

### **MEMORANDUM**

- TO: FMPA Executive Committee
- FROM: Jacob Williams, General Manager and CEO
- DATE: October 11, 2022
- RE: ARP Executive Committee Telephonic/Teams Potential Rate Stability Program Workshop Wednesday, October 19, 2022 at 10:30 AM
- PLACE: Via Telephone/Teams at Florida Municipal Power Agency 8553 Commodity Circle, Orlando, FL 32819 Frederick M. Bryant Board Room, Orlando, Florida
- DIAL-IN: <u>Click here to join the meeting</u> or <u>+1 321-299-0575, 262511948927#</u>

(If you have trouble connecting via phone or internet, call (407-355-7767)

#### AGENDA

#### **Chair Howard McKinnon, Presiding**

- 1. Call to Order and Roll Call
- 2. Review Potential Rate Stability Program
- 3. Member Comments
- 4. Adjournment

The participants in the above referenced public meeting will conduct the public meeting by telephone, via a telephone conference hookup. There will be a speaker telephone made available for any interested person to attend this public meeting and be fully informed of the discussions taking place by telephone conference hookup at FMPA's headquarters, located at 8553 Commodity Circle, Orlando, Florida 32819-9002. If anyone chooses to appeal any decision that may be made at this public meeting, such person will need a record of the proceedings and should accordingly ensure that a verbatim record of the proceedings is made, which includes the oral statements and evidence upon which such appeal is based. This public meeting may be continued to a date and time certain, which will be announced at the meeting. Any person requiring a special accommodation to participate in this public meeting because of a disability, should contact FMPA at (407) 355-7767 or 1-(888)-774-7606, <u>at least two (2)</u> <u>business days</u> in advance to make appropriate arrangements. Any interested person may contact FMPA for more information on this public meeting by calling (850) 297-2011 or (877) 297-2012 or writing to: Open Government Law Compliance Coordinator, Florida Municipal Power Agency, 2061-2 Delta Way, Post Office Box 3209, Tallahassee, Florida 32315-3209.



## **Gas Price Stability Program Development**

**Executive Committee** 

October 19, 2022

# Defined Rate Stability Program Optimizes Performance

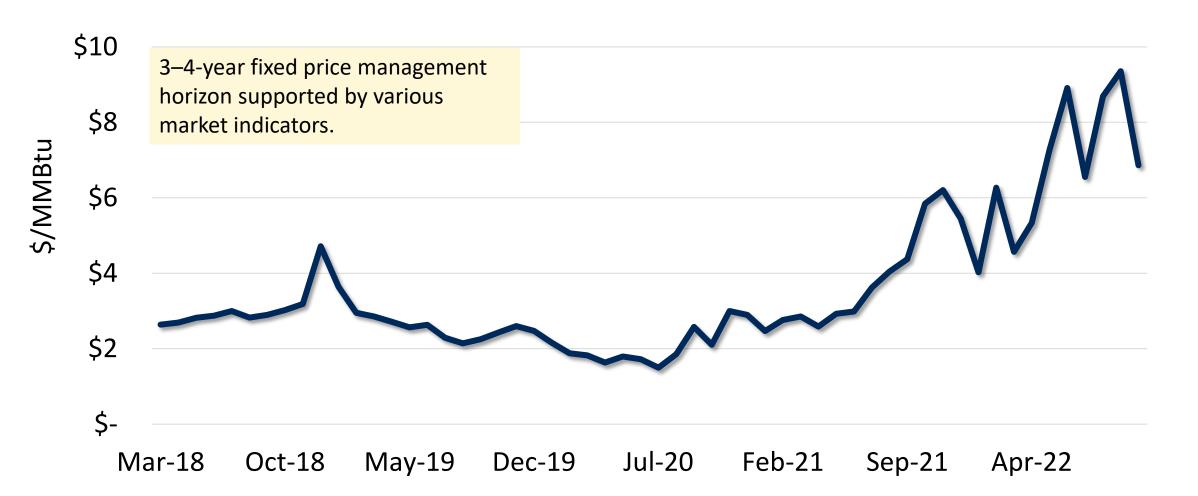
More Nimble Decision Making Required in Volatile Market

- Stable annual rates are the overall objective that will drive fixed targets
- *How long?* fundamental conditions drive need for rate protection horizon of 2.5 to 4 forward years
  - Rolling 12-month limits create stability in cash management activity
- *How much?* tiering maximum transactional limits on rolling 12-month basis will allow staff to provide more stability as months move forward
- At What Price Targets? Team can operate more efficiently within a transparent structured program to manage to annualized rate goal with monthly variability
- **Exit Strategy?** Defined program can be actively monitored and altered by EC to mitigate risk of significant lost opportunity with conditions triggers an exit
- Resources and Roles? proposing cross-function team support model

