

### FLORIDA MUNICIPAL SOLAR PROJECTS ARP SOLAR PROJECTS

### **AGENDA PACKAGE**

Telephonic Meeting October 17, 2023 10:00 a.m. Dial-In – 321-299-0575 Meeting Number 297 009 240 871#

> <u>Meeting Location</u> Via Teams at Florida Municipal Power Agency 8553 Commodity Circle Orlando, FL 32819 (407) 355-7767



### **MEMORANDUM**

- TO: FMPA Joint Solar Projects Committees
- FROM: Susan Schumann
- DATE: October 10, 2023
- SUBJECT: FMPA Solar Projects and ARP Solar Participants Advisory Committees Joint Teams/Telephonic Meeting Tuesday, October 17, 2023, 10:00 a.m.

#### DIAL-IN INFORMATION: 321-299-0575

Meeting Number: 297 009 240 871# - LINK: <u>Click here to join the meeting</u> (If you have trouble connecting via phone or Teams, please call 407-355-7767)

### AGENDA

#### Chair Barbara Quiňones Presiding

- 1. Call to Order, Roll Call, Declaration of a Quorum
- 2. Public Comments (Individual Public Comments Limited to 3 Minutes Each)
- 3. Set Agenda
- 4. Consent Agenda
  - a. Approval of Minutes Meetings Held June 30, 2022 and August 1, 2022
- 5. Action Items:
  - a. Election of Solar III Project Committee Chair (Barbara Quiñones/Susan Schumann)
  - b. Election of ARP Solar I, II and III Project Participants Advisory Committee Chair (Howard McKinnon/Susan Schumann)

#### 6. Info Items

- a. Phase II Rice Creek and Whistling Duck Update (Susan Schumann)
- b. Solar II Project Rice Creek and Whistling Duck Working Capital (Jason Wolfe)
- c. Renewable Energy Credits (RECs) Market Opportunities and Risks (Robert Nelcoski)

FMPA Solar Project Committee Agenda for Meeting Being Held October 17, 2023 October 10, 2023 Page 2

#### 7. Comments

#### 8. Adjournment

The participants in the above referenced public meeting will conduct the public meeting by Teams/telephone, via a telephone conference hookup. There will be a speaker telephone made available for any interested person to attend this public meeting and be fully informed of the discussions taking place by telephone conference hookup at FMPA's headquarters, located at 8553 Commodity Circle, Orlando, Florida 32819-9002. If anyone chooses to appeal any decision that may be made at this public meeting, such person will need a record of the proceedings and should accordingly ensure that a verbatim record of the proceedings is made, which includes the oral statements and evidence upon which such appeal is based. This public meeting may be continued to a date and time certain, which will be announced at the meeting. Any person requiring a special accommodation to participate in this public meeting because of a disability, should contact FMPA at (407) 355-7767 or 1-(888)-774-7606, <u>at least two (2) business days</u> in advance to make appropriate arrangements. Any interested person may contact FMPA for more information on this public meeting by calling (850) 297-2011 or (877) 297-2012 or writing to: Open Government Law Compliance Coordinator, Florida Municipal Power Agency, 2061-2 Delta Way, Post Office Box 3209, Tallahassee, Florida 32315-3209.

NOTICE SENT TO CLERKS	JUNE 27, 2022
AGENDA PACKAGE SENT TO MEMBERS	JUNE 27, 2022

### **MINUTES**

#### FMPA SOLAR I AND II COMMITTEES JOINT MEETING JOINT TELEPHONIC COMMITTEE MEETING JUNE 30, 2022 FLORIDA MUNICIPAL POWER AGENCY 8553 COMMODITY CIRCLE, ORLANDO, FL 32819

#### SOLAR PHASE I ARP COMMITTEE MEMBERS PRESENT:

Javier Cisneros, Fort Pierce Allen Putnam, Jacksonville Beach Lynne Tejeda, Key West Larry Mattern, Kissimmee Doug Peebles, Ocala

#### SOLAR PHASE I COMMITTEE MEMBERS PRESENT:

Rodolfo Valladares, Alachua Brad Hiers, Bartow Billy Branch, Homestead Ed Liberty, Lake Worth Beach James Braddock, Wauchula Justin Isler, Winter Park

#### SOLAR PHASE II ARP COMMITTEE MEMBERS PRESENT:

Javier Cisneros, Fort Pierce Howard McKinnon, Havana Allen Putnam, Jacksonville Beach Lynne Tejeda, Key West Larry Mattern, Kissimmee Dallas Lee, Newberry Doug Peebles, Ocala

#### SOLAR PHASE II COMMITTEE MEMBERS PRESENT:

Billy Branch, Homestead Ed Liberty, Lake Worth Beach Steve Langley, Mount Dora Tim Beyrle, New Smyrna Beach Justin Isler, Winter Park

#### **STAFF PRESENT:**

Jody Finklea, General Counsel and CLO (virtual) Ken Rutter, Chief Operating Officer Dan O'Hagan, Assistant General Counsel and Regulatory Compliance Counsel Susan Schumann, Manager of External Affairs and Solar Projects FMPA Solar I and II Committees Joint Meeting Minutes June 30, 2022 Page 2 of 3

> Chris Gowder, Business Development and Planning Director Navid Nowakhtar, Resource and Strategic Planning Manager Rich Popp, Treasurer and Risk Director Sue Utley, Exec. Asst. to CEO/Asst. Secy. to the Board Lindsay Jack, Administrative Specialist

#### OTHERS PRESENT:

Bill Herrington, WHH Enterprises

#### Item 1 - Call to Order, Identification of Attendees

Chair Billy Branch, Homestead, called the FMPA Joint Solar I and Solar Phase II meeting to order at 1:00 p.m. on Thursday, June 30, 2022, in the Executive Conference Room at Florida Municipal Power Agency, 8553 Commodity Circle, Orlando, Florida. The roll was taken, and a quorum was declared, with 15 of 15 members present.

#### Item 2 – Public Comments

None

#### Item 3 – Set Agenda

**MOTION:** Allen Putnam, Jacksonville Beach, moved approval of the agenda as presented. Howard McKinnon, Havana, seconded the motion. Motion carried 15-0.

#### Item 4 – FMSP Update and Possible Committees Action

#### FMSP Status Updates

- Phase I Solar
  - o FRP Proposal for Poinsett
- Phase II Solar
  - o Origis Proposal for Rice Creek and Whistling Duck
- FMPA Evaluation and Positions
- Phase III Solar

Participant Considerations and Discussion

**FMPA Staff Recommendation** 

• Refer to pricing information provided separately.

#### Item 5 – Comments

None

#### Item 6 – Adjournment

There being no further business, the meeting was adjourned at 1:48 p.m.

