activities shall report on the current risk environment affecting the origination of commodity transactions to the Risk Management DepartmentRisk Management Team as needed, and engage any necessary discussion before moving items to the AROCFC or governing bodies.

Appendix A

Florida Municipal Power Agency Risk Management Reporting Calendar Origination Transaction Policy				
Reporting Item	Frequency of Report	Responsible Party	Policy Section Reference	Policy Category Reference
Reserve levels	Each AROCFC	System Operations Manager	Section 6.1.1	Reserve Levels:
Annual transactions report	As required	Agency Risk Manager	Section 6.1.2	Origination Transaction Report
Policy Operation & Effectiveness	Annually	Agency Risk Manager	Section 6.2	Operation and Effectiveness Report
Deviations from Policy	As Needed	Agency Risk Manager	Section 7.0	Oversight Structure

RISK MANAGEMENT POLICY APPENDIX L

FLORIDA MUNICIPAL POWER AGENCY

RECORDS MANAGEMENT RISK MANAGEMENT POLICY

TABLE OF CONTENTS

Section

Page

1.0	Policy Statement	1
2.0	Scope	2
3.0	Types of Risk	2
4.0	Records Management	3
5.0	Internal Controls	4
6.0	Reporting	5
Repo	orting Calendar	Appendix A

RECORDS MANAGEMENT RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Records Management Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and controls under which Florida Municipal Power Agency ("FMPA") may engage in activities to identify, measure and minimize future business risk resulting from the potential loss of records. Records in this context include written documents, electronic versions of documents, and email. This Policy is Appendix L of the FMPA Risk Management Policy.

1.0 Policy Statement

The Board of Directors and Executive Committee of FMPA recognize that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its members. FMPA is hereby authorized to put mechanisms into place, such as those more fully described in Section 5.0 of this Policy, which will control, transfer, or mitigate these risks to avert an adverse impact on the financial or legal position of the Agency.

It is the Policy of the Board of Directors and Executive Committee that:

- ▼ The records of the Agency be stored, managed, and retained according to applicable laws.
- ▼ The General Manager exercises overall responsibility for FMPA's records management system.
- ▼ The General Manager shall cause procedures to be created to implement this Policy.
- ▼ Deviations from this Policy shall be reported to the Audit and Risk OversightFinance Committee.

This Policy applies to all business records of the Agency including contracts, correspondence (including emails and other electronic communications), and any other corporate records.

The General Manager exercises overall responsibility for FMPA's records management system. Each employee of the Agency is responsible for complying with records retention regulations. The Records Management staff in the Information Systems Department is responsible for managing all centrally stored physical and electronic records of the Agency. The Agency has adopted an electronic records management system to reduce legally required records to an electronic format which are stored in the system for easy retrieval. Presently, the Agency follows two Records Retention Schedules established by the State of Florida – GS1-L and GS14.

Records are destroyed only after the retention period established by either GS1-L or GS14 has been satisfied. Records may be retained longer than the state mandated retention period if beneficial to FMPA.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper control levels to safeguard the Agency's assets. The General Manager shall cause procedures to be created that identify risks in the areas noted below and provide ways to measure, control and mitigate FMPA's exposure to those risks. While not intended to be a comprehensive listing of risk encountered by FMPA related to Records Management, the following provides insight into the major areas of records management risk exposure for FMPA.

- **3.1 Operational Risk:** The risk that the Agency will not be able to conduct business as needed. An example of operational risk would be if the executed original of a power supply contract was lost and the Agency was unable to enforce a clause in the contract. Operational risk is mitigated if the documents are protected and copied electronically with off-site back-up of the copy.
- **3.2 Regulatory Risk:** The risk of potential adverse impact of an action or direction from an administrative body such as FERC, DOE, or Treasury Department. The State of Florida, FRCC, and the IRS require that certain documents be retained and available on demand. Should those documents not be available the Agency could suffer negative financial or other consequences.
- **3.3 Legal Risk:** The risk of financial or economic losses incurred by an organization through an unauthorized deviation from any legal obligations imposed by laws, rules, regulations, ordinances, or contracts. As a public agency, FMPA is required to retain certain documents for specific periods of time. Failure to do so is a violation of state or other laws.

4.0 Records Management

The General Manager is designated as the First Assistant Secretary to the Board of Directors and Executive Committee in the Agency's By-Laws. As First Assistant Secretary, the General Manager has the responsibility to ensure that all books, documents, and papers of the Agency are kept in accordance with standard record keeping practice for utilities, and as may also be required by law, rule or regulation.

Employees shall use the Florida Records Retention Schedules GS1-L and GS14 as a reference for the minimum maintenance requirements and disposal guidelines for records. The Schedules are available on FMPA's Intranet. The Agency's legal

counsel shall provide a final opinion in cases where an employee requests clarification of the Records Retention Schedules.

The Agency utilizes an electronic records management system. The Manager of Information Systems shall ensure that all employees are assigned access rights to the electronic records management system appropriate to their position and department. In addition to electronic records, physical copies of some vital business records are kept at the Agency's headquarters in the vault, a secure fire-resistant location. Access to the vault shall be restricted to appropriate staff members.

Each employee is responsible for ensuring documents under their control are properly retained either electronically or physically. Managers and supervisors are responsible for their subordinates' adherence to this Policy. When a subordinate is no longer employed by the Agency, the immediate supervisor is responsible for safeguarding in accordance with this Policy all records that were in the former employee's control, until such time as responsibility for those records is transferred to another employee.