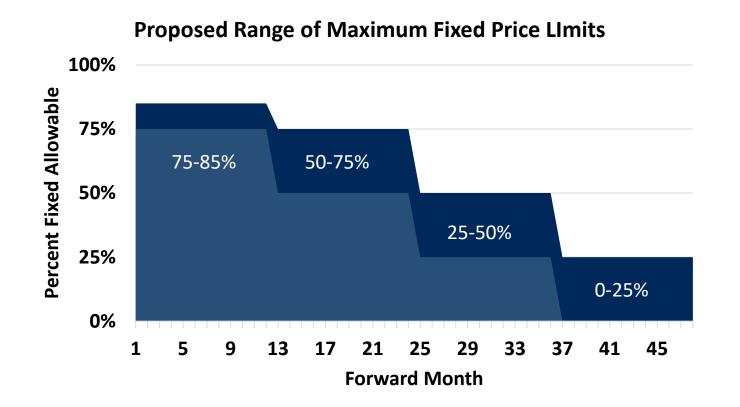


# **Historic Natural Gas Prices Create Volatile Market**

2022 Average Prices ~216% Higher than 2018



### **Rolling Tiered Max Limits Define Level Of Certainty** *Defined 30 - 48 Month Program Revisited Annually*

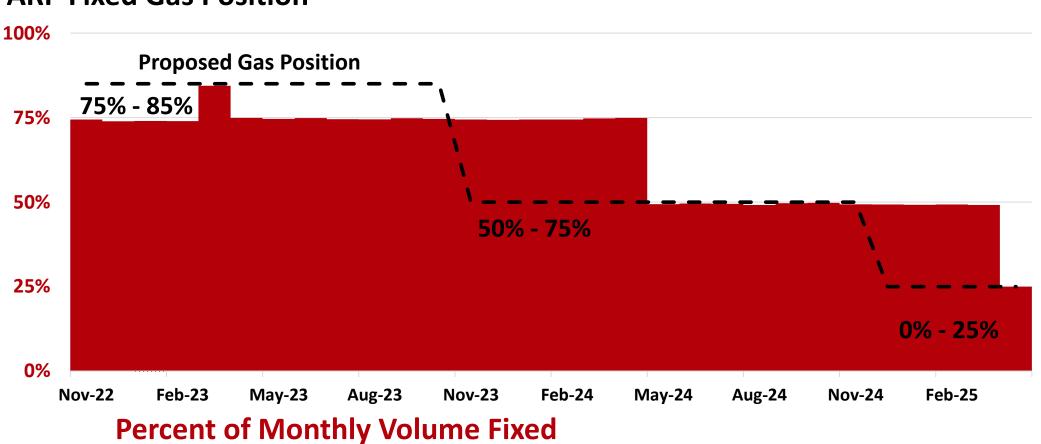


- Maximum target percentages fixed and reviewed at least annually
- Staff will not use single transaction to maximum, but target opportunities to beat target rates