Approved

NOTICE SENT TO CLERKS	.JULY 27, 2022
AGENDA PACKAGE SENT TO MEMBERS	.JULY 29, 2022

### MINUTES

#### FMPA SOLAR I AND II COMMITTEES JOINT MEETING JOINT TELEPHONIC COMMITTEE MEETING AUGUST 1, 2022 AT 11:00 AM FLORIDA MUNICIPAL POWER AGENCY 8553 COMMODITY CIRCLE, ORLANDO, FL 32819

#### SOLAR PHASE I ARP COMMITTEE MEMBERS PRESENT:

Javier Cisneros, Fort Pierce Lynne Tejeda, Key West Larry Mattern, Kissimmee Tony Clayton, Ocala

#### SOLAR PHASE I COMMITTEE MEMBERS PRESENT:

Brad Hiers, Bartow Billy Branch, Homestead James Braddock, Wauchula Dan D'Alessandro, Winter Park

#### SOLAR PHASE II ARP COMMITTEE MEMBERS PRESENT:

Javier Cisneros, Fort Pierce Lynne Tejeda, Key West Larry Mattern, Kissimmee Dallas Lee, Newberry Doug Peebles, Ocala

#### SOLAR PHASE II COMMITTEE MEMBERS PRESENT:

Billy Branch, Homestead Wayne Zimmerman, Mount Dora Tim Beyrle, New Smyrna Beach Dan D'Alessandro, Winter Park

#### SOLAR PHASE I and II COMMITTEE MEMBERS ABSENT:

Rodolfo Valladares, Alachua Howard McKinnon, Havana Allen Putnam, Jacksonville Beach Ed Liberty Lake Worth Beach

#### STAFF PRESENT:

Jody Finklea, General Counsel and CLO (virtual) Ken Rutter, Chief Operating Officer Jody Finklea, General Counsel and CLO Dan O'Hagan, Assistant General Counsel and Regulatory Compliance Counsel (virtual) FMPA Solar I and II Committees Joint Meeting Minutes August 1, 2022 Page 2 of 3

> Susan Schumann, Manager of External Affairs and Solar Projects Chris Gowder, Business Development and Planning Director (virtual) Navid Nowakhtar, Resource and Strategic Planning Manager Sue Utley, Exec. Asst. to CEO/Asst. Secy. to the Board

#### **OTHERS PRESENT:**

Bill Herrington, WHH Enterprises

#### Item 1 - Call to Order, Roll Call, Declaration of a Quorum

Chair Larry Mattern, Kissimmee, called the FMPA Joint Solar I and Solar Phase II meeting to order at 11:00 a.m. on Monday, August 1, 2022, in the Executive Conference Room at Florida Municipal Power Agency, 8553 Commodity Circle, Orlando, Florida. The roll was taken, and a quorum was declared, with 11 of 15 members present.

#### Item 2 – Public Comments

None

#### Item 3 – Set Agenda

**MOTION:** Lynne Tejeda, Key West, moved approval of the agenda as presented. Javier Cisneros, Fort Pierce, seconded the motion. Motion carried 11 - 0.

#### <u>Item 4 – FMSP Update and Approval of Letter of Intent Between FMPA and Origis</u> <u>Development</u>

FMSP Status Updates

- Phase I Solar
  - FRP Proposal for Poinsett
- Phase II Solar
  - Origis Proposal for Rice Creek and Whistling Duck
- FMPA Evaluation and Positions
- Phase III Solar

Participants and staff discussion ensued.

**MOTION**: Dan D'Alessandro, Winter Park, moved approval for Phase II for FMPA to enter into a Letter of Intent with Origis and to move forward with activities specified in the Principal Terms. For Phase I, moved approval for FMPA staff to reject FRP's best and final pricing for alternative site to Poinsett. Billy Branch, Homestead, seconded the motion. A roll call vote was taken and carried 11 - 0.

#### Item 5 – Comments

None

#### Item 6 – Adjournment

There being no further business, the meeting was adjourned at 11:35 a.m.

Approved



### **5a Election of Solar III Project Committee Chair**

### FMSP Joint Committee Meeting October 17, 2023

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### **Solar III Project Participants**

Summary

- Homestead
- JEA
- Lake Worth Beach\*
- Winter Park

\*Ed Liberty has agreed to serve as Chair if elected



# Solar III Project Committee

Summary

- The Power Sales Contract between FMPA and each Solar III Project Participant provides for a project committee (composed of one representative from each Participant) to make certain decisions.
- Each Participant has named its representative.
- Proposed charter for the project committee will be brought back to the Participants for vote.
- Today, for purposes of orderly discussion, asking to proceed with electing a chair.



• Nominate and Elect Solar III Committee Chairperson and Recommend Chair to Board of Directors for final Approval





## **5b Election of ARP Solar Phases I, II and III Participants Advisory Committee Chair**

FMSP Joint Committee Meeting October 17, 2023

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## **Chair vacancies for all three ARP Solar Committees**

Phase I Participant	cipant Representative	
Fort Pierce	Javier Cisneros	
Jacksonville Beach	Allen Putnam	
Key West	Lynne Tejeda	
Kissimmee	Larry Mattern	
Ocala	Doug Peebles	

Phase II Participant	Representative	Phase III Participant	Representative
Fort Pierce	Javier Cisneros	Key West	Lynne Tejeda
Havana	Howard McKinnon	Leesburg	Brad Chase
Jacksonville Beach	Allen Putnam	Ocala	Doug Peebles
Key West	Lynne Tejeda		
Kissimmee	Larry Mattern		
Newberry	Mike New		
Ocala	Doug Peebles		

- Larry Mattern (KUA) stepping down as Chair for Phase I and II ARP Committees
- Lynne Tejeda (KEYS) has agreed to serve as Phase I, II and III ARP Committee Chair if nominated and elected
- Separate vote required for each Solar Phase Committee
- Chair recommendation must be approved by Executive Committee



### **Recommended Action**

Each Committee Votes Separately

 Nominate and elect Chair(s) for ARP Solar I, II and III Participant Advisory Committees and Recommend Chair to Executive Committee for final Approval





### 6a Phase II – Rice Creek and Whistling Duck Update

### FMSP Joint Committee Meeting October 17, 2023

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## **FMSP Phase II Solar Update**