5.0 Internal Controls

The General Manager shall cause to be established a system of written internal controls to safeguard the Agency's business records, consistent with this Policy and Records Management Procedures, and in accordance with all policies and procedural guidelines established in the FMPA Risk Management Policy. The controls shall be designed to meet the requirements of all applicable laws, including all applicable Florida records retention schedules. FMPA shall use a cost-benefits analysis when making decisions regarding the implementation of internal controls.

5.1 System of Controls: The system of internal controls includes the Employee Manual issued by the Agency to all employees. The FMPA Employee Manual

includes guidelines for the Public Records Law Policy. Further internal controls shall be established to govern the input of documents into the records management system and the destruction of documents that have fulfilled the state mandated retention period.

- **5.2 Ongoing Training:** The Manager of Information Systems shall ensure that technical training on the proper use of the electronic records management system is conducted at least biennially for all employees. The Human Resources Department shall ensure that all new employees receive records retention training during orientation,—and shall arrange for FMPA's legal counsel to present formal records retention training annually to all employees. Sufficient records shall be maintained in personnel files to show compliance with these training requirements.
- **5.3 Policy Compliance**: Risk Management staff<u>team</u> shall <u>cause monitor</u> compliance with this Policy to be monitored, which at a minimum shall include performing an annual review of staff usage of the electronic records management system. Results of such annual reviews shall be reported to the Risk Oversight CommitteeFinance Committee.

6.0 Reporting

The General Manager shall cause any deviations from this Policy to be reported according to the guidelines set forth in the FMPA Risk Management Policy, Section 4.1. The Audit and Risk OversightFinance Committee shall cause to be completed an annual report on the operation and effectiveness of this Policy as described in the FMPA Risk Management Policy, Section 7.0. Managers shall report as needed on the current risk environment affecting records management to the Risk Management Departmentteem, and engage any necessary discussion before moving related items to Advisory or BoardFinance Committees.

Appendix A

Florida Municipal Power Agency Risk Management Reporting Calendar Records Management Reporting Requirements

Reporting Item	Frequency of Report	Responsible Party	Policy Reference	Policy Reference
Records Management Training	Every two years	Manager of Information Systems	Section 5.2	Ongoing Training
Records Retention Training	Annually	FMPA's legal counsel	Section 5.2	Ongoing Training
Policy Compliance	Annually	Risk Management team	Section 5.3	Policy Compliance
Deviations from Policy	As Needed	General Manager	Section 6.0	Reporting
Policy Operation & Effectiveness	Annually	The AROC Finance Committee	Section 6.0	Reporting

Records Management Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11 <u>Approved February 2019</u>

RISK MANAGEMENT POLICY APPENDIX M

FLORIDA MUNICIPAL POWER AGENCY

CONTINGENCY PLANNING RISK MANAGEMENT POLICY

TABLE OF CONTENTS

Section

Page

1.0	Policy Statement	1
2.0	Scope and Responsibilities	2
3.0	Types of Risk	2
4.0	Contingency Plans	3
5.0	Internal Controls	5
6.0	Reporting	6
Repo	orting Calendar Append	ix A

CONTINGENCY PLANNING RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Contingency Planning Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and the controls under which Florida Municipal Power Agency ("FMPA") may engage in activities to identify, measure and minimize future business risk resulting from a range of natural and man-made disasters including hurricane, tropical storm, tornado, fire and flood (each an "Event"). In this context an Event is one of the above or another disaster that causes the facilities of the Agency to be partially or completely unusable for FMPA's business purposes. This Policy is Appendix M of the FMPA Risk Management Policy.

1.0 Policy Statement

The Board of Directors and Executive Committee of FMPA recognize that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its members. FMPA is hereby authorized to put mechanisms into place, such as those more fully described in Section 5.0 of this Policy, which will control, transfer, or mitigate these risks to avert an adverse impact on the operations and financial position of the Agency.

It is the Policy of the Board of Directors and Executive Committee that:

- ✓ Necessary plans be in place for the continued operation of the Agency during (if applicable) and following an Event.
- ✓ Necessary plans be in place to address human resources needs during and after an Event.
- ▼ The plans for Event scenarios shall be tested via drills or other simulations at least once every two years.

- ✓ The General Manager<u>and CEO</u> exercises overall responsibility for FMPA's contingency planning and disaster preparedness.
- ▼ Deviations from this Policy shall be reported to the Audit and Risk OversightFinance -Committee.

2.0 Scope and Responsibilities

This Policy applies to all business critical function of the Agency and specifically addresses Information Technology, Accounting, Treasury and Facilities.

The Information Technology Department is responsible for the partial or full rebuilding of the Agency computer network and data following an Event. Information Technology is also responsible for taking reasonable precautionary steps to protect the computer network and data against foreseeable effects of an Event.

The Accounting and Treasury Departments are responsible for coordinating efforts and preplanning so that the ability to make payments can be restored within 48 hours after an Event.

The Storm Team, which includes Facilities staff, is responsible for overall coordination of employees in preparing the Agency for Events such as a hurricane or tropical storm and overall coordination of employees following an Event.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper control levels to safeguard the Agency's assets during and after Events. The General Manager delegates authority to the Assistant General Manager of Public Relations & Member Services to cause procedures to be written that identify risks in the areas noted below and provide ways to measure, control and mitigate FMPA's exposure to those risks. While not intended to be a comprehensive listing of risk that could be encountered by FMPA during and after an Event, the following provides insight into the major areas of business continuity risk exposure for FMPA.