## **Natural Gas Henry Hub Price Risk Management**

All Planned Volumes Have Been Purchased

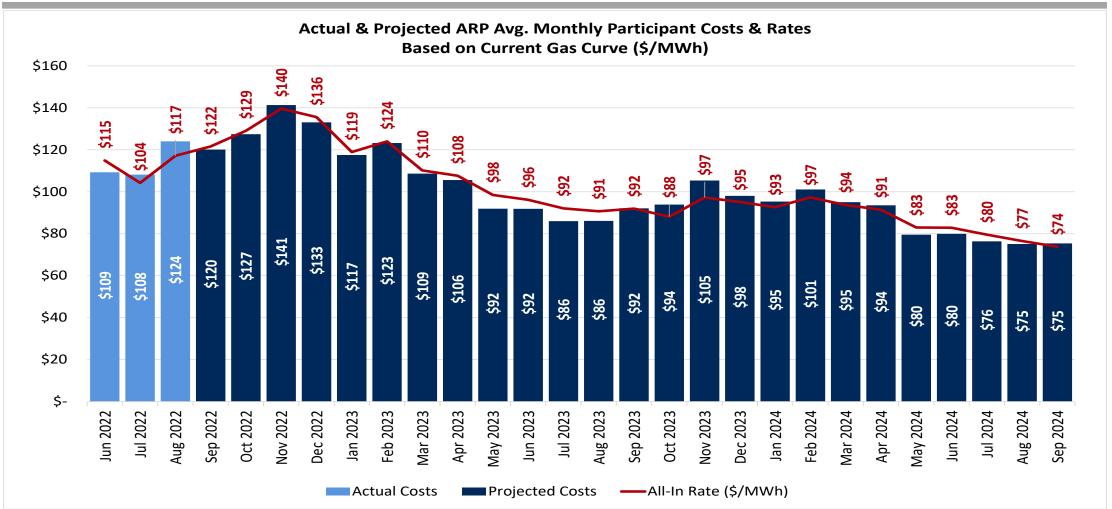






## **Proposing Annualized Price Targets**

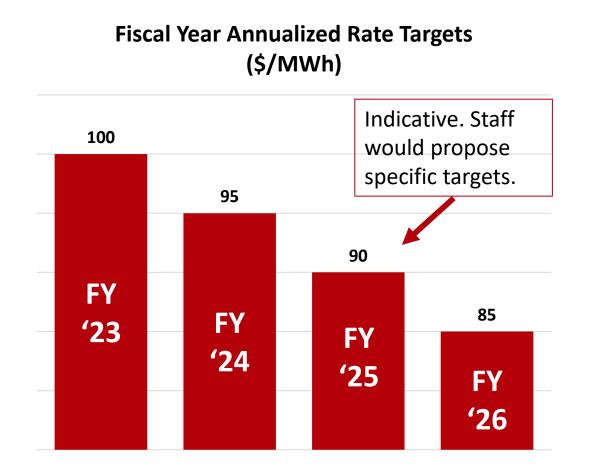
### Monthly Volume Variations Drive Differing Monthly Rates





### **Member Rate Objectives Drive Transaction Activity** Annual Rate Targets Can Be Translated to Specific Gas Pricing

- Market currently supports declining forward rates that may not be achievable if left to spot market prices
- Program will focus specifically on ARP natural gas burn requirements; third party sale contracts mitigate ARP risk
- Seasonal rate patterns will persist, but potentially can be partially managed intra-year





### **ARP Burn Requirements Drive Month Rate Variability** *Cushion on Burn Mitigates Risk Since Outside Sales Excluded*

- ARP Participant Load lower than total generation, which includes generation to 3rd party and FMPP sales
- Annual limits to be based on Participant consumption to mitigate risk since outside sales volumes excluded
- Monthly volume flexibility required to manage to annual rate objective within rolling twelve-month caps

### **ARP Estimated Monthly Burn Shape for** Participant Load (MMBtu/Mo) 4,000,000 3,500,000 3,000,000 2,500,000 2,000,000 1,500,000 1,000,000 500,000 0

Oct Nov Dec Jan Feb Mar Apr May Jun

Jul

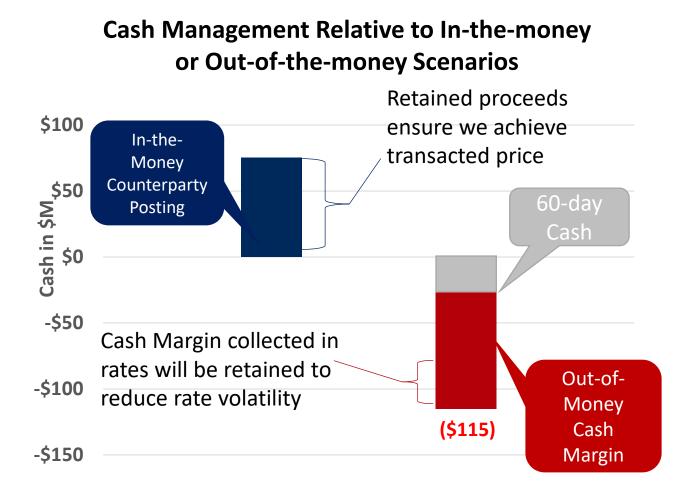
Aug Sep



## **Cash Management Stabilizes With Defined Program**

Specified Cash Will Already Be Collected To Facilitate Rolling Margin Needs

- ARP near-term rates allow for collection of margin cash requirements
- Willingness to collect margin over short-term supports credit ratings
- \$115M of reserves will handle a program of the proposed size inclusive of margin and 60-day cash requirement for \$1.50/Mmbtu drop
- If prices go up materially, reducing "cash margins" to zero or negative, we retain margins to avoid see-saw effect of collecting and refunding