### Rice Creek and Whistling Duck Interconnection Delays

- Rice Creek Solar (FPL-interconnected facility)
  - July Quarterly Progress Report anticipated FPL backfeed Dec. 27, 2023, later revised to June 2024
    - FPL advised Seller of potential delays in delivery of equipment
- Whistling Duck Solar (Duke-interconnected facility)
  - April/July Quarterly Progress Reports anticipate Duke backfeed June 4, 2025
    - Duke cites delays related to supply chain and procurement of equipment
- COD typically occurs ~ 8-12 weeks after backfeed
- Frequent Origis communications to FMPA indicate diligent attempts to streamline activities to prevent/mitigate delays
- FMPA communicating with FPL and Duke to encourage urgency
- FERC Order 2023 recently issued to alleviate similar interconnection backlogs across nation; but changes not in effect in time for these interconnections



## **Rice Creek and Whistling Duck Solar Facilities**

Discussion of Solar Power Purchase Agreement Terms

- PPA's Executed December 12, 2019
- *"Target Commercial Operation Date"* means the date that is the latter of (a) 365 days after the Transmission Service Deadline and (b) December 31, 2023.
- "Permitted Extensions" means the extensions to the Target Commercial Operations Date set forth in Section 4.2. (emphasis added)
  - ...may be extended on a day-for-day basis for a cumulative period equal to no more than *redacted* days if Seller has used Commercially Reasonable Efforts to have the Project physically interconnected to the Transmission System and to complete all Transmission Owner's Interconnection Facilities, if any, but such interconnection or Transmission Owner's Interconnection Facilities cannot be completed by the Target Commercial Operation Date for reasons beyond Seller's reasonable control and Seller has worked diligently to resolve the delay ("Interconnection Delay")



# Rice Creek and Whistling Duck Solar Facilities

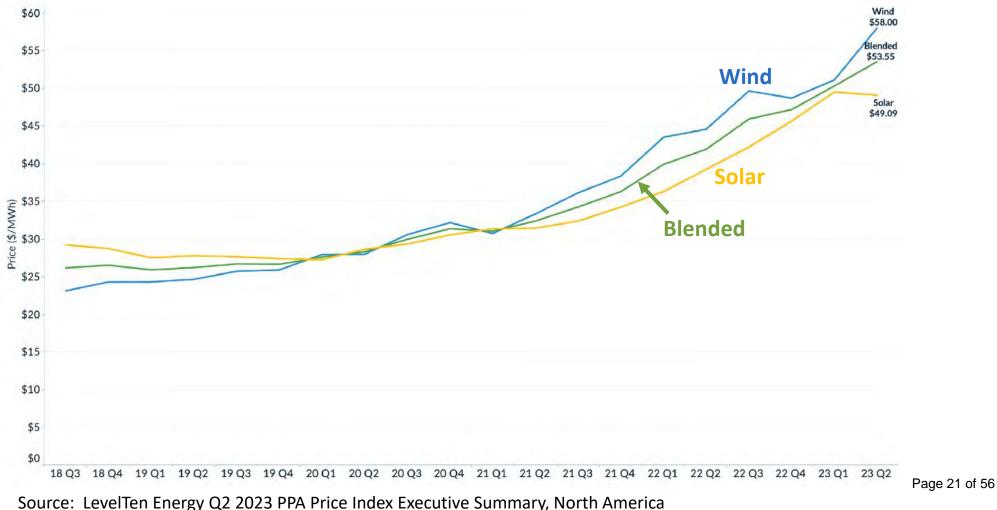
Discussion of Solar Power Purchase Agreement Terms

- To claim Permitted Extension, Origis must provide Notice 60 days prior to December 31, 2023, Target Commercial Operation Date
  - Wednesday, November 1, 2023
- Maximum Permitted Extension for Rice Creek and Whistling Duck
  - Date Redacted in PPA
  - Rice Creek still within Permitted Extension period, Whistling Duck exceeds
- If Permitted Extension period is exceeded:
  - FMPA is entitled to draw upon Performance Assurance for liquidated damage equal to Daily Delay Damages per the terms of the PPA



### **Intermittent Wind/Solar Prices Doubling Since 2020** *IRA - Inflationary Prices as Developers Bid for Scarce Materials*

Market-Averaged P25 Continental Index for North America – Quarterly Power Purchase Agreement Prices





### **Member Discussion**

No immediate decisions to make

 No decision point until approaching end of Permitted Extension schedule (late 2024)





# 6b Solar II Project – Rice Creek and Whistling Duck Working Capital

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### Solar II Project Working Capital

- Power Sales Contract requires Project to hold \$250k in working capital funds
- Ensures Project can pay bills if one or more participants unable to pay
- \$250k ~ 40 days cash
- Working capital to be funded once energy begins flowing from PPA, held in place during term of Power Sales Contract



# **Power Sales Contract Provides Working Capital Options**

Solar II Project Committee Selects Approach

- Fund through rates
- Fund through another financial instrument
  - Letter of credit
  - Line of credit



# **Option 1: Cash Funding**

FY 2024 Budget Assumed Cash Funding

- Conservative approach for spending authority purposes
- \$250k working capital funded through rates
- Each Participant's portion to be contributed based on its respective Power Entitlement Share in Solar II Project
- Entire \$250k collected evenly over 6-month period beginning with Rice Creek commencing operation
- Avg. rate impact ~ \$7/MWh over those months
- Interest earnings on the \$250k (~\$20k/yr at current market rates) could be passed to Participants through rates and lower overall Project costs



## **Option 2: Letter of Credit**

Each Participant Would Be Required to Post Individually with FMPA as Beneficiary

- Does not require up-front collection of \$250k from members
- Fairly standard, and most banks could provide
- If not used, only charged fees to establish and maintain the letter of credit. Indicative cost is around 2-3% per year
- Can be processed within 24 hours
- Typical repayment within 90 days; if not, turns into a term loan
- Term may vary by bank and could be 1 5 years
- Major challenge with this this approach: Each Participant would need to obtain its own letter of credit with FMPA as the beneficiary
  - \$250k working capital is part of the Power Sales Contract but is not a requirement of the Origis contracts
  - Each Participant would need to maintain a letter of credit over the full 20-year PPA period. All costs of the letter of credit would be borne by the individual Participant



## **Option 3: Line of Credit**

Associated Costs Including Fees, Interest Payments Would be Project Costs and Collected through Monthly Rates

- Does not require up-front collection of \$250k from members
- Obtaining line of credit would require Bond Counsel review and resolution, which would be an up-front cost
- Cost on draws on the line is typically a percentage of current SOFR\* plus a defined basis point adder
- Bank may require a fee if the line is not used
- Borrowing for working capital is taxable, which would result in a higher cost than tax exempt
- Project has no credit history, which would also increase costs



## **Decisions for Solar II Project Committee**

No Decision on Approach Needed Yet

- Which mechanism does the Project wish to use?
- If cash:
  - Collect entire \$250k when Rice Creek begins operations or split between Rice Creek and Whistling Duck (\$125k each)?
  - Collect funds through rates or lump sum payment?
  - If through rates, how many months to spread collection?
- Staff recommendation is to fund with cash, collected through rates
  - Split between facilities, with \$125k to be collected evenly over 6 months when each facility begins operation
- No decision needed yet