- **3.1 Operational Risk:** The risk that the Agency will not be able to conduct business as needed. An example of operational risk would be if a hurricane caused sufficient damage to make the FMPA offices unusable for FMPA's business purposes for an extended period of time, which could affect the operating abilities of the Agency. Operational risk is mitigated if plans are in place to allow staff to quickly react and recover from an Event.
- **3.2 Reputation Risk:** The risk that the Agency will be negatively perceived by Members or the public. An example of reputation risk would be if staff was unable to access financial systems due to an Event and was therefore unable to pay bills on time, which could cause non-compliance with bond resolutions or other financial loss resulting in a negative perception by Members or the public. Reputation risk is mitigated if Events are properly planned for and the effects of Events are promptly and effectively communicated to all constituents.

4.0 Contingency Plans

FMPA's Business Continuity Statement and Disaster Response Manual outline the processes and procedures for preparing for and recovering from an Event. The Assistant General Manager of Public Relations & Member Services shall cause the Business Continuity Statement and Disaster Response Manual to be updated at least once each year prior to the beginning of hurricane season. The Business Continuity Statement is available to the public on FMPA's website. The Manual is available to

all employees on the FMPA intranet. Each department with responsibilities assigned in the Disaster Response Manual shall establish procedures to complete the assigned duties during and after an Event.

- **4.1 Human Resources**: FMPA shall strive to maintain the safety of all employees before, during, and after an Event. Employees with duties assigned in the Disaster Response Manual shall communicate with management to ensure those required duties are fulfilled in case of an Event.
 - **4.1.1 Post-Event Employment:** If an Event causes sufficient damage to the FMPA offices so as to significantly disrupt normal operations (as determined in the sole discretion of the General Manager), the Agency will continue to pay all employees at their pre-Event pay rate until such time, but not to exceed two months, that normal operations are resumed and the employee's position is available or has been reassigned by the General Manager. The General Manager has sole discretion to grant salaried employees overtime pay of time and one-half for hours in excess of 40 hours per week worked due to Post-Event recovery. FMPA shall maintain documentation showing time worked, nature of work, and supervisor approval.
 - **4.1.2 Working From Home:** Each <u>Assistant General ManagerSenior</u> <u>Leadership team member</u>, with the approval of the General Manager, has discretion to allow an employee who, due to the Event, is unable to report to the FMPA office (or temporary office location) to work from home for a limited period of time following an Event. Such approved exceptions shall last no more than one week, after which time the exception must either be extended one week by the appropriate <u>Assistant General ManagerSenior Leadership team member</u> and

General Manager, or the employee must return to the FMPA office or temporary office location.

- **4.2 Communications:** The Assistant General Manager of Public Relations & Member Services is responsible for coordinating all public communications following an Event. This includes communications to rating agencies and responses to press inquiries or information requests from Members regarding the Agency's recovery, financial situation, and status of employees. As determined appropriate, the Assistant General Manager of Public Relations & Member Services may authorize other members of management to make public statements in regard to the Event.
- **4.3 Emergency Spending:** As described in the Procurement Policy, purchases made in times of emergency (as determined in the sole discretion of the General Manager) are not subject to the requirements of the Procurement Policy. The General Manager or designee must declare a state of emergency within 5 days of an Event to the chairpersons of the Executive Committee and Board of Directors. The General Manager or designee may then direct emergency spending with no limit. A report of emergency expenditures shall be made to the Executive Committee and Board of Directors at their next regular meeting. The General Manager may request authorization for further emergency spending as needed.

5.0 Internal Controls

The Assistant General Manager of Public Relations & Member Services shall cause to be established a system of written internal controls to safeguard assets during and after and Event. FMPA shall use a cost-benefits analysis when making decisions regarding the implementation of internal controls.

- 5.1 System of Controls: The system of internal controls includes the Employee Manual issued by the Agency to all employees. The FMPA Employee Manual includes guidelines for severe weather or emergency closing of the Agency. Further internal controls are established in the Disaster Response Manual to address the requirements of various positions in the Agency for preparation and response to an Event. The Assistant General Manager of Public Relations & Member Services shall coordinate with the Agency Risk Manager to conduct tests of Event scenarios at least once every two years. This includes tests of the ability of the Information Technology Department to restore critical financial data and the ability of the Finance Division to access the restored data.
- **5.2 Continuing Education:** The Agency <u>Treasurer and Risk ManagerDirector</u> shall ensure that appropriate staff maintains current knowledge of disaster recovery and business contingency planning, to include FEMA regulations, mutual aid agreements, and insurance requirements.
- 5.3 Policy Compliance: <u>Agency</u> Risk Managerment staff shall monitor compliance with this Policy and associated Procedures. Any unresolved compliance issues will be presented to the <u>Audit and Risk OversightFinance</u> Committee (<u>AROF</u>C) by the <u>Agency RiskAudit</u> Manager.

6.0 Reporting

If an Event occurs, the Board of Directors and Executive Committee shall be notified within 5 days of the following information by the General Manager or designee: (1) the extent of the damage to the building; and, (2) an estimate of the time when full operations of the Agency will be restored. The Assistant General Manager of Public Relations & Member Services shall cause the results of any completed tests of Event scenarios to be reported to the AROC at their next regularly scheduled meeting.