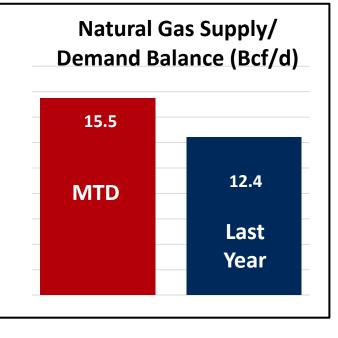


# **Staff Monitors Drivers That Risk Major Price Shifts**

Routine Updates to EC Will Provide Transparency to Threats

### Supply

- Overall domestic supply
  - Rig Counts
  - Production
  - Imports
- Federal Regulation
- Pipeline Reserve Capacity
  - New builds
  - Basis spreads



### Demand

- Power segment demand
- Industrial demand
- Export / LNG demand
- Weather events
- Storage builds



## **Defined Roles Create Most Efficient Process**

Structured Program Replaces Need for Timely Ad Hoc Meetings

#### **Executive Committee**

• Sets Program Parameters - timeframe, quantities & power prices

#### Internal Staff

 Aggregates information sources for decision making and guidance to FGU

#### FGU

• Facilitates execution of the transaction strategy

#### TEA

Advisement, access to market intelligence & fundamental research

Defined Roles from Executive Committee Members to External Advisors Create Most Efficient Process to Achieve Rate Stability



### **Staff Stretched to Support Current Method Of Transacting** *Structured Program More Efficiently Utilizes Resources*

- Leadership Team overall management of program, final transaction decision making, market conditions monitoring, interaction with support entities (e.g. TEA)
- Strategic Planning dashboard support, market conditions monitoring, gas volume estimation support, position tracking
- Business Development lead interactions with FGU, dashboard support, market conditions monitoring, position tracking
- Financial Planning & Rates forecasting and budget intelligence, cash management
- Treasury margin posting, policy management, ongoing risk assessment
- Audit independent oversight, policy alignment review



### Separation of Duties Allows For Independent Oversight

Treasury and Audit Will Add Transparency To Finance Committee

- Risk Management Policy approved by Executive Committee will define the bounds of the program
- Quarterly position review with Executive Committee
- Monthly reporting to Finance Committee on cash management and utilization
- Audit periodically reviews transactional data for alignment with policy parameters
- Policy can evolve over time to remain relevant given underlying market conditions



### **Next Steps: If EC Supports**

Program Can Be Developed Expeditiously Over Next Few Months

With EC support, Staff can prepare appropriate information and approval requests that will define structured elements of a natural gas price stability program:

- 3 4 year forward power price objectives
- Rolling 12-month tiered maximum fixed position limits
- Transparent routine reporting
- Cash management
- Maximum risk tolerances
- Risk Management Policy updates



### **Natural Gas Cash Management Strategy** *Key Considerations*

- FMPA does not have a rate stabilization policy or account
- Natural gas prices is one of the top risks (along with generation and rates) for FMPA in annual risk assessment
- Gas/power stabilization plan is for more stable and predictable rates
  - 75% of gas needs are hedged through March 2024
  - EC approved use of 2021B Bonds and pooled loan to underwrite margin calls and support 60-day cash needs
  - Currently collecting margins calls from Members over a rolling four-month period



## **Rating Agencies**

Key Considerations

- Rating Agency concerns (discussed with FA's)
  - Full use of funds means no cash available for another emergency
  - Days cash on hand below our 60- day target is a major concern especially with no other credit support in place
  - 60-Day cash on hand numbers shown on FMPA reports are as of month end only and do not reflect intra-month volatility
  - In the event of a rating downgrade, borrowing cost would be higher going forward; however no near term borrowing anticipated