## **6c REC Market Opportunities And Risks**

### FMSP Joint Committee Meeting October 17, 2023

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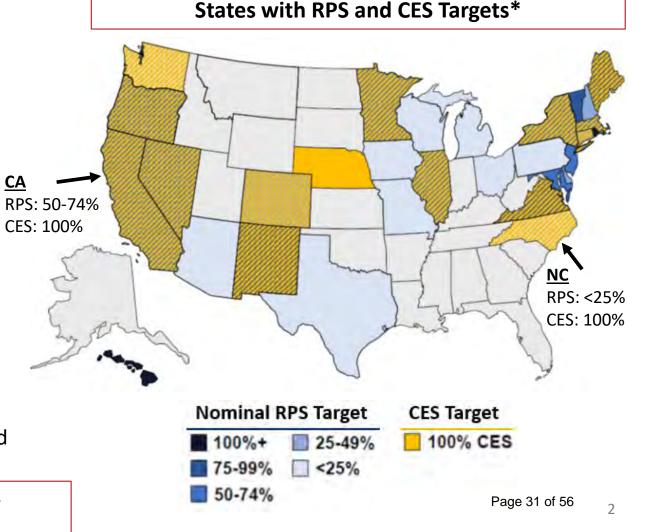
# What is a REC? A Renewable Energy Certificate

### Strip Away Energy Delivered from Renewable Attribute

- Renewable attribute of the generation
- Separate from the energy itself (states vary)
- Bundled sell with energy; Unbundled sell separate from energy
- Buyers "offset" emissions from actual energy consumption, Sellers generate revenue
- Can be certified to avoid double counting; Green-e, etc.
- Regions and states vary in specific requirements but generally align with:
  - Renewable Portfolio Standard (RPS) physical source of electricity must be renewable
  - Clean Electricity Standard (CES) broader clean definition & market-based credit trading allowed



\*Source: Berkley National Laboratory US State Renewables Portfolio & Clean Electricity Standards: 2023 Status Update



### **Solar Projects Fulfill Key Member Objectives** *Selling RECs Elsewhere Reflects Transfer of Rights*

### Solar Projects

- (i) meet customer desires for lower cost solar,
- (ii) support CO<sub>2</sub> emissions reductions goals
- (iii) enable retail customer subscription programs,
- (iv) provide diversity to natural gas price volatility
- REC sales would bring revenue but would preclude *items (i), (ii), & (iii) for MWh sold\*\**
- Solar subscription sales preclude REC sales
- Would impact historical metrics/reporting and could impact customer expectations
- Revenue potential should be carefully weighed against rights being given up





\*\*Changes in lbs./MWh of historical emissions driven from need to place physical energy in "Other" category and inability to allow retail customers to subscribe if RECs are sold elsewhere are key risks.

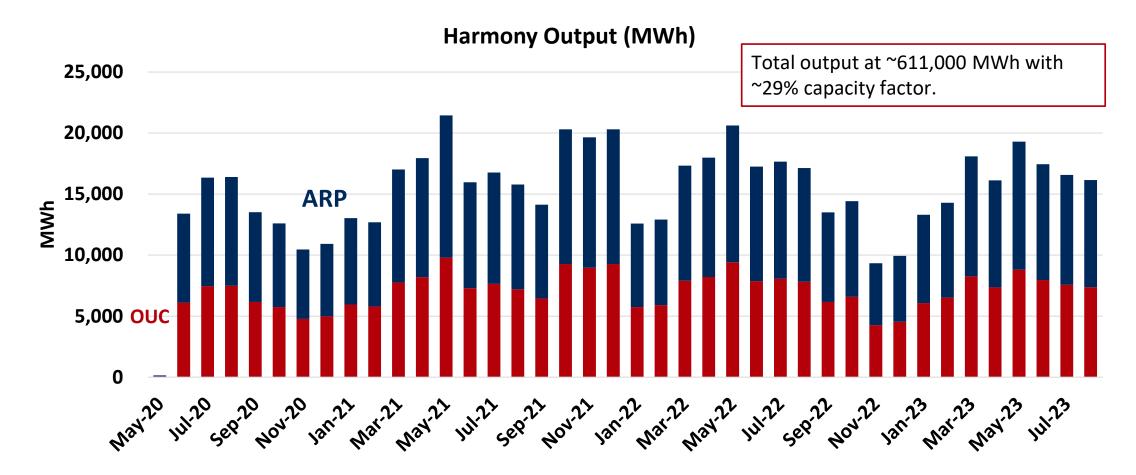
# **RECs Being Generated Likely Have Market Value**

Voluntary Market Has Mechanisms to Monetize

- Harmony now online and generating renewable energy, including Renewable Energy Certificates (RECs)
- RECs distinguished from the actual energy delivered to serve load ("renewable attributes")
- ARP Phase 3 RECs can be managed as a whole, or energy-ratio share allocated for flexibility to support Member needs related to current and potential future solar subscription programs or other rights
- FMPA seeking feedback on pursuing REC revenue, which needs to be Member/Customer driven and include carve-outs if desired to support subscription programs/avoid double counting
  - Brokerages exist to support finding buyers and sellers in voluntary market, with admin/transaction fees per REC/MWh
  - Certification process exists to support avoidance of double counting increases complexity, costs and potentially value
- Certain Risks and Management Issues Suggest Tempered Approach to Sales If Desired– 12-month Blocks For Prior Period MWhs
  - Limits on term help avoid excessive sale of attributes that may be needed for climate/regulatory compliance
  - Solar subscription energy can be removed from "bank" of MWhs available for sale
- Since Harmony tethered to ARP, ARP can support initial/up-front costs with revenue netting to others