The General Manager shall cause any deviations from this Policy to be reported according to the guidelines set forth in the FMPA Risk Management Policy, Section 4.1. The AROFCC shall cause to be completed an annual report on the operation and effectiveness of this Policy as described in the FMPA Risk Management Policy, Section 7.0. Managers shall report as needed on the current risk environment affecting disaster recovery plans or business continuity to the <u>Treasurer and</u> Risk Management <u>TeamDepartment</u>, and engage any necessary discussion before moving related items to Advisory or Board Committees.

Appendix A

Florida Municipal Power Agency Risk Management Reporting Calendar Contingency Planning Reporting Requirements

Reporting Item	Frequency of Report	Responsible Party	Policy Reference	Policy Reference
Update Business Continuity Manual	Annually	AGM of Public Relations & Human Resources	Section 4.0	Business Continuity Manual
Event Scenario Tests	Every two years	AGM of Public Relations & Human Resources and Agency Risk Manager	Section 5.1	Internal Controls
Policy and Procedure Compliance	As Needed	Risk Management Agency Risk Manager	Section 5.3	Policy Compliance
Post Event Report	As Needed	General Manager	Section 6.0	Reporting
Deviations from Policy	As Needed	General Manager	Section 6.0	Reporting
Policy Operation & Effectiveness	Annually	The AROC FC	Section 6.0	Reporting

RISK MANAGEMENT POLICY APPENDIX N

FLORIDA MUNICIPAL POWER AGENCY

HUMAN RESOURCES RISK MANAGEMENT POLICY

TABLE OF CONTENTS

Section

Page

1.0	Policy Statement	1
2.0	Scope	2
3.0	Types of Risk	2
4.0	Personnel Management	
5.0	Internal Controls	6
6.0	Reporting	7
Repo	orting Calendar	Appendix A

HUMAN RESOURCES RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Human Resources Risk Management Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and the controls under which Florida Municipal Power Agency (FMPA) may engage in activities to identify, measure and minimize future business risk resulting from employment practices. This Policy is Appendix N of the FMPA Risk Management Policy.

1.0 Policy Statement

The Board of Directors and Executive Committee of FMPA recognize that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its members. FMPA is hereby authorized to put mechanisms into place, such as those more fully described in Section 5.0 of this Policy, which will control, transfer, or mitigate these risks to avert an adverse impact on FMPA's legal or financial standing.

It is the Policy of the Board of Directors and Executive Committee that:

- ✓ Functions of the Human Resources (HR) Department shall comply with all applicable laws and regulations, and Board or Executive Committee approved policies.
- ✓ The HR Department shall oversee employee benefits and compensation and strive to maintain a competitive and cost-effective program.
- ▼ The HR Department shall coordinate with management to oversee and guide the recruitment, hiring, and termination of personnel.
- ✔ Authority is delegated to the Human Resource Director to create procedures to implement this Policy.
- ▼ Deviations from this Policy shall be reported to the Audit and Risk OversightFinance Committee.

This Policy serves to create a framework that enables the Human Resource Director to document controls that will minimize FMPA's exposure to risk and enable compliance with established employment and payroll laws and regulations, as well as all Board or Executive Committee approved policies.

2.0 Scope

This Policy applies to all personnel management practices of the Agency, regardless of the normal office location of the employee. As used in this Policy, references to "employee" shall mean any full-time, part-time, casual part-time, or intern staff member employed directly by the Agency. This Policy does not apply to consultants or other professionals engaged by the Agency.

Authority for day-to-day actions is hereby granted to the Human Resource Director, under the direction of the Assistant General Manager of Public Relations & Human Resources. The Human Resource Director is responsible for ensuring that all minimum standards and procedures regarding personnel management are in compliance with federal and state laws, rules, and regulations.

3.0 Types of Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper control levels to safeguard the Agency's personnel and assets. The Human Resource Director will cause procedures to be created that identify risks in the areas noted below and provide ways to measure, control and mitigate FMPA's exposure to those risks. While not intended to be a comprehensive listing of risk encountered by FMPA during the normal course of the business cycle, the following provides insight into the major areas of personnel management risk exposure for FMPA.

- **3.1 Operational Risk:** The risk that internal practices, policies, procedures or systems will not perform as intended. An example of operational risk would be if a failure in internal control processes in the HR Department resulted in the processing of inaccurate or fraudulent payroll. This type of failure in the payroll process could cause financial and reputation loss to the Agency.
- **3.2 Legal Risk:** The risk of financial or economic losses incurred by an organization through an unauthorized deviation from any legal obligations imposed by law, rules, regulations, ordinances, or contracts. An example of legal risk would be violating federal or state regulations concerning discrimination in the workplace. Such a violation could cause financial and reputation loss to the Agency.
- **3.3 Strategic Risk:** The risk that the actions of management or the governing body do not promote the successful attainment of organization objectives. An example of strategic risk might occur if FMPA's Compensation Policy is not applied consistently across the Agency. Such a failure could lead to employee dissatisfaction, increased turnover, or an inability to attract qualified personnel which could impede the Agency in meeting its goals.

4.0 Personnel Management

FMPA's HR Department is responsible for maintaining all personnel records, coordinating the hiring, orientation, and termination processes, administering benefits and compensation programs, and coordinating personnel related activities such as performance evaluations, wellness programs and professional development opportunities. The Employee Manual addresses many of these responsibilities. The following provides further risk-related detail for significant areas within the HR Department.