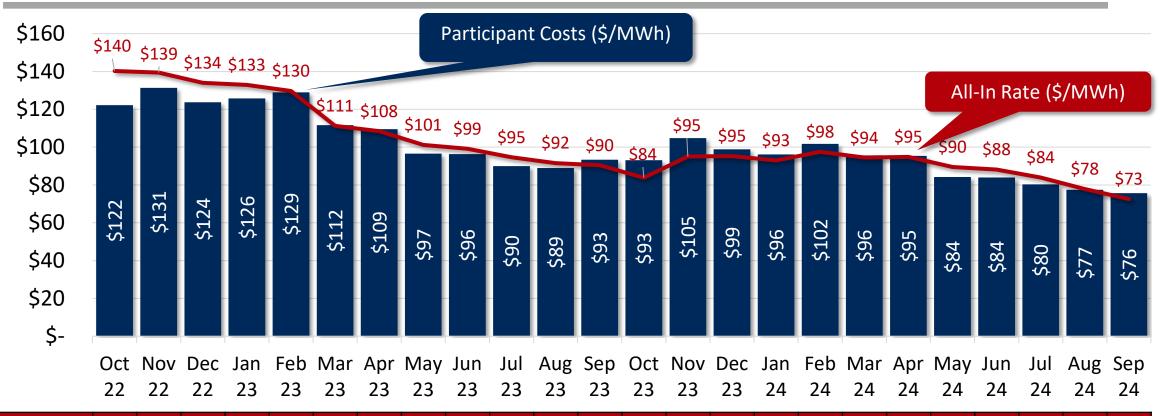
## **Natural Gas Cash Management Strategy**

Options for Use of Bond Proceeds to Support ARP Cash Needs

- Base case No Further Use of Bond Proceeds for Cash Support
  - Days cash would be 50+ days beginning Nov. 2022, 60+ days by Feb. 2023
- Option #1 Pay Back Bond Proceeds by April 2023
  - Use bond proceeds to keep rates below \$130/MWh through March 2023
  - Days cash on hand (without bond proceeds) would be around 45 days for this period
  - Beginning April 2023, cash shortfall billed to members as usual to reach 60 days cash on hand target
- Option #2 Use Bond Proceeds Until YTD Rates Get to \$110/MWh (likely fall 2023)
  - Use bond proceeds (~\$50M) to keep rates below \$120/MWh through Apr. 2023
  - Days cash would be <50 days through Feb. 2023, ~40 days from Mar. Aug. 2023</p>