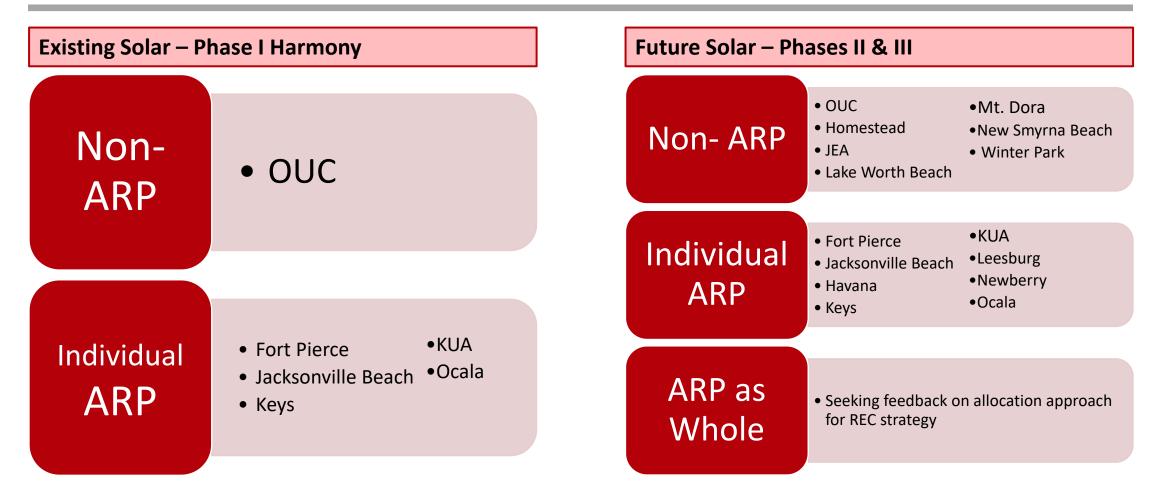
### Harmony Generated ~332,000 MWh To Date for ARP Additional Revenue Possible Through Sale of PV "Attributes"





## **Currently Three Groups of REC Holders**

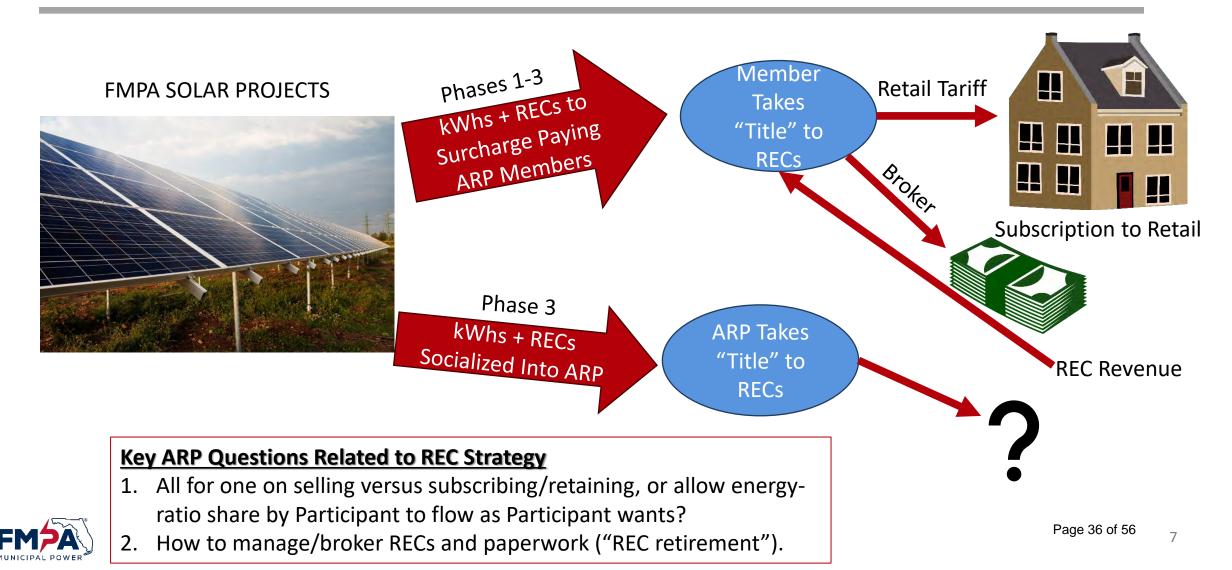
Only Two Groups w/ Operational Solar, Additional Online Soon





## **ARP Socialized RECs Require Resolution Path**

Solar Surcharge RECs Already Being Subscribed At Retail



# **FMPA Solar RECs Viable in Voluntary Market**

Localized Requirements Limit Participation Outside Region<sup>1</sup>

- RECs were developed to spur renewable development within a state; most states require RECs from local development
- Some states allow RECs from adjacent states or within interconnection region or regional REC tracking system
- Tiers vary state to state based on renewable goals and current availability of resources.
- Prices determined by:
  - Alternative Compliance Payment prices
  - Quantity of credits required for compliance vs. current credits available
  - Tier level of cleanliness of generation

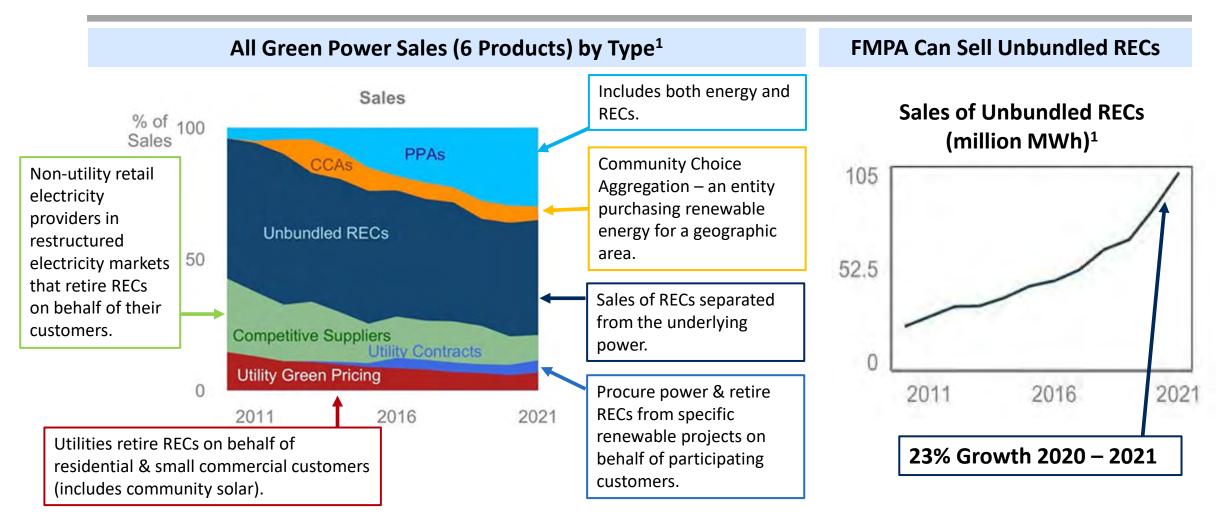
#### High Level Sampling of REC Classes<sup>2</sup>

<b>REC Class/Tier</b>	Description / Generation Applicability
SREC	Only Solar Resources
Class I or Tier I Renewable Energy Sources	Cleaner forms of energy: Solar, Wind, Fuel cells powered by renewable sources, geothermal technology, wave/tidal action, landfill gas or biomass, instate hydro, etc.
Class II or Tier II Sources	Not as clean energy: Some thermal resources, resource recovery facilities, Small hydro, biomass
Voluntary	For states without organized markets and/or to support CES (RPS is physical). Opportunities include selling to private companies.