4.1 Payroll: The Agency's payroll function is completed by the HR Department. Sufficient segregation of duties shall be in place to ensure that payroll entries are approved at appropriate levels and verified for accuracy. The Agency currently uses a professional third-party vendor to process payroll, which mitigates risk of noncompliance with tax laws and federal filing requirements.

The HR Department must maintain adequate backup documentation to support time worked by employees, to record employee absences due to vacation, sick leave or other leave, and to document payments for overtime worked or other pay types (such as retroactive pay or bonuses). The HR Department shall cooperate with reviews of these controls conducted by internal or external auditors.

Additional guidelines regarding employee payroll and leave during specific Events are located in the Contingency Planning Policy, Appendix M of this FMPA Risk Management Policy.

4.2 Benefits Administration: All employee health and wellness records shall be maintained per Health Insurance Portability and Accountability Act ("HIPAA") regulations. The HR Department is responsible for securing all employee information regarding personal health and wellness as required by HIPAA. The Human Resource Director shall cause to be completed employee enrollment in eligible benefits. The HR Department shall also ensure that benefit eligibility records are properly maintained for all employees.

The Human Resource Director shall cause an annual review of FMPA's health and wellness plans to be conducted to assess competitiveness and cost effectiveness of the benefits program. **4.3 Compensation:** FMPA's Compensation Policy is contained within the Employee Manual. The Compensation Policy can only be modified by approval of the Board of Directors. The HR Department is responsible for enforcing consistent application of the Compensation Policy across the Agency.

Salary ranges are reviewed and may be adjusted to market during the annual budget process. As required in the Compensation Policy in the Employee Manual, the Human Resources Manager shall cause to be completed on a biennial basis a professional third-party review of salary ranges. Such a review shall be conducted by a national firm who shall determine maximum and minimum salary range points based on a statistically validated range. In the alternating year, any proposed salary range adjustment shall be based on the Consumer Price Index year change announced in the month of March.

The HR Department is also responsible for ensuring that all personnel are classified correctly and that all payroll laws and regulations are followed, as required in the Fair Labor Standards Act ("FLSA"). The HR Department shall also strive to ensure that the Agency's compensation structure remains competitive with industry standards.

4.4 Employment: The HR Department shall ensure that all employment laws and regulations are followed consistently and fairly. This includes, but is not limited to, FLSA, Americans with Disabilities Act ("ADA"), Family Medical Leave Act ("FMLA"), HIPAA, Consolidated Omnibus Budget Reconciliation Act ("COBRA"), and Equal Opportunity Employment ("EEO") requirements. The Human Resource Director and FMPA's labor law attorney, in consultation with General Counsel, shall cause to be implemented legal requirements and advise management to ensure compliance with applicable employment laws.

4.5 Succession Planning: The HR Department shall provide support to management in the recruitment and development of employees, so that employees are prepared for advancement within the organization. The HR Department shall assist management in identifying and preparing suitable employees for succession opportunities. Succession planning shall ensure that existing employees are prepared for new leadership opportunities and the Agency's operations are not adversely impacted by the departure of key personnel. If a key management position will be vacated through a planned retirement, a placement in advance of the expected departure date is desirable to minimize the risks of an ineffective succession.

5.0 Internal Controls

The Human Resources Manager shall cause to be established a system of written internal controls to safeguard the Agency's personnel and financial assets, consistent with this Policy and Human Resources Procedures, and in accordance with all policies and procedural guidelines established in the FMPA Risk Management Policy. The controls shall be designed to meet the requirements of applicable legal regulations. FMPA shall use a cost-benefits analysis when making decisions regarding the implementation of internal controls.

5.1 System of Controls: The system of internal controls includes the Employee Manual issued by the Agency to all employees. The FMPA Employee Manual includes guidelines for complying with legal requirements, recruitment and employment practices, compensation, employee conduct, benefits, and a variety of Agency procedures. Further internal controls are established in the HR Department governing the separation of payroll duties.

5.2 Ongoing Training: The Human Resource Director shall ensure that all employees receive any training as required by law or regulation. Records must be maintained by the Human Resource Director sufficient to show compliance with training requirements.

The Human Resource Director and other appropriate human resource staff shall be required to complete annually (each fiscal year) 4 hours of continuing professional education in subject courses of study related to personnel management.

5.3 Policy Compliance: Risk Management staff shall monitor compliance with this Policy, to include recommendation to the Audit and Risk OversightFinance Committee (AROCFC) for external legal compliance reviews when determined necessary. Results of such reviews shall be reported to the Risk Management Department and AROCFC.

6.0 Reporting

The Human Resource Director shall cause any deviations from this Policy to be reported according to the guidelines set forth in the FMPA Risk Management Policy, Section 4.1. The Audit and Risk OversightFinance Committee shall cause to be completed an annual report on the operation and effectiveness of this Human Resources Policy as described in the FMPA Risk Management Policy, Section 7.0. Managers shall report as needed on the current risk environment affecting human resource management to the Risk Management-DepartmentTeam, and engage any necessary discussion before moving related items to Advisory or Board Committees.