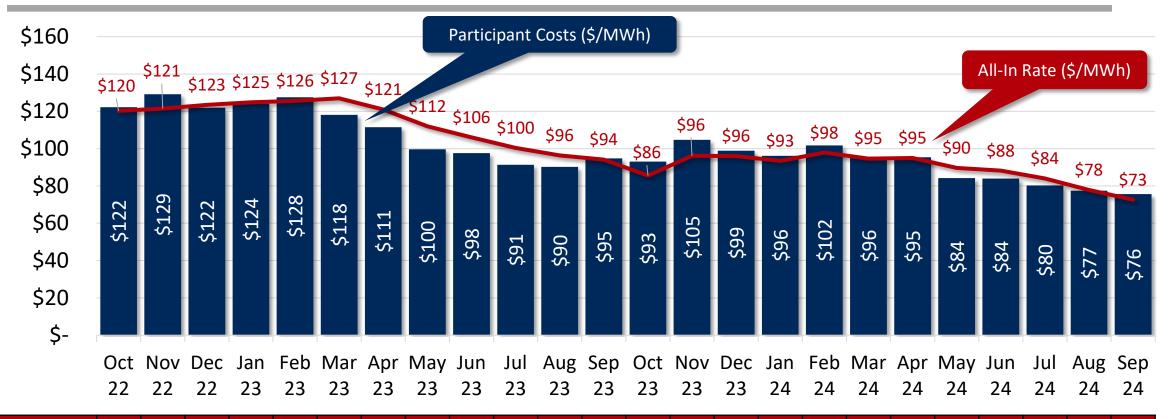


Base Case – No Bond Proceeds Used Beginning October 2022



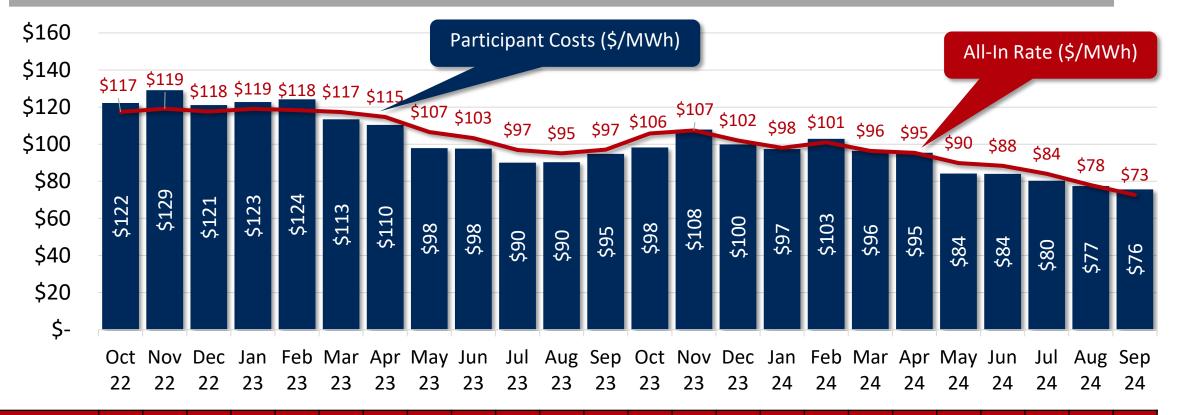
|                             | Oct<br>22 | Nov<br>22 | Dec<br>22 | Jan<br>23 | Feb<br>23 | Mar<br>23 | Apr<br>23 | May<br>23 | Jun<br>23 | Jul<br>23 | Aug<br>23 | Sep<br>23 | Oct<br>23 | Nov<br>23 | Dec<br>23 | Jan<br>24 | Feb<br>24 | Mar<br>24 | Apr<br>24 | May<br>24 | Jun<br>24 | Jul<br>24 | Aug<br>24 | Sep<br>24       |
|-----------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------------|
| Bond Proceeds<br>Used (\$M) | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0             |
| True Days Cash              | 45        | 53        | 52        | 55        | 62        | 63        | 61        | 57        | 55        | 56        | 58        | 64        | 70        | 69        | 65        | 64        | 64        | 63        | 60        | 56        | 54        | 56        | 61        | <b>64</b><br>18 |

Option #1 – Pay Back Bond Proceeds by April 2023



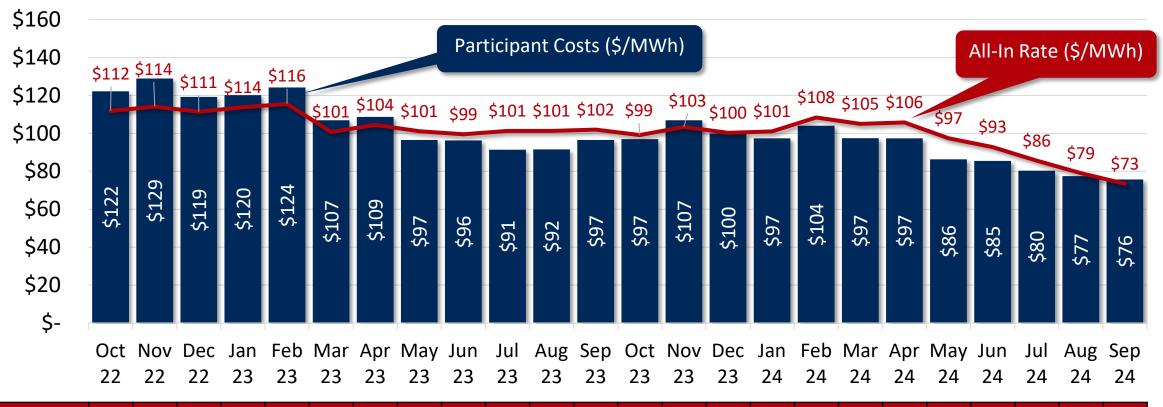
|                             | Oct<br>22 | Nov<br>22 | Dec<br>22 | Jan<br>23 | Feb<br>23 | Mar<br>23 | Apr<br>23 | May<br>23 | Jun<br>23 | Jul<br>23 | Aug<br>23 | Sep<br>23 | Oct<br>23 | Nov<br>23 | Dec<br>23 | Jan<br>24 | Feb<br>24 | Mar<br>24 | Apr<br>24 | May<br>24 | Jun<br>24 | Jul<br>24 | Aug<br>24 | Sep<br>24 |
|-----------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Bond Proceeds<br>Used (\$M) | \$35      | \$35      | \$30      | \$30      | \$30      | \$10      | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       |
| True Days Cash              | 45        | 48        | 44        | 45        | 47        | 46        | 48        | 47        | 48        | 50        | 54        | 61        | 68        | 68        | 65        | 64        | 64        | 63        | 60        | 56        | 54        | 56        | 61        | <b>64</b> |
|                             |           |           |           |           |           |           |           |           |           |           |           |           |           |           |           |           |           |           |           |           |           |           |           |           |

Option #2 – Continue Using Bond Proceeds for Cash Support through Summer 2023 but Maintain at Least 40 Days of True Cash