8

### **Overall Voluntary Market Sales Continue to Increase** Unbundled RECs Are ~40% Market Sales, 23% Growth '20-'21





9

# **OUC's Current Approach Reflects Cycle of Approvals**

### Sequencing Based on 12-Month Cycle of Tracking & Sales

#### **Initial Setup and Fees**

- Certify Site and Register w/ North American Renewables Registry (NAR)
- Designation of Responsible Party required, ensures PPA off-taker has title to RECs
- NAR Setup Fee \$1,000 (asset >10 MW)
- Registration Fee \$250/account
- Center for Resource Solutions (CRS) \$150 /asset (supplemental registration for buyer comfort)

#### Beginning of Cycle - 12 Mo.

Generation Period Total
Pay annual subscription fees \$2,000\*\*

#### **Broker(s) Interaction**

Determines Market Price / REC
Broker Fee ~2% (OUC not charged)
NAR issuance fee (3 ¢ / REC)

#### Approval of Sale

• Broker matches REC to a buyer

• Broker transfers RECs to buyer

• Exchange of money

**REC Sale** 

• Member's Committee approves RECs to sell

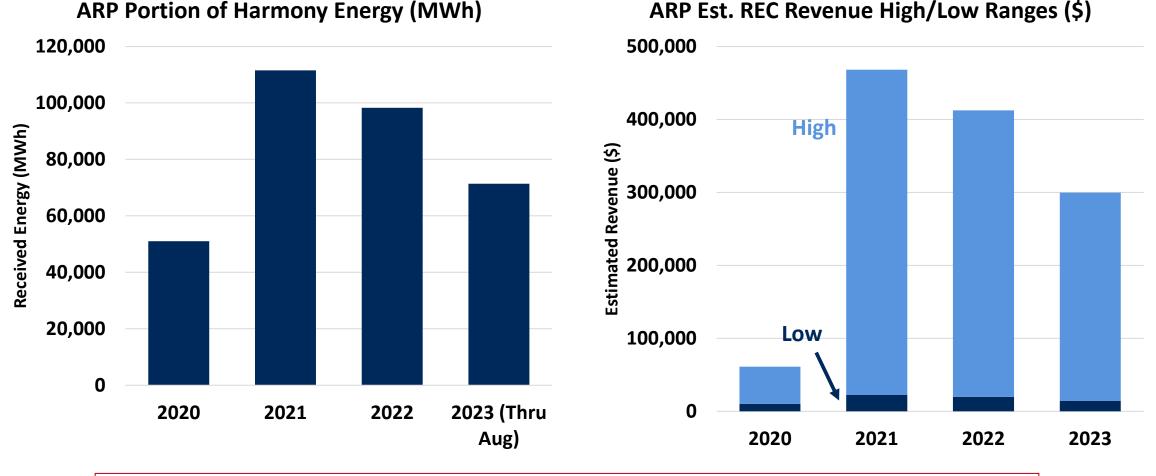
#### **Green-e Certification**

- OUC does not currently do
- REC owner or Purchaser could do
- Prevent double count, allow retiring



\*\*Subscription fee separate and distinct annual cost beyond initial setup costs shown to the left.

## **ARP Harmony REC Revenue Range ~\$0.20 -\$4/MWh** *Voluntary Market Possible Conversion of ~332 GWh To Date*<sup>1</sup>





1 – Prices have ranged from \$0.20 to \$4.00 /REC in the voluntary market over the last 3 – 4 years. (Sources: OUC feedback and S&P Global, Dec. 2022, "US Renewable Energy Credit Market Size to Double to \$26 Billion by 2030")

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### **Fees for North American Renewables Registry Limited** *Applicable Registration, Annual and Transactions Fees*

- Registration Fee A one-time fee (per asset) at the time that user registers a generating asset, energy efficiency asset and/or opens an Account in the registry. Fee will be based upon the size of the asset and the type of account(s) opened. (Asset: \$1,000 for >10 MW, Account: \$250)
- Subscription Fee An annual fee, payable at the time that user registers in the registry and in January of each subsequent calendar year. Based upon the size of the asset registered and the type of account maintained. User pays for each asset registered (not pro-rated). (\$2,000/year for >10 MW)
- Volumetric Fees:
  - Issuance Fee A fee for each Certificate issued in the registry for each project. (\$0.03/REC)
  - Transfer Fee A fee for each Certificate transferred to one of account holder's accounts. This includes Certificate transfers from other REC registries. (\$0.01/REC)<sup>1</sup>
  - Retirement Fee A Fee for each Certificate retired in one of account holder's accounts in the registry. (\$0.03/REC)<sup>1</sup>
  - Export Fee A fee for each Certificate exported to another REC registry. (\$0.03/REC)<sup>1</sup>



# FMPA Can Manage Harmony RECs If Desired\*

#### Strategy Can Evolve with Additions of Phase II & III Solar

- FMPA can pursue revenue for REC sales of Harmony & Phase II & III MWhs
  - Need feedback on all participants approach vs. individual Member preferences
  - Generally, follow the NAR/OUC sequence with broker-driven engagements
  - Will require master agreements with brokers
  - Higher-end certification (e.g., Green-e) currently not a hindrance to sales
- Future phases will require decision on ARP socialized RECs, which can be (i) allocated to individual ARP Participants based on energy-ratio share or (ii) pursued as a single bundle
  - Ratio-share approach can support carve-outs for solar subscription programs
  - Retail customer preferences for REC retirement and tracking can be managed at the Participant level as customer desires dictate
- Any potential sales would reflect significant rights transfer that may be at odds with original Solar Project key objectives as discussed earlier



\*REC sales reflect full rights transfer and carry associated risks relative to reporting/customer expectations for prior and future periods.

# Limit Term of REC Sale to 12-Mo. Blocks

Limiting Term of Sale Best Strategy to Reduce Potential Risk

- Limiting term of sale to 12-month blocks reduces risk exposure to regulatory uncertainty (e.g., renewable portfolio standard, clean energy standard, or other unforeseen federal mandates)
  - Markets have varying time windows for when RECs can be sold for others to retire requires further exploration with viable buy-side alternatives in voluntary market
- Can allow for evolving approach if desire exists to pursue assignment of RECs in solar subscription program to avoid double counting
- No market clarity on whether generation portfolio "mix" calculations are impacted by REC sales\* – limiting term allows for quick adjustments if needed to support definitional changes (since RECs are sold for prior periods with records/tracking of energy generated)



\*Recent FMPA broker discussion reinforced concept of full rights transfer, which includes title to the zero carbon emitting components of energy physically delivered in prior periods.