Appendix A

Florida Municipal Power Agency Risk Management Reporting Calendar Human Resource Management Reporting Requirements

Reporting Item	Frequency of Report	Responsible Party	Policy Reference	Link to Policy Reference
Review of Health and Wellness Plans	Annually	Human Resources-Manager-Director	Section 4.2	Benefits Administration
Review of Salary Ranges	Biennially	Human Resources Manager Director	Section 4.3	Compensation
Policy Compliance	As Needed	Risk Management Team	Section 5.3	Policy Compliance
Deviations from Policy	As Needed	Human Resources Manager-Director	Section 6.0	Reporting
Policy Operation & Effectiveness	Annually	The AROC-FC	Section 6.0	Reporting

HR Risk Policy Version 1 approved January 24, 2008 Edited committees May 15, 2009 Edited FMPA Risk Policy section number references 6.7.11 <u>Approved February 2019</u>

FLORIDA MUNICIPAL POWER AGENCY

RISK MANAGEMENT POLICY APPENDIX O

INFORMATION TECHNOLOGY RISK MANAGEMENT POLICY

TABLE OF CONTENTS

a	4 •
Sor	tion
BUU	ստո

Page

1.0	Policy Statement	1
2.0	Scope	2
3.0	Types of Information Technology Risks	2
4.0	Information Technology Management	3
5.0	Internal Controls	
6.0	Reporting	
Rep	orting Calendar	Appendix A

INFORMATION TECHNOLOGY RISK MANAGEMENT POLICY FOR FLORIDA MUNICIPAL POWER AGENCY

This Information Technology Risk Management Policy (the "Policy") and any effective subordinate procedures establish the governance, framework and the controls under which Florida Municipal Power Agency ("FMPA") may engage in activities to identify, measure and minimize future business risk resulting from the use of information technology ("IT") assets and resources. This Policy is Appendix O of the FMPA Risk Management Policy.

1.0 Policy Statement

The Board of Directors and Executive Committee of FMPA recognize that FMPA is exposed to various risks in the normal course of business activities. There may be times when FMPA will determine that certain risks are above the preferred risk tolerance level of FMPA and its governing bodies. FMPA staff is hereby authorized to put mechanisms into place, such as those more fully described in Section 4.0 of this Policy, which will control, transfer, or mitigate these risks to avert an adverse effect on FMPA's ability to utilize its IT assets and resources.

The following summarizes the Policy of the Board of Directors and Executive Committee:

- ✓ Information technology management shall conform to applicable regulatory and legal requirements.
- ✔ Authority is delegated to the Information Technology Manager ("ITSC") to create procedures to facilitate the management of IT and administer this Policy.
- ▼ The ITSC shall recommend procedures and operational policies for specific IT activities as specified in Section 4.2.

- ✓ FMPA's ITSC shall present all recommendations to the General Manager for approval as required in Section 4.2.
- ▼ The Information Technology Manager shall report on ITSC activities as required in Section 6.0 of this Policy.
- ▼ The Agency Risk Manager shall report deviations from this Policy to the <u>Audit and Risk OversightFinance</u> Committee ("<u>AROCFC</u>").

2.0 Scope

This Policy applies to all IT assets utilized by FMPA whether at office or generation asset locations, except those IT assets defined as Critical Cyber Assets under NERC CIP standards which shall be governed by policies or procedures established by the Regulatory Compliance Officer. For this Policy "information technology assets and resources" are defined as the staff, software, hardware, phone systems and facilities that are used to electronically store, retrieve and/or manipulate business information at FMPA.

The Records Management Risk Management Policy (Appendix L of the FMPA Risk Management Policy) addresses management of the Agency's business records, except where superseded by NERC/FERC regulations.

All users of FMPA's IT assets and resources are responsible for the proper care and use of IT assets and resources under their direct control as defined in this Policy, the Employee Manual and all associated policies and procedures.

3.0 Types of Information Technology Risk

This Policy establishes minimum standards to support an Agency-wide atmosphere of proper control levels to ensure effective and efficient operation of information technology assets and resources. The IT Manager will cause procedures to be created that identify risks in the areas noted below and provide ways to measure, control and mitigate FMPA's exposure to those risks. The FMPA Risk Management Policy identifies ten risks composing FMPA's common risk framework. While not intended to be a comprehensive listing of risks encountered by FMPA during the normal course of the business cycle, the framework provides insight into the major areas of risk exposure for FMPA. The following selected framework risks are those risks presented by typical information technology activities.

- **3.1 Regulatory Risk:** The potential adverse impact of an action or direction from a regulatory body. An example of regulatory risk impacting IT assets might occur if regulatory standards are issued which require a higher level of IT security than currently in place. Non-compliance to such standards could expose FMPA to fines or other regulatory action.
- **3.2** Administrative Risk: The potential of financial loss due to deficiencies in internal control structure and management reporting due to human error, fraud or a system failure. An example of administrative risk for IT assets would be if unauthorized system changes were made to a financial information system. Such changes could allow fraud or financial misstatement to occur, resulting in financial loss to FMPA. Not being able to detect such unauthorized changes would make this risk more pronounced.
- **3.3 Strategic Risk:** The risk that the policies and actions of a governing body or management do not promote the successful attainment of strategic goals and objectives. An example of strategic risk related to IT assets would be if decisions regarding implementation of new software were not tied to FMPA's strategic goals. This lack of coordination could result in separate business decisions which do not support the achievement of FMPA's goals, resulting in financial and/or reputation loss.

4.0 Information Technology Management

This Policy establishes broad measures to secure FMPA's IT assets and resources against theft, fraud, malicious or accidental damage, and/or breach of integrity.