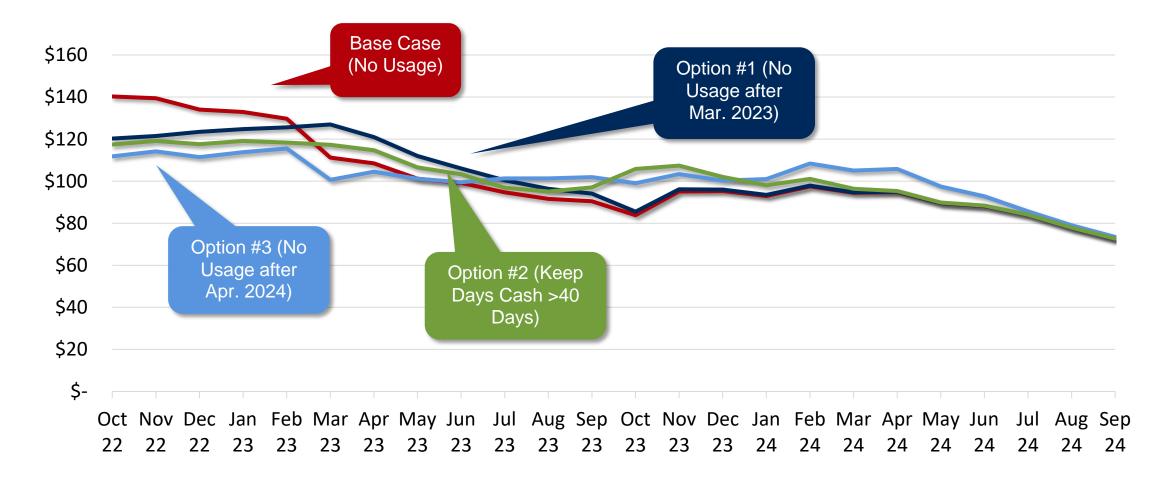
|                             | Oct<br>22 | Nov<br>22 | Dec<br>22 | Jan<br>23 | Feb<br>23 | Mar<br>23 | Apr<br>23 | May<br>23 | Jun<br>23 | Jul<br>23 | Aug<br>23 | Sep<br>23 | Oct<br>23 | Nov<br>23 | Dec<br>23 | Jan<br>24 | Feb<br>24 | Mar<br>24 | Apr<br>24 | May<br>24 | Jun<br>24 | Jul<br>24 | Aug<br>24 | Sep<br>24 |
|-----------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Bond Proceeds<br>Used (\$M) | \$40      | \$40      | \$40      | \$40      | \$40      | \$25      | \$20      | \$20      | \$20      | \$20      | \$20      | \$15      | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       | \$0       |
| True Days Cash              | 45        | 47        | 43        | 43        | 44        | 43        | 42        | 41        | 41        | 42        | 45        | 49        | 55        | 61        | 60        | 61        | 62        | 62        | 60        | 56        | 54        | 55        | 61        | <b>64</b> |

Option #3 – Use Bond Proceeds Until YTD Rates Get to \$100/MWh, then Decrease Usage to \$0 by April 2024



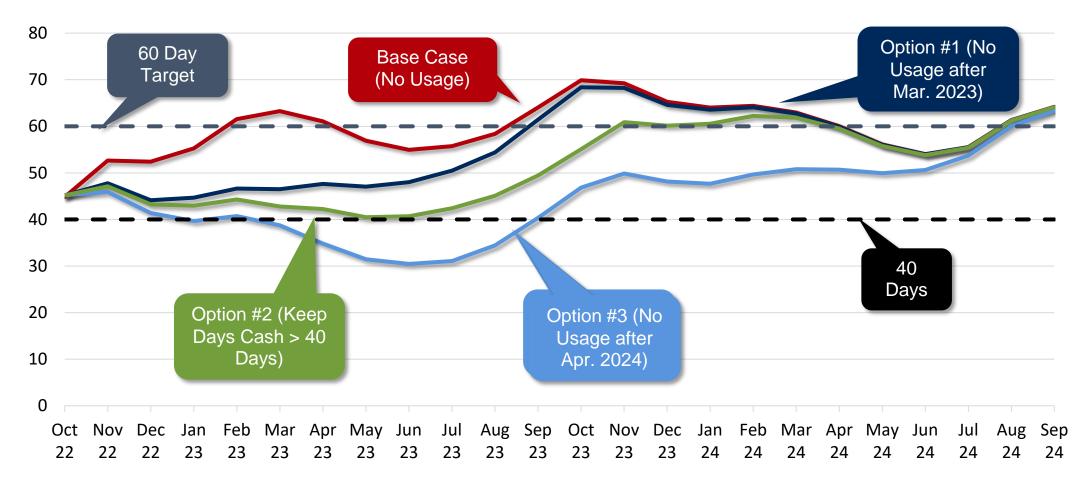
|   |                             | Oct<br>22 | Nov<br>22 | Dec<br>22 | Jan<br>23 | Feb<br>23 | Mar<br>23 | Apr<br>23 | May<br>23 | Jun<br>23 | Jul<br>23 | Aug<br>23 | Sep<br>23 | Oct<br>23 | Nov<br>23 | Dec<br>23 | Jan<br>24 | Feb<br>24 | Mar<br>24 | Apr<br>24 | May<br>24 | Jun<br>24 | Jul<br>24 | Aug<br>24   | Sep<br>24       |
|---|-----------------------------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-------------|-----------------|
|   | Bond Proceeds<br>Jsed (\$M) | \$50      | \$50      | \$50      | \$50      | \$50      | \$50      | \$50      | \$45      | \$45      | \$35      | \$30      | \$25      | \$20      | \$20      | \$20      | \$15      | \$10      | \$5       | \$0       | \$0       | \$0       | \$0       | \$0         | \$0             |
|   | Frue Days Cash              | 45        | 46        | 41        | 40        | 41        | 39        | 35        | 31        | 30        | 31        | 34        | 40        | 47        | 50        | 48        | 48        | 50        | 51        | 51        | 50        | 51        | 54        | 60          | <b>63</b>       |
| Τ | . /                         |           | · ·       |           |           |           |           | · ·       | · ·       |           |           |           | -         | -         | -         |           |           |           |           |           |           | T -       | T - T -   | T - T - T - | T T T T T T T T |