## **Next Steps Require Feedback**

### Seeking Guidance on Whether to Pursue Further

- REC sales provide revenue but reflect significant rights transfer that impacts metrics
- Should we pursue further across all Participants or by Participant? How will ARP Phase 3 solar be bundled, if at all?
- Fees and expenses initially limited to ARP for Harmony; future facility-specific fees can be collected once operational from appropriate Participants (if applicable net of REC revenue)
- If REC revenue is obtained, will need to determine refund or pass-through approach as compared to buildup of reserves
- Should REC retirement and/or tracking be pursued for subscription MWhs and if so, is it
  preferable to have that be managed at the individual Member/customer level?
  - Customer concerns at Member level have been limited but official retirement can support certain customers





## Appendix A – Additional REC Market Reference Materials

## Fees for North American Renewables Registry

Fee Schedule: Type	Size	Registration (\$)	Subscription (\$)	Volumetric Fee	\$ / Certificate
Account: Project		250	0	Issuance	0.03
Account: General		750	2,000	Transfer	0.01
Account: Retail Purchaser		0	1,000	Retirement	0.03
Account: Qualified Reporting Entity		0	0	Export	0.03
Asset: Micro Generator	<40 kW	0	50	Import	0.01
Asset: Small Generator	40 kW to < 1 MW	250	500		
Asset: Medium Generator	1 MW to < 10 MW	500	1,000		
Asset: Large Generator	> 10 MW	1,000	2,000		
Asset: Energy Efficiency Project	Any	500	1,000		

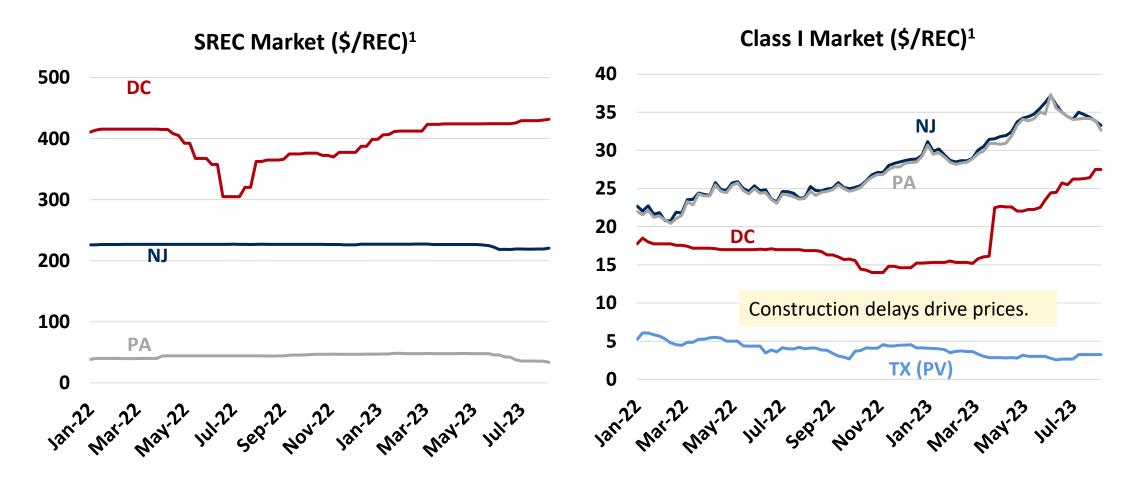


Green Market Power Market Products	Description
Power purchase agreements (PPA)	Sales through direct contracts between renewable energy projects and buyers which include both power and RECs.
Community choice aggregation (CCA)	A legal entity formed to procure power on behalf of a defined geographic area (some on behalf of their customers).
Unbundled RECs	Sales of RECs separated from the underlying power.
Competitive suppliers	Non-utility retail electricity suppliers in restructured electricity markets that retire RECs on behalf of their customers
Utility renewable contracts	Utilities procure power and retire RECs from specific renewable energy projects on behalf of customers who participate on a contractual basis
Utility Green Pricing	Utilities retire RECs on behalf of residential & small commercial customers (incl. community solar)



# **Cleanest Resources & Higher Demand Drive Prices**

All Organized Markets Have Interconnection Requirements





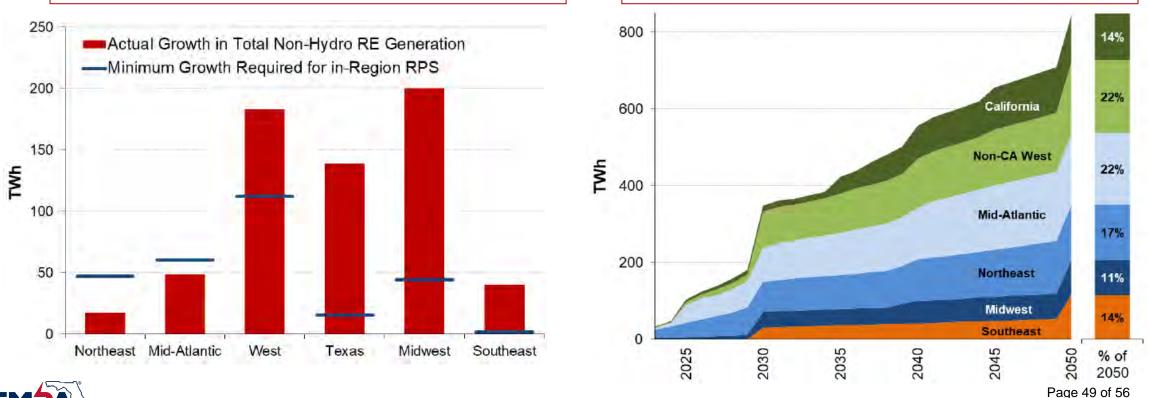
### **State Policy Changes May Impact Future Prices** *Some States Have Made Changes to RPS & CES Policy*<sup>1</sup>

Interconnectivity (state & regional siting/source requirements) drive REC pricing & participation eligibility.