4.1 Information Technology Ownership: A custodian is responsible for IT assets or resources under their control as described below.

The IT Manager is custodian of the infrastructure of all Agency-wide systems, including all hardware, software, and voice and data networks associated with such systems. This includes items such as, but not limited to, email and network servers, internet connections, firewalls and virus protection.

Managers are custodians of all applications and systems under each manager's direct control. The ITSC shall maintain a list of current application and system owners, in accordance with procedures established as prescribed in Section 4.2.

All Staff are custodians of computing systems or telecommunication devices issued for their exclusive use, regardless of length of time of use. This includes, but is not limited to, desktop and laptop computers, cell phones, and storage media. The Employee Manual further addresses staff responsibilities and disciplinary actions resulting from misconduct.

4.1.1 Security Breaches: All custodians are responsible for notifying the IT Manager of security breaches that require actions beyond the custodian's ability or authority. A security breach is defined for this Policy as data or actions which intentionally or unintentionally violate this Policy. The IT Manager shall log all such reported breaches and

provide a monthly summary report (if breaches occur) to the Agency Risk Manager.

- **4.1.2 Software Licenses:** All staff are responsible for complying with applicable copyright laws and with the terms and conditions of any contract or software licenses for purchased, leased, or acquired software. ITSC procedures regarding software approval and installation shall be followed by all staff prior to installing, distributing or copying software.
- **4.2 Information Technology Steering Committee (ITSC):** The ITSC is an FMPA staff group that shall review and collaborate on strategic issues related to the IT assets and resources of the Agency. The ITSC shall review and make recommendations regarding software initiatives, IT policies and procedures, IT budget development, standards and overall IT performance, and coordination of priorities between IT and Agency departments.

The ITSC Charter maintained by the IT Manager further details the duties, voting structure and meeting organization of the group.

At a minimum, the ITSC should recommend policies and/or procedures supportive of this Policy to include:

- User access approval process
- Software patching
- System, application and network logging
- Application and network security standards
- Change management processes
- Database administration and management
- Software approval and installation

The IT Manager, as Chairperson of the ITSC, shall present all ITSC recommendations to the General Manager for approval prior to implementation.

The ITSC shall at a minimum consist of the following members:

- IT Manager (Chairperson)
- Assistant General Manager Power ResourcesChief Operating Officer
- Assistant General Manager, Finance and Information Technology and CFO
- Assistant General Manager, Member Services, Human Resources, and Public Relations
- Chief Information and Compliance Officer
- Other members as deemed necessary by Chairperson or General Manager
- Risk <u>DepartmentTeam</u> representative as a non-voting member
- **4.3 System Availability and Integrity:** The Continuity Planning Policy (Appendix M of the FMPA Risk Management Policy) contains the current minimum restoration times for key applications. The IT Manager shall comply with those Policy requirements along with applicable results from biennial disaster recovery tests in determining the maximum allowable downtime for Agency-wide systems.

At a minimum, FMPA shall utilize a co-location facility for off-site data storage and back-up that is sufficient to meet the timeframes established by the standards above. Preference shall be given to locations with SAS 70 audit compliance.

The IT Manager shall coordinate with the Regulatory Compliance Officer to ensure compliance with applicable NERC standards (see Statutory and Regulatory Policy, Appendix G of the FMPA Risk Management Policy). The IT Manager and/or other designated staff should participate in the FRCC Critical Infrastructure Protection Committee or its subcommittees, working groups or task forces, as permitted by regulations.

4.4 Security and Privacy Standards: Protective measures shall be taken by all custodians to ensure compliance to any applicable regulations and to maintain the integrity of FMPA's IT assets and resources. Satisfactory controls shall be directed at reducing probable high impact risk events, such as preventing access of unauthorized users.

The ITSC may recommend to the General Manager operating policies and procedures which expand on the following minimum privacy and security standards:

- **4.4.1 Physical security:** Server rooms or other sensitive IT asset and resource locations shall maintain the following minimum safeguards against unauthorized access:
 - Doors shall remain locked when not occupied by authorized personnel.
 - Non-IT Department persons shall not be granted access without IT Dept staff present.
 - Sites without IT Department staff on-site shall have a staff person designated as the IT asset custodian. Only authorized personnel may access and/or modify IT assets and resources. Access to IT assets and resources shall be monitored as determined by guidelines to be established by the ITSC.

4.4.2 User Access:

• Requirements for passwords shall be determined by the risk level of each system or application, as shown in the table below:

Risk Level	Password Complexity
High	64-bit information entropy
Low	32-bit information entropy

- Risk levels shall be assigned to each application or system as prescribed in applicable ITSC procedures.
- It is recommended that unique user names be utilized.
- Inactivity periods must be enforced on all FMPA computing assets. The system must automatically suspend the session after a maximum of 15 minutes of inactivity, and re-establishment of the session shall only be allowed upon resubmission of the password.
- The Human Resources Director is responsible for notifying IT of access changes required prior to cease of employment of any staff.
- Managers must follow the "Access Control Procedures" (as recommended by ITSC and approved by General Manager) to request staff access changes to systems or applications, including new hires.
- Manager owners shall perform annual user access reviews for systems under their control, as defined in "Access Control Procedures". The IT Manager shall annually provide each owner with applicable user access reports to facilitate such a review.