## **Comparison of Monthly Average All-In Rates (\$/MWh)** *Trade-off Between Near-Term Costs vs. Longer-Term Costs*



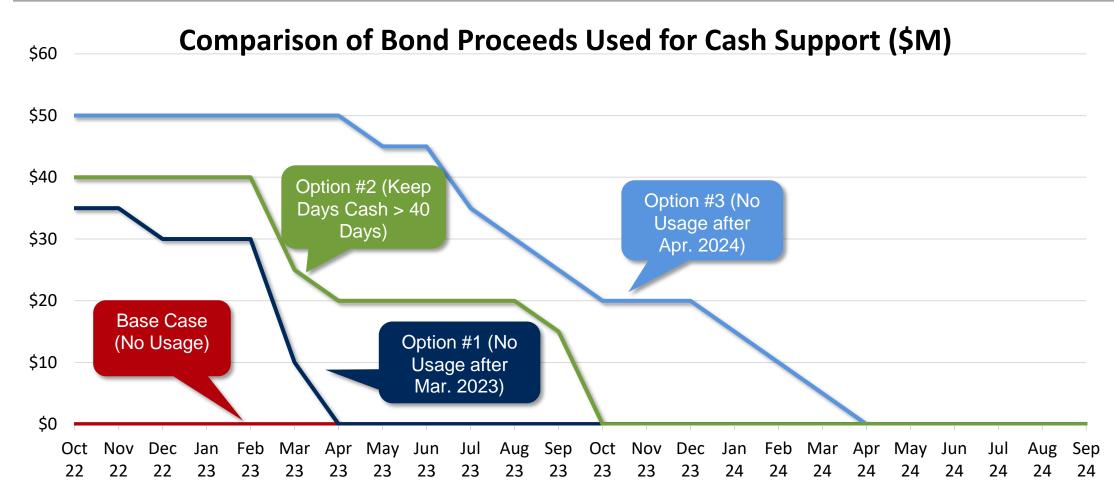


### **Comparison of Monthly Days Cash on Hand (Days)** *Higher Bond Usage Reduces True Available Cash*





## **Comparison of Monthly Bond Proceeds\* Usage (\$M)** *Higher Bond Usage Reduces True Available Cash*





\* Bond proceeds used for cash support. Does not include bond proceeds used for margin calls.

### **Options** *Available to Executive Committee*

- Option #1 Stop use of 2021B Bonds after March 2023 to meet 60day cash needs
  - a. Days cash will be 44-50 days from Nov. 2022 to July 2023
- Option #2 Utilize 2021B proceeds thru summer, days cash no less than 40 days through Sept 2023
- 3. Option #3 Utilize 2021B Bonds until rates get down to \$100/MWh; then decrease to \$0 in April 2024
  - a. Days cash will range from 30-51 days
- Additional mitigation: Obtain a 3-year Line of Credit \$50M (estimated cost of \$250k to \$300k per year)