New Renewable Portfolio Standard (RPS) + Clean

Energy Standard (CES) Supply Needs (TWh)

Growth in Non-Hydro Renewable Generation: 2000-2022 (TWh)



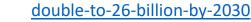
1 – US State Renewables Portfolio & Clean Electricity Standards: 2023 Status Update (rps.lbl.gov)

### **Estimated Participant Revenue w/Voluntary Market** *Reflects Harmony Output To Date As of August 2023*

Member	Total Harmony Output As of Aug 2023 (MWh)	Low Range Revenue (\$)	High Range Revenue (\$)
FPUA	17,172	\$3,434	\$60,778
Beaches	57,241	\$11,448	\$202,592
Keys	28,620	\$5,724	\$101,296
KUA	171,722	\$34,344	\$607,776
Ocala	57,241	\$11,448	\$202,592

#### **Historical Prices**

- Historically prices ranged from \$0.31/MWh to \$0.71/MWh.<sup>1</sup>
- Prices averaged ~\$3.00 \$4.00 in 2021-23.<sup>2,3</sup>
- Broker arrangement likely required to pursue viable buyers.
  - 1 <u>https://www.epa.gov/green-power-markets/us-renewable-electricity-market</u>
  - 2 <u>https://www.spglobal.com/marketintelligence/en/news-insights/research/us-renewable-energy-credit-market-size-to-</u>





3 – Recent OUC transactions

### **Phase II & III Projected Revenue w/Voluntary Market** Annual Revenue Assuming a Projected 28% Capacity Factor

Member	Single Year Phase II & III Output (MWh)	Single Year Low Range Revenue (\$0.20/REC) (\$)	Single Year High Range Revenue (\$4.00/REC) (\$)
Beaches	36,792	\$7,358	\$147,168
FPUA	36,792	\$7,358	\$147,168
Havana	613	\$123	\$2,453
Homestead	36,792	\$7,358	\$147,168
JEA	342,901	\$68,580	\$1,371,606
KEYS	92,225	\$18,445	\$368,901
KUA	49,056	\$9,811	\$196,224
Leesburg	24,528	\$4,906	\$98,112
Lake Worth	146,923	\$29,385	\$587,691
Mount Dora	4,906	\$981	\$19,622
New Smyrna	24,528	\$4,906	\$98,112
Newberry	2,453	\$491	\$9,811
Ocala	56,414	\$11,283	\$225,658
Winter Park	73,584	\$14,717	\$294,336
ARP Whole	173,781	\$34,756	\$695,124 Page 51 of 56





## Appendix B – PJM REC Market Sample Requirements

### **RPS States In PJM Have Relatively Mature REC Market** *Northeast Subregion is Highly Diverse*

- PJM states are an interconnected area that coordinates the movement of electricity through all or parts of:
  - Delaware, Illinois, Indiana, Kentucky, Maryland, Michigan, New Jersey
  - North Carolina, Ohio, Pennsylvania, Tennessee
  - Virginia, West Virginia, District of Columbia
- Within a given state, REC exchange and requirements highly diverse in terms of eligibility and mechanics



# **Renewable Portfolio Standards (RPS) Programs**

### A Comparison of a Subset of the PJM Interconnection

Criterion	New Jersey	Maryland	District of Columbia	Delaware
Renewable Energy Targets (RPS Percentages)	End Year 2032 Solar: 1.1% Tier 1 (includes Solar): 50% Tier 2: 2.5% Total: 52.5%	End Year 2030 Solar: 14.5% Tier 1 (includes Solar): 50% Tier 2: 2.5% Total: 52.5%	End Year 2041 Solar: 10.0% Tier 1 (includes Solar): 100% Tier 2: phased out in 2020 Total: 100%	End Year 2035 Solar: 10% Tier 1 (includes Solar): 40% Tier 2: N/A Total: 40%
Geographic Eligibility	Energy shall be generated within or delivered into the PJM region. If the latter, the Energy must have been generated at a facility that commenced construction on or after January 1, 2003. Solar resources must be connected with distribution grid serving NJ.	Source must be (1) located in the PJM Region or (2) in a control area that is adjacent to the PJM Region, if the electricity is delivered into the PJM Region. Solar resources must be connected with distribution grid serving MD.	Source must be located within the PJM Interconnection region or within a state that is adjacent to the PJM Interconnection region. Effective 3/22/2019, new facilities must be located in PJM. Solar systems approved after 2/1/2011 must be connected to the DC distribution grid.	"Eligible Energy Resources" include energy resources located within or imported into the PJM region. Customer-sited resources must be located in DE.



# **Renewable Portfolio Standards (RPS) Programs**

A Comparison of a Subset of the PJM Interconnection

Criterion	New Jersey	Maryland	District of Columbia	Delaware
Class I or Tier I Renewable Energy Sources	Solar, PV, Wind, Fuel cells powered by renewable sources, geothermal technology, wave/tidal action, landfill gas or biomass, instate hydro	Solar, wind, qualifying biomass, landfill gas, geothermal, ocean, fuel cell powered by methane or biomass, small hydro, poultry litter incineration w/in MD, waste to heat w/in MD	Solar, wind, qualifying biomass, landfill gas, geothermal, ocean, fuel cell from landfill gas or biomass	Solar, wind, ocean, geothermal fuel cell capable of being powered by renewables, landfill gas, small hydro, sustainable biomass
Class II or Tier II Sources	Resource recovery facility, Small hydro	Hydroelectric power other than pump storage generation	Ended at the end of 2019	"New Renewable Generation Resources" are those in commercial operation after 12/31/1997. No more than 1% of each year's sales may come from resources that aren't new.



## **Renewable Portfolio Standards (RPS) Programs**

A Comparison of a Subset of the PJM Interconnection

Criterion	New Jersey	Maryland	District of Columbia	Delaware
Banking REC	Class I RECs can be banked for compliance in either of the following two energy years. SRECs can be banked for compliance in either of the following four energy years. Class II RECs cannot be banked.	A Renewable Energy Credit shall exist for 3 years from the date created.	A Renewable Energy Credit shall exist for 3 years from the date created. Effective April 2019, Solar RECs have a lifespan of 5 years.	An unused renewable energy credit shall exist for 3 years from the date created.
Alternative Compliance Payment (ACP)	Class I & II (ACP) - \$50/MWh Solar (SACP) – \$308/MWh in 2018, \$268/MWh in 2019, declining by \$10/MWh each year thereafter.	Tier 1 - \$40/MWh <= 2016, \$37.50 in 2017-18, \$30 in 2019-23, declining to \$22.35 in 2030 Tier 2 - \$15/MWh Solar - \$350/MWh in 2015, declining until 2030, \$22.50 thereafter	Tier 1 - \$50/MWh Tier 2 - \$10/MWh Solar - \$500/MWh in 2011 thru 2023, \$400 in 2024-28, \$300 in 2029- 41, and \$100 in 2042 and thereafter	Non-solar ACP is \$25/MWh. Solar ACP is \$150/MWh.
Beneficiary of ACP	ACPs fund renewable energy projects through the Clean Energy Program. SACPs will be refunded to ratepayers as a result of A.B. 3520.	MD Strategic Energy Investment Fund, to be used to support the creation of Tier 1 and solar resources in the state.	DC Renewable Energy Development Fund, to be used to support the creation of new solar sources in the District.	Delaware Green Energy Fund