4.4.3 Virus Protection:

• The IT Manager shall maintain anti-virus software on all vulnerable systems. The IT Manager shall maintain documentation for any systems that are not current with anti-virus software with rationale for such status.

- At a minimum such anti-virus software should attempt to check all software, data and attachments for viruses, provide software tools to detect and remove viruses, and isolate infected items quickly to allow for removal.
- The IT Manager shall cause to be conducted a market review of antivirus software no less than every three years to verify that existing software meets then current industry standards. Results shall be reported to the ITSC for consideration in the budget development process.

4.4.4 Firewalls:

- The IT Manager shall coordinate and document an annual internal review of the firewall ruleset to ensure it is reasonably restrictive, limiting access to only necessary ports and protocols.
- The IT Manager is responsible for documenting the business need for each rule within the firewall configuration
- FMPA shall maintain a system which documents changes to firewall rulesets.

4.4.5 Change Management:

- FMPA shall maintain a representative test environment which allows appropriate testing for compatibility before additions to or updates of systems or applications.
- The Assistant General Managers (AGMs)Senior Leadership Team have discretion to approve modifications in applications/systems for which their respective division managers are custodians. The AGMs must comply with the ITSC Charter.

4.4.6 System, Application and Network Logging:

- The IT Manager shall ensure that logging is taking place for all critical Windows, border router, and application events by maintaining a centralized application and network log aggregation, monitoring, and alerting solution.
- Logs should be aggregated from key business applications, servers and network devices including firewalls and routers.
- The IT Manager shall maintain such logs in accordance with the Records Management Policy.

5.0 Internal Controls

The IT Manager shall cause to be established a system of written internal controls to manage IT assets and resources, consistent with this Policy and associated Procedures, and in accordance with all policies and procedural guidelines established in the FMPA Risk Management Policy.

- **5.1** Policy and Procedure Compliance: The Agency Risk Manager shall cause compliance with this Policy and associated procedures to be monitored on an annual basis. Any unresolved compliance issues will be presented to the AROCFC by the Agency Risk Manager. Violations involving personnel issues shall be handled through FMPA's standard disciplinary process.
- **5.2 Internal Controls:** Establishment of internal controls within the IT Department will be addressed by the policies identified in Section 4.4 and any associated procedures. The acceptable level of internal controls may change with the Agency's IT assets and resources. The IT Department will strive to maintain a segregation of duties between system administrators and programmers. To the extent such segregation of duties is not possible, compensating controls shall be established and documented by the IT Manager.
- **5.3 Staff Training:** New employees shall be notified of this Policy during orientation. The IT Manager shall develop an ongoing user training program to address common security topics. These topics may include:
 - Viruses, worms, Trojan horses
 - Social engineering attacks
 - Mobile device security
 - Strong password construction
 - Safe computing habits

Staff training may be conducted through formal training, written communications, or web-hosted training materials.

5.4 Continuing Education: The IT Manager and other appropriate IT Department staff are recommended to complete at least 8 hours of continuing education annually in subject courses of study related to IT assets, system management, and/or security as it pertains to job duties.

6.0 Reporting

The IT Manager is responsible for completion of the following reporting requirements:

- **6.1 Report to ITSC:** An annual report to the ITSC on the activities of the IT Department during the past year. The ITSC shall review the report and provide an analysis of any problems and solutions for inclusion in the annual <u>AROCFC</u> report described below. The ITSC annual report shall at a minimum include the following:
 - 1. Summary of system downtimes (planned and unplanned outages)
 - 2. Support tickets resolved and outstanding
 - 3. Rationale for non-current anti-virus software (4.4.3)
 - 4. Summary of firewall ruleset changes (4.4.4)
 - 5. Unresolved ITSC agenda items
- **6.2 Report to <u>AROCFC</u>**: An annual report at the September <u>AROCFC</u> meeting on the activities of the ITSC during the previous year. Such report shall at a minimum include the following:
 - 1. Security breaches
 - 2. ITSC approved exceptions as allowed by Policy

- 3. List of General Manager approved IT policies and procedures
- 4. Significant changes to IT risks since last report
- 5. ITSC analysis of problems and solutions, as applicable

The Agency Risk Manager shall cause any deviations from this Policy to be reported according to the guidelines set forth in Section 4.1 of the FMPA Risk Management Policy. An annual report on the operation and effectiveness of this Policy shall be presented to the <u>AROCFC</u> as described in Section 7.0 of the FMPA Risk Management Policy. The IT Manager shall report on the current risk environment affecting FMPA's information technology to the Risk Management Department as needed and engage any necessary discussion before recommending action to the appropriate governing body.

	Florida Municipal Power Agency										
Risk Management Reporting Calendar Information Technology Reporting Requirements											
Reporting	Frequency	Responsible	Policy								
Item	of Report	Party	Reference	Policy Reference							
Security Breaches to Risk Manager	Monthly	IT Manager	Section 4.1.1	Security Breaches							
Jser access reports to Managers	Annually	IT Manager	Section 4.4.2	User Access							
AROC annual report	Annually	IT Manager	Section 6.0	Reporting							
TSC annual report	Annually	IT Manager	Section 6.0	Reporting							
Policy Operation & Effectiveness	Annually	The AROC-The FC	Section 6.0	Reporting							

IT Risk Policy Version 1 Approved October 28, 2010 Edited FMPA Risk Policy section number references 6.7.11 <u>Approved February 2019</u>